

Open Budget Survey 2023

Questionnaire

São Tomé e Príncipe

May 2024

Country Questionnaire: Sao Tome and Principe

PBS-1. What is the fiscal year of the PBS evaluated in this Open Budget Survey questionnaire?

Please enter the fiscal year in the following format: "FY YYYY" or "FY YYYY-YY."

Answer:

2023

Source:

Ministério do Planeamento, Finanças e Economia Azul- MPFEA.

Comment:

A elaboração do Orçamento Geral de Estado do Governo de São Tomé e Príncipe é da responsabilidade do Ministério do Planeamento, Finanças e Economia Azul.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

PBS-2. When is the PBS made available to the public?

Publicly available budget documents are defined as those documents that are published on the website of the public authority issuing the document within the time frame specified in the OBS methodology and that all citizens are able to obtain free of charge. (See the Open Budget Survey Guidelines on Public Availability of Budget Documents.) This is a change from previous rounds of the Open Budget Survey: now at minimum documents must be made available on the Internet and free of charge to be considered publicly available.

The OBS methodology requires that for a PBS to be considered publicly available, it must be made available to the public one month before the Executive's Budget Proposal is submitted to the legislature for consideration. If the PBS is not released to the public at least one month before the Executive's Budget Proposal is submitted to the legislature for consideration, option "d" applies. Option "d" should also be chosen for documents that are produced for internal purposes only (that is, produced but never released to the public) or are not produced at all. Some governments may publish budget documents further in advance than the latest possible dates outlined above. In these instances, researchers should choose options "a" or "b," depending on the date of publication identified for the PBS.

Answer:

d. The PBS is not released to the public, or is released less than one month before the Executive's Budget Proposal is introduced to the legislature

Source:

Existe uma circular (<https://financas.gov.st/index.php/publicacoes/documentos/category/201-preparacao-do-oge-2022>) do ministério do Planeamento, Finanças e Economia Azul, através da direção do Orçamento datada de 18 de Agosto de 2021.

Comment:

Em São Tomé e Príncipe temos uma circular que se chama "DIRECTIVAS PARA A ELABORAÇÃO DO OGE/2022", que para o Estudo do IBP não é considerada uma Declaração Pré- Orçamental.

Não há indícios de que as DIRETIVAS PARA A ELABORAÇÃO DO OGE 2023 tenham sido publicadas, durante o ano de 2022, antes da data-limite do OBS; o documento foi publicado após a data limite.

Peer Reviewer

Opinion: Agree

Comments: O Governo de STP não elabora Declarações Pré- Orçamentais (PBS).

Government Reviewer

Opinion: Agree

PBS-3a. If the PBS is published, what is the date of publication of the PBS?

Note that the date of publication is not necessarily the same date that is printed on the document.

Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late.

Please enter the date in the following format: "DD/MM/YYYY." For example, 5 September 2022 should be entered as 05/09/2022. If the document is not published or not produced, leave this question blank.

Answer:

Source:

Comment:

O documento "DIRECTIVAS PARA A ELABORAÇÃO DO OGE/2022", não contem elementos para ser considerado uma Declaração Pré- Orçamental, de acordo com a metodologia do IBP.

Peer Reviewer

Opinion: Agree

Comments: Em STP não são elaboradas, nem publicadas Declarações Pré- Orçamentais (PBS).

Government Reviewer

Opinion: Agree

PBS-3b. In the box below, please explain how you determined the date of publication of the PBS.

If the document is not published at all, researchers should mark this question "n/a."

Answer:

n/a

Source:

n/a

Comment:

O documento "DIRECTIVAS PARA A ELABORAÇÃO DO OGE/2022", não contem elementos para ser considerado uma Declaração Pré- Orçamental de acordo com a metodologia do IBP.

Peer Reviewer

Opinion: Agree

Comments: Em STP não são elaboradas, nem publicadas Declarações Pré- Orçamentais (PBS).

Government Reviewer
Opinion: Agree

PBS-4. If the PBS is published, what is the URL or weblink of the PBS?

Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late. If the document is not published at all, researchers should leave this question blank.

Answer:

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Source:

Comment:

Peer Reviewer

Opinion: Agree

Comments: Em STP não são elaboradas, nem publicadas Declarações Pré- Orçamentais (PBS).

Government Reviewer

Opinion: Agree

PBS-5. If the PBS is published, are the numerical data contained in the PBS available in a machine readable format?

Material (data or content) is machine readable if it is in a format that can be easily processed by a computer, such as .csv, .xls/.xlsx, and .json. Numerical data found in PDFs, Word (.doc/.docx) or HTML files do not qualify as machine readable. See more at: <http://opendatahandbook.org/glossary/en/terms/machine-readable/>

Option "d" applies if the PBS is not publicly available, therefore its machine readability cannot be assessed.

Answer:

d. Not applicable

Source:

n/a

Comment:

Peer Reviewer

Opinion: Agree

Comments: Em STP não são elaboradas, nem publicadas Declarações Pré- Orçamentais (PBS).

Government Reviewer

Opinion: Agree

PBS-6a. If the PBS is not publicly available, is it still produced?

If the PBS is not considered publicly available under the OBS methodology (and thus the answer to Question PBS-2 was "d"), a government may nonetheless produce the document.

Option "a" applies if the document is produced and made available to the public online but not within the time frame specified in the OBS methodology (see Question PBS-2)

Option "b" applies if the document is produced and made available to the public within the time frame specified by the OBS methodology but only in hard copy (and is not available online). Option "b" also applies if the document is made available to the public within the time frame specified by the OBS methodology in soft electronic copy but is not available online.

Option "c" applies if the document is produced for internal purposes only and so is not made available to the public.

Option "d" applies if the document is not produced at all.

Option "e" applies if the document is publicly available.

If a document is not released to the public, researchers may need to write to or visit the relevant government office in order to determine whether answer "c" or "d" applies.

Answer:

d. Not produced at all

Source:

n/a

Comment:

O documento "DIRECTIVAS PARA A ELABORAÇÃO DO OGE/2022", não contém elementos para ser considerado uma Declaração Pré- Orçamental de acordo com a metodologia do IBP.

Peer Reviewer

Opinion: Agree

Comments: Em STP não são elaboradas, nem publicadas Declarações Pré- Orçamentais (PBS).

Government Reviewer

Opinion: Agree

PBS-6b. If you selected option "c" or "d" in question PBS-6a, please specify how you determined whether the PBS was produced for internal use only, versus not produced at all.

If option "a," "b," or "e" was selected in question PBS-6a, researchers should mark this question "n/a."

Answer:

n/a

Source:

n/a

Comment:

O que foi produzido e publicado é um documento intitulado DIRECTIVAS PARA A ELABORAÇÃO DO OGE/2022 que, na nossa opinião, não corresponde a PBS

Peer Reviewer

Opinion: Agree

Comments: Em STP não são elaboradas, nem publicadas Declarações Pré- Orçamentais (PBS).

Government Reviewer
Opinion: Agree

PBS-7. If the PBS is produced, please write the full title of the PBS.

For example, a title for the Pre-Budget Statement could be "Proposed 2023 State Budget" or "Guidelines for the Preparation of Annual Plan and Budget for 2022/23."

If the document is not produced at all, researchers should mark this question "n/a."

Answer:

n/a

Source:

n/a

Comment:

O documento "DIRECTIVAS PARA A ELABORAÇÃO DO OGE/2022", não contem elementos para ser considerado uma Declaração Pré- Orçamental de acordo com a metodologia do IBP.

Peer Reviewer

Opinion: Agree

Comments: Em STP não são elaboradas, nem publicadas Declarações Pré- Orçamentais (PBS).

Government Reviewer

Opinion: Agree

PBS-8. Is there a "citizens version" of the PBS?

While the Citizens Budget was initially conceived as a simplified version of the Executive's Budget Proposal or the Enacted Budget, good practice is now evolving and suggests that a "citizens" version of key budget documents should be produced during each of the four phases of the budget cycle. This would serve to inform citizens of the state of public financial management throughout the entire budget cycle. While it is recognized that it may be unreasonable to expect that a citizens version is produced for each and every one of those key documents, it seems acceptable to expect that according to good practice, the executive releases a citizens version of key budget documents for each of the four stages of the budget process to allow citizens to be aware of what is happening, in terms of public financial management, throughout the entire budget cycle. For more information on Citizens Budget see: <https://www.internationalbudget.org/publications/citizens-budgets/>.

Answer:

b. No

Source:

"PBS não foi produzido, por isso, não existe nenhuma versão do cidadão."

Comment:

O governo nao produz a versão do cidadão do documento "DIRECTIVAS PARA A ELABORAÇÃO DO OGE/2022" (este documento não contém elementos para ser considerado uma Declaração Pré- Orçamental de acordo com a metodologia do IBP).

Peer Reviewer

Opinion: Agree

Comments: Em STP não são elaboradas, nem publicadas Declarações Pré- Orçamentais (PBS), nem versões para os cidadãos.

Government Reviewer

Opinion: Agree

EBP-1a. What is the fiscal year of the EBP evaluated in this Open Budget Survey questionnaire?

Please enter the fiscal year in the following format: "FY YYYY" or "FY YYYY-YY."

Answer:

2022

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/204-proposta-oge-2022>

https://www.sapo.pt/noticias/economia/orcamento-do-estado-para-2022-de-sao-tome-e_6192c22cbaeaf1cdd7c31e1#:~:text=0%20Governo%20s%C3%A3o-tomense%20entregou%20hoje%20no%20parlamento%20a,ordem%20dos%202%2C8%25%20do%20PIB%20%28Produto%20Interno%2

Comment:

A última eleição legislativa em São Tomé e Príncipe foi realizada a 25/09/2022. O novo governo foi empossado a 14/11/2022 e o Orçamento Geral de Estado é submetido ao Parlamento apenas a 06/04/2023.

Por isso, de acordo com o nº 1 do artº 26º da Lei sobre o Sistema de Administração Financeira do Estado "Não sendo aprovada a proposta do Orçamento Geral do Estado, fica o Governo autorizado a utilizar duodécimos das dotações fixadas no Orçamento Geral do Estado do ano anterior".

Consistente com a metodologia OBS, sugere-se que o ano fiscal anterior seja usado como base para responder a perguntas sobre este documento (EBP) se, e somente se, um determinado documento orçamentário para o ano fiscal mais recente não foi publicado devido a um único evento legítimo (por exemplo, uma eleição).

Daí, a razão de examinarmos o ano fiscal 2022.

O ORÇAMENTO Geral de Estado (OGE) do ano de 2022, foi entregue pelo Ministro das Finanças ao Presidente da Assembleia da República, no dia 15 de Novembro de 2021, tendo sido aprovado no dia 23 de Dezembro de 2021.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

EBP-1b. When is the EBP submitted to the legislature for consideration?

Please enter the date in the following format: "DD/MM/YYYY." For example, 5 September 2022 should be entered as 05/09/2022. If the document is not published or not produced, leave this question blank.

Answer:

15/11/2021

Source:

https://www.sapo.pt/noticias/economia/orcamento-do-estado-para-2022-de-sao-tome-e_6192c22cbaeaf1cdd7c31e1#:~:text=0%20Governo%20s%C3%A3o-tomense%20entregou%20hoje%20no%20parlamento%20a,ordem%20dos%202%2C8%25%20do%20PIB%20%28Produto%20Interno%20Bruto%29

Comment:

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

EBP-2. When is the EBP made available to the public?

Publicly available budget documents are defined as those documents that are published on the website of the public authority issuing the document within the time frame specified in the OBS methodology and that all citizens are able to obtain free of charge. (See the Open Budget Survey Guidelines on Public Availability of Budget Documents.) This is a change from previous rounds of the Open Budget Survey: now at minimum documents must be made available on the Internet and free of charge to be considered publicly available.

The OBS methodology requires that for an EBP to be considered publicly available, it must be made available to the public while the legislature is still considering it and before the legislature approves (enacts) it. If the EBP is not released to the public before the legislature approves it, option "d" applies. Option "d" should also be chosen for documents that are produced for internal purposes only (that is, produced but never released to the public) or are not produced at all. Some governments may publish budget documents further in advance than the latest possible dates outlined above. In these instances, researchers should choose options "a" or "b," depending on the date of publication identified for the EBP.

The OBS definition of an Executive's Budget Proposal is a document(s) that (i) the executive submits to the legislature as a formal part of the budget approval process and (ii) the legislature either approves or on which it approves proposed amendments.

The OBS will treat the Executive's Budget Proposal as "Not Produced," in the following cases:

- *The executive does not submit the draft budget to the legislature; or*
- *The legislature receives the draft budget but does not approve it or does not approve recommendations on the draft budget;*
- *The legislature rejects the draft budget submitted by the executive, but the executive implements it without legislative approval; or*
- *There is no legislature, or the legislature has been dissolved.*

Answer:

c. Less than two months in advance of the budget year, but at least in advance of the budget being approved by the legislature

Source:

<https://www.financeas.gov.st/index.php/publicacoes/documentos/category/204-proposta-oge-2022>

Comment:

A proposta foi tornada publica no dia 15 de Novembro de 2021, data de publicação no Site do Ministério das Financas e Economia Azul

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

EBP-3a. If the EBP is published, what is the date of publication of the EBP?

Note that the date of publication is not necessarily the same date that is printed on the document.

Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late.

Please enter the date in the following format: "DD/MM/YYYY." For example, 5 September 2022 should be entered as 05/09/2022. If the document is not published or not produced, leave this question blank.

In the comment boxes below, researchers should also list any supporting documents to the EBP and their date of publication.

Answer:

15/11/2021

Source:

Conforme podemos verificar no link:

<https://financas.gov.st/index.php/publicacoes/documentos/category/204-proposta-oge-2022>

Comment:

O documento foi tornado público no site do Ministério do Planeamento, Finanças e Economia Azul , no dia 15 de Novembro de 2021.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

EBP-3b. In the box below, please explain how you determined the date of publication of the EBP.

If the document is not published at all, researchers should mark this question "n/a."

Answer:

Através do referido site podemos verificar a data em que os documentos foram publicados

Source:

O link:

<https://financas.gov.st/index.php/publicacoes/documentos/category/204-proposta-oge-2022>

Comment:

Através do referido site podemos verificar a data em que os documentos foram publicados

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

EBP-4. If the EBP is published, what is the URL or weblink of the EBP?

Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late. If the document is not published at all, researchers should leave this question blank.

In the comment boxes below, researchers should also list any supporting documents to the EBP and their URL or weblink.

Answer:

<https://financas.gov.st/index.php/publicacoes/documentos/category/204-proposta-oge-2022>

Source:

<https://financas.gov.st/index.php/publicacoes/documentos/category/204-proposta-oge-2022>

Comment:

No site do Ministério do Planeamento, Finanças e Economia Azul, podemos encontrar a Proposta a PROPOSTA DO ORÇAMENTO GERAL DO ESTADO (OGE) PARA O ANO ECONÓMICO 2022 e outros documentos de suporte como:

- STP OGE 2022 - Tabela de Operações Financeiras do Estado (TOFE) 2019-2022;
- Quadro das Receitas Executadas até setembro 2021 e Programadas para 2022;
- Mapa de Evolução das Receitas 2019 - 2022;
- Despesa Geral por Função;
- Mapa Resumo da Despesa por FUNÇÃO, SUBFUNÇÃO E PROGRAMMA;
- Programa de Investimentos Públicos por Órgão e Fonte de Recurso;
- Programa de Investimentos Público por Órgão;
- Relatório de Despesas por Classificação Orgânica 2019 - 2022;
- Despesas Totais por Função e Programa 2019-2022.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

EBP-5. If the EBP is published, are the numerical data contained in the EBP or its supporting documents available in a machine readable format?

Material (data or content) is machine readable if it is in a format that can be easily processed by a computer, such as .csv, .xls/.xlsx, and .json. Numerical data found in PDFs, Word (.doc/.docx) and HTML files do not qualify as machine readable. See more at: <http://opendatahandbook.org/glossary/en/terms/machine-readable/>.

Option "d" applies if the EBP is not publicly available, therefore its machine readability cannot be assessed.

Answer:

b. Yes, some of the numerical data are available in a machine readable format

Source:

<https://financas.gov.st/index.php/publicacoes/documentos/category/204-proposta-oge-2022>

Comment:

No site do Ministério do Planeamento, Finanças e Economia Azul, podemos verificar que apesar do OGE estar em formato PDF, alguns dos documentos de apoio a OGE estão em formato xlsx, isto é, em formato legível.

Esses documentos são:

- STP OGE 2022 - Tabela de Operações Financeiras do Estado (TOFE) 2019-2022;
- Mapa de Evolução das Receitas 2019 - 2022;
- Quadro das Receitas Executadas até setembro 2021 e Programadas para 2022;
- Relatório de Despesas por Classificação Orgânica 2019 - 2022;
- Despesas Totais por Função e Programa 2019-2022.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

EBP-6a. If the EBP is not publicly available, is it still produced?

If the EBP is not considered publicly available under the OBS methodology (and thus the answer to Question EBP-2 was "d"), a government may nonetheless produce the document.

Option "a" applies if the document is produced and made available to the public online but not within the time frame specified in the OBS methodology (see Question EBP-2).

Option "b" applies if the document is produced and made available to the public within the time frame specified by the OBS methodology but only in hard copy (and is not available online). Option "b" also applies if the document is made available to the public within the time frame specified by the OBS methodology in soft electronic copy but is not available online.

Option "c" applies if the document is produced for internal purposes only and so is not made available to the public.

Option "d" applies if the document is not produced at all.

Option "e" applies if the document is publicly available.

If a document is not released to the public, researchers may need to write to or visit the relevant government office in order to determine whether answer "c" or "d" applies.

Answer:

e. Not applicable (the document is publicly available)

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/204-proposta-oge-2022#>

Comment:

O documento é produzido e encontra-se disponível publicamente.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

EBP-6b. If you selected option "c" or "d" in question EBP-6a, please specify how you determined whether the EBP was produced for internal use only, versus not produced at all.

If option "a," "b," or "e" was selected in question EBP-6a, researchers should mark this question "n/a."

Answer:

Source:

Comment:

n/a

Peer Reviewer

Opinion: Agree

Government Reviewer
Opinion: Agree

EBP-7. If the EBP is produced, please write the full title of the EBP.

For example, a title for the Executive's Budget Proposal could be "Draft Estimates of Revenue and Expenditure for BY 2022-23, produced by the Ministry of Finance, Planning and Economic Development."

If there are any supporting documents to the EBP, please enter their full titles in the comment box below.

If the document is not produced at all, researchers should mark this question "n/a."

Answer:

PROPOSTA DO ORÇAMENTO GERAL DO ESTADO (OGE) PARA O ANO ECONÓMICO 2022

Source:

PROPOSTA DO ORÇAMENTO GERAL DO ESTADO (OGE) PARA O ANO ECONÓMICO 2022

Comment:

<https://financas.gov.st/index.php/publicacoes/documentos/category/204-proposta-oge-2022>

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion: Agree

EBP-8. Is there a "citizens version" of the EBP?

While the Citizens Budget was initially conceived as a simplified version of the Executive's Budget Proposal or the Enacted Budget, good practice is now evolving and suggests that a "citizens" version of key budget documents should be produced during each of the four phases of the budget cycle. This would serve to inform citizens of the state of public financial management throughout the entire budget cycle. While it is recognized that it may be unreasonable to expect that a citizens version is produced for each and every one of those key documents, it seems acceptable to expect that according to good practice, the executive releases a citizens version of key budget documents for each of the four stages of the budget process to allow citizens to be aware of what is happening, in terms of public financial management, throughout the entire budget cycle. For more information on Citizens Budget see:

<https://www.internationalbudget.org/publications/citizens-budgets/>

Answer:

a. Yes

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1383-stp-orcamento-cidadao-2022>

Comment:

Podemos constatar no site do Ministério do Planeamento, Finanças e Economia Azul, que o Governo produziu a "versão Cidadão" da Proposta do OGE 2022.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion: Agree

EB-1a. What is the fiscal year of the EB evaluated in this Open Budget Survey questionnaire?

Please enter the fiscal year in the following format: "FY YYYY" or "FY YYYY-YY."

Answer:
2022

Source:
<https://financas.gov.st/index.php/publicacoes/documentos/category/207-oge-2022-aprovado>

1- https://www.sapo.pt/noticias/economia/orcamento-do-estado-para-2022-de-sao-tome-e_6192c22cbaeaf1cdd7c31e1#:~:text=0%20Governo%20s%C3%A3o-tomense%20entregou%20hoje%20no%20parlamento%20a,ordem%20dos%20%2C8%25%20do%20PIB%20%28Produto%20Interno%20Bruto%29

2- <https://portocanal.sapo.pt/noticia/287153>

Comment:
Nesta Pesquisa de Orçamento Aberto, avaliamos o Orçamento Geral de Estado referente ao ano fiscal de 2022.

A última eleição legislativa em São Tomé e Príncipe foi realizada a 25/09/2022. O novo governo foi empossado a 14/11/2022 e o Orçamento Geral de Estado é submetido ao Parlamento apenas a 06/04/2023.

Por isso, de acordo com o nº 1 do artº 26º da Lei sobre o Sistema de Administração Financeira do Estado "Não sendo aprovada a proposta do Orçamento Geral do Estado, fica o Governo autorizado a utilizar duodécimos das dotações fixadas no Orçamento Geral do Estado do ano anterior".

Consistente com a metodologia OBS, sugere-se que o ano fiscal anterior seja usado como base para responder a perguntas sobre este documento (EBP) se, e somente se, um determinado documento orçamentário para o ano fiscal mais recente não foi publicado devido a um único evento legítimo (por exemplo, uma eleição).

Daí, a razão de examinarmos o ano fiscal 2022.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion: Agree

EB-1b. When was the EB approved (enacted) by the legislature?

Please enter the date in the following format: "DD/MM/YYYY." For example, 5 September 2022 should be entered as 05/09/2022. If the document is not published or not produced, leave this question blank.

Answer:
23/12/2021

Source:
https://www.rtp.pt/noticias/economia/parlamento-sao-tomense-aprova-orcamento-geral-do-estado-para-2022-em-final-global_n1372410
<https://www.telanon.info/politica/2021/12/15/35972/parlamento-viabilizou-orcamento-de-estado-para-2022-num-pais-ainda-inviavel/>

Comment:

O Orçamento Geral de Estado referente ao ano fiscal 2022 foi aprovado, na generalidade, pela Assembleia Nacional, a 14/12/2021 e aprovado na especialidade a 23/12/2021.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

EB-2. When is the EB made available to the public?

Publicly available budget documents are defined as those documents that are published on the website of the public authority issuing the document within the time frame specified in the OBS methodology and that all citizens are able to obtain free of charge. (See the Open Budget Survey Guidelines on Public Availability of Budget Documents.) This is a change from previous rounds of the Open Budget Survey: now at minimum documents must be made available on the Internet and free of charge to be considered publicly available.

The OBS methodology requires that for an EB to be considered publicly available, it must be made available to the public three months after the budget is approved by the legislature. If the EB is not released to the public at least three months after the budget is approved by the legislature, option "d" applies. Option "d" should also be chosen for documents that are produced for internal purposes only (that is, produced but never released to the public) or are not produced at all. Some governments may publish budget documents further in advance than the latest possible dates outlined above. In these instances, researchers should choose options "a" or "b," depending on the date of publication identified for the EB.

Answer:

b. Between two weeks and six weeks after the budget has been enacted

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/207-oge-2022-aprovado#>

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/208-oge-2022-promulgado>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1402-dr-si-8-2022-oge-publicado-do-diario-da-republica>

Comment:

O OGE 2022 foi aprovado pela Assembleia Nacional, na votação final global, a 23/12/2021. A versão aprovada foi tornada público no site do Ministério do Planeamento, Finanças e Economia Azul a 28/12/2021.

O OGE promulgado foi publicado no Diário da República Número 8, I SÉRIE, a 19/01/2022 e publicado no site do Ministério do Planeamento, Finanças e Economia Azul a 28/01/2022, portanto, entre duas e seis semanas após a sua aprovação na Assembleia Nacional.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

EB-3a. If the EB is published, what is the date of publication of the EB?

Note that the date of publication is not necessarily the same date that is printed on the document. Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late.

Please enter the date in the following format: "DD/MM/YYYY." For example, 5 September 2022 should be entered as 05/09/2022. If the document is not published or not produced, leave this question blank.

Answer:

28/01/2022

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1402-dr-si-8-2022-oge-publicado-do-diario-da-republica>

Comment:

O OGE 2022 promulgado foi publicado no site no Ministério das Finanças e Economia Azul a 28/01/2022

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

EB-3b. In the box below, please explain how you determined the date of publication of the EB.

If the document is not published at all, researchers should mark this question "n/a."

Answer:

No site do Ministério do Planeamento, Finanças e Economia Azul de STP é possível verificar a data de publicação do orçamento aprovado e a data de publicação, no Diário da República, do orçamento promulgado.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/208-oge-2022-promulgado>

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/207-oge-2022-aprovado>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1402-dr-si-8-2022-oge-publicado-do-diario-da-republica>

Comment:

O OGE 2020 aprovado foi publicado no site do Ministério do Planeamento, Finanças e Economia Azul a 28/12/2021.

O OGE promulgado foi publicado no Diário da República Número 8, I SÉRIE a 19/01/2022, mas, só foi publicado no site do Ministério do Planeamento, Finanças e Economia Azul a 28/01/2022, como se pode verificar no link.

Peer Reviewer

Opinion: Agree

Comments: Erro possível no comentário do perito, mencionando o OGE 2020, em vez de 2022.

Government Reviewer

Opinion: Agree

Researcher Response

Efetivamente, houve um lapso. Em vez de OGE 2020, é OGE 2022.

EB-4. If the EB is published, what is the URL or weblink of the EB?

Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late. If the document is not published at all, researchers should leave this question blank.

Answer:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1402-dr-si-8-2022-oge-publicado-do-diario-da-republica>

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1402-dr-si-8-2022-oge-publicado-do-diario-da-republica>

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/208-oge-2022-promulgado>

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/207-oge-2022-aprovado>

Comment:

Tendo em conta que OGE foi tornada pública no site do Ministério do Planeamento, Finanças e Economia Azul menos de três meses após a sua aprovação pelo Órgão Legislativo (Assembleia Nacional), considera-se publicada, de acordo com a metodologia OBS.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

EB-5. If the EB is published, are the numerical data contained in the EB available in a machine readable format?

Material (data or content) is machine readable if it is in a format that can be easily processed by a computer, such as .csv, .xls/.xlsx, and .json. Numerical data found in PDFs, Word (.doc/.docx) and HTML files do not qualify as machine readable. See more at: <http://opendatahandbook.org/glossary/en/terms/machine-readable/>

Option "d" applies if the EB is not publicly available, therefore its machine readability cannot be assessed.

Answer:

b. Yes, some of the numerical data are available in a machine readable format

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/208-oge-2022-promulgado>

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/207-oge-2022-aprovado#>

Comment:

Os dados do OGE estão disponibilizados em formato PDF, mas, alguns, estão em formato Excel, por isso, legível por máquina.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

EB-6a. If the EB is not publicly available, is it still produced?

If the EB is not considered publicly available under the OBS methodology (and thus the answer to Question EB-2 was "d"), a government may nonetheless produce the document.

Option "a" applies if the document is produced and made available to the public online but not within the time frame specified in the OBS methodology (see Question EB-2)

Option "b" applies if the document is produced and made available to the public within the time frame specified by the OBS methodology but only in hard copy (and is not available online). Option "b" also applies if the document is made available to the public within the time frame specified by the OBS methodology in soft electronic copy but is not available online.

Option "c" applies if the document is produced for internal purposes only and so is not made available to the public.

Option "d" applies if the document is not produced at all.

Option "e" applies if the document is publicly available.

If a document is not released to the public, researchers may need to write to or visit the relevant government office in order to determine whether answer "c" or "d" applies.

Answer:

e. Not applicable (the document is publicly available)

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/208-oge-2022-promulgado>

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/207-oge-2022-aprovado#>

Comment:

O documento foi produzido e está publicado online.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

EB-6b. If you selected option "c" or "d" in question EB-6a, please specify how you determined whether the EB was produced for internal use only, versus not produced at all.

If option "a," "b," or "e" was selected in question EB-6a, researchers should mark this question "n/a."

Answer:

n/a

Source:

n/a

Comment:

n/a

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

EB-7. If the EB is produced, please write the full title of the EB.

For example, a title for the Enacted Budget could be "Appropriation Act n. 10 of 2023."

If the document is not produced at all, researchers should mark this question "n/a."

Answer:

Lei n.º 2/2022 - Orçamento Geral do Estado para o Ano Económico 2022

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1401-1-stp-oge-2022-lei-e-relatorio>

Comment:

O documento tem o título de "Orçamento Geral do Estado para o Ano Económico de 2022 "

Peer Reviewer

Opinion: Agree

Comments: O link da lei orçamental No. 2/2022 : <https://www.financas.gov.st/index.php/publicacoes/documentos/category/208-oge-2022-promulgado>

Government Reviewer

Opinion: Agree

Researcher Response

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/208-oge-2022-promulgado>

IBP Comment

The reviewer's comment is well-noted and appreciated. The answer is complemented with the information provided.

EB-8. Is there a "citizens version" of the EB?

While the Citizens Budget was initially conceived as a simplified version of the Executive's Budget Proposal or the Enacted Budget, good practice is now evolving and suggests that a "citizens" version of key budget documents should be produced during each of the four phases of the budget cycle. This would serve to inform citizens of the state of public financial management throughout the entire budget cycle. While it is recognized that it may be unreasonable to expect that a citizens version is produced for each and every one of those key documents, it seems acceptable to expect that according to good practice, the executive releases a citizens version of key budget documents for each of the four stages of the budget process to allow citizens to be aware of what is happening, in terms of public financial management, throughout the entire budget cycle. For more information on Citizens Budget see:

<https://www.internationalbudget.org/publications/citizens-budgets/>.

Answer:

b. No

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/205-orcamento-do-cidadao>

Comment:

Existe um Orçamento de Cidadão da Proposta de Lei do Orçamento Geral de Estado para 2022 e não do Orçamento aprovado.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

CB-1. What is the fiscal year of the CB evaluated in this Open Budget Survey questionnaire?

Please enter the fiscal year in the following format: "FY YYYY" or "FY YYYY-YY."

If more than one Citizens Budget is produced, for each CB please indicate the document the CB simplifies/refers to, and the fiscal year.

Answer:

2022

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1383-stp-orcamento-cidadao-2022>

Comment:

O Ministério do Planeamento, Finanças e Economia Azul publicou um Orçamento de Cidadãos da Proposta de Lei do Orçamento Geral do Estado de 2022.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

CB-2a. For the fiscal year indicated in CB-1, what is the public availability status of the CB?

If more than one Citizens Budget is produced, please complete this question for one of them, specifying in the comment box below which document (Executive's Budget Proposal or Enacted Budget) you are referring to, and – in the same comment box – which other Citizens Budget is produced and its public availability status.

Remember that publicly available budget documents are defined as those documents that are published on the website of the public authority issuing the document within the time frame specified by the OBS methodology and that all citizens are able to obtain free of charge. This is a change from previous rounds of the Open Budget Survey: now at minimum documents must be made available on the Internet and free of charge to be considered publicly available.

Option "a" applies if the document is produced and made available to the public online but not within the time frame specified in the OBS methodology

Option "b" applies if the document is produced and made available to the public within the time frame specified by the OBS methodology but only in hard copy (and is not available online). Option "b" also applies if the document is made available to the public within the time frame specified by the OBS methodology in soft electronic copy but is not available online.

Option "c" applies if the document is produced for internal purposes only and so is not made available to the public.

Option "d" applies if the document is not produced at all.

Option "e" applies if the document is publicly available.

Answer:

e. Not applicable (the document is publicly available)

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1383-stp-orcamento-cidadao-2022>

Comment:

O documento está disponível publicamente.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion: Agree

CB-2b. If you selected option "c" or "d" in question CB-2a, please specify how you determined whether the CB was produced for internal use only, versus not produced at all.

If option "a," "b," or "e" was selected in question CB-2a, researchers should mark this question "n/a."

Answer:
n/a

Source:
n/a

Comment:
n/a

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion: Agree

CB-3a. If the CB is published, what is the date of publication of the CB?

Note that the date of publication is not necessarily the same date that is printed on the document. Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late.

Please enter the date in the following format: "DD/MM/YYYY." For example, 5 September 2022 should be entered as 05/09/2022. If the document is not published or not produced, leave this question blank.

If more than one Citizens Budget is published, please complete this question for one of them, specifying in the comment box below which document you are referring to, and – in the same comment box – which other Citizens Budget is produced and its dates of publication.

Answer:
19/11/2021

Source:
<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1383-stp-orcamento-cidadao-2022>

Comment:
O Orçamento de Cidadão da Proposta de Lei do Orçamento Geral do Estado para 2022 foi publicado a 19/11/2021.

Peer Reviewer
Opinion: Agree

Government Reviewer

Opinion: Agree

CB-3b. In the box below, please explain how you determined the date of publication of the CB.

If the document is not published at all, researchers should mark this question "n/a."

Answer:

No site do Ministério do Planeamento, Finanças e Economia Azul de STP consta a data de publicação do documentos.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1383-stp-orcamento-cidadao-2022>

Comment:

No site do Ministério do Planeamento, Finanças e Economia Azul de STP consta a data de publicação do documentos.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

CB-4. If the CB is published, what is the URL or weblink of the CB?

Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late. If the document is not published at all, researchers should leave this question blank.

If more than one Citizens Budget is published, please complete this question for one of them, specifying in the comment box below which document you are referring to, and – in the same comment box – which other Citizens Budget is produced and its URL or weblink.

Answer:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1383-stp-orcamento-cidadao-2022>

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1383-stp-orcamento-cidadao-2022>

Comment:

O link consta no site do Ministério do Planeamento, Finanças e Economia Azul de STP.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

CB-5. If the CB is produced, please write the full title of the CB.

For example, a title for the Citizens Budget could be "Budget 2022 People's Guide" or "2023 Proposed Budget in Brief: A People's Budget Publication."

If the document is not produced at all, researchers should mark this question "n/a."

If more than one Citizens Budget is produced, for the other CB, indicate the document the CB refers to and, next to it, its full title.

Answer:

ORÇAMENTO CIDADÃO 2022 - Proposta de Lei do Orçamento Geral do Estado para 2022

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1383-stp-orcamento-cidadao-2022>

Comment:

Orçamento Cidadão 2022/Proposta de Lei do Orçamento Geral do Estado para 2022

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

CB-6. If the CB is produced, please indicate which budget document it corresponds to.

If more than one Citizens Budget is produced, please complete this question for one of them, specifying in the comment box below which document you are referring to, and – in the same comment box – which other Citizens Budget is produced and which budget document it simplifies.

Answer:

O ORÇAMENTO CIDADÃO 2022 corresponde a Proposta de Lei do Orçamento Geral do Estado para 2022.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1383-stp-orcamento-cidadao-2022>

Comment:

O ORÇAMENTO CIDADÃO 2022 corresponde a Proposta de Lei do Orçamento Geral do Estado para 2022.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

IYRs-1. What is the fiscal year of the IYRs evaluated in this Open Budget Survey questionnaire?

Please enter the fiscal year in the following format: "FY YYYY" or "FY YYYY-YY."

Answer:

2022

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/226-ano-economico-2022>

Comment:

Em cada trimestre, o Governo publica o Relatório de Execução Orçamental, onde é apresentada execução orçamental e a Tabela das operações Financeiras do Estado.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

IYRs-2. When are the IYRs made available to the public?

Publicly available budget documents are defined as those documents that are published on the website of the public authority issuing the document within the time frame specified in the OBS methodology and that all citizens are able to obtain free of charge. (See the Open Budget Survey Guidelines on Public Availability of Budget Documents.) This is a change from previous rounds of the Open Budget Survey: now at minimum documents must be made available on the Internet and free of charge to be considered publicly available.

The OBS methodology requires that for IYRs to be considered publicly available, IYRs must be made available to the public no later than three months after the reporting period ends. If at least seven of the last 12 monthly IYRs, or at least three of the last four quarterly IYRs are not released to the public at least three months after the reporting period ends, option "d" applies. Option "d" should also be chosen for documents that are produced for internal purposes only (that is, produced but never released to the public) or are not produced at all. Some governments may publish budget documents further in advance than the latest possible dates outlined above. In these instances, researchers should choose options "a" or "b," depending on the date of publication identified for the IYRs.

Answer:

d. The IYRs are not released to the public, or are released more than three months after the period covered

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1570-relatorio-execucao-orcamental-i-trimestre-2022-final>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1581-relatorio-de-execucao-orcamental-ii-trimestre-2022-final>

Comment:

O Governo publicou dois Relatórios de Execução Orçamental Trimestral relativos ao Orçamento Geral do Estado para 2022. No entanto, esses dois Relatórios foram publicados mais de três meses após o período que abrange o relatório

Relatório de Execução Orçamental referente a I Trimestre foi publicado a 09 de novembro de 2022;

Relatório de Execução Orçamental referente a II Trimestre foi publicado a 29 de novembro de 2022.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

IYRs-3a. If the IYRs are published, what are the dates of publication of the IYRs?

Specifically: if quarterly In-Year Reports are published, indicate the dates of publication of at least three of the last four IYRs that were publicly available. If monthly IYRs are published, indicate the dates of publication of at least seven of the last 12 IYRs that were publicly available.

Note that the date of publication is not necessarily the same date that is printed on the document.
Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late.

Please enter the date in the following format: "DD Month YYYY." For example, 5 September 2022 should be entered as 05 September 2022. If the document is not published or not produced, please mark this question "n/a."

Answer:

n/a

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1570-relatorio-execucao-orcamental-i-trimestre-2022-final>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1581-relatorio-de-execucao-orcamental-ii-trimestre-2022-final>

Comment:

n/a

Dois Relatórios foram produzidos, mas, publicados fora de prazo aceite pela metodologia OBS.

Relatório de Execução Orçamental referente a I Trimestre foi publicado a 09 de novembro de 2022;
Relatório de Execução Orçamental referente a II Trimestre foi publicado a 29 de novembro de 2022.

Peer Reviewer

Opinion: Disagree

Suggested Answer: Relatório de Execução Orçamental referente a I Trimestre foi publicado a 09 de novembro de 2022; Relatório de Execução Orçamental referente a II Trimestre foi publicado a 29 de dezembro e NAO de novembro de 2022; Relatório de Execução Orçamental referente a III Trimestre foi publicado a 10 de março de 2023; Relatório de Execução Orçamental referente a IV Trimestre foi publicado a 30 de junho de 2023.

Government Reviewer

Opinion: Agree

Researcher Response

Concordar com o Revisor.

IBP Comment

The reviewer's comment is well-noted and appreciated. For further clarity, IBP notes that the Relatório III and IV are dated 2023, beyond the research cut-off date. The Open Budget Survey uses a cut-off date to standardize the research and ensure comparability. Documents are not accepted if they are published after this date. The research cut-off date for the Open Budget Survey 2023 is 31 December 2022.

IYRs-3b. In the box below, please explain how you determined the date of publication of the IYRs.

If the document is not published at all, researchers should mark this question "n/a."

Answer:

No site do Ministério do Planeamento, Finanças e Economia Azul tem a data de publicação dos documentos.
Pode-se ver as datas de publicação de cada um dos documentos aí publicados.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1570-relatorio-execucao-orcamental-i-trimestre-2022-final>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1581-relatorio-de-execucao-orcamental-ii-trimestre-2022-final>

Comment:

Nos dois link's apresentados, podemos encontrar as datas de publicação de cada um dos documentos.

Peer Reviewer

Opinion: Agree

Comments: No link seguinte encontram-se os quatro REO 2022: <https://www.financas.gov.st/index.php/publicacoes/documentos/category/226-ano-economico-2022>

Government Reviewer

Opinion: Agree

IBP Comment

Please see IBP's comment in question IYRs-3a.

IYRs-4. If the IYRs are published, what is the URL or weblink of the IYRs?

Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late.

Researchers should provide the weblink to the most recent In-Year Report in the space below, and – in the comment box underneath – the weblinks to older IYRs.

If the document is not published at all, researchers should leave this question blank.

Answer:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/226-ano-economico-2022>

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1570-relatorio-execucao-orcamental-i-trimestre-2022-final>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1581-relatorio-de-execucao-orcamental-ii-trimestre-2022-final>

Comment:

Os documentos foram publicados, mas, fora do prazo aceite pela metodologia OBS.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

IYRs-5. If the IYRs are published, are the numerical data contained in the IYRs available in a machine readable format?

Material (data or content) is machine readable if it is in a format that can be easily processed by a computer, such as .csv, .xls/.xlsx, and .json. Numerical data found in PDFs, Word (.doc/.docx) and HTML files do not qualify as machine readable. See more at: <http://opendatahandbook.org/glossary/en/terms/machine-readable/>

Option "d" applies if the IYRs are not publicly available, therefore their machine readability cannot be assessed.

Answer:

c. No

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/226-ano-economico-2022>

Comment:

Todos os documentos publicados estão disponíveis em formato PDF.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

IYRs-6a. If the IYRs are not publicly available, are they still produced?

If the IYRs are not considered publicly available under the OBS methodology (and thus the answer to Question IYRs-2 was "d"), a government may nonetheless produce the document.

Option "a" applies if the document is produced and made available to the public online but not within the time frame specified in the OBS methodology (see Question IYRs-2).

Option "b" applies if the document is produced and made available to the public within the time frame specified by the OBS methodology but only in hard copy (and is not available online). Option "b" also applies if the document is made available to the public within the time frame specified by the OBS methodology in soft electronic copy but is not available online.

Option "c" applies if the document is produced for internal purposes only and so is not made available to the public.

Option "d" applies if the document is not produced at all.

Option "e" applies if the document is publicly available.

If a document is not released to the public, researchers may need to write to or visit the relevant government office in order to determine whether answer "c" or "d" applies.

Answer:

a. Produced but made available online to the public too late (published after the acceptable time frame)

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/226-ano-economico-2022>

Comment:

Dois Relatórios de Execução Orçamental foram produzidos, mas, disponibilizado online fora do prazo da metodologia OBS.

Relatório de Execução Orçamental referente a I Trimestre foi publicado a 09 de novembro de 2022;

Relatório de Execução Orçamental referente a II Trimestre foi publicado a 29 de novembro de 2022.

Peer Reviewer

Opinion: Agree

Comments: Relatório de Execução Orçamental referente a I Trimestre 2022, publicado a 09 de novembro de 2022; Relatório de Execução Orçamental referente a II Trimestre 2022, publicado a 29 de dezembro e NAO de novembro de 2022; Relatório de Execução Orçamental referente a III Trimestre 2022, publicado a 10 de março de 2023; Relatório de Execução Orçamental referente a IV Trimestre 2022, publicado a 30 de junho de 2023.

Government Reviewer

Opinion: Agree

Researcher Response

Concordamos com o revisor

IBP Comment

The reviewer's comment is well-noted and appreciated. It is clarified that the Relatorio III and IV are dated 2023, beyond the research cut-off date.

The Open Budget Survey uses a cut-off date to standardize the research and ensure comparability. Documents are not accepted if they are published after this date. This enables the Open Budget Survey to provide a snapshot of budget transparency at a particular point of time. The research cut-off date for the Open Budget Survey 2023 is 31 December 2022.

IYRs-6b. If you selected option "c" or "d" in question IYRs-6a, please specify how you determined whether the IYRs were produced for internal use only, versus not produced at all.

If option "a," "b," or "e" was selected in question IYRs-6a, researchers should mark this question "n/a."

Answer:

Source:

Comment:

Peer Reviewer

Opinion:

Government Reviewer

Opinion:

IYRs-7. If the IYRs are produced, please write the full title of the IYRs.

For example, a title for the In-Year Report could be "Budget Monitoring Report, Quarter 1" or "Budget Execution Report January-March 2022."

If In-Year Reports are not produced at all, researchers should mark this question "n/a."

Researchers should provide the full title of the most recent In-Year Report in the space below, and – in the comment box underneath – the full titles of older IYRs.

Answer:

Relatório de Execução Orçamental I Trimestre de 2022

Relatório de Execução Orçamental II Trimestre de 2022

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/226-ano-economico-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1570-relatorio-execucao-orcamental-i-trimestre-2022-final>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1581-relatorio-de-execucao-orcamental-ii-trimestre-2022-final>

Comment:

Além do Relatório de Execução Orçamental, o governo publica outros documentos como a Tabela de Operações Financeiras do Estado (TOFE) e os Receitas Realizadas Trimestralmente.

Peer Reviewer

Opinion: Agree

Comments: Relatório de Execução Orçamental referente a I Trimestre 2022; Relatório de Execução Orçamental referente a II Trimestre 2022; Relatório de Execução Orçamental referente a III Trimestre 2022; Relatório de Execução Orçamental referente a IV Trimestre 2022.

Government Reviewer

Opinion: Agree

IBP Comment

The reviewer's comment is well-noted and appreciated. It is clarified that the Relatorio III and IV are dated 2023, beyond the research cut-off date. The Open Budget Survey uses a cut-off date to standardize the research and ensure comparability. Documents are not accepted if they are published after this date. This enables the Open Budget Survey to provide a snapshot of budget transparency at a particular point of time. The research cut-off date for the Open Budget Survey 2023 is 31 December 2022.

IYRs-8. Is there a "citizens version" of the IYRs?

While the Citizens Budget was initially conceived as a simplified version of the Executive's Budget Proposal or the Enacted Budget, good practice is now evolving and suggests that a "citizens" version of key budget documents should be produced during each of the four phases of the budget cycle. This would serve to inform citizens of the state of public financial management throughout the entire budget cycle. While it is recognized that it may be unreasonable to expect that a citizens version is produced for each and every one of those key documents, it seems acceptable to expect that according to good practice, the executive releases a citizens version of key budget documents for each of the four stages of the budget process to allow citizens to be aware of what is happening, in terms of public financial management, throughout the entire budget cycle. For more information on Citizens Budget see: <https://www.internationalbudget.org/publications/citizens-budgets/>.

Answer:

b. No

Source:**Comment:**

Não existe "versão cidadão" do Relatório de Execução Orçamental.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

MYR-1. What is the fiscal year of the MYR evaluated in this Open Budget Survey questionnaire?

Please enter the fiscal year in the following format: "FY YYYY" or "FY YYYY-YY."

Answer:

2022

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/200-ano-2022>

Comment:

Estamos a avaliar o ano fiscal 2022.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

MYR-2. When is the MYR made available to the public?

Publicly available budget documents are defined as those documents that are published on the website of the public authority issuing the document within the time frame specified in the OBS methodology and that all citizens are able to obtain free of charge. (See the Open Budget Survey Guidelines on Public Availability of Budget Documents.) This is a change from previous rounds of the Open Budget Survey: now at minimum documents must be made available on the Internet and free of charge to be considered publicly available.

The OBS methodology requires that for an MYR to be considered publicly available, it must be made available to the public no later than three months after the reporting period ends (i.e., three months after the midpoint of the fiscal year). If the MYR is not released to the public at least three months after the reporting period ends, option "d" applies. Option "d" should also be chosen for documents that are produced for internal purposes only (that is, produced but never released to the public) or are not produced at all. Some governments may publish budget documents further in advance than the latest possible dates outlined above. In these instances, researchers should choose options "a" or "b," depending on the date of publication identified for the MYR.

Answer:

d. The MYR is not released to the public, or is released more than three months after the midpoint

Source:

Comment:

Não existe nenhum Relatório Semestral disponível ao público.

Peer Reviewer

Opinion: Agree

Comments: O Governo não produz relatórios semestrais.

Government Reviewer

Opinion: Agree

IBP Comment

The reviewer's comment is well-noted and appreciated.

MYR-3a. If the MYR is published, what is the date of publication of the MYR?

Note that the date of publication is not necessarily the same date that is printed on the document.

Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late.

Please enter the date in the following format: "DD/MM/YYYY." For example, 5 September 2022 should be entered as 05/09/2022. If the document is not published or not produced, leave this question blank.

Answer:

Source:

Comment:

Peer Reviewer

Opinion: Agree

Comments: O Governo não produz relatórios semestrais.

Government Reviewer

Opinion: Agree

MYR-3b. In the box below, please explain how you determined the date of publication of the MYR.

If the document is not published at all, researchers should mark this question "n/a."

Answer:

n/a

Source:

n/a

Comment:

n/a

Peer Reviewer

Opinion: Agree

Comments: O Governo não produz relatórios semestrais.

Government Reviewer

Opinion: Agree

MYR-4. If the MYR is published, what is the URL or weblink of the MYR?

Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late. If the document is not published at all, researchers should leave this question blank.

Answer:

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Source:

Comment:

Peer Reviewer

Opinion: Agree

Comments: O Governo não produz relatórios semestrais.

Government Reviewer

Opinion: Agree

MYR-5. If the MYR is published, are the numerical data contained in the MYR available in a machine readable format?

Material (data or content) is machine readable if it is in a format that can be easily processed by a computer, such as .csv, .xls/.xlsx, and .json. Numerical data found in PDFs, Word (.doc/.docx) and HTML files do not qualify as machine readable. See more at: <http://opendatahandbook.org/glossary/en/terms/machine->

[readable/](#).

Option "d" applies if the MYR is not publicly available, therefore its machine readability cannot be assessed.

Answer:

d. Not applicable

Source:

Comment:

O documento não é produzido e nem é divulgado pelo Governo.

Peer Reviewer

Opinion: Agree

Comments: O Governo não produz relatórios semestrais.

Government Reviewer

Opinion: Agree

MYR-6a. If the MYR is not publicly available, is it still produced?

If the MYR is not considered publicly available under the OBS methodology (and thus the answer to Question MYR-2 was "d"), a government may nonetheless produce the document.

Option "a" applies if the document is produced and made available to the public online but not within the time frame specified in the OBS methodology (see Question MYR-2).

Option "b" applies if the document is produced and made available to the public within the time frame specified by the OBS methodology but only in hard copy (and is not available online). Option "b" also applies if the document is made available to the public within the time frame specified by the OBS methodology in soft electronic copy but is not available online.

Option "c" applies if the document is produced for internal purposes only and so is not made available to the public.

Option "d" applies if the document is not produced at all.

Option "e" applies if the document is publicly available.

If a document is not released to the public, researchers may need to write to or visit the relevant government office in order to determine whether answer "c" or "d" applies.

Answer:

d. Not produced at all

Source:

Comment:

O documento não é produzido pelo governo.

Peer Reviewer

Opinion: Agree

Comments: O Governo não produz relatórios semestrais.

Government Reviewer

Opinion: Agree

MYR-6b. If you selected option "c" or "d" in question MYR-6a, please specify how you determined whether the MYR was produced for internal use only, versus not produced at all.

If option "a," "b," or "e" was selected in question MYR-6a, researchers should mark this question "n/a."

Answer:

Não temos confirmação que o documento é produzido pelo Governo.

Source:

Comment:

Peer Reviewer

Opinion: Agree

Comments: O Governo não produz relatórios semestrais.

Government Reviewer

Opinion: Agree

MYR-7. If the MYR is produced, please write the full title of the MYR.

For example, a title for the Mid-Year Review could be "Semi-annual Budget Performance Report, FY 2021/22" or "Mid-Year Report on the 2022 National Budget."

If the document is not produced at all, researchers should mark this question "n/a."

Answer:

n/a

Source:

Comment:

Peer Reviewer

Opinion: Agree

Comments: O Governo não produz relatórios semestrais.

Government Reviewer

Opinion: Agree

MYR-8. Is there a "citizens version" of the MYR?

While the Citizens Budget was initially conceived as a simplified version of the Executive's Budget Proposal or the Enacted Budget, good practice is now evolving and suggests that a "citizens" version of key budget documents should be produced during each of the four phases of the budget cycle. This would serve to inform citizens of the state of public financial management throughout the entire budget cycle. While it is recognized that it may be unreasonable to expect that a citizens version is produced for each and every one of those key documents, it seems acceptable to expect that according to good practice, the executive releases a citizens version of key budget documents for each of the four stages of the budget process to allow citizens to be aware of what is happening, in terms of public financial management, throughout the entire budget cycle. For more information on Citizens Budget see:

<https://www.internationalbudget.org/publications/citizens-budgets/>.

Answer:

b. No

Source:**Comment:**

O Governo não produz o documento.

Peer Reviewer

Opinion: Agree

Comments: O Governo não produz relatórios semestrais, nem versões para os cidadãos.

Government Reviewer

Opinion: Agree

YER-1. What is the fiscal year of the YER evaluated in this Open Budget Survey questionnaire?

Please enter the fiscal year in the following format: "FY YYYY" or "FY YYYY-YY."

Answer:

2021

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/40-cge>

Comment:

O último Relatório da Conta Geral do Estado disponibilizado pelo Ministério do Planeamento, Finanças e Economia Azul refere ao ano económico de 2020 e foi publicado a 21/04/2022. Mais de 12 meses após o ano fiscal.

Para esta edição do OBS 2023, prevê-se a revisão de o Relatório de fim de ano correspondente a 2021 e publicado durante 2022.

A Conta Geral do Estado referente a 2021 não foi publicado.

Peer Reviewer

Opinion: Agree

Comments: A ultima Conta Geral do Estado-CGE (YER) publicada é relativa ao ano 2020. Perspectiva-se a entrega da CGE 2021 durante o 2º trimestre de 2023.

Government Reviewer

Opinion: Agree

YER-2. When is the YER made available to the public?

Publicly available budget documents are defined as those documents that are published on the website of the public authority issuing the document within the time frame specified in the OBS methodology and that all citizens are able to obtain free of charge. (See the Open Budget Survey Guidelines on Public Availability of Budget Documents.) This is a change from previous rounds of the Open Budget Survey: now at minimum documents must be made available on the Internet and free of charge to be considered publicly available.

The OBS methodology requires that for an YER to be considered publicly available, it must be made available to the public no later than one year after the fiscal year to which it corresponds. If the YER is not released to the public within one year after the end of the fiscal year to which it corresponds, option "d" applies. Option "d" should also be chosen for documents that are produced for internal purposes only (that is, produced but never released to the public) or are not

produced at all. Some governments may publish budget documents further in advance than the latest possible dates outlined above. In these instances, researchers should choose options "a" or "b," depending on the date of publication identified for the YER.

Answer:

d. The YER is not released to the public, or is released more than 12 months after the end of the budget year

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/223-conta-geral-do-estado-ano-2020>

Comment:

O último Relatório da Conta Geral do Estado disponível no site do Ministério do Planeamento, Finanças e Economia Azul é referente a 2020, mas, foi publicado a 21/04/2022, isto é, mais de 12 depois do ano fiscal.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

YER-3a. If the YER is published, what is the date of publication of the YER?

Note that the date of publication is not necessarily the same date that is printed on the document.

Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late.

Please enter the date in the following format: "DD/MM/YYYY." For example, 5 September 2022 should be entered as 05/09/2022. If the document is not published or not produced, leave this question blank.

Answer:

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/223-conta-geral-do-estado-ano-2020>

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/40-cge>

Comment:

O último Relatório da Conta Geral do Estado é referente a 2020 e foi publicado mais de 12 após o ano fiscal (21/04/2022). A Conta Geral do Estado de 2021 não foi publicado.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

YER-3b. In the box below, please explain how you determined the date of publication of the YER.

If the document is not published at all, researchers should mark this question "n/a."

Answer:

No site do Ministério do Planeamento, Finanças, e Economia Azul podemos verificar a data de publicação dos documentos.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/40-cge>

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/223-conta-geral-do-estado-ano-2020>

Comment:

No último Relatório da Conta Geral do Estado (CGE), publicado no site do Ministério do Planeamento, Finanças e Economia Azul, podemos ver que o mesmo foi publicado a 21/04/2022.

A Conta Geral do Estado de 2021 não foi publicado.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

YER-4. If the YER is published, what is the URL or weblink of the YER?

Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late. If the document is not published at all, researchers should leave this question blank.

Answer:

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/223-conta-geral-do-estado-ano-2020>

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/40-cge>

Comment:

O link mostra que o último Relatório da Conta Geral do Estado publicado refere a 2020.

A Conta Geral do Estado referente a 2021 não foi publicado.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

YER-5. If the YER is published, are the numerical data contained in the YER available in a machine readable format?

Material (data or content) is machine readable if it is in a format that can be easily processed by a computer, such as .csv, .xls/.xlsx, and .json. Numerical data found in PDFs, Word (.doc/.docx) and HTML files do not qualify as machine readable. See more at: <http://opendatahandbook.org/glossary/en/terms/machine-readable/>

Option "d" applies if the YER is not publicly available, therefore its machine readability cannot be assessed.

Answer:

d. Not applicable

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/223-conta-geral-do-estado-ano-2020>

Comment:

Os dados numéricos, referentes a Conta Geral do Estado de 2020, estão todos disponíveis em formato PDF.

Peer Reviewer

Opinion: Agree

Comments: A Conta Geral do Estado de 2021 não foi finalizada, ainda, enquanto a CGE de 2020 tem todos os dados disponíveis em formato PDF.

Government Reviewer

Opinion: Agree

YER-6a. If the YER is not publicly available, is it still produced?

If the YER is not considered publicly available under the OBS methodology (and thus the answer to Question YER-2 was "d"), a government may nonetheless produce the document.

Option "a" applies if the document is produced and made available to the public online but not within the time frame specified in the OBS methodology (see Question YER-2)

Option "b" applies if the document is produced and made available to the public within the time frame specified by the OBS methodology but only in hard copy (and is not available online). Option "b" also applies if the document is made available to the public within the time frame specified by the OBS methodology in soft electronic copy but is not available online.

Option "c" applies if the document is produced for internal purposes only and so is not made available to the public.

Option "d" applies if the document is not produced at all.

Option "e" applies if the document is publicly available.

If a document is not released to the public, researchers may need to write to or visit the relevant government office in order to determine whether answer "c" or "d" applies.

Answer:

d. Not produced at all

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/40-cge>

Comment:

A Conta Geral do Estado referente a 2021 não foi produzido.

O último Relatório da Conta Geral do Estado disponível é referente a 2020 e foi publicado a 21/04/2022.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

YER-6b. If you selected option "c" or "d" in question YER-6a, please specify how you determined whether the YER was produced for internal use only, versus not

produced at all.

If option "a," "b," or "e" was selected in question YER-6a, researchers should mark this question "n/a."

Answer:

A Conta Geral do Estado 2021 não foi publicada dentro da data aceite pela metodologia OBS (31/12/2022).
O último Relatório da Conta Geral do Estado publicado disponível, por ocasião da realização da pesquisa, é referente a 2020, que foi publicado a 21/04/2022.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/223-conta-geral-do-estado-ano-2020>

Comment:

A Conta Geral do Estado 2021 não foi publicada dentro da data aceite pela metodologia OBS (31/12/2022).
O último Relatório da Conta Geral do Estado publicado disponível, por ocasião da realização da pesquisa, é referente a 2020, que foi publicado a 21/04/2022.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

YER-7. If the YER is produced, please write the full title of the YER.

For example, a title for the Year-End Report could be "Consolidated Financial Statement for the Year Ended 31 March 2022" or "Annual Report 2021 Published by the Ministry of Finance and Planning." If the document is not produced at all, researchers should mark this question "n/a."

Answer:

CONTA GERAL DO ESTADO - ANO FISCAL

Source:

CONTA GERAL DO ESTADO - ANO FISCAL 2020
<https://www.financas.gov.st/index.php/publicacoes/documentos/category/223-conta-geral-do-estado-ano-2020#>

Comment:

A Conta Geral do Estado 2021 não foi publicada dentro da data aceite pela metodologia OBS (31/12/2022).
O último Relatório da Conta Geral do Estado publicado disponível, por ocasião da realização da pesquisa, é referente a 2020, que foi publicado a 21/04/2022.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

YER-8. Is there a "citizens version" of the YER?

While the Citizens Budget was initially conceived as a simplified version of the Executive's Budget Proposal or the Enacted Budget, good practice is now

evolving and suggests that a "citizens" version of key budget documents should be produced during each of the four phases of the budget cycle. This would serve to inform citizens of the state of public financial management throughout the entire budget cycle. While it is recognized that it may be unreasonable to expect that a citizens version is produced for each and every one of those key documents, it seems acceptable to expect that according to good practice, the executive releases a citizens version of key budget documents for each of the four stages of the budget process to allow citizens to be aware of what is happening, in terms of public financial management, throughout the entire budget cycle. For more information on Citizens Budget see: <https://www.internationalbudget.org/publications/citizens-budgets/>.

Answer:

b. No

Source:

Comment:

Não existe qualquer "versão dos cidadãos" da Conta Geral do Estado.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

AR-1. What is the fiscal year of the AR evaluated in this Open Budget Survey questionnaire?

Please enter the fiscal year in the following format: "FY YYYY" or "FY YYYY-YY."

Answer:

2020

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/223-counta-geral-do-estado-ano-2020>

<http://www.tcontas.st/pareceres.php>

Comment:

No seu site, o Ministério do Planeamento, Finanças e Economia Azul publicou a Conta Geral do Estado de 2020.

Em São Tomé e Príncipe, o Órgão competente para emitir pareceres à Conta Geral do Estado é o Tribunal de Contas. O último parecer emitido por este Tribunal e tornado público é sobre a Conta Geral do Estado referente a 2017.

Peer Reviewer

Opinion: Agree

Comments: A CGE 2018 foi enviada para o TC no dia 05/04/2023 e a CGE 2019 foi enviada para o TC no dia 05/04/2023

Government Reviewer

Opinion: Agree

IBP Comment

The reviewer's comment is well-noted and appreciated. Thanks for the information provided, the answer is complemented with the information provided, and confirms the current delay in the audit process. Note: The Open Budget Survey uses a cut-off date to standardize the research and ensure comparability. Documents are not accepted if they are published after this date. This enables the Open Budget Survey to provide a snapshot of budget transparency at a particular point of time. The research cut-off date for the Open Budget Survey 2023 is 31 December 2022.

AR-2. When is the AR made available to the public?

Publicly available budget documents are defined as those documents that are published on the website of the public authority issuing the document within the time frame specified in the OBS methodology and that all citizens are able to obtain free of charge. (See the Open Budget Survey Guidelines on Public Availability of Budget Documents.) This is a change from previous rounds of the Open Budget Survey: now at minimum documents must be made available on the Internet and free of charge to be considered publicly available.

The OBS methodology requires that for an AR to be considered publicly available, it must be made available to the public no later than 18 months after the end of the fiscal year to which it corresponds. If the AR is not released to the public at least 18 months after the end of the fiscal year to which it corresponds, option "d" applies. Option "d" should also be chosen for documents that are produced for internal purposes only (that is, produced but never released to the public) or are not produced at all. Some governments may publish budget documents further in advance than the latest possible dates outlined above. In these instances, researchers should choose options "a" or "b," depending on the date of publication identified for the AR.

Answer:

d. Does not release to the public, or is released more than 18 months after the end of the budget year

Source:

<http://www.tcontas.st/pareceres.php>

Comment:

O Governo elaborou a Conta Geral do Estado (CGE) referente ao ano fiscal 2020, enviou o documento para Tribunal de Contas, mas, não existe a publicação do Parecer do Tribunal referente a CGE 2020.

Peer Reviewer

Opinion: Agree

Comments: Durante o primeiro Trimestre de 2023, foram finalizados os relatórios das CGE's relativas aos exercícios económicos de 2018 e 2019, as quais foram entregues à AN e encontram-se publicadas na página web do Tribunal de Contas <http://www.tcontas.st/> Encontra-se em curso a elaboração do parecer sobre a CGE de 2020.

Government Reviewer

Opinion: Agree

Researcher Response

Mantemos a nossa resposta.

IBP Comment

The reviewer's comment is well-noted and appreciated. Thanks for the information provided, the answer is complemented with the information provided and confirms the current delay in the audit process. Note: The Open Budget Survey uses a cut-off date to standardize the research and ensure comparability. Documents are not accepted if they are published after this date. This enables the Open Budget Survey to provide a snapshot of budget transparency at a particular point of time. The research cut-off date for the Open Budget Survey 2023 is 31 December 2022.

AR-3a. If the AR is published, what is the date of publication of the AR?

Note that the date of publication is not necessarily the same date that is printed on the document.

Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late.

Please enter the date in the following format: "DD/MM/YYYY." For example, 5 September 2022 should be entered as 05/09/2022. If the document is not published or not produced, leave this question blank.

Answer:

Source:

Comment:

Peer Reviewer

Opinion: Agree

Comments: Somente os relatórios de auditoria externa (AR) das CGE's relativas aos exercícios económicos de 2018 e 2019 foram entregues à AN e encontram-se publicadas na página web do Tribunal de Contas <http://www.tcontas.st/>

Government Reviewer

Opinion: Agree

Researcher Response

Concordamos

IBP Comment

The reviewer's comment is well-noted and appreciated. Thanks for the information provided, the answer is complemented with the information provided, and confirms the current delay in the audit process.

AR-3b. In the box below, please explain how you determined the date of publication of the AR.

If the document is not published at all, researchers should mark this question "n/a."

Answer:

n/a

n/a

Source:

n/a

Comment:

n/a

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

AR-4. If the AR is published, what is the URL or weblink of the AR?

Researchers should respond to this question if the document is published either within the time frame accepted by the OBS methodology or too late. If the document is not published at all, researchers should leave this question blank.

Answer:

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Source:

Comment:

Peer Reviewer

Opinion:

Government Reviewer

Opinion: Agree

AR-5. If the AR is published, are the numerical data contained in the AR available in a machine readable format?

Material (data or content) is machine readable if it is in a format that can be easily processed by a computer, such as .csv, .xls/.xlsx, and .json. Numerical data found in PDFs, Word (.doc/.docx) and HTML files do not qualify as machine readable. See more at: <http://opendatahandbook.org/glossary/en/terms/machine-readable/>

Option "d" applies if the AR is not publicly available, therefore its machine readability cannot be assessed.

Answer:

d. Not applicable

Source:

Comment:

Peer Reviewer

Opinion: Agree

Comments: As auditorias das CGE's relativas aos exercicios económicos de 2018 e 2019 encontram se publicadas em formato PDF.

Government Reviewer

Opinion: Agree

Researcher Response

Concordamos

AR-6a. If the AR is not publicly available, is it still produced?

If the AR is not considered publicly available under the OBS methodology (and thus the answer to Question AR-2 was "d"), a government may nonetheless produce the document.

Option "a" applies if the document is produced and made available to the public online but not within the time frame specified in the OBS methodology (see Question AR-2).

Option "b" applies if the document is produced and made available to the public within the time frame specified by the OBS methodology but only in hard copy (and is not available online). Option "b" also applies if the document is made available to the public within the time frame specified by the OBS methodology in soft electronic copy but is not available online.

Option "c" applies if the document is produced for internal purposes only and so is not made available to the public.

Option "d" applies if the document is not produced at all.

Option "e" applies if the document is publicly available.

If a document is not released to the public, researchers may need to write to or visit the relevant government office in order to determine whether answer "c" or "d" applies.

Answer:

d. Not produced at all

Source:

<http://www.tcontas.st/pareceres.php>

Comment:

O último Parecer do Tribunal de Contas publicado no seu site é respeitante a Conta Geral de Estado de 2017 e foi publicado a 28/08/2020.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

AR-6b. If you selected option "c" or "d" in question AR-6a, please specify how you determined whether the AR was produced for internal use only, versus not produced at all.

If option "a," "b," or "e" was selected in question AR-6a, researchers should mark this question "n/a."

Answer:

Relativamente a Conta Geral do Estado do ano fiscal 2020, não encontramos qualquer Parecer do Tribunal de Contas publico no seu site. O único Parecer publicado no site do Tribunal de Contas diz respeito a Conta Geral do Estado 2017, e mesmo este Parecer foi publicado a 25/08/2020, ou seja, mais de 30 meses após o ano económico.

Source:

<http://www.tcontas.st/pareceres.php>

Comment:

Relativamente a Conta Geral do Estado do ano fiscal 2020, não encontramos qualquer Parecer do Tribunal de Contas publico no seu site. O único Parecer publicado no site do Tribunal de Contas diz respeito a Conta Geral do Estado 2017, e mesmo este Parecer foi publicado a 25/08/2020, ou seja, mais de 30 meses após o ano económico.

Peer Reviewer

Opinion: Agree

Comments: Os últimos relatórios de auditoria das CGE's estão relativos aos anos 2018 e 2019 encontram-se publicadas na página web do Tribunal de Contas <http://www.tcontas.st/>.

Government Reviewer

Opinion: Agree

AR-7. If the AR is produced, please write the full title of the AR.

For example, a title for the Audit Report could be "Annual General Reports of the Controller and Auditor General." If the document is not produced at all, researchers should mark this question "n/a."

Answer:

n/a

Source:

n/a

Comment:

n/a

Peer Reviewer

Opinion:

Government Reviewer

Opinion: Agree

AR-8. Is there a "citizens version" of the AR?

While the Citizens Budget was initially conceived as a simplified version of the Executive's Budget Proposal or the Enacted Budget, good practice is now evolving and suggests that a "citizens" version of key budget documents should be produced during each of the four phases of the budget cycle. This would serve to inform citizens of the state of public financial management throughout the entire budget cycle. While it is recognized that it may be unreasonable to expect that a citizens version is produced for each and every one of those key documents, it seems acceptable to expect that according to good practice, the executive releases a citizens version of key budget documents for each of the four stages of the budget process to allow citizens to be aware of what is happening, in terms of public financial management, throughout the entire budget cycle. For more information on Citizens Budget see: <https://www.internationalbudget.org/publications/citizens-budgets/>.

Answer:

b. No

Source:

Comment:

Não existe "versão dos cidadãos" da AR, porque o documento nem foi publicado.

Peer Reviewer

Opinion:

Government Reviewer

Opinion: Agree

GQ-1a. Are there one or more websites or web portals for disseminating government fiscal information? If yes, please provide the necessary links in the comment/citation.

GQ-1a asks the researcher to list any government websites or portals where fiscal information can be found. For example, in New Zealand the Treasury website (<http://www.treasury.govt.nz/>) hosts important budget-related information, including the Pre-Budget Statement, the Executive's Budget Proposal, the Citizens Budget, In-Year Reports, the Mid-Year Review, and the Year-End Report. In addition, New Zealand's Parliamentary Counsel Office (<http://www.legislation.govt.nz/>) posts the Enacted Budget while the Controller and Auditor-General website (<http://www.oag.govt.nz/>) publishes the annual Audit Report. The New Zealand researcher would provide the links to each of these sites. Other countries have developed portals that include fiscal information, though not in the "documents" format. For example, these portals have been created by Mexico (<https://www.transparenciapresupuestaria.gob.mx/>) and Brazil (<http://www.portaltransparencia.gov.br/>). Some countries have both a website and a portal. The Brazilian government, for example, apart from the Transparency Portal, has a dedicated website for the federal budget, where all key documents and other information can be found (<https://www.gov.br/economia/pt-br/assuntos/planejamento-e-orcamento/orcamento>). Researchers should include details about all of the relevant websites and/or portals that can be used to access budget information.

Answer:

a. Yes

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/200-ano-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/204-proposta-oge-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/206-apresentacao-do-oge-2022>
<https://www.financas.gov.st/index.php/publicacoes/documentos/category/207-oge-2022-aprovado>
<https://www.financas.gov.st/index.php/publicacoes/documentos/category/208-oge-2022-promulgado>
<https://www.financas.gov.st/index.php/publicacoes/documentos/category/205-orcamento-do-cidadao>
<https://www.financas.gov.st/index.php/publicacoes/documentos/category/69-legislacao>

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/45-relatorio-execucao-orcamental>
<https://www.financas.gov.st/index.php/publicacoes/documentos/category/40-cge>
<https://www.financas.gov.st/index.php/publicacoes/documentos/category/181-grandes-opcoes-do-plano-gop>
<https://www.financas.gov.st/index.php/publicacoes/documentos/category/185-gabinete-de-reforma-da-gestao-das-financas-publicas>
<http://www.tcontas.st/pareceres.php>
<http://www.parlamento.st/>
<https://bcstp.st/Banco-Central>

Comment:

No portal do Ministério do Planeamento, Finanças e Economia Azul, existem vários links onde podemos ter informações do governo. No Portal da Assembleia Nacional, podemos encontrar algumas informações sobre o OGE e as Grandes Opções de Plano. No site do Banco Central de São Tomé e Príncipe existem algumas informações relevantes como: Estatísticas das Finanças Públicas, estatísticas sobre a Dívida Externa.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

GQ-1b. On these websites/portals, can revenue and/or expenditure data for the current fiscal year be downloaded as a consolidated, machine readable file (or set of files)? If yes, please provide the necessary links in the comment/citation. For more information on machine readability, see: <http://opendatahandbook.org/glossary/en/terms/machine-readable/>.

GQ-1b, GQ-1c, and GQ-1d ask about whether governments publish specific types of content on their websites/portals: (a) consolidated files that contain disaggregated revenue and/or expenditure information for the current fiscal year; (b) consolidated files that contain disaggregated revenue and/or expenditure information for multiple years in consistent formats; and (c) infographics/visualizations or other similar tools used to simplify data access and analysis. Researchers should provide the links to relevant webpages and some explanations of what they contain.

Answer:

a. Yes, both revenue and expenditure data can be downloaded as a consolidated file

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1396-3-stp-oge-2022-receitas-execucao-2021-previsao-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1399-2-stp-oge-2022-tofe-2015-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1394-4-stp-oge-2022-evolucao-das-receitas-totais-2019-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1394-4-stp-oge-2022-evolucao-das-receitas-totais-2019-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1388-9-stp-oge-2022-despesas-totais-orgao-e-uo-2019-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1385-10-stp-oge-2022-despesas-totais-funcao-e-programa-2019-2022>

Comment:

No site do Ministério do Planeamento, Finanças e Economia Azul, o governo fornece dados sobre as Receitas e as Despesas, que constam em alguns documentos, em formato xlsx, que, na metodologia OBS, é legível por máquina.

Esses documentos são:

- Tabela de Operação Financeira do Estado (TOFE);
- Tabela de Receitas - Executadas em 2021 e previsão para 2022;
- Evolução das Receitas totais 2019-2022;
- Tabela da evolução das Despesas totais 2019-2022;

- Tabela das Despesas totais por Programa e Função 2019-2022.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

GQ-1c. On these websites/portals, can disaggregated revenue and/or expenditure data in consolidated, machine readable files be downloaded for multiple years in consistent formats? If yes, please provide the necessary links and details in the comment/citation. For more information on machine readability, see: <http://opendatahandbook.org/glossary/en/terms/machine-readable/>.

Answer:

a. Yes, both revenue and expenditure data can be downloaded for multiple years in consistent formats

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1396-3-stp-oge-2022-receitas-execucao-2021-previsao-2022>
<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1399-2-stp-oge-2022-tofe-2015-2022>
<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1394-4-stp-oge-2022-evolucao-das-receitas-totais-2019-2022>
<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1394-4-stp-oge-2022-evolucao-das-receitas-totais-2019-2022>
<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1388-9-stp-oge-2022-despesas-totais-orgao-e-uo-2019-2022>
<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1385-10-stp-oge-2022-despesas-totais-funcao-e-programa-2019-2022>

Comment:

No site do Ministério do Planeamento, Finanças e Economia Azul, o governo fornece dados sobre as Receitas e as Despesas, que constam em alguns documentos, em formato xlsx, que, na metodologia OBS, é legível por máquina.

Esses documentos são:

- Tabela de Operação Financeira do Estado (TOFE);
- Tabela de Receitas - Executadas em 2021 e previsão para 2022;
- Evolução das Receitas totais 2019-2022;
- Tabela da evolução das Despesas totais 2019-2022;
- Tabela das Despesas totais por Programa e Função 2019-2022.

Os dados de Receitas e Despesas que constam nessas tabelas são referentes a 2019, 2020, 2021 e a previsão para 2022.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

GQ-1d. On these websites/portals, are infographics/visualizations or other similar tools used to simplify data access and analysis? If yes, please provide the necessary links and details in the comment/citation.

GQ-1d asks the researcher to list any government websites or portals where infographics/visualizations or other similar tools used to simplify data access and analysis are present. For example, in South Africa the Vulekamali portal (<https://vulekamali.gov.za>) is a project by the National Treasury which contains visualizations of the Consolidated Budget Summary, by departments budget, by division of revenue and by infrastructure budget distribution. (See for example <https://vulekamali.gov.za/2022-23/national/departments/basic-education/>). Other countries that have developed portals that include fiscal visualization and graphics include: Brazil's Transparency Portal (<https://portaldatransparencia.gov.br/>), which presents line graphs, bar graphs, pie charts, and visual maps of electronic invoices, public expenditure, public revenue, annual budget, transferred resources, resources transferred by location of beneficiary, among other

information. (<https://portaldatransparencia.gov.br/orcamento> and <https://portaldatransparencia.gov.br/transferencias>). Additionally, United States Department of the Treasury, Fiscal Data portal (<https://fiscaldata.treasury.gov/>) is a one-stop shop for federal financial data that uses charts, exhibits, and figures.

Answer:

b. No

Source:

Comment:

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

GQ-2. Are there laws in place guiding public financial management and/or auditing? If yes, please provide the necessary details and links in the comment/citation, and specify whether and where the law(s) contains specific provisions for budget transparency and/or participation.

GQ-2 asks about the existence of any national laws governing public financial management and auditing. These may include a public finance act, a section of the constitution, or an organic budget law. In some countries, fiscal responsibility legislation may also be relevant. For example, the Kenya researcher may include the link to its Public Finance Management Act, 2012 (<http://kenyalaw.org/8181/exist/kenyalex/actview.xql?actid=No.%2018%20of%202012>), and the Macedonian researcher may include a link to its State Audit Law (<https://finance.gov.mk/wp-content/uploads/2009/05/Audit-law.pdf>). Researchers should provide links to websites where such laws are published, if possible, or an electronic copy of the law itself. They should also indicate if and where (e.g. which article) these laws include specific provisions for budget transparency and citizen participation in budget processes.

Answer:

a. Yes

Source:

<http://www.tcontas.st/artigosdiverso.php>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/450-repositorios>

Comment:

Lei n.º 3/2007 - Lei sobre o Sistema de Administração Financeira do Estado (SAFE). O SAFE estabelece e harmoniza regras e procedimentos de programação, execução e controlo dos recursos públicos, de modo a permitir o seu uso eficaz e eficiente, bem como produzir a informação de forma

integrada e atempada, respeitante à administração financeira dos órgãos e instituições do Estado.

A Lei n.º 3/2007, no seu art.º 13.º refere ao OGE, no art.º 23.º refere a proposta, art.º 36.º refere a informação periódica da execução orçamental à Assembleia Nacional. A sessão III (art.º 56.º), da Lei n.º 3/2007, fala sobre a Conta Geral do Estado (CGE). O art.º 61.º fala dos prazos que o governo deve enviar para Tribunal de Contas (TC) a CGE e o prazo que o TC tem para emitir o Relatório e o Parecer da CGE para Assembleia Nacional.

Peer Reviewer

Opinion: Agree

Comments: Lista mais completa: Lei n.º 1/2003 – Lei de Revisão constitucional Lei n.º 3/2007 – Lei sobre o Sistema de Administração Financeira do Estado (SAFE) Lei n.º 12/2009 - Alteração da Lei n.º 3/2007, Lei sobre o Sistema de Administração Financeira do Estado (SAFE) Lei n.º 6/2017 - Lei de Base do Sistema Nacional de Planeamento

Government Reviewer

Opinion: Agree

IBP Comment

The reviewer's comment is well-noted and appreciated. The answer is complemented with the information provided.

GQ-3. Is there at least one additional law regulating: (1) access to information; (2) government transparency; or (3) citizens participation? If yes, please provide the necessary details and links in the comment/citation, and specify whether and where these laws contain specific provisions for budget transparency and/or participation.

The third and last question asks researchers to list any additional laws regulating access to information, transparency, or citizens' participation that are relevant for the promotion of budget transparency and citizen participation in budget processes. These might include legislation related to access to information, to planning processes, or to public administration more generally. India's Right to Information Act of 2005 (<https://www.ncess.gov.in/facilities/central-public-information-officer/rti-act-details.html>) is an example of this type of law. For more information on access to information legislation (constitutional provisions, laws, and regulations), including examples of model laws, see: <https://www.rti-rating.org/country-data/> and <https://www.constituteproject.org/>.

Answer:

b. No

Source:

Comment:

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

1. Does the Executive's Budget Proposal or any supporting budget documentation present expenditures for the budget year that are classified by administrative unit (that is, by ministry, department, or agency)?

GUIDELINES:

Question 1 addresses the presentation of expenditure by administrative unit. This information indicates which government entity (ministry, department, or agency, or MDAs) will be responsible for spending the funds and, ultimately, held accountable for their use.

To answer "a," the Executive's Budget Proposal or its supporting documentation must present expenditures for all administrative units, accounting for all expenditures, in the budget year. To answer "b," the administrative units shown individually, in the Executive's Budget Proposal or its supporting documentation, must account for at least two-thirds of all expenditures in the budget year. In other words, the sum of the expenditures assigned to the individual MDAs (education, health, infrastructure, interior, defense, etc.) must account for at least two-thirds of the total expenditure budgeted for that particular year. A "c" answer applies if the Executive's Budget Proposal or its supporting documentation presents administrative units that account for less than two-thirds of expenditures. Answer "d" applies if expenditures are not presented by administrative unit.

Answer:

a. Yes, administrative units accounting for all expenditures are presented.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/204-proposta-oge-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1377-1-stp-oge-2022-lei-e-relatorio>

Comment:

A Proposta do Orçamento Geral do Estado (OGE) 2022 e todos documentos de apoio apresentado pelo Governo foram divulgado ao público, no site do Ministério das Finanças, no dia 15/11/2021, antes da sua aprovação pela Assembleia Nacional.

No Quadro nº6: "Despesas Totais por Classificação Orgânica", da Proposta do OGE 2022 apresentado pelo Governo, podemos verificar, na página 39, que são apresentadas as unidades administrativas responsáveis por todas as despesas.

No mesmo documento, na página 46, temos o Quadro 11: "Despesas de Investimentos Públicos por Órgãos" onde são apresentadas as unidades administrativas responsáveis pelas despesas do Programa de Investimento Público.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

2. Does the Executive's Budget Proposal or any supporting budget documentation present expenditures for the budget year by functional classification?

GUIDELINES:

Question 2 addresses the presentation of expenditure by functional classification. This classification indicates the programmatic purpose, sector, or objective for which the funds will be used, such as health, education, or defense. Administrative units are not necessarily aligned with functional classifications. For instance, in one country all functions connected with water supply (which fall into the "Housing" function) may be undertaken by a single government agency, while in another country they may be distributed across the Ministries of Environment, Housing, and Industrial Development. In the latter case, three ministries have programs addressing water supply, so three ministries contribute to one function. Similarly, some administrative units may conduct activities that cut across more than one function. For instance, in the example above, some programs of the Ministry of Environment would also be classified in the "environmental protection" function.

To answer "a," the Executive's Budget Proposal or its supporting documentation must present expenditures for the budget year organized by functional classification.

Answer:

a. Yes, expenditures are presented by functional classification.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1377-1-stp-oge-2022-lei-e-relatorio>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1372-6-stp-oge-2022-funcao-e-programa>

Comment:

No Quadro 12: "Despesas de Investimentos Públicos por Função", da página 47 da Proposta do OGE 2022, podemos encontrar as despesas por classificação funcional.

O Quadro 7, da página 40, da Proposta Orçamental, apresenta-nos informações sobre a classificação funcional das despesas. Alertamos que esse quadro está nomeado incorretamente. Entendemos que foi um lapso do Ministério das Finanças.

No documento de suporte ao OGE 2022, existe um anexo denominado "RESUMO DA DESPESAS POR FUNÇÃO, SUBFUNÇÃO E PROGRMA", onde é apresentado as despesas por classificação funcional.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

IBP Comment

For further clarification, see the title of the Section "IV.2.1.2. Despesas Totais por Classificação Funcional" introducing "Quadro 7", on page 39.

3. If the Executive's Budget Proposal or any supporting budget documentation presents expenditures for the budget year by functional classification, is the functional classification compatible with international standards?

GUIDELINES:

Question 3 asks whether a country's functional classification meets international standards. To answer "a," a country's functional classification must be aligned with the OECD and the UN's Classification of the Functions of Government (COFOG), or provide a cross-walk between the national functional presentation and COFOG.

The OECD Best Practices for Budget Transparency can be viewed at <http://www.oecd.org/gov/budgeting/Best%20Practices%20Budget%20Transparency%20-%20complete%20with%20cover%20page.pdf>

COFOG can be viewed at https://unstats.un.org/unsd/publication/SeriesM/SeriesM_84E.pdf or at <http://www.imf.org/external/pubs/ft/gfs/manual/pdf/ch6ann.pdf>.

Answer:

a. Yes, the functional classification is compatible with international standards.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1372-6-stp-oge-2022-funcao-e-programa>

Comment:

A classificação funcional não é exatamente igual ao modelo da OCDE e da COFOG, mas é compatível.

Peer Reviewer

Opinion: Agree

Comments: O OGE, a CGE e os relatórios das Contas Trimestrais não aderem totalmente aos padrões internacionais, como definidos no manual EFP 2014 e no COFOG.

Government Reviewer

Opinion: Agree

IBP Comment

The reviewer's comment is well-noted and appreciated.

4. Does the Executive's Budget Proposal or any supporting budget documentation present expenditures for the budget year by economic classification?

GUIDELINES:

Question 4 asks whether the Executive's Budget Proposal or its supporting documentation presents expenditures for the budget year organized by economic classification. Economic classification provides information on the nature of the expenditure, such as whether funds are being used to pay for wages and salaries, capital projects, or social assistance benefits. Please note that a presentation of expenditures by current and capital expenditures without additional disaggregation or detail will not qualify as an economic classification.

To answer "a," the Executive's Budget Proposal or its supporting documentation must present expenditures for the budget year organized by economic classification.

Answer:

a. Yes, expenditures are presented by economic classification.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1377-1-stp-oge-2022-lei-e-relatorio>
<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1376-2-stp-oge-2022-tofe-2019-2022>
<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1373-5-stp-oge-2022-despesas-geral>

Comment:

Na Proposta do OGE 2022, na página viii, no Anexo II - Despesas, no documento suporte "STP OGE 2022 - DESPESAS GERAL" e na Tabela de Operações Financeiras do Estado - OGE 2022, podemos verificar que as despesas são apresentadas por classificação económica.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

5. If the Executive's Budget Proposal or any supporting budget documentation presents expenditures for the budget year by economic classification, is the economic classification compatible with international standards?

GUIDELINES:

Question 5 asks whether a country's economic classification meets international standards. To answer "a," a country's economic classification must be consistent with the International Monetary Fund's (IMF) 2001 Government Finance Statistics (GFS). The GFS economic classification is presented here: <http://www.imf.org/external/pubs/ft/gfs/manual/pdf/app4.pdf>. To learn more about Government Finance Statistics also refer to the entire IMF 2001 GFS manual (<http://www.imf.org/external/pubs/ft/gfs/manual/pdf/all.pdf>).

Answer:

a. Yes, the economic classification is compatible with international standards.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1376-2-stp-oge-2022-tofe-2019-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1377-1-stp-oge-2022-lei-e-relatorio>

Comment:

Entendemos que a classificação económica é compatível com os padrões internacionais.

Peer Reviewer

Opinion: Agree

Comments: O OGE, a CGE e os relatórios das Contas Trimestrais não aderem totalmente aos padrões internacionais, como definidos no manual EFP 2014 e no COFOG.

Government Reviewer

Opinion: Agree

6. Does the Executive's Budget Proposal or any supporting budget documentation present expenditures for individual programs for the budget year?

GUIDELINES:

Question 6 asks whether expenditures are presented by program. There is no standard definition for the term "program," and the meaning can vary from country to country. However, for the purposes of answering the questionnaire, researchers should treat the term "program" as meaning any level of detail below an administrative unit – that is, any programmatic grouping that is below the ministry, department, or agency level. For example, the Ministry of Health's budget could be broken down into several subgroups, such as "primary health care," "hospitals," or "administration." These subgroups should be considered programs even if they could be, but are not, broken down into smaller, more detailed units.

A note for francophone countries: "Program" level detail is sometimes referred to as le plan comptable or le plan comptable detaillé. (These data are typically coded in the financial management database, following the chart of budgetary accounts, so that they can be organized by administrative and functional classification.)

To answer "a," the Executive's Budget Proposal or its supporting documentation must present expenditures for all individual programs, accounting for all expenditures, in the budget year. To answer "b," the programs shown individually in the Executive's Budget Proposal or its supporting documentation must

account for at least two-thirds of all expenditures in the budget year. A "c" answer applies if the Executive's Budget Proposal or its supporting documentation presents programs that account for less than two-thirds of expenditures. Answer "d" applies if expenditures are not presented by program.

Budget decisions for the upcoming year can also affect the parameters of future budgets. It is therefore useful to estimate revenues and expenditures for multi-year periods, understanding that these estimates might be revised as circumstances change. Sometimes referred to as a Medium Term Expenditure Framework (MTEF), a three-year period – that is, the budget year plus two more years – is generally considered an appropriate horizon for budgeting and planning.

Answer:

a. Yes, programs accounting for all expenditures are presented.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1368-10-stp-oge-2022-despesas-totais-funcao-e-programa-2019-2022>
<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1372-6-stp-oge-2022-funcao-e-programa>

Comment:

Juntamente com a Proposta do OGE 2022, o Governo apresenta dois documentos de apoio: "RESUMO DA DESPESAS POR FUNÇÃO, SUBFUNÇÃO E PROGRAMA" e o "RELATÓRIO DE DESPESAS POR CLASSIFICAÇÃO FUNCIONAL PROGRAMÁTICA", onde são apresentados programas que contabilizam as despesas.

Peer Reviewer

Opinion: Agree

Comments: Na Proposta do OGE 2022, o Governo apresenta os dois documentos de apoio mencionados, mas os programas não

Government Reviewer

Opinion: Agree

Researcher Response

Mantemos a nossa resposta

IBP Comment

The reviewer's comment is well-noted and appreciated. During an IBP consistency check, to ensure methodological and cross-country consistency, it is confirmed that programs accounting for all expenditures are presented. Please see the third column which displays the program code.

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1372-6-stp-oge-2022-funcao-e-programa> IBP agrees with the researcher's "Response to Review", therefore, the current response of "A" is maintained.

7. Does the Executive's Budget Proposal or any supporting budget documentation present expenditure estimates for a multi-year period (at least two-years beyond the budget year) by any of the three expenditure classifications (by administrative, economic, or functional classification)?

GUIDELINES:

Question 7 asks if multi-year expenditure estimates are presented by any one of the three expenditure classifications – by administrative, economic, and functional classifications – which were addressed in Questions 1-5 above. Each of the classifications answers a different question: administrative unit indicates who spends the money; functional classification shows for what purpose is the money spent; and economic classification displays what the money is spent on.

To answer "a," the Executive's Budget Proposal or its supporting documentation must present expenditure estimates by all three of the expenditure classifications for at least two years beyond the budget year. To answer "b," multi-year expenditure estimates must be presented by two of these three classifications. A "c" answer applies if multi-year expenditure estimates are presented by one of the three classifications. Answer "d" applies if multi-year expenditure estimates are not presented by any of the three classifications.

Answer:

d. No, multi-year expenditure estimates are not presented by any expenditure classification.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1372-6-stp-oge-2022-funcao-e-programa>
<https://www.financas.gov.st/index.php/publicacoes/documentos/category/204-proposta-oge-2022#>

Comment:

Em nenhuma das classificações de despesas o Governo apresenta estimativas de despesas plurianuais (pelo menos dois anos além do ano orçamental).

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Disagree

Suggested Answer:

c. Yes, multi-year expenditure estimates are presented by only one of the three expenditure classifications.

Comments: Na página 33 do documento "1 - STP OGE 2022 - Lei e Relatório" do Orçamento para o ano económico 2022 publicado em <https://financas.gov.st/index.php/publicacoes/documentos/category/207-oge-2022-aprovado> e na página 36 do documento "1 - STP OGE 2023 - LEI E RELATÓRIO" publicado em <https://financas.gov.st/index.php/publicacoes/documentos/category/234-oge-2023-aprovado> pode-se observar a informações relativas a projeção do orçamento dois anos subsequentes, seguindo a classificação económica.

Researcher Response

Efetivamente, na pág. 31 da Proposta do Orçamento 2022, encontramos "Quadro 5: Síntese da Execução Orçamental de 2021 e programado para 2022" que nos apresenta estimativas de despesas plurianuais na classificação económica. Por isso, alteramos a nossa resposta para c). <https://www.financas.gov.st/index.php/publicacoes/documentos/file/1377-1-stp-oge-2022-lei-e-relatorio> OBS: Chamamos a atenção que a pergunta refere-se a proposta do OGE e não ao OGE aprovado.

IBP Comment

The reviewer's comments are well-noted and appreciated. During an IBP consistency check, to ensure methodological and cross-country consistency, it is determined that: For an economic classification to be counted, it should have some level of disaggregation below the level of recurrent expenditures, therefore the presentation is not consistent with the level of disaggregation presented in q.4, and therefore, the current response of "D" is upheld. Additionally, regarding government references, please note that: 1) their first reference is for Enacted Budget 2022 2) Second reference is for Enacted Budget 2023. This indicator is related to the Budget Proposal, so EBP 2022 documents are assessed for this question.

7b. Based on the response to Question 7, check the box(es) to identify which expenditure classifications have estimates for a multi-year period in the Executive's Budget Proposal?

Answer:

None of the above

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/204-proposta-oge-2022>

Comment:

Em nenhuma das classificações de despesas o Governo apresenta estimativas de despesas plurianuais (pelo menos dois anos além do ano orçamental).

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Disagree

Suggested Answer: Na página 33 do documento "1 - STP OGE 2022 - Lei e Relatório" do Orçamento para o ano económico 2022 publicado em <https://financas.gov.st/index.php/publicacoes/documentos/category/207-oge-2022-aprovado> e na página 36 do documento "1 - STP OGE 2023 - LEI E RELATÓRIO" publicado em <https://financas.gov.st/index.php/publicacoes/documentos/category/234-oge-2023-aprovado> pode-se observar a informações relativas a projeção do orçamento dois anos subsequentes, seguindo a classificação económica.

Researcher Response

Efetivamente, na pág. 31 do "1 - STP OGE 2022 - LEI E RELATORIO" do OGE 2022, temos o "Quadro 5: Síntese da Execução Orçamental de 2021 e

programado para 2022" que nos apresenta estimativas de despesas plurianuais na classificação económica. Por isso, alteramos a nossa resposta inicial.

IBP Comment

See IBP's comment in q7.

8. Does the Executive's Budget Proposal or any supporting budget documentation present expenditure estimates for a multi-year period (at least two-years beyond the budget year) by program?

GUIDELINES:

Question 8 asks if multi-year expenditure estimates are presented by program. There is no standard definition for the term "program," and the meaning can vary from country to country. However, for the purposes of answering the questionnaire, researchers should understand the term "program" to mean any level of detail below an administrative unit, such as a ministry or department. For example, the Ministry of Health's budget could be broken down into several subgroups, such as "primary health care," "hospitals," or "administration." These subgroups should be considered programs even if they could be, but are not, broken down into smaller, more detailed units.

A note for francophone countries: "Program" level detail is sometimes referred to as *le plan comptable* or *le plan comptable detaillé*. (These data are typically coded in the financial management database, following the chart of budgetary accounts, so that they can be organized by administrative and functional classification.)

To answer "a," the Executive's Budget Proposal or its supporting documentation must present expenditures for all individual programs, accounting for all expenditures, for at least two years beyond the budget year. To answer "b," the programs shown individually in the Executive's Budget Proposal or its supporting documentation must account for at least two-thirds of all expenditures over the multi-year period. A "c" answer applies if the Executive's Budget Proposal or its supporting documentation presents multi-year estimates for programs that account for less than two-thirds of expenditures. Answer "d" applies if multi-year estimates are not presented by program.

Revenues generally are separated into two major categories: "tax" and "non-tax" revenues. Taxes are compulsory transfers that result from government exercising its sovereign power. The largest sources of tax revenue in some countries are taxes on personal and business income and taxes on goods and services, such as sales or value-added taxes. The category of non-tax revenues is more diverse, ranging from grants from international institutions and foreign governments to funds raised through the sale of government-provided goods and services. Note that some forms of revenue, such as contributions to social security funds, can be considered either a tax or non-tax revenue depending on the nature of the approach to these contributions. Particularly because different revenues have different characteristics, including who bears the burden of paying the tax and how collections are affected by economic conditions, it is helpful when estimates for revenues are disaggregated and displayed based on their sources.

For more information, please refer to the 2001 GFS manual, in particular Appendix 4 (<http://www.imf.org/external/pubs/ft/gfs/manual/pdf/app4.pdf>).

Answer:

d. No, multi-year estimates for programs are not presented.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/204-proposta-oge-2022>

Comment:

Nem a Proposta do OGE 2022 nem tão pouco os documentos de apoio apresentam estimativas de despesas plurianuais (pelo menos dois anos além do ano orçamental) para programas.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

9. Does the Executive's Budget Proposal or any supporting budget documentation present the individual sources of tax revenue (such as income tax or VAT) for the budget year?

GUIDELINES:

Question 9 assesses the degree to which the individual sources of "tax" revenue are disaggregated in the budget. The largest sources of tax revenue in some countries are taxes on personal and business income and taxes on goods and services, such as sales or value-added taxes.

To answer "a," the Executive's Budget Proposal or its supporting documentation must present all individual sources of tax revenue for the budget year, and "other" or "miscellaneous" revenue must account for three percent or less of all tax revenue. To answer "b," the Executive's Budget Proposal or its supporting documentation must present individual sources of tax revenue that when combined account for at least two-thirds of all tax revenue, but not all revenue. A "c" answer applies if the Executive's Budget Proposal or its supporting documentation presents individual sources of tax revenue that account for less than two-thirds of tax revenues. Answer "d" applies if individual sources of tax revenue are not presented.

Answer:

a. Yes, individual sources of tax revenue accounting for all tax revenue are presented.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/204-proposta-oge-2022#>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1377-1-stp-oge-2022-lei-e-relatorio>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1376-2-stp-oge-2022-tofe-2019-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1375-3-stp-oge-2022-receitas-execucao-2021-previsao-2022>

Comment:

Na Proposta do OGE 2022, na página vii, podemos ver o "Anexo I - Receitas", que apresenta todas as fontes de receitas tributárias para o ano de 2022.

Também na "Tabela de Operações Financeiras do Estado - OGE 2022", podemos encontrar, de forma discriminada, todas as fontes de receitas tributárias para o ano orçamental.

Outro documento onde podemos ver as fontes de receitas tributárias é o documento de apoio orçamental "Quadro das Receitas Executadas até setembro 2021 e Programadas para 2022".

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

10. Does the Executive's Budget Proposal or any supporting budget documentation present the individual sources of non-tax revenue (such as grants, property income, and sales of government-produced goods and services) for the budget year?

GUIDELINES:

Question 10 assesses the degree to which the individual sources of "non-tax" revenue are disaggregated in the budget. The category of non-tax revenues is diverse, and can include revenue ranging from grants from international institutions and foreign governments to funds raised through the sale of government-provided goods and services.

To answer "a," the Executive's Budget Proposal or its supporting documentation must present all individual sources of non-tax revenue for the budget year, and "other" or "miscellaneous" revenue must account for three percent or less of all non-tax revenue. To answer "b," the Executive's Budget Proposal or its supporting documentation must present individual sources of non-tax revenue that when combined account for at least two-thirds of all non-tax revenue, but not all revenue. A "c" answer applies if the Executive's Budget Proposal or its supporting documentation presents individual sources of non-tax revenue that account for less than two-thirds of non-tax revenues. Answer "d" applies if individual sources of non-tax revenue are not presented.

Answer:

b. Yes, individual sources of non-tax revenue accounting for at least two-thirds of, but not all, non-tax revenues are presented.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/204-proposta-oge-2022#>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1376-2-stp-oge-2022-tofe-2019-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1375-3-stp-oge-2022-receitas-execucao-2021-previsao-2022>

Comment:

Na Proposta do OGE 2022, na página vii, podemos ver o "Anexo I - Receitas", que apresenta as fontes de receitas não tributárias para o ano de 2022. No entanto, "Outras receitas não fiscais" é superior a 3% de todas as receitas não fiscais.

Também na "Tabela de Operações Financeiras do Estado - OGE 2022", podemos encontrar, de forma discriminada, todas as fontes de receitas não tributárias para o ano orçamental.

Outro documento onde podemos ver as fontes de receitas não tributárias é o documento de apoio orçamental "Quadro das Receitas Executadas até setembro 2021 e Programadas para 2022".

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

11. Does the Executive's Budget Proposal or any supporting budget documentation present revenue estimates by category (such as tax and non-tax) for a multi-year period (at least two-years beyond the budget year)?

GUIDELINES:

Question 11 evaluates whether revenue estimates are presented for a multi-year period (at least two years beyond the budget year) by "category;" that is, whether tax and non-tax sources of revenue are shown separately.

To answer "a," the Executive's Budget Proposal or its supporting documentation must present multi-year estimates of revenues classified by category for at least two years following the budget year in question.

Answer:

a. Yes, multi-year estimates of revenue are presented by category.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1377-1-stp-oge-2022-lei-e-relatorio>

Comment:

No "Quadro 5: Síntese da Execução Orçamental de 2021 e programado para 2022", encontramos estimativas de receitas por categoria (tributária e não tributária) para período plurianual.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

12. Does the Executive's Budget Proposal or any supporting budget documentation present estimates for individual sources of revenue presented for a multi-year period (at least two-years beyond the budget year)?

GUIDELINES:

Question 12 evaluates whether revenue estimates for individual sources of revenue are presented for a multi-year period (at least two years beyond the budget year). The question applies to both tax and non-tax revenue.

To answer "a," the Executive's Budget Proposal or its supporting documentation must present multi-year estimates of all sources of revenue individually, accounting for all revenue, and "other" or "miscellaneous" revenue must account for three percent or less of all revenue. To answer "b," the Executive's Budget Proposal or its supporting documentation must present multi-year estimates of individual sources of revenue that when combined account for at least two-

thirds of all revenue, but not all revenue. A "c" answer applies if the Executive's Budget Proposal or its supporting documentation presents multi-year estimates of individual revenue sources that account for less than two-thirds of revenue. Answer "d" applies if individual sources of revenue are not presented for a multi-year period.

Answer:

d. No, multi-year estimates for individual sources of revenue are not presented.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1377-1-stp-oge-2022-lei-e-relatorio>

Comment:

A Proposta Orçamental 2022 apresenta estimativas de fontes individuais de receitas, mas, não o faz para um período plurianual.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Disagree

Suggested Answer:

b. Yes, multi-year estimates for individual sources of revenue accounting for at least two-thirds of, but not all, revenue are presented.

Comments: Na página 33 do documento "1 - STP OGE 2022 - Lei e Relatório" do Orçamento para o ano económico 2022 publicado em <https://financas.gov.st/index.php/publicacoes/documentos/category/207-oge-2022-aprovado> e na página 36 do documento "1 - STP OGE 2023 - LEI E RELATÓRIO" publicado em <https://financas.gov.st/index.php/publicacoes/documentos/category/234-oge-2023-aprovado> pode-se observar a informações relativas a projeção do orçamento dois anos subsequentes, seguindo a classificação económica.

Researcher Response

Efetivamente, na pág. 31 da Proposta do Orçamento 2022, encontramos "Quadro 5: Síntese da Execução Orçamental de 2021 e programado para 2022" que nos apresenta estimativas de receitas plurianuais na classificação económica. Por isso, alteramos a nossa resposta para b). <https://www.financas.gov.st/index.php/publicacoes/documentos/file/1377-1-stp-oge-2022-lei-e-relatorio>

IBP Comment

The reviewer's comments are well-noted and appreciated. During an IBP consistency check, to ensure methodological and cross-country consistency, it is determined that: As a general rule of thumb, please follow the categories laid out in the IMF's Government Financial Statistics Manual 2014, page 88 in the document, page 112 in the PDF. E.g. To qualify as an individual source of revenue and not simply a category, the tax listed should be at the 4th level (e.g., "Individual income tax" and not simply "Income tax"), given that this level is not truly presented for a multi-year period under "Receitas Fiscais" and "Receitas não Fiscais", the current response of "D" is upheld. Additionally, regarding government references, please note that: 1) their first reference is for Enacted Budget 2022 2) Second reference is for Enacted Budget 2023. This indicator is related to the Budget Proposal, so EBP 2022 documents are assessed for this question.

13. Does the Executive's Budget Proposal or any supporting budget documentation present three estimates related to government borrowing and debt: the amount of net new borrowing required during the budget year; the total debt outstanding at the end of the budget year; and interest payments on the debt for the budget year?

GUIDELINES:

Question 13 asks about three key estimates related to borrowing and debt that the budget should include:

- the amount of net new borrowing required during the entire budget year;
- the central government's total debt burden at the end of the budget year; and
- the interest payments on the outstanding debt for the entire budget year.

Debt is the accumulated amount of money that the government borrows. The government can borrow from its citizens and banks and businesses within the country (domestic debt) or from creditors outside the country (external debt). External debt is typically owed to private commercial banks, other governments, or international financial institutions such as the World Bank and the IMF.

Net new borrowing is the additional amount of new borrowing that is required for the budget year to finance expenditures in the budget that exceed available revenues. Net new borrowing adds to the accumulated debt. It is distinct from gross borrowing, which also includes borrowing needed to repay existing debt

that matured during the budget year; debt that is replaced (or rolled over) does not add to the total of accumulated debt. For the purposes of this question, the deficit may be accepted as a proxy for net new borrowing.

Interest payments on the debt (or debt service costs) are typically made at regular intervals, and these payments must be made on a timely basis in order to avoid defaulting on the debt obligation. Interest payments are separate from the repayment of principal, which occurs only when the loan has matured and must be paid back in full.

To answer "a," the Executive's Budget Proposal or its supporting documentation must present all three estimates of borrowing and debt. For a "b" answer, the Executive's Budget Proposal or its supporting documentation must present two of those three estimates. For a "c" answer, the Executive's Budget Proposal or its supporting documentation must present one of the three estimates. Answer "d" applies if no information on borrowing and debt is presented for the entire budget year.

Answer:

b. Yes, two of the three estimates related to government borrowing and debt are presented.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1377-1-stp-oge-2022-lei-e-relatorio>
<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1376-2-stp-oge-2022-tofe-2019-2022>
<https://www.financas.gov.st/index.php/publicacoes/documentos/category/204-proposta-oge-2022#>

Comment:

A Proposta do OGE 2022, na página 48, apresenta o "Quadro 14: Serviço da Dívida Pública Externa 2022, por Credores". Na página viii, no Anexo I - Receitas", do mesmo documento, temos informações sobre o Financiamento necessário para cobrir o déficit orçamental. No documento de apoio a Proposta do OGE 2022, temos a "Tabela de Operações Financeiras do Estado - OGE 2022", onde encontramos informações sobre o Juro da dívida, Despesas Financeiras entre de 2019 e 2021 e estimativa para 2022. No Quadro 4 da pág. 29 da Proposta Orçamental, encontramos informações sobre a "Evolução do Stock da Dívida Pública até Junho de 2021". Portanto, falta-nos informações sobre o total da dívida pendente até o final do ano orçamental.

Peer Reviewer

Opinion: Agree

Comments: Correrão: O Quadro 14 encontra-se na página 50 do OGE 2022

Government Reviewer

Opinion: Agree

Researcher Response

A nossa resposta mentem-se porque a pergunta refere-se a proposta do OGE e não do orçamento promulgado. Na proposta do OGE, o "Quadro 14: Serviço da Dívida Pública Externa 2022, por Credores" encontra-se na página 48 do documento.

IBP Comment

The reviewer's comment is well-noted. This question refers to the Executive Budget Proposal, after examining the sources, is confirmed that "Quadro 14: Serviço da Dívida Pública Externa 2022" is on page 48 of the Proposal. In the Enacted version, the same table appears on page 50. During an IBP consistency check, to ensure methodological and cross-country consistency, it is determined that information on debt is only present till June 2021, and there is no information about total debt estimates for 2022, therefore the current response of "A" is adjusted to "B", given one the core elements is missing. Last round (OBS 2021) this was included in "Quadro 1 - Pressupostos Macroeconómicos", Total da Dívida em % do PIB, but this information is not present in this round of the assessment.

13b. Based on the response to Question 13, check the box(es) below to identify which estimates of government borrowing and debt are presented in the Executive's Budget Proposal:

Answer:

The amount of net new borrowing required during the budget year
The interest payments on outstanding debt for the budget year

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/204-proposta-oge-2022#>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1377-1-stp-oge-2022-lei-e-relatorio>
<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1376-2-stp-oge-2022-tofe-2019-2022>
<https://www.financas.gov.st/index.php/publicacoes/documentos/category/204-proposta-oge-2022#>

Comment:

No "Anexo I - Receitas", na Proposta do OGE 2022, na página vii, temos informações sobre a quantidade de empréstimos necessário durante o ano orçamental.

Na "Tabela de Operações Financeiras do Estado - OGE 2022", temos informações sobre o pagamento de juros sobre a dívida pendente para o ano de 2022;

Na página 48 da Proposta do OGE 2022, o "Quadro 14: Serviço da Dívida Pública Externa 2022, por Credores" apresenta o serviço da dívida pública externa programado para 2022.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

IBP Comment

See IBP's comment in q13.

14. "Does the Executive's Budget Proposal or any supporting budget documentation present information related to the composition of the total debt outstanding at the end of the budget year?"

(The core information must include interest rates on the debt instruments; maturity profile of the debt; and whether it is domestic or external debt.)"

GUIDELINES:

Question 14 focuses on the composition of government debt at the end of the budget year, asking whether "core" information related to its composition is presented. These core components include:

- *interest rates on the debt;*
- *maturity profile of the debt; and*
- *whether the debt is domestic or external.*

The interest rates affect the amount of interest that must be paid to creditors. The maturity profile indicates the final payment date of the loan, at which point the principal (and all remaining interest) is due to be paid; government borrowing typically includes a mix of short-term and long-term debt. As discussed in Question 13, domestic debt is held by a country's citizens, banks, and businesses, while external debt is held by foreigners. These factors related to the composition of the debt give an indication of the potential vulnerability of the country's debt position, and ultimately whether the cost of servicing the accumulated debt is affordable.

Beyond these core elements, a government may also provide additional information related to the composition of its debt, including for instance: whether interest rates are fixed or variable; whether debt is callable; the currency of the debt; a profile of the creditors (bilateral institutions, multilateral institutions, commercial banks, Central Bank, etc.); an analysis of the risk associated with the debt; and where appropriate, what the debt is being used to finance.

To answer "a," the Executive's Budget Proposal or supporting documentation must present all of the core information related to the composition of government debt at the end of the budget year as well as some additional information beyond the core elements. To answer "b," the Executive's Budget Proposal or supporting documentation must present all of the core components noted above. Answer "b" is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A "c" answer applies if some information related to the composition of government debt is presented, but some of the core pieces of information are not included. Answer "d" applies if no information is presented on the composition of the debt outstanding at the end of the budget year.

Answer:

d. No, information related to composition of total debt outstanding is not presented.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1401-1-stp-oge-2022-lei-e-relatorio>

Comment:

No Orçamento Geral de Estado 2022, não temos informações sobre a taxa de juro e o perfil de vencimento da dívida pública de São Tomé e Príncipe. No "Quadro 14 da página 50 do OGE 2022, temos informações sobre Serviço da Dívida Pública Externa 2022, por Credores. Na página 29, no Quadro 4, temos informações sobre a "Evolução do Stock da Dívida Pública até junho de 2021".

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

IBP Comment

During an IBP consistency check, to ensure methodological and cross-country consistency, it is determined that information on debt is only present till June 2021, and there is no information about total debt estimates for 2022. Therefore the current response of "C" is adjusted to "D", given that there is no information related to the composition of the total debt outstanding at the end of the budget year (2022).

14b. Based on the response to Question 14, check the box(es) to identify which elements of the composition of the total debt outstanding are presented in the Executive's Budget Proposal:

Answer:

None of the above

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1401-1-stp-oge-2022-lei-e-relatorio>

Comment:

No "Quadro 14 da página 50 do OGE 2022, temos informações sobre Serviço da Dívida Pública Externa 2022, por Credores.

Na página 30, no Quadro 4, temos informações sobre a "Evolução do Stock da Dívida Pública até junho de 2021".

O Quadro 9 da página 46 do OGE 2022, apresenta "Despesas de Investimentos Públicos por Fonte de Recursos", onde se pode verificar valores de empréstimos necessários para financiar Programa de Investimentos Públicos em 2022.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

IBP Comment

During an IBP consistency check, to ensure methodological and cross-country consistency, it is determined that information on debt is only present till June 2021, and there is no information about total debt estimates for 2022. Therefore the current response of "Whether the debt is domestic or external" is adjusted to "None of the above", given that there is no information related to the composition of the total debt outstanding at the end of the budget year (2022).

15. "Does the Executive's Budget Proposal or any supporting budget documentation present information on the macroeconomic forecast upon which the budget projections are based?"

(The core information must include a discussion of the economic outlook with estimates of nominal GDP level, inflation rate, real GDP growth, and interest rates.)"

GUIDELINES:

Question 15 focuses on the macroeconomic forecast that underlies the budget's revenue and expenditure estimates, asking whether "core" information related to the economic assumptions is presented. These core components include a discussion of the economic outlook as well as estimates of the following:

- nominal GDP level;
- inflation rate;
- real GDP growth; and
- interest rates.

While the core macroeconomic information should be a standard feature of the Executive's Budget Proposal, the importance of some types of macroeconomic assumptions may vary from country to country. For example, the budget estimates of some countries are particularly affected by changes in the price of oil and other commodities.

Beyond these core elements, some governments also provide additional information related to the economic outlook, including for instance: short and long-term interest rates; rate of employment and unemployment; GDP deflator; price of oil and other commodities; current account; exchange rate; and composition of GDP growth.

To answer "a," the Executive's Budget Proposal or supporting documentation must present all of the core information related to the macroeconomic forecast as well as some additional information beyond the core elements. To answer "b," the Executive's Budget Proposal or supporting documentation must present all of the core components noted above. Answer "b" is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A "c" answer applies if some information related to the macroeconomic forecast is presented, but some of the core pieces of information are not included. Answer "d" applies if no information on the macroeconomic forecast is presented.

Answer:

a. Yes, information beyond the core elements is presented for the macroeconomic forecast.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1401-1-stp-oge-2022-lei-e-relatorio>

Comment:

Na página 7 da proposta do Orçamento Geral do Estado de 2022, é apresentado o Quadro nº 1 onde podemos ver os "Pressupostos macroeconómicos". Nesse Quadro temos, entre outras informações:

- PIB nominal (mil milhões de Dobras);
- Inflação (média anual em %);
- PIB a preços constantes (Var. anual em %);
- Taxa de Juro Interna (média anual em %) e;
- Taxa de Juro Externa (% final do período).

Nesse Quadro, podemos encontrar ainda as seguintes informações:

- Taxa de câmbio Dobras/USD (últ. dia do ano);
- Taxa de câmbio Dobras/EURO (último dia do ano);
- Saldo primário interno (% do PIB);
- Balança corrente em % do PIB

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

15b. Based on the response to Question 15, check the box(es) to identify which elements of the macroeconomic forecast are included in the Executive's Budget Proposal:

Answer:

Nominal GDP level
Inflation rate

Real GDP growth
Interest rates
Information beyond the core elements (please specify)

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1401-1-stp-oge-2022-lei-e-relatorio>

Comment:

Estas informações constam no "Quadro 1 - Pressupostos macroeconómicos" da página 7 do Orçamento Geral de Estado 2022.

Nesse Quadro podemos encontrar ainda as seguintes informações:

- Taxa de câmbio Dobras/USD (últ. dia do ano);
- Taxa de câmbio Dobras/EURO (últ. dia do ano);
- Saldo primário interno (% do PIB);
- Balança corrente em % do PIB

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

16. "Does the Executive's Budget Proposal or any supporting budget documentation show the impact of different macroeconomic assumptions (i.e., sensitivity analysis) on the budget?"

(The core information must include estimates of the impact on expenditures, revenue, and debt of different assumptions for the inflation rate, real GDP growth, and interest rates.)"

GUIDELINES:

Question 16 focuses on the issue of whether the Executive's Budget Proposal shows how different macroeconomic assumptions affect the budget estimates (known as a "sensitivity analysis"). It asks whether "core" information related to a sensitivity analysis is presented, estimating the impact on expenditures, revenue, and debt of different assumptions for:

- *inflation rate;*
- *real GDP growth; and*
- *interest rates.*

A sensitivity analysis shows the effect on the budget of possible changes in some macroeconomic assumptions, and is important for understanding the impact of the economy on the budget; for instance, what would happen to revenue collections if GDP growth were slower than what is assumed in the budget proposal? Or what would happen to expenditure if inflation were higher than estimated? Or how will revenue be affected by a decrease in the price of oil?

As noted for Question 15, changes in certain macroeconomic assumptions, such as the price of oil and other commodities, can have a significant impact on the budget estimates. As a result, some sensitivity analyses may also examine the impact on the budget estimates of changes in assumptions such as the price of oil that are beyond the core elements of the inflation rate, real GDP growth, and interest rates.

For an example of how a sensitivity analysis may be presented in the Executive's Budget Proposal, see the following:

- *The United States in its 2021 Budget Analytical Perspectives includes a section titled Sensitivity of the Budget to Economic Assumptions along with a table that shows the impact of each economic scenario on revenues, spending, and the deficit. (see pages 16 – 17, <https://www.govinfo.gov/content/pkg/BUDGET-2021-PER/pdf/BUDGET-2021-PER.pdf>).*
- *The Philippines in its 2021 Budget of Expenditures and Sources of Financing (BESF) presents the impact of different macroeconomic assumptions on expenditures, revenue, and debt (see page 131, Table A.6 titled "Budget Sensitivity to Macroeconomic Parameters, 2021," <https://www.dbm.gov.ph/wp-content/uploads/BESF/BESF2021/A6.pdf>); pages 12-13, Technical Notes on the 2021 Proposed National Budget <https://www.dbm.gov.ph/images/pdf/Technical-Notes-on-the-2021-Proposed-National-Budget.pdf>).*

To answer "a," the Executive's Budget Proposal or supporting documentation must present all of the core information related to a "sensitivity analysis" as well

as some additional information beyond the core elements. To answer “b,” the Executive’s Budget Proposal or supporting documentation must present all of the core components noted above. Answer “b” is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A “c” answer applies if some information related to a “sensitivity analysis” is presented, but some of the core pieces of information are not included. Answer “d” applies if no information on “sensitivity analysis” is presented.

Answer:

d. No, information related to different macroeconomic assumptions is not presented.

Source:

Comment:

Não é comum o OGE de São Tomé e Príncipe apresentar a análise de sensibilidade do impacto de vários indicadores macroeconômicos.

Peer Reviewer

Opinion: Agree

Comments: No OGE 2022 não houve análise de sensibilidade de vários cenários macroeconômicos.

Government Reviewer

Opinion: Agree

IBP Comment

The reviewer’s comment is well-noted and appreciated.

17. Does the Executive’s Budget Proposal or any supporting budget documentation present information for at least the budget year that shows how new policy proposals, as distinct from existing policies, affect expenditures?

GUIDELINES:

Questions 17 and 18 ask about new policy proposals in the budget. In any given year, most of the expenditures and revenues in the budget reflect the continuation of existing policies. However, much of the attention during the budget debate is focused on new proposals – whether they call for eliminating an existing program, introducing a new one, or changing an existing program at the margins. Typically, these new proposals are accompanied by an increase, a decrease, or a shift in expenditures or revenues. Because these changes may have different impacts on people’s lives, the budget proposal should present sufficient detail about new policies and their budgetary impact.

Question 17 asks about new expenditure policies, and Question 18 asks about new revenue policies. To answer “a,” the Executive’s Budget Proposal or supporting documentation must present both estimates of how all new policy proposals affect expenditures (for Question 17) or revenues (for Question 18) and a narrative discussion of the impact of these new policies. To answer “b” for either question, the Executive’s Budget Proposal or supporting documentation must present estimates that show the impact of all new policy proposals, but no narrative discussion is included. A “c” response applies if the presentation includes only a narrative discussion of the impact of the new policies, or if it includes estimates that show the impact of only some, but not all, policy proposals (regardless of whether it also includes a narrative discussion). Answer “d” applies if no information is presented on the impact of new policy proposals.

Answer:

d. No, information that shows how new policy proposals affect expenditure is not presented.

Source:

Comment:

No OGE 2022, não são apresentadas informações que mostrem como as novas propostas de políticas afetam das despesas públicas.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

18. Does the Executive's Budget Proposal or any supporting budget documentation present information for at least the budget year that shows how new policy proposals, as distinct from existing policies, affect revenues?

GUIDELINES:

Questions 17 and 18 ask about new policy proposals in the budget. In any given year, most of the expenditures and revenues in the budget reflect the continuation of existing policies. However, much of the attention during the budget debate is focused on new proposals – whether they call for eliminating an existing program, introducing a new one, or changing an existing program at the margins. Typically, these new proposals are accompanied by an increase, a decrease, or a shift in expenditures or revenues. Because these changes may have different impacts on people's lives, the budget proposal should present sufficient detail about new policies and their budgetary impact.

Question 17 asks about new expenditure policies, and Question 18 asks about new revenue policies. To answer "a," the Executive's Budget Proposal or supporting documentation must present both estimates of how all new policy proposals affect expenditures (for Question 17) or revenues (for Question 18) and a narrative discussion of the impact of these new policies. To answer "b" for either question, the Executive's Budget Proposal or supporting documentation must present estimates that show the impact of all new policy proposals, but no narrative discussion is included. A "c" response applies if the presentation includes only a narrative discussion of the impact of the new policies, or if it includes estimates that show the impact of only some, but not all, policy proposals (regardless of whether it also includes a narrative discussion). Answer "d" applies if no information is presented on the impact of new policy proposals.

Prior-year information constitutes an important benchmark for assessing the proposals for the upcoming budget year. Estimates of prior years should be presented in the same formats (in terms of classification) as the budget year to ensure that year-to-year comparisons are meaningful. For example, if the budget proposes shifting responsibility for a particular program from one administrative unit to another – such as shifting responsibility for the training of nurses from the health department to the education department – the prior-year figures must be adjusted before year-to-year comparisons of administrative budgets can be made.

Typically, when the budget proposal is submitted, the year prior to the budget year (BY-1), also known as the current year, has not ended, so the executive will provide estimates of the anticipated outcome for BY-1. The soundness of these estimates is directly related to the degree to which they have been updated to reflect actual expenditures to date, legislative changes that have occurred, and anticipated changes in macroeconomic, caseload, and other relevant factors for the remainder of the year.

The first year that can reflect actual outcomes, therefore, is generally two years before the budget year (BY-2). Thus the OECD recommends that data covering at least two years before the budget year (along with two years of projections beyond the budget year) are provided in order to assess fully the trends in the budget.

Answer:

c. Yes, information that shows how some but not all new policy proposals affect revenues are presented.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1401-1-stp-oge-2022-lei-e-relatorio>

Comment:

Para o Orçamento Geral do Estado 2022, o governo previa a introdução do Imposto sobre o Valor Acrescentado (IVA) para o último trimestre de 2022, como se pode ver na página 34 da proposta do OGE. O Código do Imposto sobre Valor Acrescentado (CIVA) já foi aprovado pela Assembleia Nacional através da Lei n.º 13/2019, e a sua introdução viria a substituir alguns impostos como: Imposto de Selo e o Imposto sobre o Consumo, onde estão incluídos Imposto sobre Consumo de Bebidas Alcoólicas e Tabacos Importados, Imposto sobre Consumo de Serviços e o Imposto sobre Consumo de Produção Local. Mas, a verdade é que o IVA não foi implementado em 2022.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

19. Does the Executive's Budget Proposal or any supporting budget documentation present expenditures for the year preceding the budget year (BY-1) by any of the three expenditure classifications (by administrative, economic, or functional classification)?

GUIDELINES:

Question 19 asks if expenditure estimates for the year prior to the budget year (BY-1) are presented by one of the three expenditure classifications – by administrative, economic, and functional classifications. Each of the classifications answers a different question: administrative unit indicates who spends the money; functional classification shows for what purpose is the money spent; and economic classification displays what the money is spent on. (See Questions 1-5 above.)

To answer "a," the Executive's Budget Proposal or its supporting documentation must present expenditure estimates for BY-1 by all three of the expenditure classifications. To answer "b," expenditure estimates for BY-1 must be presented by two of these three classifications. A "c" answer applies if expenditure estimates for BY-1 are presented by one of the three classifications. Answer "d" applies if expenditure estimates for BY-1 are not presented by any of the three classifications.

Answer:

a. Yes, expenditure estimates for BY-1 are presented by all three expenditure classifications (by administrative, economic, and functional classification).

Source:

[https://www.financas.gov.st/index.php/publicacoes/documentos/file/1389-9-stp-oge-2022-despesas-totais-orgao-e-uo-2019-2022 - CLASSIFICACAO ADMINISTRATIVA](https://www.financas.gov.st/index.php/publicacoes/documentos/file/1389-9-stp-oge-2022-despesas-totais-orgao-e-uo-2019-2022-CLASSIFICACAO ADMINISTRATIVA)

[https://www.financas.gov.st/index.php/publicacoes/documentos/file/1386-10-stp-oge-2022-despesas-totais-funcao-e-programa-2019-2022 - CLASSIFICACAO FUNCIONAL](https://www.financas.gov.st/index.php/publicacoes/documentos/file/1386-10-stp-oge-2022-despesas-totais-funcao-e-programa-2019-2022-CLASSIFICACAO FUNCIONAL)

[https://www.financas.gov.st/index.php/publicacoes/documentos/file/1399-2-stp-oge-2022-tofe-2015-2022 - CLAISSIFICACAO ECONOMICA](https://www.financas.gov.st/index.php/publicacoes/documentos/file/1399-2-stp-oge-2022-tofe-2015-2022-CLAISSIFICACAO ECONOMICA)

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1401-1-stp-oge-2022-lei-e-relatorio>

Comment:

A página 22 do OGE, apresente o "Quadro 3: Despesas Totais Executadas", onde se pode verificar as despesas reais executadas em 2019, as despesas executadas até setembro de 2020 e a estimativa de execução para o ano 2020.

No documento de apoio ao OGE, temos o "RELATÓRIO DE DESPESAS POR CLASSIFICAÇÃO FUNCIONAL" com a execução da despesa real para ano de 2019, estimativa de execução de 2020 e estimativa até setembro de 2021.

Num outro documento anexo ao OGE, temos "RELATÓRIO DE DESPESAS POR CLASSIFICAÇÃO ORGÂNICA", com a execução da despesa real para ano de 2019, estimativa de execução de 2020 e estimativa até setembro de 2021.

Por último, há outro documento anexo ao OGE que é "Tabela de Operações Financeiras do Estado - OGE 2022" que podemos considerar como classificação econômica, que apresenta.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

20. Does the Executive's Budget Proposal or any supporting budget documentation present expenditures for individual programs for the year preceding the budget year (BY-1)?

GUIDELINES:

Question 20 asks if expenditure estimates for the year before the budget year (BY-1) are presented by program. There is no standard definition for the term "program," and the meaning can vary from country to country. However, for the purposes of answering the questionnaire, researchers should understand the term "program" to mean any level of detail below an administrative unit, such as a ministry or department. For example, the Ministry of Health's budget could be broken down into several subgroups, such as "primary health care," "hospitals," or "administration." These subgroups should be considered programs even if they could be, but are not, broken down into smaller, more detailed units.

A note for francophone countries: "Program" level detail is sometimes referred to as *le plan comptable* or *le plan comptable detaillé*. (These data are typically

coded in the financial management database, following the chart of budgetary accounts, so that they can be organized by administrative and functional classification.)

To answer "a," the Executive's Budget Proposal or its supporting documentation must present expenditures for all individual programs, accounting for all expenditures, for BY-1. To answer "b," the programs shown individually in the Executive's Budget Proposal or its supporting documentation must account for at least two-thirds of all expenditures for BY-1. A "c" answer applies if the Executive's Budget Proposal or its supporting documentation presents programs that account for only less than two-thirds of expenditures. Answer "d" applies if expenditures are not presented by program.

Answer:

b. Yes, programs accounting for at least two-thirds of, but not all, expenditures are presented for BY-1.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1368-10-stp-oge-2022-despesas-totais-funcao-e-programa-2019-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1377-1-stp-oge-2022-lei-e-relatorio>

Comment:

A proposta do OGE apresenta o documento anexo chamado "RELATÓRIO DE DESPESAS POR CLASSIFICAÇÃO FUNCIONAL PROGRAMÁTICA" onde podemos ver as despesas detalhadas em vários programas no ano anterior ao ano orçamental.

Peer Reviewer

Opinion: Disagree

Suggested Answer:

b. Yes, programs accounting for at least two-thirds of, but not all, expenditures are presented for BY-1.

Comments: No documento <https://www.financas.gov.st/index.php/publicacoes/documentos/file/1368-10-stp-oge-2022-despesas-totais-funcao-e-programa-2019-2022> as despesas por classificação funcional-programática para o ano 2021 é uma estimativa até o mes de setembro deste ano.

Government Reviewer

Opinion: Agree

Researcher Response

Efetivamente, o "RELATÓRIO DE DESPESAS POR CLASSIFICAÇÃO FUNCIONAL PROGRAMÁTICA", anexo a proposta do OGE, apresenta despesas somente até setembro do ano anterior. Alteramos a nossa resposta para b).

IBP Comment

The reviewer's comment is noted and appreciated. IBP agrees with the researcher's "Response to Review." The current response of "A" is adjusted to "B".

21. In the Executive's Budget Proposal or any supporting budget documentation, have expenditure estimates of the year prior to the budget year (BY-1) been updated from the original enacted levels to reflect actual expenditures?

GUIDELINES:

Question 21 asks whether the expenditure estimates for the year before the budget year (BY-1) have been updated from the original enacted levels. Updates can reflect actual experience to date; revised estimates due to shifting of funds by the executive, as permitted under the law; enactment of supplemental budgets; and revised assumptions regarding macroeconomic conditions, caseload, and other relevant factors for the remainder of the year.

Answer "a" applies if the estimates have been updated; answer "b" applies if the original estimates are still being used.

Answer:

a. Yes, expenditure estimates for BY-1 have been updated from the original enacted levels.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1377-1-stp-oge-2022-lei-e-relatorio>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1386-10-stp-oge-2022-despesas-totais-funcao-e-programa-2019-2022>

Comment:

A página 21 da proposta do Orçamento Geral de Estado de 2022, apresenta o Quadro 3 com Despesas reais executadas durante 2019, executadas até setembro de 2020 e estimativas para o ano de 2020, a percentagem de execução até setembro de 2021 e a estimativa de e estimativa de execução até dezembro de 2021.

Por outro lado, o Quadro 6 da página 41 da Proposta do OGE 2022 apresenta "Despesas totais por classificação orgânica, com valores reais para 2019, estimativa para dezembro de 2020 e a execução até setembro de 2021.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

22. Does the Executive's Budget Proposal or any supporting budget documentation present estimates of expenditure for more than one year prior to the budget year (that is, BY-2 and prior years) by any of the three expenditure classifications (by administrative, economic, or functional classification)?

GUIDELINES:

Question 22 asks if expenditure estimates for more than one year prior to the budget year (BY-2 and prior years) are presented by any of the three expenditure classifications – by administrative, economic, and functional classifications. Each of the classifications answers a different question: administrative unit indicates who spends the money; functional classification shows for what purpose is the money spent; and economic classification displays what the money is spent on. (See Questions 1-5 above.)

To answer "a," the Executive's Budget Proposal or its supporting documentation must present expenditure estimates for BY-2 and prior years by all three of the expenditure classifications. To answer "b," expenditure estimates for BY-2 and prior years must be presented by two of these three classifications. A "c" answer applies if expenditure estimates for BY-2 and prior years are presented by one of the three classifications. Answer "d" applies if expenditure estimates for BY-2 and prior years are not presented by any of the three classifications

Answer:

a. Yes, expenditure estimates for BY-2 and prior years are presented by all three expenditure classifications (by administrative, economic, and functional classification).

Source:

[https://www.financas.gov.st/index.php/publicacoes/documentos/file/1389-9-stp-oge-2022-despesas-totais-orgao-e-uo-2019-2022 - CLASSIFICACAO ADMINISTRATIVA](https://www.financas.gov.st/index.php/publicacoes/documentos/file/1389-9-stp-oge-2022-despesas-totais-orgao-e-uo-2019-2022-CLASSIFICACAO ADMINISTRATIVA)

[https://www.financas.gov.st/index.php/publicacoes/documentos/file/1386-10-stp-oge-2022-despesas-totais-funcao-e-programa-2019-2022 - CLASSIFICACAO FUNCIONAL](https://www.financas.gov.st/index.php/publicacoes/documentos/file/1386-10-stp-oge-2022-despesas-totais-funcao-e-programa-2019-2022-CLASSIFICACAO FUNCIONAL)

[https://www.financas.gov.st/index.php/publicacoes/documentos/file/1399-2-stp-oge-2022-tofe-2015-2022 - CLAISSIFICACAO ECONOMICA](https://www.financas.gov.st/index.php/publicacoes/documentos/file/1399-2-stp-oge-2022-tofe-2015-2022-CLAISSIFICACAO ECONOMICA)

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1401-1-stp-oge-2022-lei-e-relatorio>

Comment:

A página 22 da proposta do OGE, apresenta o "Quadro 3: Despesas Totais Executadas", onde se pode verificar as despesas reais executadas em 2019, as despesas executadas até setembro de 2020 e a estimativa de execução para o ano 2020.

Na página 42, apresenta o "Quadro 7: Despesas Totais por Classificação Funcional" com despesas reais para 2019, estimativas para 2020 e executadas até setembro de 2021.

No documento de apoio ao OGE, temos o "RELATÓRIO DE DESPESAS POR CLASSIFICAÇÃO FUNCIONAL" com a execução da despesa real para ano de 2019, estimativa de execução de 2020 e estimativa até setembro de 2021.

Num outro documento anexo ao OGE, temos "RELATÓRIO DE DESPESAS POR CLASSIFICAÇÃO ORGÂNICA", com a execução da despesa real para ano de 2019, estimativa de execução de 2020 e estimativa até setembro de 2021.

Por último, há outro documento anexo ao OGE que é "Tabela de Operações Financeiras do Estado - OGE 2022" que podemos considerar como classificação económica, que apresenta.

Peer Reviewer

Opinion: Agree

Government Reviewer
Opinion: Agree

22b. Based on the response to Question 22, check the box(es) to identify which expenditure classifications have estimates for more than one year prior to the budget year in the Executive Budget Proposal:

Answer:

Administrative classification
Economic classification
Functional classification

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1389-9-stp-oge-2022-despesas-totais-orgao-e-uo-2019-202-CLASSIFICAÇÃO ADMINISTRATIVA>
<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1386-10-stp-oge-2022-despesas-totais-funcao-e-programa-2019-2022-CLASSIFICAÇÃO FUNCIONAL>
<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1399-2-stp-oge-2022-tofe-2015-2022-CLAISSIFICAÇÃO ECONÓMICA>
<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1401-1-stp-oge-2022-lei-e-relatorio>

Comment:

A página 22 da proposta do OGE, apresenta o "Quadro 3: Despesas Totais Executadas", onde se pode verificar as despesas reais executadas em 2019, as despesas executadas até setembro de 2020 e a estimativa de execução para o ano 2020.

Na página 42, apresenta o "Quadro 7: Despesas Totais por Classificação Funcional" com despesas reais para 2019, estimativas para 2020 e executadas até setembro de 2021.

No documento de apoio ao OGE, temos o "RELATÓRIO DE DESPESAS POR CLASSIFICAÇÃO FUNCIONAL" com a execução da despesa real para ano de 2019, estimativa de execução de 2020 e estimativa até setembro de 2021.

Num outro documento anexo ao OGE, temos "RELATÓRIO DE DESPESAS POR CLASSIFICAÇÃO ORGÂNICA", com a execução da despesa real para ano de 2019, estimativa de execução de 2020 e estimativa até setembro de 2021.

Por último, há outro documento anexo ao OGE que é "Tabela de Operações Financeiras do Estado - OGE 2022" que podemos considerar como classificação económica, que apresenta.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion: Agree

23. Does the Executive's Budget Proposal or any supporting budget documentation present expenditures for individual programs for more than one year preceding the budget year (that is, BY-2 and prior years)?

GUIDELINES:

Question 23 asks if expenditure estimates for more than one year before the budget year (BY-2 and prior years) are presented by program. There is no standard definition for the term "program," and the meaning can vary from country to country. However, for the purposes of answering the questionnaire, researchers should understand the term "program" to mean any level of detail below an administrative unit, such as a ministry or department. For example, the Ministry of Health's budget could be broken down into several subgroups, such as "primary health care," "hospitals," or "administration." These subgroups should be considered programs even if they could be, but are not, broken down into smaller, more detailed units.

A note for francophone countries: "Program" level detail is sometimes referred to as le plan comptable or le plan comptable detaille. (These data are typically coded in the financial management database, following the chart of budgetary accounts, so that they can be organized by administrative and functional classification.)

To answer "a," the Executive's Budget Proposal or its supporting documentation must present expenditures for all individual programs, accounting for all expenditures, for BY-2 and prior years. To answer "b," the programs shown individually in the Executive's Budget Proposal or its supporting documentation

must account for at least two-thirds of all expenditures for BY-2 and prior years. A "c" answer applies if the Executive's Budget Proposal or its supporting documentation presents programs that account for only less than two-thirds of expenditures. Answer "d" applies if expenditures are not presented by program.

Answer:

a. Yes, programs accounting for all expenditures are presented for BY-2 and prior years.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1368-10-stp-oge-2022-despesas-totais-funcao-e-programa-2019-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1401-1-stp-oge-2022-lei-e-relatorio>

Comment:

A proposta do OGE apresenta o documento anexo chamado "RELATÓRIO DE DESPESAS POR CLASSIFICAÇÃO FUNCIONAL PROGRAMÁTICA" onde podemos ver as despesas detalhadas em vários programas, desde 2019 até o ano orçamental (2022).

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

24. In the Executive's Budget Proposal or any supporting budget documentation, what is the most recent year presented for which all expenditures reflect actual outcomes?

GUIDELINES:

Question 24 asks for which year the actual outcomes for expenditures are shown. In most cases, the most recent year for which budget data on actual outcomes are available will be BY-2, as BY-1 is generally not yet finished when the budget proposal is drafted. So a government that has updated all its expenditure data for BY-2 to reflect what actually occurred, as opposed to estimating the outcome for that year, shows good public financial management practice.

For an "a" answer, a country must meet the good practice of having the figures for BY-2 reflect actual outcomes.

Answer:

a. Two years prior to the budget year (BY-2).

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1401-1-stp-oge-2022-lei-e-relatorio>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1368-10-stp-oge-2022-despesas-totais-funcao-e-programa-2019-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1376-2-stp-oge-2022-tofe-2019-2022>

Comment:

No "Quadro 3: Despesas Totais Executadas", da página 22 da proposta do OGE, apresenta despesas reais de todo o ano de 2019, ou seja, três antes do ano orçamental.

Nos documentos de apoio ao OGE, nomeadamente, "Tabela de Operações Financeiras do Estado - OGE 2022" e o "RELATÓRIO DE DESPESAS POR CLASSIFICAÇÃO FUNCIONAL PROGRAMÁTICA", também temos despesas reais em 2019.

No entanto, a pág. 31 da proposta do OGE 2022, apresenta o "Quadro 5: Síntese da Execução Orçamental de 2021 e programado para 2022", onde podemos encontrar despesas reais de 2020, portanto, dois anos antes do ano orçamental.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

25. Does the Executive's Budget Proposal or any supporting budget documentation present revenue by category (such as tax and non-tax) for the year preceding the budget year (BY-1)?

GUIDELINES:

Questions 25 through 30 cover the same topics about prior-year information as the previous six questions, only they ask about information provided for revenues rather than expenditures.

Answer:

a. Yes, revenue estimates for BY-1 are presented by category.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1377-1-stp-oge-2022-lei-e-relatorio>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1376-2-stp-oge-2022-tofe-2019-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1375-3-stp-oge-2022-receitas-execucao-2021-previsao-2022>

Comment:

O "Quadro 5: Síntese da Execução Orçamental de 2021 e programado para 2022", da página 31 da proposta do OGE 2022, apresenta as receitas por categoria (Fiscal e não fiscal) para o ano anterior a 2022.

Também podemos verificar esta informação nos documentos de apoio a proposta de OGE:

- "Quadro das Receitas Executadas até Setembro 2021 e Programadas para 2022"; e
- "Tabela de Operações Financeiras do Estado - OGE 2022 "

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

26. Does the Executive's Budget Proposal or any supporting budget documentation present individual sources of revenue for the year preceding the budget year (BY-1)?

GUIDELINES:

Questions 25 through 30 cover the same topics about prior-year information as the previous six questions, only they ask about information provided for revenues rather than expenditures.

Answer:

a. Yes, individual sources of revenue accounting for all revenue are presented for BY-1.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1377-1-stp-oge-2022-lei-e-relatorio>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1376-2-stp-oge-2022-tofe-2019-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1375-3-stp-oge-2022-receitas-execucao-2021-previsao-2022>

Comment:

O "Quadro 5: Síntese da Execução Orçamental de 2021 e programado para 2022", da página 31 da proposta do OGE 2022, apresenta as fontes individuais receitas para o ano anterior a 2022.

Também podemos verificar esta informação nos documentos de apoio a proposta de OGE:

- "Quadro das Receitas Executadas até Setembro 2021 e Programadas para 2022"; e
- "Tabela de Operações Financeiras do Estado - OGE 2022 "

Peer Reviewer

Opinion: Agree

Comments: O "Quadro 5: Síntese da Execução Orçamental de 2021 e programado para 2022" esta na página 33 do OGE 2022 (lei e relatório)

Government Reviewer

Opinion: Agree

Researcher Response

A pergunta refere a Proposta do OGE. Por isso, o "Quadro 5: Síntese da Execução Orçamental de 2021 e programado para 2022" encontra-se na pág. 31 da proposta do OGE. No OGE aprovado é que o "Quadro 5: Síntese da Execução Orçamental de 2021 e programado para 2022" encontra-se na pág. 33.

IBP Comment

The reviewer's comments are well-noted and appreciated. "Quadro 5: Síntese da Execução Orçamental de 2021 e programado para 2022", on page number 31 (at the bottom), and 53 of the pdf reader.

27. In the Executive's Budget Proposal or any supporting budget documentation, have the original estimates of revenue for the year prior to the budget year (BY-1) been updated to reflect actual revenue collections?

GUIDELINES:

Questions 25 through 30 cover the same topics about prior-year information as the previous six questions, only they ask about information provided for revenues rather than expenditures.

Answer:

a. Yes, revenue estimates for BY-1 have been updated from the original enacted levels.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1377-1-stp-oge-2022-lei-e-relatorio>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1376-2-stp-oge-2022-tofe-2019-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1375-3-stp-oge-2022-receitas-execucao-2021-previsao-2022>

Comment:

O "Quadro 5: Síntese da Execução Orçamental de 2021 e programado para 2022", da página 31 da proposta do OGE 2022, apresenta as previsões e as receitas reais realizadas no ano anterior ao ano orçamental (2022), embora as receitas reais sejam até setembro de 2021.

Nos documentos anexos ao OGE 2022, nomeadamente, "Quadro das Receitas Executadas até Setembro 2021 e Programadas para 2022" e "Tabela de Operações Financeiras do Estado - OGE 2022", essa informação.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

28. Does the Executive's Budget Proposal or any supporting budget documentation present revenue estimates by category (such as tax and non-tax) for more than one year prior to the budget year (that is, BY-2 and prior years)?

GUIDELINES:

Questions 25 through 30 cover the same topics about prior-year information as the previous six questions, only they ask about information provided for revenues rather than expenditures.

Answer:

a. Yes, revenue estimates for BY-2 and prior years are presented by category.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1377-1-stp-oge-2022-lei-e-relatorio>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1376-2-stp-oge-2022-tofe-2019-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1375-3-stp-oge-2022-receitas-execucao-2021-previsao-2022>

Comment:

O "Quadro 5: Síntese da Execução Orçamental de 2021 e programado para 2022", da página 31 da proposta do OGE 2022, apresenta as receitas por categoria (Fiscal e não fiscal) para dois anos anteriores a 2022, ou seja, desde 2020.

Também podemos verificar esta informação no documento de apoio a proposta de OGE "Tabela de Operações Financeiras do Estado - OGE 2022 ", que apresenta esses dados desde 2019.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

29. Does the Executive's Budget Proposal or any supporting budget documentation present individual sources of revenue for more than one year prior to the budget year (that is, BY-2 and prior years)?

GUIDELINES:

Questions 25 through 30 cover the same topics about prior-year information as the previous six questions, only they ask about information provided for revenues rather than expenditures.

Answer:

a. Yes, individual sources of revenue accounting for all revenue are presented for BY-2 and prior years.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1377-1-stp-oge-2022-lei-e-relatorio>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1376-2-stp-oge-2022-tofe-2019-2022>

Comment:

O "Quadro 5: Síntese da Execução Orçamental de 2021 e programado para 2022", da página 31 da proposta do OGE 2022 e a "Tabela de Operações Financeiras do Estado - OGE 2022 ", apresentam as fontes individuais de receitas por mais de um ano antes do ano orçamental (2022).

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

30. In the Executive's Budget Proposal or any supporting budget documentation, what is the most recent year presented for which all revenues reflect actual outcomes?

GUIDELINES:

Questions 25 through 30 cover the same topics about prior-year information as the previous six questions, only they ask about information provided for revenues rather than expenditures.

Answer:

a. Two years prior to the budget year (BY-2).

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1377-1-stp-oge-2022-lei-e-relatorio>

Comment:

O "Quadro 5: Síntese da Execução Orçamental de 2021 e programado para 2022", da página 31 da proposta do OGE 2022, apresenta valores reais para todas as receitas em 2020, ou seja, dois anos anteriores ao ano orçamental.

Peer Reviewer

Opinion:

Government Reviewer

Opinion: Agree

31. "Does the Executive's Budget Proposal or any supporting budget documentation present information on government borrowing and debt, including its composition, for the year preceding the budget year (BY-1)?

(The core information must include the total debt outstanding at the end of BY-1; the amount of net new borrowing required during BY-1; interest payments on the debt; interest rates on the debt instruments; maturity profile of the debt; and whether it is domestic or external debt.)"

GUIDELINES:

Question 31 focuses on prior-year debt information, rather than on prior-year expenditures or revenues, asking whether "core" information is provided on government borrowing and debt, including its composition, for the year preceding the budget year (BY-1).

The "core" information includes:

- *total debt outstanding at the end of BY-1;*
- *amount of net new borrowing required during BY-1;*
- *interest payments on the debt;*
- *interest rates on the debt instruments;*
- *maturity profile of the debt; and*
- *whether it is domestic or external debt.*

This core information for BY-1 is consistent with the budget year information for borrowing and debt, which is examined in Questions 13 and 14. Please note that for the purposes of this question, the deficit may be accepted as a proxy for net new borrowing.

In addition, some governments provide information beyond the core elements, such as gross new borrowing required during BY-1; currency of the debt; whether the debt carries a fixed or variable interest rate; whether it is callable; a profile of the creditors (bilateral institutions, multilateral institutions, commercial banks, Central Bank, etc.); where appropriate, what the debt is being used to finance.

To answer "a," the Executive's Budget Proposal or supporting documentation must present all of the core information related to government borrowing and debt, including its composition, for BY-1 as well as some additional information beyond the core elements. To answer "b," the Executive's Budget Proposal or supporting documentation must present all of the core components noted above. Answer "b" is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A "c" answer applies if some information related to government borrowing and debt, including its composition, but some of the core pieces of information are not included. Answer "d" applies if no information is presented on government borrowing and debt for BY-1.

Answer:

c. Yes, information is presented, but it excludes some core elements.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1377-1-stp-oge-2022-lei-e-relatorio>
<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1376-2-stp-oge-2022-tofe-2019-2022>

Comment:

O "Quadro 4: Evolução do Stock da Dívida Pública até Junho de 2021", da página 29, da proposta do OGE 2022, apresenta a "Evolução do Stock da Dívida Pública", desde 2017 até junho 2021.

Nesse quadro, podemos verificar a composição da dívida, montante de novos empréstimos, os credores e se a dívida é interna, externa, bilateral ou multilateral.

Tabela de Operações Financeiras do Estado - OGE 2022, podemos verificar informações sobre os juros da dívida pública desde até 2021 e estimativas para 2022.

No entanto, falta-nos informações sobre as taxas de juros dos instrumentos de dívida e o perfil de vencimento da dívida.

Peer Reviewer

Opinion: Agree

Comments: Nos comentários do Researcher, substituir "dívida" por "dívida"

Government Reviewer

Opinion: Agree

Researcher Response

Concordamos, "Dívida" por "dívida".

IBP Comment

The reviewer's comments are well-noted and appreciated.

32. In the Executive's Budget Proposal or any supporting budget documentation, what is the most recent year presented for which the debt figures reflect actual outcomes?**GUIDELINES:**

Question 32 asks for which year the actual outcome for total debt outstanding is shown. In most cases, the most recent year for which budget data on actual outcomes are available will be BY-2, as BY-1 is generally not yet finished when the budget proposal is drafted. So a government that has updated its debt data for BY-2 to reflect what actually occurred, as opposed to estimating the outcome for that year, shows good public financial management practice.

For an "a" answer, a country must meet the good practice of having the figures for BY-2 reflect actual outcomes.

It is essential that all government activities that may have an impact on the budget – in the current budget year or in future budget years – be fully disclosed to the legislature and the public in budget documents. In some countries, for instance, entities outside central government (such as public corporations) undertake fiscal activities that could affect current and future budgets. Similarly, activities that can have a significant impact on the budget, such as payment arrears and contingent liabilities, sometimes are not properly captured by the regular presentations of expenditure, revenue, and debt.

Answer:

a. Two years prior to the budget year (BY-2).

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1377-1-stp-oge-2022-lei-e-relatorio>

Comment:

No "Quadro 4: Evolução do Stock da Dívida Pública até Junho de 2021", da página 30 da proposta do OGE, o último ano com valores reais da dívida é 2020, ou seja, dois anos anteriores ao ano orçamental.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

33. "Does the Executive's Budget Proposal or any supporting budget documentation present information on extra-budgetary funds for at least the budget year?"

(The core information must include a statement of purpose or policy rationale for the extra-budgetary fund; and complete income, expenditure, and financing data on a gross basis.)"

GUIDELINES:

Question 33 focuses on extra-budgetary funds, asking whether "core" information related to these funds, which exist outside the budget, are presented. These core components include:

- *a statement of purpose or policy rationale for the extra-budgetary fund (i.e., why was a particular fund set up? what is it used for?); and*
- *estimates of its income, expenditure, and financing. (These estimates should be presented on a gross basis so that it is possible to tell how much money flows through each extra-budgetary fund.)*

In most countries, governments engage in certain budgetary activities that are not included in the central government's budget. Known as extra-budgetary funds, they can range in size and scope. For example, countries frequently set up pension and social security programs as extra-budgetary funds, where the revenues collected and the benefits paid are recorded in a separate fund outside the budget. Another example of an extra-budgetary fund can be found in countries dependent on hydrocarbon/mineral resources, where revenues from producing and selling those resources are channeled through systems outside the annual budget.

In some cases, the separation engendered by an extra-budgetary fund serves a legitimate political purpose, and the finances and activities of these funds are well documented. In other cases, however, this structure is used for obfuscation, and little or nothing is known about a fund's finances and activities.

The availability of information related to extra-budgetary funds is essential for a comprehensive understanding of the government's true fiscal position. In addition to the core information, other information about extra-budgetary funds is also desirable. Such information includes a discussion of the risks associated with the extra-budgetary fund; expenditures classified by economic, functional, or administrative unit; and the rules and procedures that govern the operations and management of the extra-budgetary fund.

For more information about extra-budgetary funds, see the Guide to Transparency in Public Finances: Looking Beyond the Core Budget (<http://internationalbudget.org/wp-content/uploads/Looking-Beyond-the-Budget.pdf>) and Principle 2.1.1 of the IMF's Fiscal Transparency Handbook (2018) (<https://www.elibrary.imf.org/view/IMF069/24788-9781484331859/24788-9781484331859/24788-9781484331859.xml>).

To answer "a," the Executive's Budget Proposal or supporting documentation must present all of the core information related to extra-budgetary funds as well as some additional information beyond the core elements . A "b" answer applies if the Executive's Budget Proposal or supporting documentation presents all of the core information. Answer "b" is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A "c" answer applies if some information related to extra-budgetary funds is presented, but some of the core pieces of information are not included. Answer "d" applies if no information is presented on extra-budgetary funds.

Please provide in the comments a list of all known extra-budgetary funds.

Answer:

d. No, information related to extra-budgetary funds is not presented.

Source:

Comment:

A proposta do OGE 2022 não apresenta qualquer informação sobre fundos extra-orçamentais. STP dispõe de uma Conta Nacional de Petróleo que, anualmente, financia uma parte do OGE, mas, não são apresentadas informações sobre o referido fundo.

Peer Reviewer

Opinion: Agree

Comments: Efectivamente, o Governo não controla receitas e despesas extra-orçamentais.

Government Reviewer

Opinion: Agree

IBP Comment

The reviewer's comment is well-noted and appreciated.

34. Does the Executive's Budget Proposal or any supporting budget documentation present central government finances (both budgetary and extra-budgetary) on a consolidated basis for at least the budget year?

GUIDELINES:

Question 34 asks whether the Executive's Budget Proposal or supporting documents present the finances of the central government on a consolidated basis, showing both its budgetary and extra-budgetary activities. Virtually all of the questions in the OBS questionnaire focus on budgetary central government – the activities of the ministries, departments, or agencies of central government. In addition, Question 33 asks about extra-budgetary funds, such as social security funds that are not included in the budget.

Coverage is an important aspect of fiscal reporting. Budget documents should cover the full scope of government's financial activity. In many countries, extra-budgetary activities are substantial, and can represent a sizable share of the central government's activities. To get a full picture of the central government's finances, therefore, it is necessary to examine both activities that are included in the budget and those that are extra-budgetary. This question asks whether such a consolidated presentation of central government finances, including both revenues and expenditures, is provided.

The central government is only one component of the overall public sector. The public sector also includes other levels of government, such as state and local government, and public corporations. (See Box 2.1 under Principle 1.1.1 of the IMF's Fiscal Transparency Handbook (2018):

<https://www.elibrary.imf.org/view/IMF069/24788-9781484331859/24788-9781484331859/24788-9781484331859.xml> For the purpose of answering this question, please consider only the central government level.

In order to answer "a," the Executive's Budget Proposal or supporting documentation must present central government finances (both budgetary and extra-budgetary) on a consolidated basis for at least the budget year.

Answer:

b. No, central government finances are not presented on a consolidated basis.

Source:

Comment:

Não existem informações das receitas e nem sobre as despesas referentes aos fundos extra-orçamentais. Por isso, não se pode dizer que as finanças do governo são apresentadas de forma consolidada.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

35. Does the Executive's Budget Proposal or any supporting budget documentation present estimates of intergovernmental transfers for at least the budget year?

GUIDELINES:

Question 35 asks about intergovernmental transfers. In many cases, the central government supports the provision of a good or service by a lower level of government through an intergovernmental transfer of funds. This is necessary because, independent from the level of administrative decentralization that exists in a given country, the capacity for revenue collection of a local government is unlikely to be sufficient to pay for all its expenses. However, because the activity is not being undertaken by an administrative unit of the central government, it is unlikely to receive the same level of review in the budget. Thus it is important to include in the budget proposal a statement that explicitly indicates the amount and purposes of these transfers.

To answer "a," the Executive's Budget Proposal or supporting documentation must present for at least the budget year both estimates covering all intergovernmental transfers and a narrative discussing these transfers. If a narrative discussion is not included, but estimates for all intergovernmental transfers are presented, then a "b" answer is appropriate. A "c" response applies if the presentation includes estimates covering only some, but not all, intergovernmental transfers (regardless of whether it also includes a narrative discussion). Answer "d" applies if no estimates of intergovernmental transfers are presented.

Answer:

b. Yes, estimates of all intergovernmental transfers are presented, but a narrative discussion is not included.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1377-1-stp-oge-2022-lei-e-relatorio>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1376-2-stp-oge-2022-tofe-2019-2022>

Comment:

O "Anexo II - Despesas" da proposta do OGE 2022, na página xiii, apresenta a rubrica "Transferências Correntes", onde o executivo orçamenta as transferências para as seguintes entidades:

- Serviços autónomos;
- Institutos Públicos;
- Câmaras Distritais;
- Região Autónoma de Príncipe e;
- Embaixadas.

Também podemos encontrar estas informações na "Tabela de Operações Financeiras do Estado - OGE 2022".

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Disagree

Suggested Answer:

a. Yes, estimates of all intergovernmental transfers are presented, along with a narrative discussion.

Comments: Na página 44 do documento "1 - STP OGE 2022 - LEI E RELATORIO" publicado em <https://financas.gov.st/index.php/publicacoes/documentos/category/207-oge-2022-aprovado> podemos ver a justificação do valor das transferências para esses níveis de Governo.

IBP Comment

The reviewer's comments are well-noted and appreciated. During an IBP consistency check, to ensure methodological and cross-country consistency, it is determined that the narrative on page 42 of the Relatório of the EBP, primarily offers a general and concise overview of "Current Transfer Expenses," rather than a detailed discussion on intergovernmental transfers. Therefore the current response of "B" is upheld. Additionally, regarding government references, please note that their reference is for Enacted Budget 2022. This indicator is related to the Budget Proposal, so EBP 2022 documents are assessed for this question.

36. Does the Executive's Budget Proposal or any supporting budget documentation present alternative displays of expenditures (such as by gender, by age, by income, or by region) to illustrate the financial impact of budget policies on different groups of citizens, for at least the budget year?

GUIDELINES:

Question 36 asks about "alternative displays" of expenditures that highlight the financial impact of policies on different groups of citizens. As discussed above, expenditures are typically presented by at least one of three classifications – administrative, functional, and economic classifications (see Questions 1-5) – and by individual program (Question 6). In addition, governments can provide alternative displays to emphasize different aspects of expenditure policies and to show who benefits from these expenditures.

For the purpose of answering this question, the alternative presentation must differ from the presentations (such as administrative, functional, or economic classifications or presentation by program) used to answer other questions. The alternative display can cover all expenditures or only a portion of expenditures. For instance, it can show how all expenditures are distributed according to geographic region or it can show how selected expenditures (such as the health budget or the agriculture budget) are distributed to different regions. But such a geographic display must be something different than the presentation of intergovernmental transfers used to answer question 35. One exception is when a country includes a special presentation of all policies intended to benefit the most impoverished populations (and is used to answer Question 52) then that can be considered an alternative display for purposes of answering this question as well. Finally, brief fact sheets showing how proposals in the budget benefit particular groups would be insufficient; only more detailed presentations would be considered.

The IBP Budget Brief, "How Transparent are Governments When it Comes to Their Budget's Impact on Poverty and Inequality?" (<https://www.internationalbudget.org/wp-content/uploads/government-transparency-of-budgets-impact-on-poverty-inequality-ibp-2019.pdf>) includes a discussion of the importance of alternative displays of budget information and provides a number of examples. For instance,

- *Bangladesh in its 2017-18 Budget included a detailed supplementary Gender Budgeting Report, which presents the spending dedicated to advancing*

women across various departments. (<https://mof.portal.gov.bd/site/page/3bb14732-b5b1-44df-9921-efedf1496295>).

- The UK's 2017 budget included a supplementary analysis that provided a distributional analysis of the budget by households in different income groups (see https://assets.publishing.service.gov.uk/government/uploads/system/uploads/attachment_data/file/661465/distributional_analysis_autumn_budget_2017.pdf)
- South Africa's 2017 Budget Review goes beyond the standard presentation of intergovernmental transfers, discussing the redistribution that results from national revenue flowing to the provinces and municipalities and presenting the allocations on a per capita basis (see chapter 6, <http://www.treasury.gov.za/documents/national%20budget/2017/review/FullBR.pdf>).

To answer "a," the Executive's Budget Proposal or supporting documentation must include at least three different presentations that illustrate the financial impact of policies on different groups of citizens for at least the budget year. To answer "b," the Executive's Budget Proposal or supporting documentation must include at least two different alternative displays of expenditures. A "c" applies if only one type of alternative display of expenditure is presented. Answer "d" applies if no alternative display of expenditure is presented.

Answer:

a. Yes, at least three alternative displays of expenditures are presented to illustrate the financial impact of policies on different groups of citizens.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1377-1-stp-oge-2022-lei-e-relatorio>

Comment:

Na página 40 da proposta do OGE 2022, o Quadro 8 fornece-nos todas as despesas distribuídas por localização geográfica. E o Quadro 13, na página 47 apresenta-nos "Despesas de Investimentos Públicos por Regionalização".

Peer Reviewer

Opinion: Disagree

Suggested Answer:

a. Yes, at least three alternative displays of expenditures are presented to illustrate the financial impact of policies on different groups of citizens.

Comments: A mais duas despesas distribuídas por localização geográfica e das Despesas de Investimentos Públicos por Regionalização, o OGE 2022 lei e relatório inclui uma parte V. ORÇAMENTAÇÃO SENSÍVEL AO GÉNERO NO SECTOR DE ÁGUA E SANEAMENTO (P.53) e a parte VI. DESPESAS PRO-POOR (p.58)

Government Reviewer

Opinion: Disagree

Suggested Answer:

b. Yes, two alternative displays of expenditures are presented to illustrate the financial impact of policies on different groups of citizens.

Comments: Para além da classificação das despesas por localização geográfica, também na página 53 do documento "1 - STP OGE 2022 - LEI E RELATORIO" publicado em <https://financas.gov.st/index.php/publicacoes/documentos/category/207-oge-2022-aprovado> podemos observar o capítulo dedicado ao "Orçamento Sensível ao Género".

Researcher Response

A pág. 51 da proposta orçamental também apresenta-nos "ORÇAMENTAÇÃO SENSÍVEL AO GÉNERO NO SECTOR DE ÁGUA E SANEAMENTO". Por isso, alteramos a nossa resposta para opção b).

IBP Comment

The reviewer's comments are well-noted and appreciated. During an IBP consistency check, to ensure methodological and cross-country consistency, and after a new review, it's observed in addition to an alternative display by the territorial impact of expenditure, alternative displays based on gender and pro-poor expenditures are also presented. In this sense, the response is adjusted from "C" to "A".

36b. Based on the response to Question 36, select the box(es) below to identify which types of alternative displays are included in the Executive's Budget Proposal:

Answer:

Impacts of budget policies by gender

Impacts of budget policies by geographic region
Impacts of budget policies by income

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1377-1-stp-oge-2022-lei-e-relatorio>

Comment:

Na página 40 da proposta do OGE 2022, o Quadro 8 fornece-nos todas as despesas distribuídas por localização geográfica. E o Quadro 13, na página 47 apresenta-nos "Despesas de Investimentos Públicos por Regionalização".

Peer Reviewer

Opinion: Disagree

Suggested Answer: A mais dos impactos mencionados (by Geographic Region) o OGE 2022 apresenta informações sobre os impactos "Impacts of budget policies by income" e "Impacts of budget policies by gender"

Government Reviewer

Opinion: Disagree

Suggested Answer: Para além da classificação das despesas por localização geográfica, também na página 53 do documento "1 - STP OGE 2022 - LEI E RELATORIO" publicado em <https://financas.gov.st/index.php/publicacoes/documentos/category/207-oge-2022-aprovado> podemos observar o capítulo dedicado ao "Orçamento Sensível ao Género".

Researcher Response

A pág. 51 da proposta orçamental também apresenta-nos "ORÇAMENTAÇÃO SENSÍVEL AO GÉNERO NO SECTOR DE ÁGUA E SANEAMENTO". Por isso, acrescentamos mais uma opção "Impactos das políticas orçamentais por género".

IBP Comment

The reviewer's comments are well-noted and appreciated. During an IBP consistency check, to ensure methodological and cross-country consistency, and after a new review, it's observed in addition to an alternative display by the territorial impact of expenditure, alternative displays based on gender and pro-poor expenditures are also presented. In this sense, the response is adjusted to include "Impacts of budget policies by gender" and "Impacts of budget policies by income".

37. Does the Executive's Budget Proposal or any supporting budget documentation present estimates of transfers to public corporations for at least the budget year?

GUIDELINES:

Question 37 asks about transfers to public corporations. It is often the case that governments have a stake in enterprises that manage resources that are particularly relevant for the public good (such as electricity, water, and oil). While these public corporations can operate independently, in some cases the government will provide direct support by making transfers to these corporations, including to subsidize capital investment and operating expenses.

To answer "a," the Executive's Budget Proposal or supporting documentation must present for at least the budget year both estimates covering all transfers to public corporations and a narrative discussing the purposes of these transfers. If a narrative discussion is not included, but estimates for all transfers to public corporations are presented, then a "b" answer is appropriate. A "c" response applies if the presentation includes estimates covering only some, but not all, transfers to public corporations (regardless of whether it also includes a narrative discussion). Answer "c" also applies if estimates of transfers to public corporations are presented as a single line item. Answer "d" applies if no estimates of transfers to public corporations are presented.

Please provide in the comments a list of all known public corporations.

Answer:

c. Yes, estimates of some but not all transfers to public corporations are presented.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1377-1-stp-oge-2022-lei-e-relatorio>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1376-2-stp-oge-2022-tofe-2019-2022>

Comment:

O "Anexo II - Despesas" da pág. viii da proposta do OGE e a Tabela de Operações Financeiras do Estado (TOFE), anexo ao OGE, apresentam duas linhas com transferências previstas para "serviços autónomos" e para "institutos públicos", mas sem especificar quais serviços autónomos e quais institutos públicos e para que finalidade.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Disagree

Suggested Answer:

a. Yes, estimates of all transfers to public corporations are presented, along with a narrative discussion.

Comments: O documento "5 - STP OGE 2022 - DESPESAS GERAL" publicado em <https://financas.gov.st/index.php/publicacoes/documentos/category/207-oge-2022-aprovado> apresenta, dentre outras informações, todo detalhe das transferências para os serviços autónomos e instituto público que as recebe. Para caso dos serviços autónomos temos a Assembleia Nacional, Presidência da República, Tribunal de Contas, Tribunal Judicial, Tribunal Constitucional, etc. Para os institutos, temos o Instituto Nacional de Estatística, Universidade Pública de São Tomé e Príncipe, Instituto da Habitação imobiliária, Instituto Marítimo Portuário, Instituto Nacional de Estradas, Instituto Nacional de Meteorologia.

Researcher Response

Mantemos a nossa resposta.

IBP Comment

The reviewer's comments are well-noted and appreciated. Please note that the link provided by the government reviewer refers to the Approved Budget. For the purpose of this question, the document to examine corresponds to:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1373-5-stp-oge-2022-despesas-geral> Question 37 asks about transfers to public corporations. It is often the case that governments have a stake in enterprises that manage resources that are particularly relevant for the public good (such as electricity, water, and oil). While these public corporations can operate independently, in some cases the government will provide direct support by making transfers to these corporations, including to subsidize capital investment and operating expenses. A "c" response applies if the presentation includes estimates covering only some, but not all, transfers to public corporations. It is unclear whether all public corporations receive subsidies within the framework of the OGE 2022. In this sense, the current response of "C" is upheld.

38. Does the Executive's Budget Proposal or any supporting budget documentation present information on quasi-fiscal activities for at least the budget year?

(The core information must include a statement of purpose or policy rationale for the quasi-fiscal activity and the intended beneficiaries.)

GUIDELINES:

Question 38 focuses on quasi-fiscal activities, asking whether "core" information related to such activities is presented. These core components include:

- A statement of purpose or policy rationale for the quasi-fiscal activity (i.e., what is the reason for engaging in this activity?);
- The identification of intended beneficiaries of the quasi-fiscal activity.

The term "quasi-fiscal activities" refers to a broad range of activities that are fiscal in character and could be carried out through the regular budget process but are not. For example, a quasi-fiscal activity could take place if, instead of providing a direct subsidy through the budget for a particular activity, a public financial institution provides an indirect subsidy by offering loans at below-market rates for that activity. Similarly, it is a quasi-fiscal activity when an enterprise provides goods or services at prices below commercial rates to certain individuals or groups to support the government's policy goals.

The above examples are policy choices that may be approved by the government and legislature. However, quasi-fiscal activities can also involve activities that violate or circumvent a country's budget process laws or are not subject to the regular legislative approval process for expenditures. For example, the executive may issue an informal order to a government entity, such as a public commercial enterprise, to provide the executive with goods and services that normally would have to be purchased with funding authorized by the legislature. All quasi-fiscal activities should be disclosed to the public and subject to public scrutiny.

Beyond the core information, some governments may also provide other information about quasi-fiscal activities, including for example: the anticipated duration of the quasi-fiscal activity; a quantification of the activity and the assumptions that support these estimates; and a discussion of the fiscal significance and potential risks associated with the activity, including the impact on the entity carrying out the activity. Principle 3.3.2 of the IMF's Fiscal Transparency Handbook (2018) (<https://www.elibrary.imf.org/view/IMF069/24788-9781484331859/24788-9781484331859/24788-9781484331859.xml>) provides examples of quasi-fiscal activities that can be consulted as needed. And more details on quasi-fiscal activities can be found in the Guide to Transparency in Public Finances: Looking Beyond the Core Budget (<http://internationalbudget.org/wp-content/uploads/Looking-Beyond-the-Budget.pdf>).

To answer "a," the Executive's Budget Proposal or supporting documentation must present all of the core information related to all quasi-fiscal activities for at least the budget year as well as some additional information beyond the core elements. To answer "b," the Executive's Budget Proposal or supporting documentation must present all of the core components noted above. Answer "b" is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A "c" answer applies if some information related to quasi-fiscal activities is presented, but some of the core pieces of information are not included. Answer "d" applies if no information is presented on quasi-fiscal activities.

If quasi-fiscal activities do not represent a significant problem in your country, please mark "e." However, please exercise caution in answering this question.

Answer:

d. No, information related to quasi-fiscal activities is not presented.

Source:

Comment:

Não é apresentada qualquer informação sobre atividades parafiscais na proposta do OGE.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

39. Does the Executive's Budget Proposal or any supporting budget documentation present information on financial assets held by the government for at least the budget year?

(The core information must include a listing of the assets, and an estimate of their value.)

GUIDELINES:

Question 39 focuses on financial assets held by the government, asking whether "core" information related to these assets is presented. These core components include:

- A listing of the financial assets; and
- An estimate of their value.

Governments own financial assets such as cash, bonds, or equities. Unlike private sector businesses, however, few governments maintain balance sheets that show the value of their assets and liabilities.

Beyond the core information, some governments may also provide other information about financial assets, including for example: a discussion of their purpose; historical information on defaults; differences between reported values and market values; and a summary of financial assets as part of the government's balance sheet.

To answer "a," the Executive's Budget Proposal or supporting documentation must present for at least the budget year all of the core information related to all financial assets held by the government as well as some additional information beyond the core elements. To answer "b," the Executive's Budget Proposal or supporting documentation must present all of the core components noted above. Answer "b" is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A "c" answer applies if some information related to financial assets is presented, but some of the core pieces of information are not included. Answer "d" applies if no information is presented on financial assets held by the government.

Answer:

d. No, information related to financial assets is not presented.

Source:

Comment:

Na proposta orçamental não consta informações sobre ativos financeiros detidos pelo governo.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion: Agree

40. Does the Executive's Budget Proposal or any supporting budget documentation present information on nonfinancial assets held by the government for at least the budget year?

(The core information must include a listing of the assets by category.)

GUIDELINES:

Question 40 focuses on nonfinancial assets held by the government, asking whether "core" information related to these assets is presented. The core information is a listing of nonfinancial assets, grouped by the type (or category) of asset.

Nonfinancial assets are things of value that the government owns or controls (excluding financial assets) such as land, buildings, and machinery. The valuation of public nonfinancial assets can be problematic, particularly in cases where the asset is not typically available on the open market (such as a government monument). In these cases, it is considered acceptable to provide summary information in budget documents from a country's register of assets. But, in some cases, governments are able to value their nonfinancial assets; some present a summary of nonfinancial assets as part of their balance sheets. For an example of how nonfinancial assets are presented in one of the many supporting documents to the New Zealand Executive's Budget Proposal, see the Forecast Financial Statement 2011, Notes to the Financial Statements (Continued), Note 14, accessible here: <https://treasury.govt.nz/sites/default/files/2011-05/befu11-pt6of8.pdf>.

To answer "a," the Executive's Budget Proposal or supporting documentation must present for at least the budget year a listing by category of all nonfinancial assets held by the government as well as some additional information beyond the core elements. To answer "b," the Executive's Budget Proposal or supporting documentation must present all of the core components noted above. Answer "b" is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A "c" answer applies if some information related to nonfinancial assets is presented, but some nonfinancial assets are not included. Answer "d" applies if no information is presented on nonfinancial assets held by the government.

Answer:

d. No, information related to nonfinancial assets is not presented.

Source:

Comment:

Na proposta orçamental não consta informações sobre ativos financeiros detidos pelo governo.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion: Agree

41. Does the Executive's Budget Proposal or any supporting budget documentation present estimates of expenditure arrears for at least the budget year?

GUIDELINES:

Question 41 asks about estimates of expenditure arrears, which arise when government has entered into a commitment to spend funds but has not made the payment when it is due. (For more information see sections 3.49-3.50 of the IMF's GFS Manual 2001, <http://www.imf.org/external/pubs/ft/gfs/manual/pdf/all.pdf> (page 29)). Though equivalent to borrowing, this liability is often not recorded in the budget, making it difficult to assess fully a government's financial position. Moreover, the obligation to repay this debt affects the government's ability to pay for other activities.

To answer "a," the Executive's Budget Proposal or supporting documentation must present for at least the budget year both estimates covering all expenditure arrears and a narrative discussing the arrears. If a narrative discussion is not included, but estimates for all expenditure arrears are presented, then a "b"

answer is appropriate. A "c" response applies if the presentation includes estimates covering only some, but not all, expenditure arrears (regardless of whether it also includes a narrative discussion). Answer "d" applies if no estimates of expenditure arrears are presented. Answer "d" also applies if information is only available for the changes in arrears, and not the stock or balance of arrears.

If expenditure arrears do not represent a significant problem in your country, please mark "e." However, please exercise caution in answering this question. Public expenditure management laws and regulations often will allow for reasonable delays, perhaps 30 or 60 days, in the routine payment of invoices due. Expenditure arrears impacting a small percentage of expenditure that are due to contractual disputes should not be considered a significant problem for the purpose of answering this question.

Answer:

c. Yes, estimates of some but not all expenditure arrears are presented.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1377-1-stp-oge-2022-lei-e-relatorio>

Comment:

O "Anexo II - Despesas" da página viii, da proposta orçamental, apresenta uma rubrica chamada "Despesas Correntes de Exercícios Anteriores". Como é explicado na página 43 da proposta orçamental "Estas despesas dizem respeito aos encargos assumidos nos anos anteriores (despesas liquidadas) e que não foram pagas no período a que fazem referência, conforme estavam orçamentadas, e que devem ser transferidas para o corrente ano, devendo ser pagas mediante existência de dotação específica para o efeito".

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Disagree

Suggested Answer:

a. Yes, estimates of all expenditure arrears are presented, along with a narrative discussion.

Comments: Para além do mencionado no "Anexo II - Despesas" da página viii, da proposta do orçamento denominada "Despesas Correntes de Exercícios Anteriores", também existe na Página 8 de 8 do documentos "8 - STP OGE 2022 - PIP POR ORGAO" uma ação "2424 - Exercícios Findos" destinada a suportar as despesa de investimentos que foram assumidas nos anos anteriores.

Researcher Response

Mantemos a nossa resposta.

IBP Comment

The reviewer's comments are well-noted and appreciated. During an IBP consistency check, we couldn't confirm the second reference suggested by the government reviewer. Anexo II - Despesas only shows a line item, with partial information regarding expenditures arrears, and the information on expenditures arrears is not visible, intended to support investment expenses that were assumed in previous years. Therefore, the current response of "C" is upheld.

42. Does the Executive's Budget Proposal or any supporting budget documentation present information on contingent liabilities, such as government loan guarantees or insurance programs, for at least the budget year?

(The core information must include a statement of purpose or policy rationale for each contingent liability; the new guarantees or insurance commitments proposed for the budget year; and the total amount of outstanding guarantees or insurance commitments (the gross exposure) at the end of the budget year.)

GUIDELINES:

Question 42 focuses on contingent liabilities, asking whether "core" information related to these liabilities is presented. These core components include:

- a statement of purpose or policy rationale for each contingent liability;
- the new contingent liabilities for the budget year, such as new guarantees or insurance commitments proposed for the budget year; and
- the total amount of outstanding guarantees or insurance commitments at the end of the budget year. This reflects the gross exposure of the government in the case that all guarantees or commitments come due (even though that may be unlikely to occur).

Contingent liabilities are recognized under a cash accounting method only when the contingent event occurs and the payment is made. An example of such liabilities is the case of loans guaranteed by the central government, which can include loans to state-owned banks and other state-owned commercial

enterprises, subnational governments, or private enterprises. Under such guarantees, government will only make a payment if the borrower defaults. Thus a key issue for making quantitative estimates of these liabilities is assessing the likelihood of the contingency occurring.

In the budget, according to the OECD, "[w]here feasible, the total amount of contingent liabilities should be disclosed and classified by major category reflecting their nature; historical information on defaults for each category should be disclosed where available. In cases where contingent liabilities cannot be quantified, they should be listed and described."

Beyond the core information, some governments may also provide other information about contingent liabilities, including for example: historical default rates for each program, and likely default rates in the future; the maximum guarantee that is authorized by law; any special financing associated with the guarantee (e.g., whether fees are charged, whether a reserve fund exists for the purpose of paying off guarantees, etc.); the duration of each guarantee; and an estimate of the fiscal significance and potential risks associated with the guarantees.

For more details on contingent liabilities, see *Guide to Transparency in Public Finances: Looking Beyond the Core Budget* (<http://internationalbudget.org/wp-content/uploads/Looking-Beyond-the-Budget.pdf>) and page 59 (Box 11) and Principle 3.2.3 of the IMF's *Fiscal Transparency Handbook* (2018) (<https://www.elibrary.imf.org/view/IMF069/24788-9781484331859/24788-9781484331859/24788-9781484331859.xml>).

To answer "a," the Executive's Budget Proposal or supporting documentation must present for at least the budget year all of the core information related to contingent liabilities as well as some additional information beyond the core elements. To answer "b," the Executive's Budget Proposal or supporting documentation must present all of the core components noted above. Answer "b" is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A "c" answer applies if some information related to contingent liabilities is presented, but some of the core pieces of information are not included. Answer "d" applies if no information is presented on contingent liabilities.

Answer:

d. No, information related to contingent liabilities is not presented.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1377-1-stp-oge-2022-lei-e-relatorio>

Comment:

A proposta do Orçamento Geral do Estado 2022, na página 29, no "Quadro 4: Evolução do Stock da Dívida Pública até Junho de 2021", apresenta informações sobre passivo contingentes, mas referente aos anos anteriores ao ano orçamental.

Peer Reviewer

Opinion: Agree

Comments: So, em 2023 foi elaborada a primeira versão do Relatório de Riscos Fiscais, incluindo passivos contingentes.

Government Reviewer

Opinion: Agree

43. Does the Executive's Budget Proposal or any supporting budget documentation present projections that assess the government's future liabilities and the sustainability of its finances over the longer term?

(The core information must cover a period of at least 10 years and include the macroeconomic and demographic assumptions used and a discussion of the fiscal implications and risks highlighted by the projections.)

GUIDELINES:

Question 43 focuses on government's future liabilities and the sustainability of its finances over the longer-term, asking whether "core" information related to these issues is presented. These core components must include:

- Projections that cover a period of at least 10 years.
- The macroeconomic and demographic assumptions used in making the projections.
- A discussion of the fiscal implications and risks highlighted by the projections. Good public financial management calls for budgets to include fiscal sustainability analyses.

The IMF's *Fiscal Transparency Handbook* (2018) (<https://www.elibrary.imf.org/view/IMF069/24788-9781484331859/24788-9781484331859/24788-9781484331859.xml>) recommends that governments regularly publish the projected evolution of the public finances over the longer term (see Principle 3.1.3.).

Future liabilities are a particularly important element when assessing the sustainability of public finances over the long term. Future liabilities are the result of government commitments that, unlike contingent liabilities, are virtually certain to occur at some future point and result in an expenditure. A typical example consists of government obligations to pay pension benefits or cover health care costs of future retirees. Under a cash accounting system, only current payments associated with such obligations are recognized in the budget. To capture the future impact on the budget of these liabilities, a separate statement is required.

Beyond the core information, some governments may also provide other information about the sustainability of their finances, including for example: projections that cover 20 or 30 years; multiple scenarios with different sets of assumptions; assumptions about other factors (such as the depletion of natural resources) that go beyond just the core macroeconomic and demographic data; and a detailed presentation of particular programs that have long time horizons, such as civil service pensions.

For more details on future liabilities, see *Guide to Transparency in Public Finances: Looking Beyond the Core Budget* (<http://internationalbudget.org/wp-content/uploads/Looking-Beyond-the-Budget.pdf>).

To answer "a," the Executive's Budget Proposal or supporting documentation must present all of the core information related to future liabilities and the sustainability of government finances over the longer term as well as some additional information beyond the core elements. To answer "b," the Executive's Budget Proposal or supporting documentation must present all of the core components noted above. Answer "b" is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A "c" answer applies if some information related to future liabilities is presented, but some of the core pieces of information are not included. Answer "d" applies if no information is presented on future liabilities and the sustainability of government's finances

Answer:

d. No, information related to future liabilities and the sustainability of finances over the longer term is not presented.

Source:

Comment:

A proposta do Orçamento Geral de Estado para 2022 não apresenta qualquer informação que avalia as responsabilidades futuras do governo e a sustentabilidade das finanças públicas no longo prazo.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

44. Does the Executive's Budget Proposal or any supporting budget documentation present estimates of the sources of donor assistance, both financial and in-kind, for at least the budget year?

GUIDELINES:

Question 44 asks about estimates of donor assistance, both financial and in-kind assistance. Such assistance is considered non-tax revenue, and the sources of this assistance should be explicitly identified. In terms of in-kind assistance, the concern is primarily with the provision of goods (particularly those for which there is a market that would allow goods received as in-kind aid to be sold, thereby converting them into cash) rather than with in-kind aid like advisors from a donor country providing technical assistance.

To answer "a," the Executive's Budget Proposal or supporting documentation must present for at least the budget year both estimates covering all donor assistance and a narrative discussing the assistance. If a narrative discussion is not included, but estimates for all donor assistance are presented, then a "b" answer is appropriate. A "c" response applies if the presentation includes estimates covering only some, but not all, donor assistance (regardless of whether it also includes a narrative discussion). Answer "c" also applies if the sources of donor assistance are not presented, but the total amount of donor assistance is presented as a single line item. Answer "d" applies if no estimates of donor assistance are presented. Select answer "e" if your country does not receive donor assistance.

Answer:

c. Yes, estimates of some but not all sources of donor assistance are presented.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1377-1-stp-oge-2022-lei-e-relatorio>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1376-2-stp-oge-2022-tofe-2019-2022>

<https://www.telanon.info/politica/2022/08/02/38056/arroz-ofertado-pelo-japao-financia-a-democracia-e-projectos-sociais-em-stp/>

Comment:

O "Anexo I - Receitas", na página vii, da proposta do Orçamento Geral de Estado de 2022, apresenta informações sobre a estimativa dos donativos financeiro dos doadores.

Na página 31 do mesmo documento, o "Quadro 5: Síntese da Execução Orçamental de 2021 e programado para 2022" também apresenta informações sobre os donativos financeiros recebidos nos anteriores e o programado para 2022.

No "Quadro 9: Despesas de Investimentos Públicos por Fonte de Recursos", da página 44 da proposta orçamental, apresenta informações sobre a estimativa das despesas de investimentos públicos a serem financiados pelos donativos.

O "Quadro 10: Despesas de Investimentos por Financiamentos Externos", da página 45, da proposta orçamental, apresenta informações os financiadores de despesas de investimento.

Na Tabela de Operações Financeiras do Estado (TOFE) também é possível encontrar informações sobre doações para apoio orçamentário e projetos, na rubrica "Donativos".

Mas, não existem informações sobre assistência dos doadores em espécie.

Por exemplo, anualmente, São Tomé e Príncipe recebe toneladas de arroz do Japão para ser vendido a um preço acessível à população e a receita deve ser colocada num fundo de contrapartida. Não existe essa informação no Orçamento Geral de Estado.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Disagree

Suggested Answer:

a. Yes, estimates of all sources of donor assistance are presented, along with a narrative discussion.

Comments: Ao contrário do que foi mencionado, o "Quadro 10 Despesas de Investimentos por Financiamento Externos" que detalha a origem dos fundos externos, tanto donativo como empréstimos, para financiamento do orçamento, apresenta uma linha com donativo do Japão que é proveniente da venda do arroz (donativo em espécie) que será utilizada para financiamento do orçamento.

Researcher Response

Mantemos a nossa resposta.

IBP Comment

The reviewer's comments are well-noted and appreciated. During an IBP consistency check, to ensure methodological and cross-country consistency, and after a new review and in consultation with the research team, no evidence could be identified to support a change in response. IBP agrees with the researcher's "Response to Review", therefore, the current response of "C" is maintained. It is shown information for donors' sources directed to projects [Projectos 1.252.000], however, the total amount of "Donativos" is 1.643.000, and there is not a presentation of the sources for "para Financiamento do Orçamento" and "HIPC". To qualify as a "B" estimates of all sources of donor assistance need to be presented.

45. Does the Executive's Budget Proposal or any supporting budget documentation present information on tax expenditures for at least the budget year?

(The core information must include a statement of purpose or policy rationale for each tax expenditure, the intended beneficiaries, and an estimate of the revenue foregone.)

GUIDELINES:

Question 45 focuses on tax expenditures, asking whether "core" information related to these tax preferences is presented. These core components must include for both new and existing tax expenditures:

- a statement of purpose or policy rationale;
- a listing of the intended beneficiaries; and
- an estimate of the revenue foregone.

Tax expenditures arise as a result of exceptions or other preferences in the tax code provided for specified entities, individuals, or activities. Tax expenditures often have the same impact on public policy and budgets as providing direct subsidies, benefits, or goods and services. For example, encouraging a company to engage in more research through a special tax break can have the same effect as subsidizing it directly through the expenditure side of the budget, as it still constitutes a cost in terms of foregone revenues. However, expenditure items that require annual authorization are likely to receive more scrutiny than tax breaks that are a permanent feature of the tax code.

Beyond the core information, some governments may also provide other information about tax expenditures, including for example: the intended beneficiaries by sector and income class (distributional impact); a statement of the estimating assumptions, including the definition of the benchmark against which the

foregone revenue is measured; and a discussion of tax expenditures as part of a general discussion of expenditures for those program areas that receive both types of government support (in order to better inform policy choices). For more details on tax expenditures, see *Guide to Transparency in Public Finances: Looking Beyond the Core Budget* (<http://internationalbudget.org/wp-content/uploads/Looking-Beyond-the-Budget.pdf>) and Principle 1.1.4 of the IMF's *Fiscal Transparency Handbook* (2018) (<https://www.elibrary.imf.org/view/IMF069/24788-9781484331859/24788-9781484331859/24788-9781484331859.xml>).

To answer "a," the Executive's Budget Proposal or supporting documentation must present, for at least the budget year, all of the core information related to tax expenditures as well as some additional information beyond the core elements. To answer "b," the Executive's Budget Proposal or supporting documentation must present all of the core components noted above. Answer "b" is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A "c" answer applies if some information related to tax expenditures is presented, but some of the core pieces of information are not included. Answer "d" applies if no information is presented on tax expenditures.

Answer:

d. No, information related to tax expenditures is not presented.

Source:

Comment:

Na proposta orçamental de 2022, não encontramos qualquer informação sobre os despesas tributárias.

Peer Reviewer

Opinion: Agree

Comments: Efectivamente, no OGE 2022 não existe informação relacionada com excepções, ou outras despesas tributarias.

Government Reviewer

Opinion: Agree

46. Does the Executive's Budget Proposal or any supporting budget documentation present estimates of earmarked revenues for at least the budget year?

GUIDELINES:

Question 46 asks about estimates of earmarked revenues, which are revenues that may only be used for a specific purpose (for example, revenues from a tax on fuel that can only be used for building roads). This information is important in determining which revenues are available to fund the government's general expenses, and which revenues are reserved for particular purposes.

To answer "a," the Executive's Budget Proposal or supporting documentation must present for at least the budget year both estimates covering all individual earmarked revenues and a narrative discussing the earmarks. If a narrative discussion is not included, but estimates for all individual earmarked revenues are presented, then a "b" answer is appropriate. A "c" response applies if the presentation includes estimates covering only some, but not all, earmarked revenues (regardless of whether it also includes a narrative discussion). Answer "d" applies if no estimates of earmarked revenues are presented. An "e" response applies if revenue is not earmarked or the practice is disallowed by law or regulation.

Answer:

c. Yes, estimates of some but not all earmarked revenues are presented.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1377-1-stp-oge-2022-lei-e-relatorio>

Comment:

Na al. C), nº 1 do artº 2º da proposta orçamental, na pág. ii, informações de valores dos donativos direccionados para os projetos, mas, sem mais detalhes.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

47. Does the Executive's Budget Proposal or any supporting budget documentation present information on how the proposed budget (both new proposals and existing policies) is linked to government's policy goals for the budget year?

GUIDELINES:

Questions 47 and 48 ask about information that shows how the budget (both new proposals and existing policies) is linked to the government's policy goals. The budget is the executive's main policy document, the culmination of the executive's planning and budgeting processes. Therefore, it should include a clear description of the link between policy goals and the budget – that is, an explicit explanation of how the government's policy goals are reflected in its budget choices. For an example of a discussion of a government's policy goals in the budget, see pages 13-18 of New Zealand's 2011 Statement of Intent (<http://www.treasury.govt.nz/publications/abouttreasury/soi/2011-16>), one of the many documents supporting its budget.

In some countries the government prepares strategic/development plans. These plans include all the policies the government is planning to implement for the budget year and very often cover a multi-year perspective. In some cases, these plans do not match the budget documentation, and it is possible that they are completely disconnected from the Executive's Budget Proposal. So the question is examining whether government policy plans are "translated" into revenue and expenditure figures in the actual budget documents.

Question 47 asks about the information covering the budget year, and Question 48 asks about the period at least two years beyond the budget year. To answer "a," the Executive's Budget Proposal or supporting documentation must present both estimates of how the budget is linked to government's policy goals for the budget year (for Question 47) or for a multi-year period beyond the budget year (for Question 48) and a narrative discussion of how these policy goals are reflected in the budget. To answer "b" for either question, the Executive's Budget Proposal or supporting documentation must present estimates that show how the budget is linked to government's policy goals, but no narrative discussion is included. A "c" response applies if the presentation includes only a narrative discussion, or if it includes estimates that show how the budget is linked to some, but not all, of the government's policy goals (regardless of whether it also includes a narrative discussion). Answer "d" applies if no information is presented on how the budget is linked to government's policy goals.

Answer:

d. No, information on the link between the budget and the government's stated policy goals for the budget year is not presented.

Source:

Comment:

Não são apresentadas informações claras de como o orçamento proposto está vinculado às metas políticas do governo para o ano orçamental.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

48. Does the Executive's Budget Proposal or any supporting budget documentation present information on how the proposed budget (both new proposals and existing policies) is linked to government's policy goals for a multi-year period (for at least two years beyond the budget year)?

GUIDELINES:

Questions 47 and 48 ask about information that shows how the budget (both new proposals and existing policies) is linked to the government's policy goals. The budget is the executive's main policy document, the culmination of the executive's planning and budgeting processes. Therefore, it should include a clear description of the link between policy goals and the budget – that is, an explicit explanation of how the government's policy goals are reflected in its budget choices. For an example of a discussion of a government's policy goals in the budget, see pages 13-18 of New Zealand's 2011 Statement of Intent (<http://www.treasury.govt.nz/publications/abouttreasury/soi/2011-16>), one of the many documents supporting its budget.

In some countries the government prepares strategic/development plans. These plans include all the policies the government is planning to implement for the budget year and very often cover a multi-year perspective. In some cases, these plans do not match the budget documentation, and it is possible that they are completely disconnected from the Executive's Budget Proposal. So the question is examining whether government policy plans are "translated" into revenue and expenditure figures in the actual budget documents.

Question 47 asks about the information covering the budget year, and Question 48 asks about the period at least two years beyond the budget year. To answer

"a," the Executive's Budget Proposal or supporting documentation must present both estimates of how the budget is linked to government's policy goals for the budget year (for Question 47) or for a multi-year period beyond the budget year (for Question 48) and a narrative discussion of how these policy goals are reflected in the budget. To answer "b" for either question, the Executive's Budget Proposal or supporting documentation must present estimates that show how the budget is linked to government's policy goals, but no narrative discussion is included. A "c" response applies if the presentation includes only a narrative discussion, or if it includes estimates that show how the budget is linked to some, but not all, of the government's policy goals (regardless of whether it also includes a narrative discussion). Answer "d" applies if no information is presented on how the budget is linked to government's policy goals.

Answer:

d. No, information on the link between the budget and the government's stated policy goals for a multi-year period is not presented.

Source:

Comment:

Não são apresentadas informações claras de como o orçamento proposto está vinculado às metas políticas do governo para o ano orçamental.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

49. Does the Executive's Budget Proposal or any supporting budget documentation present nonfinancial data on inputs to be acquired for at least the budget year?

GUIDELINES:

Question 49 asks about the availability of nonfinancial data on inputs for the budget year. (Nonfinancial data on outputs and outcomes are addressed in Question 50.)

The budget should disclose not only the amount of money that is being allocated on a program but also any information needed to analyze that expenditure. Nonfinancial data and performance targets associated with budget proposals are used to assess the success of a given policy. For example, even when allocated funds are spent according to plan, there remains the question of whether the policy delivered the results that it aimed to achieve.

Nonfinancial data can include information on:

Inputs - These are the resources assigned to achieve results. For example, in regards to education, nonfinancial data on inputs could include the number of books to be provided to each school or the materials to be used to build or refurbish a school.

Outputs - These are products and services delivered as a result of inputs. For example, the number of pupils taught every year; the number of children that received vaccines; or the number of beneficiaries of a social security program.

Outcomes - These are the intended impact or policy goals achieved. For example, an increase in literacy rates among children under 10, or a reduction in rates of maternal mortality.

In addition, governments that set performance targets must use nonfinancial data for outputs and outcomes to determine if these targets have been met.

To answer "a," the Executive's Budget Proposal or supporting documentation must present, for at least the budget year, nonfinancial data on inputs for each individual program within all administrative units (ministries, departments, and agencies). It is also acceptable if nonfinancial data on inputs for each individual program is organized by functions. To answer "b," the Executive's Budget Proposal or supporting documentation must present nonfinancial data on inputs for all administrative units or all functions, but not for each individual program (or even for any programs) within those administrative units or functions. A "c" response applies if nonfinancial data on inputs are presented only for some programs and/or some administrative units or some functions. Answer "d" applies if no nonfinancial data on inputs is presented.

Answer:

d. No, nonfinancial data on inputs are not presented.

Source:

Comment:

Não existe essa informação na proposta orçamental de 2022.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

50. Does the Executive's Budget Proposal or any supporting budget documentation present nonfinancial data on results (in terms of outputs or outcomes) for at least the budget year?

GUIDELINES:

Question 50 asks about the availability of nonfinancial data on results for the budget year. Nonfinancial data on results can include data on both outputs and outcomes, but not on inputs (which are addressed in Question 49).

To answer "a," the Executive's Budget Proposal or supporting documentation must present, for at least the budget year, nonfinancial data on results for each individual program within all administrative units (ministries, departments, and agencies). It is also acceptable if nonfinancial data on results for each individual program is organized by functional classification. To answer "b," the Executive's Budget Proposal or supporting documentation must present nonfinancial data on results for all administrative units or all functional classifications, but not for each individual program (or even for any programs) within those administrative units or functions. A "c" response applies if nonfinancial data on results are presented only for some programs and/or some administrative units or some functions. Answer "d" applies if no nonfinancial data on results is presented.

Answer:

d. No, nonfinancial data on results are not presented.

Source:

Comment:

Na proposta orçamental de 2022, não são apresentados dados não financeiros sobre os resultados.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

51. Are performance targets assigned to nonfinancial data on results in the Executive's Budget Proposal or any supporting budget documentation?

GUIDELINES:

Question 51 asks about performance targets assigned to nonfinancial data on results for the budget year. The question applies to those nonfinancial results shown in the budget, and that were identified for purposes of Question 50.

To answer "a," the Executive's Budget Proposal or supporting documentation must assign performance targets to all nonfinancial data on results shown in the budget for at least the budget year. To answer "b," the Executive's Budget Proposal or supporting documentation must assign performance targets to a majority (but not all) of the nonfinancial data on results shown in the budget. A "c" response applies performance targets are assigned only to less than half of the nonfinancial data on results. Answer "d" applies if no performance targets are assigned to nonfinancial data on results shown in the budget, or the budget does not present nonfinancial results.

Answer:

d. No, performance targets are not assigned to nonfinancial data on results, or the budget does not present nonfinancial data on results.

Source:

Comment:

Na proposta orçamental de 2022, as metas de desempenho não são atribuídas a dados não financeiros sobre resultados e o orçamento não apresenta dados não financeiros sobre resultados.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

52. Does the Executive's Budget Proposal or any supporting budget documentation present estimates of policies (both new proposals and existing policies) that are intended to benefit directly the country's most impoverished populations in at least the budget year?

GUIDELINES:

Question 52 asks whether the budget highlight policies, both new and existing, that benefit the poorest segments of society. This question is intended to assess only those programs that directly address the immediate needs of the poor, such as through cash assistance programs or the provision of housing, rather than indirectly, such as through a stronger national defense. This information is of particular interest to those seeking to bolster government's commitment to anti-poverty efforts. For purposes of answering this question, a departmental budget (such for the Department of Social Welfare) would not be considered acceptable. In general, this question is asking whether the EBP includes a special presentation that pulls together estimates of all the relevant policies in one place. However, if the country uses "program budgeting," where programs are presented as expenditure categories with specific and identified objectives, and it identifies anti-poverty programs within each administrative unit, then that is also acceptable for this question.

The IBP Budget Brief, "How Transparent are Governments When it Comes to Their Budget's Impact on Poverty and Inequality?"

(<https://www.internationalbudget.org/wp-content/uploads/government-transparency-of-budgets-impact-on-poverty-inequality-ibp-2019.pdf>) includes a discussion of countries that have provided information on how its policies affect the poor.

For instance, Pakistan provides a detailed breakdown of pro-poor expenditure as part of its 2017-18 budget proposal. In one document, the government sets out policy priorities, expected outputs, and estimates of past and future spending for several programs aimed at poverty alleviation. Another supporting document provides a comprehensive overview of ongoing policies, including a chapter on social safety nets, covering both financial and performance information of poverty alleviation schemes over a period of eight years. (http://www.finance.gov.pk/budget/mtbf_2018_21.pdf and http://www.finance.gov.pk/survey_1718.html).

To answer "a," the Executive's Budget Proposal or supporting documentation must for at least the budget year both present estimates covering all policies that are intended to benefit the most impoverished populations and include a narrative discussion that specifically addresses these policies. (For countries using program budgeting that breaks out individual anti-poverty programs, there should be a separate narrative associated with each such program.) Answer "b" if a narrative discussion is not included, but estimates for all policies that are intended to benefit the most impoverished populations are presented. Answer "c" if the presentation includes estimates covering only some, but not all, policies that are intended to benefit the most impoverished populations (regardless of whether it also includes a narrative discussion). Answer "d" if no estimates of policies that are intended to benefit the most impoverished populations are presented.

Answer:

b. Yes, estimates of all policies that are intended to benefit directly the country's most impoverished populations are presented, but a narrative discussion is not included.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1372-6-stp-oge-2022-funcao-e-programa>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1377-1-stp-oge-2022-lei-e-relatorio>

Comment:

Na proposta orçamental, não encontramos qualquer narrativa sobre a política que visam beneficiar diretamente as populações mais empobrecidas. No entanto, o documento anexo a proposta orçamental, "RESUMO DA DESPESAS POR FUNÇÃO, SUBFUNÇÃO E PROGRAMA", apresenta algumas estimativas de despesas com projetos para o grupo da população mais empobrecida.

No documento, na pág. 2, "Função 6" encontramos estimativas de despesas com a Segurança e Assistência Social.

Na "Função 7" encontramos estimativas de despesas com apoio e construção de habitações sociais.

Peer Reviewer**Opinion:** Disagree**Suggested Answer:**

b. Yes, estimates of all policies that are intended to benefit directly the country's most impoverished populations are presented, but a narrative discussion is not included.

Comments: Na parte VI. DESPESAS PRO-POOR do OGE 2022 (p. 58), no quadro 17, esta apresentada informação detalhada com as Despesas Pro-poor Fixadas para 2022, sem outras explicações.

Government Reviewer**Opinion:** Agree**Researcher Response**

Mantemos a nossa resposta.

IBP Comment

The reviewer's comments are well-noted and appreciated. During an IBP consistency check, to ensure methodological and cross-country consistency, and after a new review, it's observed a pro-poor expenditures presentation. In this sense, the response is adjusted from "C" to "B", to match the guidelines that indicate to answer "b" if a narrative discussion is not included, but estimates for all policies that are intended to benefit the most impoverished populations are presented.

53. Does the executive release to the public its timetable for formulating the Executive's Budget Proposal (that is, a document setting deadlines for submissions from other government entities, such as line ministries or subnational government, to the Ministry of Finance or whatever central government agency is in charge of coordinating the budget's formulation)?

GUIDELINES:

Question 53 asks about the budget timetable. An internal timetable is particularly important for the executive's management of the budget preparation process, in order to ensure that the executive accounts for the views of the different departments and agencies in the proposed budget. The timetable would, for instance, set deadlines for submissions from other government entities, such as line ministries or subnational government, to the Ministry of Finance or whatever central government agency is in charge of coordinating the budget's formulation. So that civil society is aware of the various steps in the budget formulation process, and when opportunities may exist to engage the executive, it is essential that this timetable be made available to the public.

To answer "a," the executive must prepare a detailed budget timetable and release it to the public. A "b" answer applies if the timetable is made public, but some details are not included. A "c" response applies if the timetable is made public, but many important details are excluded, reducing its value for those outside government. Answer "d" applies if no timetable is made available to the public. As long as a timetable for formulating the Executive's Budget Proposal is released, answer "a," "b," or "c" may be selected, even if the Executive's Budget Proposal is not made publicly available.

Answer:

b. Yes, a timetable is released, but some details are excluded.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/201-preparacao-do-oge-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1335-circular-oge-2022>

Comment:

Anualmente, o governo divulga uma circular com assunto: "Preparação do OGE 2022".

Essa circular foi publicada no site do Ministério Planeamento, Finanças e Economia Azul a 20 de agosto de 2021, e nela consta a data limite (10/09/2021) para os ministérios ou outras entidades governamentais enviarem o anteprojeto do orçamento para o ano económico 2022.

Peer Reviewer**Opinion:** Agree**Government Reviewer****Opinion:** Agree

54. Does the Pre-Budget Statement present information on the macroeconomic forecast upon which the budget projections are based?

(The core information must include a discussion of the economic outlook with estimates of nominal GDP level, inflation rate, real GDP growth, and interest rates.)

GUIDELINES:

Question 54 focuses on the macroeconomic forecast that underlies the Pre-Budget Statement, asking whether "core" information related to the economic assumptions is presented. These core components include a discussion of the economic outlook as well as estimates of the following:

- nominal GDP level;
- inflation rate;
- real GDP growth; and
- interest rates.

Beyond these core elements, some governments also provide additional information related to the economic outlook, including for instance: short- and long-term interest rates; the rate of employment and unemployment; GDP deflator; price of oil and other commodities; current account; exchange rate; and composition of GDP growth.

To answer "a," the Pre-Budget Statement must present all of the core information related to the macroeconomic forecast as well as some additional information beyond the core elements. To answer "b," the Pre-Budget Statement must present all of the core components noted above. Answer "b" is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A "c" answer applies if some information related to the macroeconomic forecast is presented, but some of the core pieces of information are not included. Answer "d" applies if no information on the macroeconomic forecast is presented.

Answer:

d. No, information related to the macroeconomic forecast is not presented.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1334-directiva-para-elaboracao-do-oge-2022>

Comment:

O Governo de São Tomé e Príncipe apresenta anualmente um documento chamado de "Diretiva para elaboração do OGE".

Não há indícios de que as DIRETIVAS PARA A ELABORAÇÃO DO OGE 2023 tenham sido publicadas, durante o ano de 2022, antes da data-limite do OBS; o documento foi publicado após a data limite.

Apesar de incluir alguns elementos como: PIB nominal e real; Inflação; taxa de câmbio e taxa de juro; receitas fiscais e despesas primárias, esse documento não reúne condições para ser considerado uma Declaração Pré-Orçamental.

Peer Reviewer

Opinion: Agree

Comments: No entanto, deveria ser esclarecido que a directiva para a elaboração do OGE 2022 foi elaborada em 2021, enquanto as directivas para a elaboração do OGE 2023 foram emitidas no mês de abril de 2023.

Government Reviewer

Opinion: Agree

IBP Comment

The reviewer's comments are well-noted and appreciated. Although the methodology permits a retrospective analysis of the EBP for a preceding year, only under the condition that a specific budget document was not issued for the most recent fiscal year due to a legitimate, one-time event (e.g., an election), in these infrequent instances, this scenario does apply to the PBS, and the fiscal year to be assessed in this evaluation for the PBS is 2023.

55. Does the Pre-Budget Statement present information on the government's expenditure policies and priorities that will guide the development of detailed estimates for the upcoming budget?

(The core information must include a discussion of expenditure policies and priorities and an estimate of total expenditures.)

GUIDELINES:

Question 55 focuses on the government's expenditure policies and priorities in the Pre-Budget Statement, asking whether "core" information related to these policies is presented. These core components include:

- a discussion of expenditure policies and priorities; and
- an estimate of total expenditures.

Although a Pre-Budget Statement is unlikely to include detailed programmatic proposals (such detailed information is typically only presented in the budget itself), it should include a discussion of broad policy priorities and a projection of at least total expenditures associated with these policies for the budget year. The Pre-Budget Statement can include some detail, for instance, estimates provided by any of the three expenditure classifications – by administrative, economic, and functional classifications.

To answer "a," the Pre-Budget Statement must present for the upcoming budget year all of the core information related to the government's expenditure policies and priorities as well as some additional information beyond the core elements. To answer "b," the Pre-Budget Statement must present all of the core components noted above for the upcoming budget year. Answer "b" is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A "c" answer applies if some information related to the government's expenditure policies and priorities is presented, but some of the core pieces of information are not included. Answer "d" applies if no information on the government's expenditure policies and priorities is presented.

Answer:

d. No, information related to the government's expenditure policies and priorities is not presented.

Source:

<https://www.financeas.gov.st/index.php/publicacoes/documentos/file/1334-directiva-para-elaboracao-do-oge-2022>

Comment:

O Governo de São Tomé e Príncipe apresenta anualmente um documento chamado de "Directiva para elaboração do OGE".

Não há indícios de que as DIRETIVAS PARA A ELABORAÇÃO DO OGE 2023 tenham sido publicadas, durante o ano de 2022, antes da data-limite do OBS; o documento foi publicado após a data limite.

Apesar de incluir alguns elementos como: PIB nominal e real; Inflação; taxa de câmbio e taxa de juro; receitas fiscais e despesas primárias, esse documento não reúne condições para ser considerado uma Declaração Pré-Orçamental.

Peer Reviewer

Opinion: Agree

Comments: No entanto, deveria ser esclarecido que a directiva para a elaboração do OGE 2022 foi elaborada em 2021, enquanto as directivas para a elaboração do OGE 2023 foram emitidas no mês de abril de 2023, com um importante atraso, pelo impacto das eleições legislativas de setembro 2022.

Government Reviewer

Opinion: Agree

56. Does the Pre-Budget Statement present information on the government's revenue policies and priorities that will guide the development of detailed estimates for the upcoming budget?

(The core information must include a discussion of revenue policies and priorities and an estimate of total revenues.)

GUIDELINES:

Question 56 focuses on the government's revenue policies and priorities in the Pre-Budget Statement, asking whether "core" information related to these policies is presented. These core components include:

- a discussion of revenue policies and priorities; and
- an estimate of total revenue.

Although a Pre-Budget Statement is unlikely to include detailed revenue proposals, it should include a discussion of broad policy priorities and a projection of at least the total revenue associated with these policies for the budget year. The Pre-Budget Statement can also include more detail, for instance, with estimates provided by revenue category – tax and non-tax – or some of the major individual sources of revenue, such as the Value Added Tax or the income tax.

To answer “a,” the Pre-Budget Statement must present for the upcoming budget year all of the core information related to the government’s revenue policies and priorities as well as some additional information beyond the core elements. To answer “b,” the Pre-Budget Statement must present all of the core components noted above for the upcoming budget year. Answer “b” is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A “c” answer applies if some information related to the government’s revenue policies and priorities is presented, but some of the core pieces of information are not included. Answer “d” applies if no information on the government’s revenue policies and priorities is presented.

Answer:

d. No, information related to the government’s revenue policies and priorities is not presented.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1334-directiva-para-elaboracao-do-oge-2022>

Comment:

O Governo de São Tomé e Príncipe apresenta anualmente um documento chamado de "Diretiva para elaboração do OGE".

Não há indícios de que as DIRETIVAS PARA A ELABORAÇÃO DO OGE 2023 tenham sido publicadas, durante o ano de 2022, antes da data-limite do OBS; o documento foi publicado após a data limite.

Apesar de incluir alguns elementos como: PIB nominal e real; Inflação; taxa de câmbio e taxa de juro; receitas fiscais e despesas primárias, esse documento não reúne condições para ser considerado uma Declaração Pré-Orçamental.

Peer Reviewer

Opinion: Agree

Comments: No entanto, deveria ser esclarecido que a directiva para a elaboração do OGE 2022 foi elaborada em 2021, enquanto as directivas para a elaboração do OGE 2023 foram emitidas no mês de abril de 2023.

Government Reviewer

Opinion: Agree

57. Does Pre-Budget Statement present three estimates related to government borrowing and debt: the amount of net new borrowing required during the budget year; the total debt outstanding at the end of the budget year; and interest payments on the debt for the budget year?

GUIDELINES:

Question 57 asks whether the Pre-Budget Statement includes three key estimates related to borrowing and debt:

- the amount of net new borrowing needed in the upcoming budget year;
- the central government’s total debt burden at the end of the upcoming budget year; and
- the interest payments on the outstanding debt for the upcoming budget year.

Debt is the accumulated amount of money that the government borrows. The government can borrow from its citizens, banks, and businesses within the country (domestic debt) or from creditors outside the country (external debt). External debt is typically owed to private commercial banks, other governments, or international financial institutions such as the World Bank and the International Monetary Fund.

Net new borrowing is the additional amount of new borrowing that is required for the budget year to finance expenditures in the budget that exceed available revenues. Net new borrowing adds to the accumulated debt. It is distinct from gross borrowing, which also includes borrowing needed to repay existing debt that matured during the budget year; debt that is replaced (or rolled over) does not add to the total of accumulated debt. For the purposes of this question, the deficit may be accepted as a proxy for net new borrowing.

Interest payments on the debt (or debt service costs) are typically made at regular intervals, and these payments must be made on a timely basis in order to avoid defaulting on the debt obligation. Interest payments are separate from the repayment of principal, which occurs only when the loan has matured and must be paid back in full.

To answer "a," the Pre-Budget Statement must present all three estimates of borrowing and debt for at least the upcoming budget year. For a "b" answer, the Pre-Budget Statement must present two of those three estimates. For a "c" answer, the PBS must present one of the three estimates. Answer "d" applies if no information on borrowing and debt is presented in the PBS.

Answer:

d. No, none of the three estimates related to government borrowing and debt are not presented.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1334-directiva-para-elaboracao-do-oge-2022>

Comment:

O Governo de São Tomé e Príncipe apresenta anualmente um documento chamado de "Diretiva para elaboração do OGE".

Não há indícios de que as DIRETIVAS PARA A ELABORAÇÃO DO OGE 2023 tenham sido publicadas, durante o ano de 2022, antes da data-limite do OBS; o documento foi publicado após a data limite.

Apesar de incluir alguns elementos como: PIB nominal e real; Inflação; taxa de câmbio e taxa de juro; receitas fiscais e despesas primárias, esse documento não reúne condições para ser considerado uma Declaração Pré-Orçamental.

Peer Reviewer

Opinion: Agree

Comments: No entanto, deveria ser esclarecido que a directiva para a elaboração do OGE 2022 foi elaborada em 2021, enquanto as directivas para a elaboração do OGE 2023 foram emitidas no mês de abril de 2023.

Government Reviewer

Opinion: Agree

58. Does the Pre-Budget Statement present estimates of total expenditures for a multi-year period (at least two-years beyond the budget year)?

GUIDELINES:

Question 58 asks about multi-year expenditure estimates in the Pre-Budget Statement.

To answer "a," expenditure estimates for at least two years beyond the upcoming budget year must be presented. The estimates must be for at least total expenditures, but could include more detail than just the aggregate total.

Answer:

b. No, multi-year expenditure estimates are not presented.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1334-directiva-para-elaboracao-do-oge-2022>

Comment:

O Governo de São Tomé e Príncipe apresenta anualmente um documento chamado de "Diretiva para elaboração do OGE".

Não há indícios de que as DIRETIVAS PARA A ELABORAÇÃO DO OGE 2023 tenham sido publicadas, durante o ano de 2022, antes da data-limite do OBS; o documento foi publicado após a data limite.

Apesar de incluir alguns elementos como: PIB nominal e real; Inflação; taxa de câmbio e taxa de juro; receitas fiscais e despesas primárias, esse documento não reúne condições para ser considerado uma Declaração Pré-Orçamental.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion: Agree

59. Does the Enacted Budget present expenditure estimates by any of the three expenditure classifications (by administrative, economic, or functional classification)?

GUIDELINES:

Question 59 asks if expenditure estimates in the Enacted Budget are presented by any one of the three expenditure classifications – by administrative, economic, and functional classifications – which were addressed in Questions 1-5 above. Each of the classifications answers a different question: administrative unit indicates who spends the money; functional classification shows for what purpose is the money spent; and economic classification displays what the money is spent on. Unlike classification by administrative unit, which tends to be unique to each country, functional and economic classifications for government budgeting have been developed and standardized by international institutions. Cross-country comparisons are facilitated by adherence to these international classification standards.

To answer “a,” the Enacted Budget must present expenditure estimates by all three of the expenditure classifications. To answer “b,” expenditure estimates must be presented by two of the three classifications. A “c” answer applies if expenditure estimates are presented by one of the three classifications. Answer “d” applies if expenditure estimates are not presented by any of the three classifications.

Answer:

a. Yes, the Enacted Budget presents expenditure estimates by all three expenditure classifications (by administrative, economic, and functional classification).

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/207-oge-2022-aprovado>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1389-9-stp-oge-2022-despesas-totais-orgao-e-uo-2019-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1386-10-stp-oge-2022-despesas-totais-funcao-e-programa-2019-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1400-2-stp-oge-2022-tofe-2019-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1393-5-stp-oge-2022-despesas-geral>

Comment:

Nas páginas 41 e 42 do OGE aprovado, estão apresentadas as estimativas das despesas por duas classificações de despesas (Administrativa e Funcional).

Nos documentos anexos ao OGE aprovado, temos:

- RELATÓRIO DE DESPESAS POR CLASSIFICAÇÃO FUNCIONAL PROGRAMÁTICA;
- Tabela de Operações Financeiras do Estado - OGE 2022;
- RELATÓRIO DE DESPESAS POR CLASSIFICAÇÃO ORGÂNICA;
- RESUMO DE DESPESAS POR U.G.- FUNÇÃO-SF-PG-P/A-FR-AC NATUREZA ECONÓMICA;
- Na página xiv (18 pdf) - Anexo II - "Despesas", temos a classificação económica das despesas.

Esses documentos apresentam estimativas de despesas por três classificações de despesa.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion: Agree

59b. Based on the response to Question 59, check the box(es) to identify which expenditure classifications are included in the Enacted Budget:

Answer:

Administrative classification
Economic classification
Functional classification

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1393-5-stp-oge-2022-despesas-geral>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1392-6-stp-oge-2022-funcao-e-programa>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1389-9-stp-oge-2022-despesas-totais-orgao-e-uo-2019-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/207-oge-2022-aprovado>

Comment:

Além das informações que constam nos documentos anexos ao OGE 2022, podemos verificar, nas páginas 40 a 42 do Orçamento aprovado, as classificações Administrativa e funcional.

Na página xiv - Anexo II - "Despesas" encontramos a classificação económica das despesas.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

60. Does the Enacted Budget present expenditure estimates for individual programs?

GUIDELINES:

Question 60 asks if expenditure estimates in the Enacted Budget are presented by program. There is no standard definition for the term "program," and the meaning can vary from country to country. However, for the purposes of answering the questionnaire, researchers should understand the term "program" to mean any level of detail below an administrative unit, such as a ministry or department.

A note for francophone countries: "Program" level detail is sometimes referred to as le plan comptable or le plan comptable detaillé. (These data are typically coded in the financial management database, following the chart of budgetary accounts, so that they can be organized by administrative and functional classification.)

To answer "a," the Enacted Budget must present all programs, which account for all expenditures, in the budget year. To answer "b," the Enacted Budget must present expenditures for individual programs that when combined account for at least two-thirds of expenditures, but not all expenditures. A "c" answer applies if the Enacted Budget presents programs that account for less than two-thirds of expenditures. Answer "d" applies if expenditures are not presented by program in the Enacted Budget.

Answer:

a. Yes, the Enacted Budget presents estimates for programs accounting for all expenditures.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1390-8-stp-oge-2022-pip-por-orgao>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1401-1-stp-oge-2022-lei-e-relatorio>

Comment:

O "Anexo II - Despesas", da página xiv, do Orçamento aprovado, apresenta estimativas de despesas para o Programa de Investimento Público. Essa estimativa de despesas com o Programa de Investimento Público é detalhada no documento "anexo 8 - STP OGE 2022 - PIP POR ORGÃO".

Mais, essa informação sobre a estimativa de despesas com o Programa de Investimento Público pode ser verificada também no "Quadro 11: Despesas de Investimentos Públicos por Órgãos", na página 48 do OGE aprovado. No entanto, o Anexo 10 "RELATÓRIO DE DESPESAS POR CLASSIFICAÇÃO FUNCIONAL PROGRAMÁTICA" apresenta a totalidade de despesas por programa.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

61. Does the Enacted Budget present revenue estimates by category (such as tax and non-tax)?

GUIDELINES:

Question 61 asks whether revenue estimates in the Enacted Budget are presented by "category" – that is, whether tax and non-tax sources of revenue are shown separately.

To answer "a," the Enacted Budget must present revenue estimates classified by category.

Answer:

a. Yes, the Enacted Budget presents revenue estimates by category.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/207-oge-2022-aprovado>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1401-1-stp-oge-2022-lei-e-relatorio>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1400-2-stp-oge-2022-tofe-2019-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1398-3-stp-oge-2022-receitas-execucao-2021-previsao-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1395-4-stp-oge-2022-evolucao-das-receitas-totais-2019-2022>

Comment:

O "Anexo I - Receitas", da página xiii, do orçamento aprovado, apresenta a receita por categoria (fiscal e não fiscal).

Podemos ainda verificar essas informações nos documentos anexos ao OGE aprovado, como:

- Quadro das Receitas Executadas até Setembro 2021 e Programadas para 2022;
- Mapa de Evolução das Receitas 2019 - 2022;
- Tabela de Operações Financeiras do Estado - OGE 2022

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

62. Does the Enacted Budget present individual sources of revenue?

GUIDELINES:

Question 62 asks whether revenue estimates for individual sources of revenue are presented in the Enacted Budget. The question applies to both tax and non-tax revenue.

To answer "a," the Enacted Budget must present all individual sources of revenue, and "other" or "miscellaneous" revenue must account for three percent or less of all revenue. To answer "b," the Enacted Budget must present individual sources of revenue that when combined account for at least two-thirds of all

revenue, but not all revenue. A "c" answer applies if the Enacted Budget presents individual sources of revenue that account for less than two-thirds of revenues. Answer "d" applies if individual sources of revenue are not presented.

Answer:

a. Yes, the Enacted Budget presents individual sources of revenue accounting for all revenue.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/207-oge-2022-aprovado>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1401-1-stp-oge-2022-lei-e-relatorio>

Comment:

O "Anexo I - Receitas" que conta na pág. xiii, do Orçamento aprovado apresenta as fontes individuais de receitas.

No mesmo documento, temos:

- Receitas correntes (Receitas fiscais e Receitas não fiscais);
- Donativos;
- Financiamento (Interno e Externo).

E nos documentos anexos ao OGE aprovado apresentam, de forma detalhada, as fontes individuais de receitas.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

63. Does the Enacted Budget present three estimates related to government borrowing and debt: the amount of net new borrowing required during the budget year; the total debt outstanding at the end of the budget year; and interest payments on the debt for the budget year?

GUIDELINES:

Question 63 asks about three key estimates related to borrowing and debt:

- *the amount of net new borrowing required during the budget year;*
- *the total debt outstanding at the end of the budget year;*
- *the interest payments on the outstanding debt for the budget year.*

Debt is the accumulated amount of money that the government borrows. The government can borrow from its citizens, banks, and businesses within the country (domestic debt) or from creditors outside the country (external debt). External debt is typically owed to private commercial banks, other governments, or international financial institutions such as the World Bank and the International Monetary Fund.

Net new borrowing is the additional amount of new borrowing that is required for the budget year to finance expenditures in the budget that exceed available revenues. Net new borrowing adds to the accumulated debt. It is distinct from gross borrowing, which also includes borrowing needed to repay existing debt that matured during the budget year; debt that is replaced (or rolled over) does not add to the total of accumulated debt. For the purposes of this question, the deficit may be accepted as a proxy for net new borrowing.

Interest payments on the debt (or debt service costs) are typically made at regular intervals, and these payments must be made on a timely basis in order to avoid defaulting on the debt obligation. Interest payments are separate from the repayment of principal, which occurs only when the loan has matured and must be paid back in full.

To answer "a," the Enacted Budget must present all three estimates of borrowing and debt. For a "b" answer, the Enacted Budget must present two of those three estimates. For a "c" answer, the Enacted Budget must present one of the three estimates. Answer "d" applies if no information on borrowing and debt is presented in the Enacted Budget.

Answer:

a. Yes, all three estimates related to government borrowing and debt are presented.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1401-1-stp-oge-2022-lei-e-relatorio>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1400-2-stp-oge-2022-tofe-2019-2022>

Comment:

O Orçamento aprovado apresenta informações sobre as três estimativas relacionadas com empréstimos e dívidas do governo:

- "Anexo I - Receitas", na pág. xiii, apresenta valores sobre o financiamento necessário para o OGE;
- "Anexo II - Despesas", na pág. xiv, apresenta o valor do juro da dívida para o ano de 2022;
- O "Quadro 14, na pág. 50 do OGE aprovado, apresenta o serviço da Dívida Pública Externa 2022, por Credores";
- O "Quadro 4" da pág. 30 do OGE aprovado apresenta o a evolução do Stock da Dívida Pública até Junho de 2021.
- Na "Tabela de Operações Financeiras do Estado - OGE 2022" e "Mapa de Evolução das Receitas 2019 - 2022", anexos ao OGE, apresentam informações sobre a quantia de novos empréstimos líquidos necessário para financiar o OGE 2022.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

64. What information is provided in the Citizens Budget?

(The core information must include expenditure and revenue totals, the main policy initiatives in the budget, the macroeconomic forecast upon which the budget is based, and contact information for follow-up by citizens.)

GUIDELINES:

Question 64 focuses on the content of the Citizens Budget, asking whether "core" information is presented. These core components include:

- *expenditure and revenue totals;*
- *the main policy initiatives in the budget;*
- *the macroeconomic forecast upon which the budget is based; and*
- *contact information for follow-up by citizens.*

To answer "a," the Citizens Budget or supporting documentation must present all of the above core information as well as some additional information beyond the core elements. To answer "b," the Citizens Budget must present all of the core components noted above. Answer "b" is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A "c" answer applies if the Citizens Budget includes some of the core components above, but other core pieces of information are not included. Answer "d" applies if a Citizens Budget is not published.

Answer:

c. The Citizens Budget provides information, but it excludes some core elements.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1383-stp-orcamento-cidadao-2022>

Comment:

Em 2022, o Governo produziu e publicou, a 19/11/2021, um Orçamento Cidadão. No entanto, esse documento não apresenta todas as componentes essenciais.

Peer Reviewer

Opinion: Agree

Government Reviewer
Opinion: Agree

65. How is the Citizens Budget disseminated to the public?

GUIDELINES:

Question 65 asks how the Citizens Budget is disseminated to the public. Citizens Budgets should be made available to a variety of audiences. Therefore paper versions and an Internet posting of a document might not be sufficient.

To answer "a," the executive must use three or more different types of creative media tools to reach the largest possible share of the population, including those who otherwise would not normally have access to budget documents or information. Dissemination would also be pursued at the very local level, so that the coverage is targeted both by geographic area and population group (e.g., women, elderly, low income, urban, rural, etc.). Option "b" applies if significant dissemination efforts are made through a combination of two means of communications, for instance, both posting the Citizens Budget on the executive's official website and distributing printed copies of it. Option "c" applies if the Citizens Budget is disseminated through only posting on the executive's official website. Option "d" applies when the executive does not publish a Citizens Budget.

Answer:

c. A Citizens Budget is disseminated only by using one means of dissemination.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1383-stp-orcamento-cidadao-2022>

Comment:

O Orçamento Cidadão foi publicado apenas no site do Ministério do Planeamento, Finanças e Economia Azul.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion: Agree

66. Has the executive established mechanisms to identify the public's requirements for budget information prior to publishing the Citizens Budget?

GUIDELINES:

Question 66 asks whether the executive has established mechanisms to identify the public's requirements for budget information before publishing a Citizens Budget. What the public wants to know about the budget might differ from the information the executive includes in technical documents that comprise the Executive's Budget Proposal or the Enacted Budget; similarly, different perspectives might exist on how the budget should be presented, and this may vary depending on the context. For this reason the executive should consult with the public on the content and presentation of the Citizens Budget.

To answer "a," the executive must have established mechanisms to consult with the public, and these mechanisms for consultation are both accessible and widely used by the public. Such mechanisms can include focus groups, social networks, surveys, hotlines, and meetings/events in universities or other locations where people gather to discuss public issues. In countries where Citizens Budgets are consistently produced and released, it may be sufficient for the government to provide the public with contact information and feedback opportunities, and subsequently use the feedback to improve its management of public resources.

Option "b" applies if the executive has established mechanisms for consultation that are accessible to the public, but that the public nonetheless does not use frequently. That is, the public does not typically engage with the executive on the content of the Citizens Budget, even though the executive has created opportunities for such consultation. Option "c" applies if the executive has established mechanism for consultation with the public, but they are poorly designed and thus not accessible to the public. Option "d" applies if the executive has not created any mechanisms to seek feedback from the public on the content of the Citizens Budget.

Answer:

d. No, the executive has not established any mechanisms to identify the public's requirements for budget information in the Citizen's Budget.

Source:

Comment:

O Governo não estabeleceu qualquer mecanismo para identificar as necessidades públicas de informação orçamental no Orçamento Cidadão.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

67. Are "citizens" versions of budget documents published throughout the budget process?

GUIDELINES:

Question 67 asks if "citizens" versions of budget documents are published throughout the budget process. While the Citizens Budget was initially conceived as a simplified version of the Executive's Budget Proposal or the Enacted Budget, good practice is now evolving and suggests that a "citizens" version of key budget documents should be produced during each of the four phases of the budget cycle. This would serve to inform citizens of the state of public financial management throughout the entire budget cycle.

To answer "a," a citizens version of at least one budget document is published for each of the four stages of the budget process (budget formulation, enactment, execution, and audit) – for a total of at least four citizens budget documents throughout the process. Option "b" applies if a citizens version of a budget document is published for at least two of the four stages of the budget process. Option "c" applies if a citizens version of a budget document is published for at least one of the four stages of the budget process. Select option "d" if no "citizens" version of budget documents is published.

Answer:

c. A citizens version of budget documents is published for at least one stage of the budget process.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1383-stp-orcamento-cidadao-2022>

Comment:

O Orçamento cidadão é publicado apenas numa fase do processo orçamental - Proposta orçamental.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

68. Do the In-Year Reports present actual expenditures by any of the three expenditure classifications (by administrative, economic, or functional classification)?

GUIDELINES:

Question 68 asks if expenditure estimates in In-Year Reports are presented by any one of the three expenditure classifications – by administrative, economic, and functional classifications – which were addressed in Questions 1-5 above.

Each of the classifications answers a different question: administrative unit indicates who spends the money; functional classification shows for what purpose is the money spent; and economic classification displays what the money is spent on. Unlike classification by administrative unit, which tends to be unique to each country, functional and economic classifications for government budgeting have been developed and standardized by international institutions. Cross-

country comparisons are facilitated by adherence to these international classification standards.

To answer "a," In-Year Reports must present actual expenditures by all three of the expenditure classifications. To answer "b," actual expenditures must be presented by two of these three classifications. A "c" answer applies if actual expenditures are presented by one of the three classifications. Answer "d" applies if actual expenditures are not presented by any of the three classifications in In-Year Reports.

Answer:

d. No, the In-Year Reports do not present actual expenditures by any expenditure classification.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/226-ano-economico-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1570-relatorio-execucao-orcamentai-i-trimestre-2022-final>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1581-relatorio-de-execucao-orcamentai-ii-trimestre-2022-final>

Comment:

Ao longo do ano orçamental, o governo tem a obrigação de prestar, trimestralmente, informação à Assembleia Nacional sobre a execução orçamental até 30 dias depois do vencimento do trimestre, de acordo com o nº 1 do Artº 36º da Lei n.º 3/2007 (Lei sobre o Sistema de Administração Financeira do Estado). Essa informação é feita através do Relatório de Execução Orçamental (REO) que é publicado no site do Ministério do Planeamento, Finanças e Economia Azul (MPFEA).

No entanto, em 2022, foram publicados no site do MPFEA somente dois Relatórios de Execução Orçamental, referentes ao I e II trimestre de 2022, quando deveriam ter sido publicados os quatro Relatórios de Execução Orçamental.

Logo, considera-se não disponíveis.

Peer Reviewer

Opinion: Agree

Comments: Os dois seguintes relatórios trimestrais foram publicados com maior atraso durante o primeiro semestre 2023.

Government Reviewer

Opinion: Agree

Researcher Response

Sim, os relatórios III e IV foram publicados somente em 2023.

IBP Comment

The reviewer's comment is well-noted and appreciated. For further clarity, IBP notes that the Relatório III and IV were published in 2023, beyond the research cut-off date (31 December 2022). Documents are not accepted if they are published after this date. If at least seven of the last 12 monthly IYRs, or at least three of the last four quarterly IYRs are not released to the public at least three months after the reporting period ends, per the OBS methodology, these are considered not publicly available.

68b. Based on the response to Question 68, check the box(es) to identify which expenditure classifications are included in the In-Year Reports:

Answer:

None of the above

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/226-ano-economico-2022>

Comment:

Ao longo do ano orçamental, o governo tem a obrigação de prestar, trimestralmente, informação à Assembleia Nacional sobre a execução orçamental até 30 dias depois do vencimento do trimestre, de acordo com o nº 1 do Artº 36º da Lei n.º 3/2007 (Lei sobre o Sistema de Administração Financeira do Estado). Essa informação é feita através do Relatório de Execução Orçamental (REO) que é publicado no site do Ministério do Planeamento, Finanças e Economia Azul (MPFEA).

No entanto, em 2022, foram publicados no site do MPFEA somente dois Relatórios de Execução Orçamental, referentes ao I e II trimestre de 2022,

quando deveriam ter sido publicados os quatro Relatórios de Execução Orçamental.

Logo, considera-se não disponíveis.

Peer Reviewer

Opinion: Disagree

Suggested Answer: Economic classification Functional classification

Comments: Os relatórios trimestrais estão emitidos com grandes atrasos, no entanto, as despesas estão apresentadas por classificação Orgânica (p.31) e Funcional (p.32) do relatório do quarto trimestre: <https://www.financas.gov.st/index.php/publicacoes/documentos/file/1647-reo-iv-trimestre-2022>

Government Reviewer

Opinion: Agree

Researcher Response

Optamos por "Nenhuma das acima" porque consideramos os documentos não foram disponibilizados dentro do prazo especificado.

IBP Comment

The reviewer's comment is well-noted and appreciated. For further clarity, IBP notes that the Relatorio III and IV were published in 2023, beyond the research cut-off date. The Open Budget Survey uses a cut-off date to standardize the research and ensure comparability. Documents are not accepted if they are published after this date. The research cut-off date for the Open Budget Survey 2023 is 31 December 2022. If at least three of the last four quarterly IYRs are not released to the public at least three months after the reporting period ends, the In-Year Reports are considered not publicly available. The Open Budget Questionnaire is intended to evaluate information on the central government's budget that is available to the public. Per the methodology, if a document is not made available to the public, or not within the specified timeframe, then all of the questions (68-75 for the IYRs) must be marked "d."

69. Do the In-Year Reports present actual expenditures for individual programs?

GUIDELINES:

Question 69 asks if expenditure estimates in In-Year Reports are presented by program. There is no standard definition for the term "program," and the meaning can vary from country to country. However, for the purposes of answering the questionnaire, researchers should understand the term "program" to mean any level of detail below an administrative unit, such as a ministry or department.

A note for francophone countries: "Program" level detail is sometimes referred to as *le plan comptable* or *le plan comptable detaillé*. (These data are typically coded in the financial management database, following the chart of budgetary accounts, so that they can be organized by administrative and functional classification.)

To answer "a," In-Year Reports must present actual expenditures for all individual programs, accounting for all expenditures. To answer "b," In-Year Reports must present actual expenditures for individual programs that when combined account for at least two-thirds of expenditures, but not all expenditures. A "c" answer applies if In-Year Reports present actual expenditures for programs that account for less than two-thirds of expenditures. Answer "d" applies if actual expenditures are not presented by program in In-Year Reports.

Answer:

d. No, the In-Year Reports do not present actual expenditures by program.

Source:

Comment:

O Relatório de Execução Orçamental não apresenta despesas por Programas.

Ao longo do ano orçamental, o governo tem a obrigação de prestar, trimestralmente, informação à Assembleia Nacional sobre a execução orçamental até 30 dias depois do vencimento do trimestre, de acordo com o nº 1 do Artº 36º da Lei n.º 3/2007 (Lei sobre o Sistema de Administração Financeira do Estado). Essa informação é feita através do Relatório de Execução Orçamental (REO) que é publicado no site do Ministério do Planeamento, Finanças e Economia Azul (MPFEA).

No entanto, em 2022, foram publicados no site do MPFEA somente dois Relatórios de Execução Orçamental, referentes ao I e II trimestre de 2022, quando deveriam ter sido publicados os quatro Relatórios de Execução Orçamental.

Logo, considera-se não disponíveis.

Peer Reviewer**Opinion:** Agree**Comments:** Apesar dos atrasos observados para a publicação dos relatórios trimestrais, eles apresentam despesas menores de 2/3 das despesas totais, no âmbito do programa de prevenção e combate a Covid-19.**Government Reviewer****Opinion:** Agree**Researcher Response**

Optamos por "d" porque consideramos os documentos não foram disponibilizados dentro do prazo especificado.

IBP Comment

The reviewer's comment is well-noted and appreciated. For further clarity, IBP notes that the Relatório III and IV were published in 2023, beyond the research cut-off date (31 December 2022). The OBS 2023 assesses only documents published and events, activities, or developments that took place through 31 December 2022; any actions occurring after this date are not assessed for in the 2023 survey. See IBP's comment in q68b also regarding the IYRs publicly availability status.

70. Do the In-Year Reports compare actual year-to-date expenditures with either the original estimate for that period (based on the enacted budget) or the same period in the previous year?**GUIDELINES:**

Question 70 asks whether In-Year Reports compare actual expenditures to-date with either the enacted levels or actual expenditures for the same period in the previous year.

The OECD recommends that the reports contain the total year-to-date expenditures in a format that allows for a comparison with the budget's forecast expenditures (based on enacted levels) for the same period.

To answer "a," comparisons must be made for expenditures presented in the In-Year Reports

Answer:

b. No, comparisons are not made for expenditures presented in the In-Year Reports.

Source:<https://www.financas.gov.st/index.php/publicacoes/documentos/category/226-ano-economico-2022><https://www.financas.gov.st/index.php/publicacoes/documentos/file/1570-relatorio-execucao-orcamental-i-trimestre-2022-final><https://www.financas.gov.st/index.php/publicacoes/documentos/file/1581-relatorio-de-execucao-orcamental-ii-trimestre-2022-final>**Comment:**

Ao longo do ano orçamental, o governo tem a obrigação de prestar, trimestralmente, informação à Assembleia Nacional sobre a execução orçamental até 30 dias depois do vencimento do trimestre, de acordo com o nº 1 do Artº 36º da Lei n.º 3/2007 (Lei sobre o Sistema de Administração Financeira do Estado). Essa informação é feita através do Relatório de Execução Orçamental (REO) que é publicado no site do Ministério do Planeamento, Finanças e Economia Azul (MPFEA).

No entanto, em 2022, foram publicados no site do MPFEA somente dois Relatórios de Execução Orçamental, referentes ao I e II trimestre de 2022, quando deveriam ter sido publicados os quatro Relatórios de Execução Orçamental.

Logo, considera-se não disponíveis.

Peer Reviewer**Opinion:** Agree**Comments:** Apesar do atraso na publicação dos relatórios trimestrais, estes providenciam informação sobre a execução trimestral das despesas, em comparação com o orçamento anual e a execução realizada durante o mesmo trimestre do ano anterior. (ver tabela 10, p.21 do relatório do primeiro trimestre 2022). Os relatórios dos dois últimos trimestres foram publicados durante o 1o semestre de 2023.**Government Reviewer**

Opinion: Agree

IBP Comment

The reviewer's comment is well-noted and appreciated. For further clarity, IBP notes that the Relatório III and IV were published in 2023, beyond the research cut-off date (31 December 2022). The OBS 2023 assesses only documents published and events, activities, or developments that took place through 31 December 2022; any actions occurring after this date are not assessed for in the 2023 survey. See IBP's comment in q68b also regarding the IYRs publicly availability status.

71. Do In-Year Reports present actual revenue by category (such as tax and non-tax)?

GUIDELINES:

Questions 71 asks whether In-Year Reports present actual revenues by "category"— that is, whether tax and non-tax sources of revenue are shown separately.

To answer "a," In-Year Reports must present revenue estimates classified by category.

Answer:

b. No, In-Year Reports do not present actual revenue by category.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/226-ano-economico-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1570-relatorio-execucao-orcamental-i-trimestre-2022-final>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1581-relatorio-de-execucao-orcamental-ii-trimestre-2022-final>

Comment:

Ao longo do ano orçamental, o governo tem a obrigação de prestar, trimestralmente, informação à Assembleia Nacional sobre a execução orçamental até 30 dias depois do vencimento do trimestre, de acordo com o nº 1 do Artº 36º da Lei n.º 3/2007 (Lei sobre o Sistema de Administração Financeira do Estado). Essa informação é feita através do Relatório de Execução Orçamental (REO) que é publicado no site do Ministério do Planeamento, Finanças e Economia Azul (MPFEA).

No entanto, em 2022, foram publicados no site do MPFEA somente dois Relatórios de Execução Orçamental, referentes ao I e II trimestre de 2022, quando deveriam ter sido publicados os quatro Relatórios de Execução Orçamental.

Logo, considera-se não disponíveis.

Peer Reviewer

Opinion: Agree

Comments: Apesar dos atrasos na publicação dos relatórios trimestrais, esses apresentam informação sobre as receitas por categoria (ver Tabela 2: Resumo das Receitas Efectivas, na pagina 8 do relatório do primeiro trimestre).

Government Reviewer

Opinion: Agree

IBP Comment

The reviewer's comment is well-noted and appreciated. For further clarity, IBP notes that the Relatório III and IV were published in 2023, beyond the research cut-off date (31 December 2022). The OBS 2023 assesses only documents published and events, activities, or developments that took place through 31 December 2022; any actions occurring after this date are not assessed for in the 2023 survey. See IBP's comment in q68b also regarding the IYRs publicly availability status.

72. Do In-Year Reports present the individual sources of revenue for actual revenues collected?

GUIDELINES:

Question 72 asks whether In-Year Reports present actual collections of individual sources of revenue (such as income taxes, VAT, etc.). The question applies to both tax and non-tax revenue.

To answer "a," In-Year Reports must present actual collections for all individual sources of revenue, and "other" or "miscellaneous" revenue must account for three percent or less of all revenue. To answer "b," In-Year Reports must present actual collections for individual sources of revenue that when combined account for at least two-thirds of all revenue collected, but not all revenue. A "c" answer applies if In-Year Reports present individual sources of actual revenue that account for less than two-thirds of all revenue collected. Answer "d" applies if individual sources of actual revenue are not presented.

Answer:

d. No, In-Year Reports do not present individual sources of actual revenue.

Source:

<https://www.financeas.gov.st/index.php/publicacoes/documentos/file/1569-receitas-reo-i-trimestre-2022>

<https://www.financeas.gov.st/index.php/publicacoes/documentos/file/1581-relatorio-de-execucao-orcamental-ii-trimestre-2022-final>

<https://www.financeas.gov.st/index.php/publicacoes/documentos/file/1580-receitas-2022-ate-junho>

Comment:

Ao longo do ano orçamental, o governo tem a obrigação de prestar, trimestralmente, informação à Assembleia Nacional sobre a execução orçamental até 30 dias depois do vencimento do trimestre, de acordo com o nº 1 do Artº 36º da Lei n.º 3/2007 (Lei sobre o Sistema de Administração Financeira do Estado). Essa informação é feita através do Relatório de Execução Orçamental (REO) que é publicado no site do Ministério do Planeamento, Finanças e Economia Azul (MPFEA).

No entanto, em 2022, foram publicados no site do MPFEA somente dois Relatórios de Execução Orçamental, referentes ao I e II trimestre de 2022, quando deveriam ter sido publicados os quatro Relatórios de Execução Orçamental.

Logo, considera-se não disponíveis.

Peer Reviewer

Opinion: Agree

Comments: Apesar dos atrasos na publicação dos relatórios trimestrais, esses apresentam informação sobre as receitas por categoria (ver Tabela 2: Resumo das Receitas Efectivas, na pagina 8 do relatório do primeiro trimestre).

Government Reviewer

Opinion: Agree

Researcher Response

Os documentos não foram apresentados dentro do prazo, logo a opção "d".

IBP Comment

The reviewer's comment is well-noted and appreciated. For further clarity, IBP notes that the Relatório III and IV were published in 2023, beyond the research cut-off date (31 December 2022). The OBS 2023 assesses only documents published and events, activities, or developments that took place through 31 December 2022; any actions occurring after this date are not assessed for in the 2023 survey. See IBP's comment in q68b also regarding the IYRs publicly availability status.

73. Do the In-Year Reports compare actual year-to-date revenues with either the original estimate for that period (based on the enacted budget) or the same period in the previous year?

GUIDELINES:

Question 73 asks whether In-Year Reports compare actual revenues to-date with either the enacted levels or actual revenues for the same period in the previous year.

The OECD recommends that the reports contain the total year-to-date revenues in a format that allows for a comparison with the budget's forecast revenues (based on enacted levels) for the same period.

To answer "a," comparisons must be made for revenues presented in the In-Year Reports.

Answer:

b. No, comparisons are not made for revenues presented in the In-Year Reports.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1580-receitas-2022-ate-junho>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1581-relatorio-de-execucao-orcamental-ii-trimestre-2022-final>

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/226-ano-economico-2022>

Comment:

Ao longo do ano orçamental, o governo tem a obrigação de prestar, trimestralmente, informação à Assembleia Nacional sobre a execução orçamental até 30 dias depois do vencimento do trimestre, de acordo com o n.º 1 do Art.º 36.º da Lei n.º 3/2007 (Lei sobre o Sistema de Administração Financeira do Estado). Essa informação é feita através do Relatório de Execução Orçamental (REO) que é publicado no site do Ministério do Planeamento, Finanças e Economia Azul (MPFEA).

No entanto, em 2022, foram publicados no site do MPFEA somente dois Relatórios de Execução Orçamental, referentes ao I e II trimestre de 2022, quando deveriam ter sido publicados os quatro Relatórios de Execução Orçamental.

Logo, considera-se não disponíveis.

Peer Reviewer

Opinion: Agree

Comments: Apesar dos atrasos na publicação dos relatórios trimestrais, esses apresentam informação comparativa sobre as receitas por categoria (ver Tabela 2: Resumo das Receitas Efectivas, na pagina 8 do relatório do primeiro trimestre).

Government Reviewer

Opinion: Agree

Researcher Response

Os documentos não foram apresentados dentro do prazo.

IBP Comment

The reviewer's comment is well-noted and appreciated. For further clarity, IBP notes that the Relatório III and IV were published in 2023, beyond the research cut-off date (31 December 2022). The OBS 2023 assesses only documents published and events, activities, or developments that took place through 31 December 2022; any actions occurring after this date are not assessed for in the 2023 survey. See IBP's comment in q68b also regarding the IYRs publicly availability status.

74. Do In-Year Reports present three estimates related to actual government borrowing and debt: the amount of net new borrowing; the total debt outstanding; and interest payments?**GUIDELINES:**

Question 74 asks about three key estimates related to borrowing and debt:

- the amount of net new borrowing so far during the year;
- the central government's total debt burden at that point in the year; and
- the interest payments to-date on the outstanding debt.

Debt is the accumulated amount of money that the government borrows. The government can borrow from its citizens and banks and businesses within the country (domestic debt) or from creditors outside the country (external debt). External debt is typically owed to private commercial banks, other governments, or international financial institutions such as the World Bank and the International Monetary Fund.

Net new borrowing is the additional amount of new borrowing that is required for the budget year to finance expenditures in the budget that exceed available revenues. Net new borrowing adds to the accumulated debt. It is distinct from gross borrowing, which also includes borrowing needed to repay existing debt that matured during the budget year; debt that is replaced (or rolled over) does not add to the total of accumulated debt. For the purposes of this question, the deficit may be accepted as a proxy for net new borrowing.

Interest payments on the debt (or debt service costs) are typically made at regular intervals, and these payments must be made on a timely basis in order to avoid defaulting on the debt obligation. Interest payments are separate from the repayment of principal, which occurs only when the loan has matured and must be paid back in full.

To answer "a," In-Year Reports must present all three estimates of borrowing and debt. For a "b" answer, In-Year Reports must present two of those three estimates. For a "c" answer, IYRs must present one of the three estimates. Answer "d" applies if no information on borrowing and debt is presented in In-Year Reports.

Answer:

d. No, none of the three estimates related to government borrowing and debt are not presented.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/226-ano-economico-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1581-relatorio-de-execucao-orcamental-ii-trimestre-2022-final>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1579-tofe-2022-ate-junho>

Comment:

Ao longo do ano orçamental, o governo tem a obrigação de prestar, trimestralmente, informação à Assembleia Nacional sobre a execução orçamental até 30 dias depois do vencimento do trimestre, de acordo com o nº 1 do Artº 36º da Lei n.º 3/2007 (Lei sobre o Sistema de Administração Financeira do Estado). Essa informação é feita através do Relatório de Execução Orçamental (REO) que é publicado no site do Ministério do Planeamento, Finanças e Economia Azul (MPFEA).

No entanto, em 2022, foram publicados no site do MPFEA somente dois Relatórios de Execução Orçamental, referentes ao I e II trimestre de 2022, quando deveriam ter sido publicados os quatro Relatórios de Execução Orçamental.

Logo, considera-se não disponíveis.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

75. Do In-Year Reports present information related to the composition of the total actual debt outstanding?

(The core information must include interest rates on the debt instruments; maturity profile of the debt; and whether it is domestic or external debt.)

GUIDELINES:

Question 75 focuses on the composition of government debt, asking whether "core" information related to its composition is presented. These core components include:

- interest rates on the debt;
- maturity profile of the debt; and
- whether the debt is domestic or external.

The interest rates affect the amount of interest that must be paid to creditors. The maturity profile indicates the final payment date of the loan, at which point the principal (and all remaining interest) is due to be paid; government borrowing typically includes a mix of short-term and long-term debt. As discussed in Question 74, domestic debt is held by a country's citizens and banks and businesses, while external debt is held by foreigners. These factors related to the composition of the debt give an indication of the potential vulnerability of the country's debt position, and ultimately whether the cost of servicing the accumulated debt is affordable.

Beyond these core elements, a government may also provide additional information related to the composition of its debt, including for instance: whether interest rates are fixed or variable; whether debt is callable; the currency of the debt; a profile of the creditors (bilateral institutions, multilateral institutions, commercial banks, Central Bank, etc.); an analysis of the risk associated with the debt; and where appropriate, what the debt is being used to finance.

To answer "a," In-Year Reports must present all of the core information related to the composition of government debt to-date as well as some additional information beyond the core elements. To answer "b," In-Year Reports must present all of the core components noted above. Answer "b" is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. A "c" answer applies if some information related to the composition of government debt is presented, but some of the core pieces of information are not included. Answer "d" applies if no information is presented on the composition of the debt outstanding in In-Year Reports.

Answer:

d. No, information related to composition of total actual debt outstanding is not presented.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/226-ano-economico-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1581-relatorio-de-execucao-orcamental-ii-trimestre-2022-final>

Comment:

Ao longo do ano orçamental, o governo tem a obrigação de prestar, trimestralmente, informação à Assembleia Nacional sobre a execução orçamental até 30 dias depois do vencimento do trimestre, de acordo com o nº 1 do Artº 36º da Lei n.º 3/2007 (Lei sobre o Sistema de Administração Financeira do Estado). Essa informação é feita através do Relatório de Execução Orçamental (REO) que é publicado no site do Ministério do Planeamento, Finanças e Economia Azul (MPFEA).

No entanto, em 2022, foram publicados no site do MPFEA somente dois Relatórios de Execução Orçamental, referentes ao I e II trimestre de 2022, quando deveriam ter sido publicados os quatro Relatórios de Execução Orçamental.

Logo, considera-se não disponíveis.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

76. Does the Mid-Year Review of the budget include an updated macroeconomic forecast for the budget year underway?**GUIDELINES:**

Question 76 asks whether the Mid-Year Review includes an updated macroeconomic forecast for the budget year underway, and provides an explanation of the update.

Refer to Question 15 for the components of the macroeconomic forecast presented in the Executive's Budget Proposal.

To answer "a," the Mid-Year Review must include an updated macroeconomic forecast and explain all of the differences between the initial forecast presented in the Executive's Budget Proposal and the updated forecast. The explanation must include at least estimates of all differences; a narrative discussion is desirable but not required if estimates of all the differences are provided. To answer "b," the macroeconomic forecast must be updated, but only some of the differences between the initial and updated forecasts are explained. The explanation would be more limited, such as only a narrative discussion of the differences or estimates covering only some of the differences. A "c" response applies if the Mid-Year Review includes an updated macroeconomic forecast, but does not provide an explanation for the revisions. A "d" response applies if the macroeconomic forecast has not been updated.

Answer:

d. No, the estimates for macroeconomic forecast have not been updated.

Source:**Comment:**

Não é publicada a revisão semestral.

"A Revisão Semestral do orçamento" não é publicada e por isso todas as questões relativas a este documento devem ser assinaladas com "d".

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

77. Does the Mid-Year Review of the budget include updated expenditure estimates for the budget year underway?

GUIDELINES:

Question 77 asks whether the Mid-Year Review includes updated estimates of expenditure for the budget year underway, and provides an explanation of the update. Please note that year-to-date expenditures as assessed in Question 70 do not qualify as updated estimates of expenditure for the purposes of this indicator.

To answer "a," the Mid-Year Review must include updated expenditure estimates and explain all of the differences between the initial levels presented in the Executive's Budget Proposal (or the Enacted Budget) and the updated estimates. The explanation must include at least estimates of all differences; a narrative discussion is desirable but not required if estimates of all the differences are provided. The expenditure estimates must be updated, but only some of the differences between the initial and updated estimates are explained. The explanation would be more limited, such as only a narrative discussion of the differences or estimates covering only some of the differences. A "c" response applies if the Mid-Year Review includes updated expenditure estimates, but does not provide an explanation for the revisions. A "d" response applies if the expenditure estimates have not been updated.

Answer:

d. No, expenditure estimates have not been updated.

Source:

Comment:

Não é publicada a revisão semestral.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

78. Does the Mid-Year Review of the budget present updated expenditure estimates for the budget year underway by any of the three expenditure classifications (by administrative, economic, or functional classification)?

GUIDELINES:

Question 78 asks if expenditure estimates for the budget year underway in the Mid-Year Review are presented by any one of the three expenditure classifications – by administrative, economic, and functional classifications – which were addressed in Questions 1-5 above. Please note that year-to-date expenditures as assessed in Question 70 do not qualify as updated estimates of expenditure for the purposes of this indicator.

Each of the classifications answers a different question: administrative unit indicates who spends the money; functional classification shows for what purpose is the money spent; and economic classification displays what the money is spent on. Unlike classification by administrative unit, which tends to be unique to each country, functional and economic classifications for government budgeting have been developed and standardized by international institutions. Cross-country comparisons are facilitated by adherence to these international classification standards.

To answer "a," the Mid-Year Review must present expenditure estimates by all three of the expenditure classifications. To answer "b," expenditure estimates must be presented by two of these three classifications. A "c" answer applies if expenditure estimates are presented by one of the three classifications. Answer "d" applies if expenditure estimates are not presented by any of the three classifications in the Mid-Year Review.

Answer:

d. No, the Mid-Year Review does not present expenditure estimates by any expenditure classification.

Source:

Comment:

Não é publicada a revisão semestral.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

78b. Based on the response to Question 78, check the box(es) to identify which expenditure classifications are included in the Mid-Year Review:

Answer:

None of the above

Source:

Comment:

A revisão semestral não é publicada.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

79. Does the Mid-Year Review of the budget present updated expenditure estimates for the budget year underway for individual programs?

GUIDELINES:

Question 79 asks if expenditure estimates in the Mid-Year Review are presented by program for the budget year underway. Please note that year-to-date expenditures as assessed in Question 70 do not qualify as updated estimates of expenditure for the purposes of this indicator.

***A note for francophone countries:** "Program" level detail is sometimes referred to as le plan comptable or le plan comptable detaillé. (These data are typically coded in the financial management database, following the chart of budgetary accounts, so that they can be organized by administrative and functional classification.)*

To answer "a," the Mid-Year Review must present expenditures for all individual programs, accounting for all expenditures. To answer "b," the Mid-Year Review must present expenditures for individual programs that when combined account for at least two-thirds of expenditures, but not all expenditures. A "c" answer applies if the Mid-Year Review presents programs that account for less than two-thirds of expenditures. Answer "d" applies if expenditures are not presented by program in the Mid-Year Review.

Answer:

d. No, the Mid-Year Review does not present expenditure estimates by program.

Source:

Comment:

Não é publicada a revisão semestral.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

80. Does the Mid-Year Review of the budget include updated revenue estimates for the budget year underway?

GUIDELINES:

Question 80 asks whether the Mid-Year Review includes updated estimates of revenue for the budget year underway, and provides an explanation of the update. Please note that year-to-date revenues as assessed in Question 73 do not qualify as updated estimates of revenue for the purposes of this indicator.

To answer "a," the Mid-Year Review must include updated revenue estimates and explain all of the differences between the initial levels presented in the Executive's Budget Proposal (or the Enacted Budget) and the updated estimates. The explanation must include at least estimates of all differences; a narrative discussion is desirable but not required if estimates of all the differences are provided. To answer "b," the revenue estimates must be updated, but only some of the differences between the initial and updated estimates are explained. The explanation would be more limited, such as only a narrative discussion of the differences or estimates covering only some of the differences. A "c" response applies if the Mid-Year Review includes updated revenue estimates, but no explanation for the revisions is provided. A "d" response applies if the revenue estimates have not been updated.

Answer:

d. No, revenue estimates have not been updated.

Source:

Comment:

Não é publicada a revisão semestral.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

81. Does the Mid-Year Review of the budget present updated revenue estimates for the budget year underway by category (such as tax and non-tax)?

GUIDELINES:

Question 81 asks whether revenue estimates for the budget year underway in the Mid-Year Review are presented by "category"— that is, whether tax and non-tax sources of revenue are shown separately. Please note that year-to-date revenues as assessed in Question 73 do not qualify as updated estimates of revenue for the purposes of this indicator.

To answer "a," the Mid-Year Review must present revenue estimates classified by category.

Answer:

b. No, the Mid-Year Review does not present revenue estimates by category.

Source:

Comment:

Não é publicada a revisão semestral.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

82. Does the Mid-Year Review of the budget present updated individual sources of revenue for the budget year underway?

GUIDELINES:

Question 82 asks whether revenue estimates for individual sources of revenue for the budget year underway are presented in the Mid-Year Review. Please note that year-to-date revenues as assessed in Question 73 do not qualify as updated estimates of revenue for the purposes of this indicator.

To answer "a," the Mid-Year Review must present all sources of revenue individually, accounting for all revenues, and "other" or "miscellaneous" revenue must account for three percent or less of all revenue. To answer "b," the Mid-Year Review must present individual sources of revenue that when combined account for at least two-thirds of all revenue, but not all revenue. A "c" answer applies if the Mid-Year Review presents estimates of individual revenue sources that account for less than two-thirds of revenue. Answer "d" applies if individual sources of revenue are not presented in the Mid-Year Review.

Answer:

d. No, the Mid-Year Review does not present individual sources of revenue.

Source:

Comment:

Não é publicada a revisão semestral.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

83. Does the Mid-Year Review of the budget include updated estimates of government borrowing and debt, including its composition, for the budget year underway?

GUIDELINES:

Question 83 asks whether the Mid-Year Review includes updated estimates of borrowing and debt, including its composition, for the budget year underway, and provides an explanation of the update.

Refer to Question 13 for details on estimates in the Executive's Budget Proposal of borrowing and debt. Key estimates related to borrowing and debt include:

- *The amount of net new borrowing required during the budget year;*

- The central government's total debt burden at the end of the budget year; and
- The interest payments on the outstanding debt for the budget year.

Refer to Question 14 for details on estimates in the Executive's Budget Proposal related to the composition of the debt. Core information related to the composition of government debt include:

- interest rates on the debt;
- maturity profile of the debt; and
- whether the debt is domestic or external.

To answer "a," the Mid-Year Review must include an updated estimates of borrowing and debt, including its composition, and explain all of the differences between the initial estimates presented in the Executive's Budget Proposal (or Enacted Budget) and the updated estimates. The explanation must include at least estimates of all differences; a narrative discussion is desirable but not required if estimates of all the differences are provided. To answer "b," the estimates of borrowing and debt must be updated, but only some of the differences between the initial and updated estimates are explained. The explanation would be more limited, such as only a narrative discussion of the differences or estimates covering only some of the differences. A "c" response applies if the Mid-Year Review includes updated estimates, but no explanation for the revisions is provided. A "d" response applies if the estimates of borrowing and debt have not been updated.

Answer:

d. No, estimates of government borrowing and debt have not been updated.

Source:

Comment:

Não é publicada a revisão semestral.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

84. Does the Year-End Report present the differences between the enacted levels (including in-year changes approved by the legislature) and the actual outcome for expenditures?

GUIDELINES:

Question 84 asks whether the Year-End Report includes estimates of the differences between the enacted levels and actual expenditures for the year, and whether these estimates are accompanied by a narrative discussion.

To answer "a," the Year-End Report must present estimates of the differences between the enacted levels and the actual outcome for all expenditures, along with a narrative discussion. Answer "b" if estimates of the differences for all expenditures are presented, but a narrative discussion is not included. Answer "c" if estimates of the differences are presented for some, but not all expenditures, regardless of whether a narrative discussion is included. Answer "d" if no estimates of the differences are presented in the Year-End Report

Answer:

d. No, estimates of the differences between the enacted levels and the actual outcome for expenditures are not presented.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/40-cge>

Comment:

Para ser considerado disponível ao público de acordo com a metodologia do Inquérito sobre o Orçamento Aberto, o Relatório de fim de ano (no caso de São Tomé e Príncipe, é a Conta Geral de Estado) deve ser divulgado ao público, no máximo, um ano após o final do exercício fiscal.

Para esta edição do OBS 2023, prevê-se a revisão de o Relatório de fim de ano correspondente a 2021 e publicado durante 2022.

O site do Ministério do Planejamento, Finanças e Economia Azul, apresenta a Conta Geral do Estado até 2020, mas foram publicados mais de um ano após o fim do ano fiscal.

Por exemplo:

- CGE de 2020 foi publicada a 21/04/2022;
- CGE de 2019 foi publicada a 14/05/2021;
- CGE de 2018 foi publicada a 05/11/2020

Portanto, de acordo com a metodologia do Inquérito sobre o Orçamento Aberto, e por não cumprirem os prazos de publicação, as CGE de São Tomé e Príncipe não podem ser consideradas disponíveis publicamente.

Peer Reviewer

Opinion: Agree

Comments: Apesar dos atrasos, os relatórios anuais de execução orçamental publicados apresentam esta informação.

Government Reviewer

Opinion: Agree

Researcher Response

Os documentos foram apresentados com atraso, logo, a opção "d".

IBP Comment

The reviewer's comment is well-noted and appreciated. The Open Budget Questionnaire is intended to evaluate information on the central government's budget that is available to the public. Per the methodology, if a document is not made available to the public, or not within the specified timeframe, then all of the questions (84-96 for the YER) must be marked "d."

85. Does the Year-End Report present expenditure estimates by any of the three expenditure classifications (by administrative, economic, or functional classification)?

GUIDELINES:

Question 85 asks if expenditure estimates in the Year-End Report are presented by any one of the three expenditure classifications – by administrative, economic, and functional classifications – which were addressed in Questions 1-5 above. Each of the classifications answers a different question: administrative unit indicates who spends the money; functional classification shows for what purpose is the money spent; and economic classification displays what the money is spent on. Unlike classification by administrative unit, which tends to be unique to each country, functional and economic classifications for government budgeting have been developed and standardized by international institutions. Cross-country comparisons are facilitated by adherence to these international classification standards.

To answer "a," the Year-End Report must present expenditure estimates by all three of the expenditure classifications. Answer "b" if expenditure estimates are presented by two of these three classifications. Answer "c" if expenditure estimates are presented by one of the three classifications. Answer "d" if expenditure estimates are not presented by any of the three classifications in the Year-End Report.

Answer:

d. No, the Year-End Report does not present expenditure estimates by any expenditure classification.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/40-cge>

Comment:

Para ser considerado disponível ao público de acordo com a metodologia do Inquérito sobre o Orçamento Aberto, o Relatório de fim de ano (no caso de São Tomé e Príncipe, é a Conta Geral de Estado) deve ser divulgado ao público, no máximo, um ano após o final do exercício fiscal.

Para esta edição do OBS 2023, prevê-se a revisão de o Relatório de fim de ano correspondente a 2021 e publicado durante 2022.

O site do Ministério do Planejamento, Finanças e Economia Azul, apresenta a Conta Geral do Estado até 2020, mas foram publicados mais de um ano após o fim do ano fiscal.

Por exemplo:

- CGE de 2020 foi publicada a 21/04/2022;
- CGE de 2019 foi publicada a 14/05/2021;

- CGE de 2018 foi publicada a 05/11/2020

Portanto, de acordo com a metodologia do Inquérito sobre o Orçamento Aberto, e por não cumprirem os prazos de publicação, as CGE de São Tomé e Príncipe não podem ser consideradas disponíveis publicamente.

Peer Reviewer

Opinion: Agree

Comments: Apesar dos atrasos, os relatórios anuais de execução orçamental publicados apresentam esta informação.

Government Reviewer

Opinion: Agree

85b. Based on the response to Question 85, check the box(es) to identify which expenditure classifications are included in the Year-End Report:

Answer:

None of the above

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/40-cge>

Comment:

Para ser considerado disponível ao público de acordo com a metodologia do Inquérito sobre o Orçamento Aberto, o Relatório de fim de ano (no caso de São Tomé e Príncipe, é a Conta Geral de Estado) deve ser divulgado ao público, no máximo, um ano após o final do exercício fiscal.

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O site do Ministério do Planeamento, Finanças e Economia Azul, apresenta a Conta Geral do Estado até 2020, mas foram publicados mais de um ano após o fim do ano fiscal.

Por exemplo:

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- CGE de 2018 foi publicada a 05/11/2020

Portanto, de acordo com a metodologia do Inquérito sobre o Orçamento Aberto, e por não cumprirem os prazos de publicação, as CGE de São Tomé e Príncipe não podem ser consideradas disponíveis publicamente.

Peer Reviewer

Opinion: Agree

Comments: Apesar dos atrasos, os relatórios anuais de execução orçamental publicados apresentam esta informação.

Government Reviewer

Opinion: Agree

86. Does the Year-End Report present expenditure estimates for individual programs?

GUIDELINES:

Question 86 asks if expenditure estimates in the Year-End Report are presented by program. There is no standard definition for the term "program," and the meaning can vary from country to country. However, for the purposes of answering the questionnaire, researchers should understand the term "program" to mean any level of detail below an administrative unit, such as a ministry or department.

A note for francophone countries: "Program" level detail is sometimes referred to as *le plan comptable* or *le plan comptable detaillé*. (These data are typically coded in the financial management database, following the chart of budgetary accounts, so that they can be organized by administrative and functional classification.)

To answer "a," the Year-End Report must present expenditure estimates for all individual programs, accounting for all expenditures. Answer "b" if the Year-End Report presents expenditures for individual programs that when combined account for at least two-thirds of expenditures, but not all expenditures. Answer "c" if the Year-End Report presents programs that account for only less than two-thirds of expenditures. Answer "d" if expenditures are not presented by program in the Year-End Report.

Answer:

d. No, the Year-End Report does not present expenditure estimates by program.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/40-cge>

Comment:

Para ser considerado disponível ao público de acordo com a metodologia do Inquérito sobre o Orçamento Aberto, o Relatório de fim de ano (no caso de São Tomé e Príncipe, é a Conta Geral de Estado) deve ser divulgado ao público, no máximo, um ano após o final do exercício fiscal.

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Por exemplo:

- CGE de 2020 foi publicada a 21/04/2022;
- CGE de 2019 foi publicada a 14/05/2021;
- CGE de 2018 foi publicada a 05/11/2020

Portanto, de acordo com a metodologia do Inquérito sobre o Orçamento Aberto, e por não cumprirem os prazos de publicação, as CGE de São Tomé e Príncipe não podem ser consideradas disponíveis publicamente.

Peer Reviewer

Opinion: Agree

Comments: Apesar dos atrasos, os relatórios anuais de execução orçamental publicados apresentam esta informação.

Government Reviewer

Opinion: Agree

87. Does the Year-End Report present the differences between the enacted levels (including in-year changes approved by the legislature) and the actual outcome for revenues?

GUIDELINES:

Question 87 asks whether the Year-End Report includes estimates of the differences between the enacted levels and actual revenues for the year, and whether these estimates are accompanied by a narrative discussion.

To answer "a," the Year-End Report must present estimates of the differences between the enacted levels and the actual outcome for all revenues, along with a narrative discussion. Answer "b" if estimates of the differences for all revenues are presented, but a narrative discussion is not included. Answer "c" if estimates of the differences are presented for some, but not all revenues, regardless of whether a narrative discussion is included. Answer "d" if no estimates of the differences are presented in the Year-End Report.

Answer:

d. No, estimates of the differences between the enacted levels and the actual outcome for revenues are not presented.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/40-cge>

Comment:

Para ser considerado disponível ao público de acordo com a metodologia do Inquérito sobre o Orçamento Aberto, o Relatório de fim de ano (no caso de São Tomé e Príncipe, é a Conta Geral de Estado) deve ser divulgado ao público, no máximo, um ano após o final do exercício fiscal.

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O site do Ministério do Planeamento, Finanças e Economia Azul, apresenta a Conta Geral do Estado até 2020, mas foram publicados mais de um ano após o fim do ano fiscal.

Por exemplo:

- CGE de 2020 foi publicada a 21/04/2022;

- CGE de 2019 foi publicada a 14/05/2021;

- CGE de 2018 foi publicada a 05/11/2020

Portanto, de acordo com a metodologia do Inquérito sobre o Orçamento Aberto, e por não cumprirem os prazos de publicação, as CGE de São Tomé e Príncipe não podem ser consideradas disponíveis publicamente.

Peer Reviewer

Opinion: Agree

Comments: Apesar dos atrasos, os relatórios anuais de execução orçamental publicados apresentam esta informação.

Government Reviewer

Opinion: Agree

88. Does the Year-End Report present revenue estimates by category (such as tax and non-tax)?

GUIDELINES:

Question 88 asks whether revenue estimates in the Year-End Report are presented by "category" – that is, whether tax and non-tax sources of revenue are shown separately.

To answer "a," the Year-End Report must present revenue estimates classified by category.

Answer:

b. No, the Year-End Report does not present revenue estimates by category.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/40-cge>

Comment:

Para ser considerado disponível ao público de acordo com a metodologia do Inquérito sobre o Orçamento Aberto, o Relatório de fim de ano (no caso de São Tomé e Príncipe, é a Conta Geral de Estado) deve ser divulgado ao público, no máximo, um ano após o final do exercício fiscal.

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O site do Ministério do Planeamento, Finanças e Economia Azul, apresenta a Conta Geral do Estado até 2020, mas foram publicados mais de um ano após o fim do ano fiscal.

Por exemplo:

- CGE de 2020 foi publicada a 21/04/2022;

- CGE de 2019 foi publicada a 14/05/2021;

- CGE de 2018 foi publicada a 05/11/2020

Portanto, de acordo com a metodologia do Inquérito sobre o Orçamento Aberto, e por não cumprirem os prazos de publicação, as CGE de São Tomé e Príncipe não podem ser consideradas disponíveis publicamente.

Peer Reviewer

Opinion: Agree

Comments: Apesar dos atrasos, os relatórios anuais de execução orçamental publicados apresentam esta informação.

Government Reviewer

Opinion: Agree

89. Does the Year-End Report present individual sources of revenue?

GUIDELINES:

Question 89 asks whether revenue estimates for individual sources of revenue are presented in the Year-End Report. The question applies to both tax and non-tax revenue.

To answer "a," the Year-End Report must present all sources of revenue individually, accounting for all revenue, and "other" or "miscellaneous" revenue must account for three percent or less of all revenue. Answer "b" if the Year-End Report presents individual sources of revenue that when combined account for at least two-thirds of all revenue, but not all revenue. Answer "c" if the Year-End Report presents estimates of individual revenue sources that account for less than two-thirds of revenue. Answer "d" if individual sources of revenue are not presented in the Year-End Report.

Answer:

d. No, the Year-End Report does not present individual sources of revenue.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/40-cge>

Comment:

Para ser considerado disponível ao público de acordo com a metodologia do Inquérito sobre o Orçamento Aberto, o Relatório de fim de ano (no caso de São Tomé e Príncipe, é a Conta Geral de Estado) deve ser divulgado ao público, no máximo, um ano após o final do exercício fiscal.

Para esta edição do OBS 2023, prevê-se a revisão de o Relatório de fim de ano correspondente a 2021 e publicado durante 2022.

O site do Ministério do Planeamento, Finanças e Economia Azul, apresenta a Conta Geral do Estado até 2020, mas foram publicados mais de um ano após o fim do ano fiscal.

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Portanto, de acordo com a metodologia do Inquérito sobre o Orçamento Aberto, e por não cumprirem os prazos de publicação, as CGE de São Tomé e Príncipe não podem ser consideradas disponíveis publicamente.

Peer Reviewer

Opinion: Agree

Comments: Apesar dos atrasos, os relatórios anuais de execução orçamental publicados apresentam esta informação.

Government Reviewer

Opinion: Agree

90. Does the Year-End Report present the differences between the original estimates of government borrowing and debt, including its composition, for the fiscal year and the actual outcome for that year?

GUIDELINES:

Question 90 asks whether the Year-End Report includes estimates of the differences between the original estimates and the actual outcome for the fiscal year for borrowing and debt, including its composition, and whether these estimates are accompanied by a narrative discussion.

Refer to Question 13 for details on estimates in the Executive's Budget Proposal of borrowing and debt. Key estimates related to borrowing and debt include:

- the amount of net new borrowing required during the budget year;

- the central government's total debt burden at the end of the budget year; and
- the interest payments on the outstanding debt for the budget year.

Refer to Question 14 for details on estimates in the Executive's Budget Proposal related to the composition of the debt. Core information related to the composition of government debt include:

- interest rates on the debt;
- maturity profile of the debt; and
- whether the debt is domestic or external.

To answer "a," the Year-End Report must include estimates of the differences between all of the original estimates of borrowing and debt, including its composition, for the fiscal year and the actual outcome for that year, including a narrative discussion. Answer "b" if the Year-End Report presents estimates of the differences between all of the original estimates of borrowing and debt for the fiscal year and the actual outcome for that year, but does not include a narrative discussion. Answer "c" if estimates of the differences between some but not all of the original estimates of borrowing and debt for the fiscal year and the actual outcome for that year are presented, regardless of whether a narrative discussion is included. A "d" response applies if estimates of the differences are not presented.

Answer:

d. No, estimates of the differences between the original estimates of government borrowing and debt for the fiscal year and the actual outcome for that year is not presented.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/40-cge>

Comment:

Para ser considerado disponível ao público de acordo com a metodologia do Inquérito sobre o Orçamento Aberto, o Relatório de fim de ano (no caso de São Tomé e Príncipe, é a Conta Geral de Estado) deve ser divulgado ao público, no máximo, um ano após o final do exercício fiscal.

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O site do Ministério do Planeamento, Finanças e Economia Azul, apresenta a Conta Geral do Estado até 2020, mas foram publicados mais de um ano após o fim do ano fiscal.

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- CGE de 2018 foi publicada a 05/11/2020

Portanto, de acordo com a metodologia do Inquérito sobre o Orçamento Aberto, e por não cumprirem os prazos de publicação, as CGE de São Tomé e Príncipe não podem ser consideradas disponíveis publicamente.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

90b. Based on the response to Question 90, check the box(es) to identify which estimates of government borrowing and debt, including its composition, have the differences between the original forecast and the actual outcome for the year presented in the Year-End Report:

Answer:

None of the above

Source:

Comment:

As CGE de São Tomé e Príncipe não podem ser consideradas disponíveis, porque foram publicadas mais de 12 meses após o final do ano fiscal.

Para esta edição do OBS 2023, prevê-se a revisão de o Relatório de fim de ano correspondente a 2021 e publicado durante 2022.

A Conta Geral do Estado referente a 2021 não foi publicada.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

91. Does the Year-End Report present the differences between the original macroeconomic forecast for the fiscal year and the actual outcome for that year?

GUIDELINES:

Question 91 asks whether the Year-End Report includes estimates of the differences between the original macroeconomic forecast for the fiscal year and the actual outcome for that year, and whether these estimates are accompanied by a narrative discussion.

Refer to Question 15 for the components of the macroeconomic forecast in the Executive's Budget Proposal. Core components include estimates of the nominal GDP level, inflation rate, real GDP growth, and interest rates, although the importance of other macroeconomic assumptions, such as the price of oil, can vary from country to country.

To answer "a," the Year-End Report must include estimates of the differences between all of the original macroeconomic assumptions for the fiscal year and the actual outcome for that year, including a narrative discussion. Answer "b" if the Year-End Report presents estimates of the differences between all of the original macroeconomic assumptions for the fiscal year and the actual outcome for that year, but does not include a narrative discussion. Answer "b" is also accepted if one of the core elements is not presented but additional information beyond the core elements is presented. Answer "c" if estimates of the differences between some but not all of the original macroeconomic assumptions for the fiscal year and the actual outcome for that year are presented, regardless of whether a narrative discussion is included. A "d" response applies if estimates of the differences are not presented.

Answer:

d. No, estimates of the differences between the original macroeconomic forecast for the fiscal year and the actual outcome for that year is not presented.

Source:

Comment:

As CGE de São Tomé e Príncipe não podem ser consideradas disponíveis, porque foram publicadas mais de 12 meses após o final do ano fiscal.

Para esta edição do OBS 2023, prevê-se a revisão de o Relatório de fim de ano correspondente a 2021 e publicado durante 2022.

A Conta Geral do Estado referente a 2021 não foi publicada.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

91b. Based on the response to Question 91, check the box(es) to identify which elements of the macroeconomic forecast have the differences between the original forecast and the outcome for the year presented in the Year-End Report:

Answer:

None of the above

Source:**Comment:**

As CGE de São Tomé e Príncipe não podem ser consideradas disponíveis, porque foram publicadas mais de 12 meses após o final do ano fiscal.

Para esta edição do OBS 2023, prevê-se a revisão de o Relatório de fim de ano correspondente a 2021 e publicado durante 2022.

A Conta Geral do Estado referente a 2021 não foi publicada.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

92. Does the Year-End Report present the differences between the original estimates of nonfinancial data on inputs and the actual outcome?**GUIDELINES:**

Question 92 asks whether the Year-End Report includes estimates of the differences between the original estimates of nonfinancial data on inputs and the actual outcome for the year, and whether these estimates are accompanied by a narrative discussion.

Refer to Question 49 for the nonfinancial data on inputs included in the Executive's Budget Proposal.

To answer "a," the Year-End Report must include estimates of the differences between all of the original estimates of nonfinancial data on inputs and the actual outcome, including a narrative discussion. Answer "b" if the Year-End Report presents estimates of the differences between all of the original estimates of nonfinancial data on inputs and the actual outcome, but does not include a narrative discussion. Answer "c" if estimates of the differences between some but not all of the original estimates of nonfinancial data on inputs and the actual outcome are presented, regardless of whether a narrative discussion is included. A "d" response applies if estimates of the differences are not presented.

Answer:

d. No, estimates of the differences between the original estimates of nonfinancial data on inputs and the actual outcome are not presented.

Source:**Comment:**

As CGE de São Tomé e Príncipe não podem ser consideradas disponíveis, porque foram publicadas mais de 12 meses após o final do ano fiscal.

Para esta edição do OBS 2023, prevê-se a revisão de o Relatório de fim de ano correspondente a 2021 e publicado durante 2022.

A Conta Geral do Estado referente a 2021 não foi publicada.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

93. Does the Year-End Report present the differences between the original estimates of nonfinancial data on results and the actual outcome?

GUIDELINES:

Question 93 asks whether the Year-End Report includes estimates of the differences between the original estimates of nonfinancial data on results and the actual outcome for the year, and whether these estimates are accompanied by a narrative discussion. Nonfinancial data on results can include data on both outputs and outcomes, but not on inputs (which are addressed in Question 92).

Refer to Question 50 for the nonfinancial data on results included in the Executive's Budget Proposal.

To answer "a," the Year-End Report must include estimates of the differences between all of the original estimates of nonfinancial data on results and the actual outcome, including a narrative discussion. Answer "b" if the Year-End Report presents estimates of the differences between all of the original estimates of nonfinancial data on results and the actual outcome, but does not include a narrative discussion. Answer "c" if estimates of the differences between some but not all of the original estimates of nonfinancial data on results and the actual outcome are presented, regardless of whether a narrative discussion is included. A "d" response applies if estimates of the differences are not presented.

Answer:

d. No, estimates of the differences between the original estimates of nonfinancial data on results and the actual outcome are not presented.

Source:

Comment:

As CGE de São Tomé e Príncipe não podem ser consideradas disponíveis, porque foram publicadas mais de 12 meses após o final do ano fiscal.

Para esta edição do OBS 2023, prevê-se a revisão de o Relatório de fim de ano correspondente a 2021 e publicado durante 2022.

A Conta Geral do Estado referente a 2021 não foi publicada.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

94. Does the Year-End Report present the differences between the enacted level of funds for policies (both new proposals and existing policies) that are intended to benefit directly the country's most impoverished populations and the actual outcome?

GUIDELINES:

Question 94 asks whether the Year-End Report includes estimates of the differences between the enacted level of funds for policies that are intended to benefit directly the country's most impoverished populations and the actual outcome for the year, and whether these estimates are accompanied by a narrative discussion.

Refer to Question 52 for assistance to the most impoverished populations in the Executive's Budget Proposal.

To answer "a," the Year-End Report must present estimates of the differences between the enacted level for all policies that are intended to benefit the country's most impoverished populations and the actual outcome, including a narrative discussion. Answer "b" if the Year-End Report presents estimates of the differences between the enacted level for all policies that are intended to benefit the country's most impoverished populations and the actual outcome, but does not include a narrative discussion. Answer "c" if estimates of the differences between the enacted level for some but not all of the policies that are intended to benefit the country's most impoverished populations and the actual outcome are presented, regardless of whether a narrative discussion is included. A "d" response applies if estimates of the differences are not presented.

Answer:

d. No, estimates of the differences between the enacted level for policies that are intended to benefit directly the country's most impoverished populations and the actual outcome are not presented.

Source:

Comment:

As CGE de São Tomé e Príncipe não podem ser consideradas disponíveis, porque foram publicadas mais de 12 meses após o final do ano fiscal.

Para esta edição do OBS 2023, prevê-se a revisão de o Relatório de fim de ano correspondente a 2021 e publicado durante 2022.

A Conta Geral do Estado referente a 2021 não foi publicada.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

95. Does the Year-End Report present the differences between the original estimates of extra-budgetary funds and the actual outcome?

GUIDELINES:

Question 95 asks whether the Year-End Report presents estimates of the differences between the original estimates of extra-budgetary funds and the actual outcome for the year, and whether these estimates are accompanied by a narrative discussion.

Refer to Question 33 for estimates of extra-budgetary funds in the Executive's Budget Proposal.

To answer "a," the Year-End Report must include estimates of the differences between all of the original estimates of extra-budgetary funds and the actual outcome, including a narrative discussion. Answer "b" if the Year-End Report presents estimates of the differences between all of the original estimates of extra-budgetary funds and the actual outcome, but does not include a narrative discussion. Answer "c" if estimates of the differences between some but not all of the original estimates of extra-budgetary funds and the actual outcome are presented, regardless of whether a narrative discussion is included. A "d" response applies if estimates of the differences are not presented

Answer:

d. No, estimates of the differences between the original estimates of extra-budgetary funds and the actual outcome is not presented.

Source:

Comment:

As CGE de São Tomé e Príncipe não podem ser consideradas disponíveis, porque foram publicadas mais de 12 meses após o final do ano fiscal.

Para esta edição do OBS 2023, prevê-se a revisão de o Relatório de fim de ano correspondente a 2021 e publicado durante 2022.

A Conta Geral do Estado referente a 2021 não foi publicada.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

96. Is a financial statement included as part of the Year-End Report or released as a separate report?

GUIDELINES:

Question 96 asks whether a financial statement is included as part of the Year-End Report, or whether it is released as a separate report. The financial statement can include some or all of the following elements: a cash flow statement, an operating statement, a balance sheet, and notes on accounting. For purposes of responding to this question, the financial statement in question does not need to be audited. For an example of a financial statement, see the

document "Financial Statements of the Government of New Zealand 2013" (<https://treasury.govt.nz/sites/default/files/2013-10/fsgnz-year-jun13.pdf>)

To answer "a," a financial statement must either be included in the Year-End Report or must be released as a separate report. Answer "a" applies if a financial statement is released as a separate report, even if the Year-End Report is not publicly available. Answer "b" applies if no financial statement is released either as part of the Year-End Report or as a separate report.

Answer:

b. No, a financial statement is neither part of the Year-End Report nor released as a separate report.

Source:

Comment:

As CGE de São Tomé e Príncipe não podem ser consideradas disponíveis, porque foram publicadas mais de 12 meses após o final do ano fiscal.

Para esta edição do OBS 2023, prevê-se a revisão de o Relatório de fim de ano correspondente a 2021 e publicado durante 2022.

A Conta Geral do Estado referente a 2021 não foi publicada.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

97. What type of audits (compliance, financial, or performance) has the Supreme Audit Institution (SAI) conducted and made available to the public?

GUIDELINES:

Question 97 asks about the types of audits conducted by the Supreme Audit Institution (SAI). There are three basic types of audits:

- Financial audits are intended to determine if an entity's financial information is accurate (free from errors or fraud) and presented in accordance with the applicable financial reporting and regulatory framework. See ISSAI 200 (<https://www.issai.org/pronouncements/issai-100-fundamental-principles-of-public-sector-auditing/>) for more detail.
- Compliance audits look at the extent to which the relevant regulations and procedures have been followed. See ISSAI 400 (<https://www.issai.org/pronouncements/issai-400-compliance-audit-principles/>) for more details.
- Performance audits assess whether activities are adhering to the principles of economy, efficiency, and effectiveness. See ISSAI 300 (<https://www.issai.org/pronouncements/issai-300-performance-audit-principles/>) for more details.

Financial and compliance audits are more common than performance audits, which usually occur only once a performance framework has been agreed upon. In some countries, the SAI's mandate limits the type of audit it can conduct.

To answer "a," the SAI must have conducted all three types of audit – financial, compliance, and performance – and made all of them available to the public. A "b" response applies if the SAI has conducted two of the three audit types, and a "c" applies if it has conducted only one type of audit. Answers "b" and "c" may be selected even if the Audit Report is not publicly available, as long as the SAI has conducted compliance or performance audits and made them available to the public. A "d" response applies if the SAI has not conducted any of the three types of audits, or has not made them available to the public.

Answer:

d. The SAI has not conducted any of the three types of audits, or has not made them available to the public.

Source:

<http://www.tcontas.st/pareceres.php>

Comment:

Em São Tomé e Príncipe, o órgão que tem o poder para emitir pareceres às Contas do Estado e efetuar auditorias é o Tribunal de Contas.

O último parecer emitido por este Tribunal e tornado público antes da data limite do OBS (31/12/22) é sobre a Conta Geral do Estado referente a 2017.

O último relatório do Tribunal de contas disponível no seu site é referente as contas do Estado de 2019 e foi publicado a 11/04/2023, ou seja, superior a 18 meses exigidos pela metodologia OBS.
Logo, entendemos que o Parecer considera-se não publicado.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

98. What percentage of expenditures within the mandate of the Supreme Audit Institution (SAI) has been audited?

GUIDELINES:

Question 98 focuses on the coverage of audits by the Supreme Audit Institution (SAI), asking what percentage of expenditures within the SAI's mandate has been audited.

The SAI's mandate is typically defined in statute. Only expenditures related to budgetary central government (ministries, departments, and agencies) that are within the SAI's mandate should be considered for this question. (Question 99 addresses audits of extra-budgetary funds.) Further, the question does not apply to "secret programs" (for example, security-related expenditures that are confidential). Further, if the mandate gives the SAI the authority to outsource some audits, then those audits count for purposes of this question.

Only the Audit Report identified in Section 1 should be used to answer this question. Financial audits and compliance audits, or a hybrid of the two, can be taken into account to answer this question. Performance audits should not be considered for this question.

To answer "a," all expenditures within the SAI's mandate must be audited. A "b" response applies if at least two-thirds, but not all, expenditures within the SAI's mandate have been audited. A "c" response is appropriate when less than two-thirds of expenditures within the SAI's mandate have been audited. A "d" response applies when no expenditures have been audited.

Answer:

d. No expenditures have been audited.

Source:

Comment:

Em São Tomé e Príncipe, o órgão que tem o poder para emitir pareceres às Contas do Estado e efetuar auditorias é o Tribunal de Contas.

O último parecer emitido por este Tribunal e tornado público antes da data limite do OBS (31/12/22) é sobre a Conta Geral do Estado referente a 2017.

O último relatório do Tribunal de contas disponível no seu site é referente às contas do Estado de 2019 e foi publicado a 11/04/2023, ou seja, superior a 18 meses exigidos pela metodologia OBS.
Logo, entendemos que o Parecer considera-se não publicado.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

99. What percentage of extra-budgetary funds within the mandate of the Supreme Audit Institution (SAI) has been audited?

GUIDELINES:

Question 99 focuses on audits of extra-budgetary funds, asking what percentage of extra-budgetary funds within the mandate of the Supreme Audit Institution (SAI) has been audited. These funds, although technically outside the budget, are governmental in nature and thus should be subject to the same audit requirement as other government programs.

The SAI's mandate is typically defined in statute. Only expenditures related to extra-budgetary funds within the SAI's mandate should be considered for this question. (Question 98 addresses audits of budgetary central government.) Further, if the mandate gives the SAI the authority to outsource some audits, then those audits count for purposes of this question.

To answer "a," all extra-budgetary funds within the SAI's mandate must be audited. A "b" response applies if extra-budgetary funds accounting for at least two-thirds of, but not all, expenditures associated with extra-budgetary funds within the SAI's mandate have been audited. A "c" response applies if extra-budgetary funds accounting for less than two-thirds of expenditures associated with extra-budgetary funds within the SAI's mandate have been audited. A "d" response applies if extra-budgetary funds have not been audited.

Answer:

d. No extra-budgetary funds have been audited.

Source:

Comment:

Em São Tomé e Príncipe, o órgão que tem o poder para emitir pareceres às Contas do Estado e efetuar auditorias é o Tribunal de Contas.

O último parecer emitido por este Tribunal e tornado público antes da data limite do OBS (31/12/22) é sobre a Conta Geral do Estado referente a 2017.

O último relatório do Tribunal de contas disponível no seu site é referente às contas do Estado de 2019 e foi publicado a 11/04/2023, ou seja, superior a 18 meses exigidos pela metodologia OBS.

Logo, entendemos que o Parecer considera-se não publicado.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

100. Does the annual Audit Report(s) prepared by the Supreme Audit Institution (SAI) include an executive summary?

GUIDELINES:

Question 100 asks whether the annual Audit Report includes an executive summary. Only the Audit Report identified in Section 1 should be used to answer this question. The Audit Report can be a fairly technical document, and an executive summary of the report's findings can help make it more accessible to the media and the public.

To answer "a," the Audit Report must include at least one executive summary summarizing the report's content. Answer "b" applies if the Audit Report does not include an executive summary, or the Audit Report is not made publicly available.

Answer:

b. No, the annual Audit Report(s) does not include an executive summary.

Source:

Comment:

Em São Tomé e Príncipe, o órgão que tem o poder para emitir pareceres às Contas do Estado e efetuar auditorias é o Tribunal de Contas.

O último parecer emitido por este Tribunal e tornado público antes da data limite do OBS (31/12/22) é sobre a Conta Geral do Estado referente a 2017.

O último relatório do Tribunal de contas disponível no seu site é referente às contas do Estado de 2019 e foi publicado a 11/04/2023, ou seja, superior a 18 meses exigidos pela metodologia OBS.
Logo, entendemos que o Parecer considera-se não publicado.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

101. Does the executive make available to the public a report on what steps it has taken to address audit recommendations or findings that indicate a need for remedial action?

GUIDELINES:

Question 101 asks whether the executive reports to the public on the steps it has taken to address audit recommendations made by the Supreme Audit Institution (SAI). The ultimate purpose of audits is to verify that the budget was executed in a manner consistent with existing law, and to hold the government accountable for this execution and its future improvement. The extent to which audits achieve the latter depends on whether there is adequate and timely follow-up on the recommendations provided in the SAI's audit reports.

To answer "a," the executive must report publicly on the steps it has taken to address all audit findings. A "b" response applies if the executive reports publicly on the steps it has taken to address most, but not all, audit findings. A "c" response applies if the executive reports publicly on the steps it has taken to address only some audit findings. As long as the executive reports publicly on the steps it has taken to address audit finding, answer "a," "b," or "c" may be selected, even if the Audit Report is not made publicly available. A "d" response applies if the executive does not report at all on its steps to address audit findings.

Answer:

d. No, the executive does not report on steps it has taken to address audit findings.

Source:

Comment:

O último parecer emitido por este Tribunal e tornado público antes da data limite do OBS (31/12/22) é sobre a Conta Geral do Estado referente a 2017.

O último relatório do Tribunal de contas disponível no seu site é referente às contas do Estado de 2019 e foi publicado a 11/04/2023, ou seja, superior a 18 meses exigidos pela metodologia OBS.
Logo, entendemos que o Parecer considera-se não publicado.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

102. Does either the Supreme Audit Institution (SAI) or legislature release to the public a report that tracks actions taken by the executive to address audit recommendations?

GUIDELINES:

Question 102 asks whether the Supreme Audit Institution (SAI) or the legislature track actions by the executive to address audit recommendations. After audit results and recommendations are discussed and validated by the legislature, the executive is normally asked to take certain actions to address the audit findings. For accountability purposes, the public needs to be informed about the status of those actions, and steps the executive has taken to address audit recommendations. In addition to the executive reporting on its actions (see Question 101), the SAI and legislature – as the key oversight institutions – have a responsibility to keep the public informed by tracking the executive's progress in addressing audit recommendations.

To answer "a," the SAI or legislature must report publicly on what steps the executive has taken to address all audit findings. A "b" response applies if the SAI or legislature reports publicly on what steps the executive has taken to address most, but not all, audit findings. A "c" response applies if the SAI or legislature reports publicly on what steps the executive has taken to address only some audit findings. As long as the SAI or legislature reports publicly on the steps the executive has taken, answer "a," "b," or "c" may be selected, even if the Audit Report is not made publicly available. A "d" response applies if neither the SAI nor the legislature reports on the executive's steps to address audit findings.

Answer:

d. No, neither the SAI nor legislature reports on steps the executive has taken to address audit recommendations.

Source:

Comment:

O último parecer emitido por este Tribunal e tornado público antes da data limite do OBS (31/12/22) é sobre a Conta Geral do Estado referente a 2017.

O último relatório do Tribunal de contas disponível no seu site é referente às contas do Estado de 2019 e foi publicado a 11/04/2023, ou seja, superior a 18 meses exigidos pela metodologia OBS.

Logo, entendemos que o Parecer considera-se não publicado.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

103. Is there an Independent Fiscal Institution (IFI) that conducts budget analyses for the budget formulation and/or approval process?

GUIDELINES:

Question 103 examines whether an Independent Fiscal Institution (IFI) exists that contributes budget analyses to the budget formulation and/or approval process. According to the Principles for Independent Fiscal Institutions, adopted by the OECD Council in 2014, "independent fiscal institutions are publicly funded, independent bodies under the statutory authority of the executive or the legislature which provide non-partisan oversight and analysis of, and in some cases advice on, fiscal policy and performance", and with "a forward-looking ex ante diagnostic task". In practice, they come in two main forms:

- Parliamentary budget offices (also known as PBOs) such as the Congressional Budget Office in the United States (<https://www.cbo.gov/>), the Parliamentary Budget Office in South Africa (<https://www.parliament.gov.za/parliamentary-budget-office>), and the Center for Public Finance Studies in Mexico (Centro de Estudios de las Finanzas Públicas, <http://www.cefp.gob.mx/>); or
- Fiscal councils such as the Office for Budget Responsibility in the United Kingdom (<https://obr.uk/>) and the High Council for Public Finances in France (Haut Conseil des finances publiques, <https://www.hcfp.fr/>).

For more information, see von Trapp et al. 'Principles for Independent Fiscal Institutions and Case Studies', OECD Journal on Budgeting 15:2 (special issue, 2016), <https://doi.org/10.1787/budget-15-5jm2795tv625>.

To answer "a," there must be an IFI, and its independence must be set in law. In addition, it must have sufficient staffing and resources, including funding, to carry out its tasks. Answer "b" applies if an IFI exists, but either its independence is not set in law or its staffing and resources are insufficient to carry out its tasks. Answer "c" applies if an IFI exists, but its independence is not set in law and it lacks sufficient staffing and resources. Answer "d" applies if no IFI exists.

If the answer is "a," "b," or "c," please specify in the comments the name and type of IFI that exists (e.g., parliamentary budget office or fiscal council). If the answer is "a" or "b," identify the law that guarantees its independence, and provide evidence in support of the assessment of the adequacy of its staffing and resources. This can include the IFI's total budget allocation over recent years, any press reports that discuss perceived funding shortfalls, assessments by

international organizations, and/or information from interviews with staff of the IFI.

Answer:

d. No, there is no IFI.

Source:

Comment:

Em São Tomé e Príncipe não existe Instituição Fiscal Independente (IFI).

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

104. Does the Independent Fiscal Institution (IFI) publish macroeconomic and/or fiscal forecasts?

GUIDELINES:

Question 104 assesses whether an Independent Fiscal Institution (IFI) has a role in producing the macroeconomic forecast (e.g., GDP growth, inflation, interest rates, etc.) and/or the fiscal forecast (revenues, expenditure, deficits, and debt), and if so, what kind of role it has. Macroeconomic and/or fiscal forecasting is a typical core function across IFIs, but their role in forecasting takes several forms (von Trapp et al. 2016, p. 17 and Table 2). Some IFIs produce just a macroeconomic forecast, while others produce a complete fiscal forecast (which also typically requires an underlying macroeconomic forecast). In some cases, the fiscal forecast reflects continuation of current budget policies; such forecasts can be used by the legislature, the media, or the public to assess the projections in the executive's budget reflecting the government's policy proposals.

Some IFIs produce the official macroeconomic and fiscal forecasts used in the executive's budget. In other cases, IFIs do not prepare their own independent forecasts, but rather produce an assessment of the official estimates, or provide an opinion on, or endorsement of, the government's forecasts. Some others have no role at all in forecasting.

To answer "a", there must be an IFI that publishes both its own macroeconomic AND fiscal forecasts. Answer "b" applies if an IFI publishes its own macroeconomic OR fiscal forecast (but not both). Answer "c" applies if the IFI does not publish a macroeconomic or fiscal forecast, but rather publishes an assessment of the official forecasts produced by the executive and used in the budget. Choose option "d" if there is no IFI; or if there is an IFI that neither publishes its own macroeconomic and/or fiscal forecasts, nor a commentary on the official forecasts for the budget.

Macroeconomic forecasts may include indicators relating to economic output and economic growth, inflation, and the labor market, amongst others. Fiscal forecasts may include estimates of revenues, expenditures, the budget balance, and debt. If the answer is "a" or "b," please specify which indicators and estimates are included in the forecasts and whether the forecast is used by government as the official forecast. If the answer is "c," please describe the nature and depth of the assessment (e.g., the length of the commentary, or whether it covers both economic and fiscal issues).

Answer:

d. No, there is no IFI; or the IFI neither publishes its own macroeconomic and/or fiscal forecasts, nor a commentary on the official forecasts produced by the executive.

Source:

Comment:

Em São Tomé e Príncipe não existe Instituição Fiscal Independente (IFI).

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

105. Does the Independent Fiscal Institution (IFI) publish its own costings of new policy proposals, to assess their impact on the budget?

GUIDELINES:

Question 105 assesses whether an Independent Fiscal Institution (IFI) has a costing function that involves assessing the budgetary implications of new policy proposals for both revenues and expenditures, and if so, what kind of role it has. Many IFIs have a costing role, but with substantial diversity in the nature and extent of this work (von Trapp et al 2016, pp. 17-18 and Table 2). Some assess virtually all new policy proposals, while others cost only a selection of new policy proposals. Others only publish opinions on, or scrutinize the costings of, budget measures produced by the executive.

To answer "a," the IFI must publish its own costings of all (or virtually all) new policy proposals. Answer "b" applies if the IFI publishes its own costings, but only for major new policy proposals – for instance, only those proposals that cost or save above a certain amount. Answer "c" applies if the IFI publishes its own costings, but only on a limited number of proposals. This could occur, for instance, if the IFI lacked the capacity to assess proposals dealing with certain sectors. Instead of producing a cost estimate, it can also publish an assessment of the estimates produced by the executive. Answer "d" applies if there is no IFI, or if the IFI does not publish its own costings of new policy proposals or provide an assessment of the official costings of new policy proposals.

Answer:

d. No, there is no IFI; or the IFI does not publish its own costings of new policy proposals.

Source:

Comment:

Em São Tomé e Príncipe não existe a Instituição Fiscal Independente (IFI).

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

106. In the past 12 months, how frequently did the head or a senior staff member of the Independent Fiscal Institution (IFI) take part and testify in hearings of a committee of the legislature?

GUIDELINES:

Question 106 concerns the interaction between two important oversight actors and assesses how frequently the Independent Fiscal Institution (IFI) made high-level inputs to the work of legislative committees. Almost all IFIs interact with the legislature in some form (von Trapp et al 2016, p. 18), but the intensity of the interaction varies. This question assesses this aspect by asking, with reference to the past 12 months, how frequently the head or a senior staff member of the IFI took part and testified in hearings of a committee of the legislature. The intent is to assess the extent to which the IFI staff member in question was not only present at a meeting of a legislative committee, but was an active participant (as opposed to a passive observer, serving only as a resource when called upon). As evidence to support your answer, you can refer to official records of legislative committees, websites and annual reports of the IFI, press releases and media coverage, for example. Choose answer "a" if this occurred five times or more; "b" for three times or more, but less than five times; and "c" for once or twice. Answer "d" should be selected if the head or a senior staff member of the IFI never took part and testified in hearings of a committee of the legislature, or if there is no IFI.

Answer:

d. Never, or there is no IFI.

Source:

Comment:

Não existe esta instituição em São Tomé e Príncipe.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion: Agree

107. Does the full legislature and/or a legislative committee debate budget policy prior to the tabling of the Executive's Budget Proposal?

GUIDELINES:

Question 107 asks whether the legislature debated budget policies prior to the tabling of the Executive's Budget Proposal for the most recent budget year before the research cut-off date. In general, prior to discussing the Executive's Budget Proposal for the coming year, the legislature should have an opportunity to review the government's broad budget priorities and fiscal parameters. Often times this information is laid out in a Pre-Budget Statement, which the executive presents to the legislature for debate. (See Questions 54-58.)

A number of countries conduct a pre-budget debate in the legislature around six months before the start of the budget year. In some cases, they adopt laws that guide the upcoming budget, for example the Budget Guidelines Law in Brazil and the Spring Fiscal Policy Bill in Sweden. A pre-budget debate can serve two main purposes: 1) to allow the executive to inform the legislature of its fiscal policy intentions by presenting updated reports on its annual and medium-term budget strategy and policy priorities; and 2) to establish "hard" multi-year fiscal targets or spending ceilings, which the government must adhere to when preparing its detailed spending estimates for the upcoming budget year.

To answer "a," the full legislature must debate budget policy prior to the tabling of the Executive's Budget Proposal and approve recommendations for the upcoming budget.

Answer "b" applies if a legislative committee (but not the full legislature) debates budget policy prior to the tabling of the Executive's Budget Proposal, and approves recommendations for the budget. Option "b" also applies if, in addition to the action by the committee, the full legislature also debates budget policy in advance of the budget, but does not approve recommendations.

Answer "c" applies if the full legislature and/or a legislative committee debates budget policy prior to the tabling of the Executive's Budget Proposal, but does not approve recommendations for the budget. Answer "d" applies if neither the full legislature nor any legislative committee debate budget policy prior to the tabling of the Executive's Budget Proposal.

In your comment, please indicate the dates of the budget debate, and if both the full legislature and a legislative committee held a debate. Note that a debate does not need to be open to the public, but a public record of the meeting or a public notice that the meeting occurred is required. In addition, please indicate whether the budget debate was focused on a Pre-Budget Statement published by the Executive. If the Executive did not publish a Pre-Budget Statement, then please indicate what served as the focus of the legislature's debate (for instance, a report released by an IFI or some other institution).

Answer:

d. No, neither the full legislature nor any legislative committee debate budget policy prior to the tabling of the Executive's Budget Proposal.

Source:

Comment:

Em São Tomé e Príncipe não existe a prática do debate de política orçamental antes de apresentação da proposta Orçamental ao poder legislativo.

Peer Reviewer
Opinion: Agree

Government Reviewer
Opinion: Disagree
Suggested Answer:

a. Yes, the full legislature debates budget policy prior to the tabling of the Executive's Budget Proposal, and approves recommendations for the upcoming budget.

Comments: No processo da elaboração do orçamento, o Governo reúne com todos os sindicatos, no Conselho de Concertação Social, com a Câmara do Comércio e outras organizações da sociedade civil e apresenta o projeto do orçamento antes de submetê-lo à Assembleia Nacional. Por isso, consideramos que existe uma discussão pública do documento antes da sua entrega à AN para discussão e aprovação.

Researcher Response

Mantemos a nossa resposta.

IBP Comment

The reviewer's comments are well-noted and appreciated. Please note that this question examines whether the "full legislature and/or a legislative committee debate budget policy". The government reviewer is referring to a process carried out by the executive. After a new review and search, we were unable to identify sources of evidence to sustain a response change. IBP agrees with the researcher's "Response to Review," and therefore, the current response of "D" is maintained.

108. How far in advance of the start of the budget year does the legislature receive the Executive's Budget Proposal?*GUIDELINES:*

Question 108 examines how far in advance of the start of the most recent budget year the legislature receives the Executive's Budget Proposal. International good practice recommends that the Executive's Budget Proposal should be submitted to the legislature far enough in advance to allow the legislature time to review it properly, or at least three months prior to the start of the fiscal year. (See, for instance, Principle 2.2.2 of the IMF's Fiscal Transparency Handbook (2018) (<https://www.elibrary.imf.org/view/IMF069/24788-9781484331859/24788-9781484331859/24788-9781484331859.xml>)).

For the purposes of responding to this question, if – and only if – the most recent budget submission occurred later than usual as a result of a particular event, such as an election, please use a more normal year as the basis for the response. If, however, delays have been observed for more than one budget year, and the legislature has not received the Executive's Budget Proposal in a timely manner on more than one occasion in the last three years, then "d" will be the appropriate answer.

To answer "a," the legislature must receive the Executive's Budget Proposal at least three months in advance of the start of the budget year. Answer "b" applies if the legislature receives the Executive's Budget Proposal at least two months, but less than three months, before the start of the budget year. Answer "c" applies if the legislature receives the Executive's Budget Proposal at least one month, but less than two months, before the start of the budget year. Answer "d" applies if the legislature does not receive the Executive's Budget Proposal at least one month prior to the start of the budget year, or does not receive it at all.

Answer:

c. The legislature receives the Executive's Budget Proposal at least one month, but less than two months, before the start of the budget year.

Source:

<http://rstp.st/2021/11/16/oge-2022-avaliado-em-158-milhoes-de-euros-com-crescimento-da-economia-em-28-do-pib/>

<https://www.telanon.info/economia/2021/11/16/35689/oge-para-2022-prioriza-infraestruturas-e-saude/>

<https://financas.gov.st/index.php/publicacoes/documentos/file/450-repositorios>

Comment:

De acordo com a Lei n.º 03/2007 - Lei sobre o Sistema de Administração Financeira do Estado, no seu artº 24º "O Governo submeterá até ao dia 30 de Setembro de cada ano à Assembleia Nacional a proposta do Orçamento Geral do Estado...".

No entanto, a proposta do OGE 2022 foi remetido para a Assembleia Nacional no dia 15 de novembro de 2021, ou seja, pelo menos um mês, mas, menos de dois meses antes do início do ano orçamental.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

109. When does the legislature approve the Executive's Budget Proposal?

GUIDELINES:

Question 109 examines when the legislature approves the Executive's Budget Proposal. International good practice recommends that the Executive's Budget Proposal should be approved by the legislature before the start of the fiscal year the budget proposal refers to. This gives the executive time to implement the budget in its entirety, particularly new programs and policies.

In some countries, the expenditure and revenue estimates of the Executive's Budget Proposal are approved separately; for purposes of this question, at least the expenditure estimates must be approved. Further, approval of the budget implies approval of the full-year budget, not just a short-term continuation of spending and revenue authority.

To answer "a," the legislature must approve the Executive's Budget Proposal at least one month before the start of the budget year. Answer "b" applies if the legislature approves the Executive's Budget Proposal less than one month in advance of the start of the budget year, but at least by the start of the budget year. Answer "c" applies if the legislature approves the Executive's Budget Proposal less than one month after the start of the budget year. Answer "d" applies if the legislature approves the Executive's Budget Proposal more than one month after the start of the budget year, or does not approve the budget.

Answer:

b. The legislature approves the budget less than one month in advance of the start of the budget year, but at least by the start of the budget year.

Source:

https://www.rtp.pt/noticias/economia/parlamento-sao-tomense-aprova-orcamento-geral-do-estado-para-2022-em-final-global_n1372410

<https://www.telanon.info/politica/2021/12/15/35972/parlamento-viabilizou-orcamento-de-estado-para-2022-num-pais-ainda-inviavel/>

Comment:

O artº 25º da Lei sobre o Sistema de Administração Financeira do Estado (SAFE) (Lei n.º 03/2007) estipula que, para a aprovação do OGE, a Assembleia delibera sobre a proposta de lei OGE, remetida pelo Primeiro-Ministro, até o dia 15 de Dezembro de cada ano.

A proposta do OGE 2022 foi aprovada generalidade, pela Assembleia, a 14/12/2023 e a aprovação final global foi feita a 23/12/2023.

Logo, foi aprovado menos de um mês antes do início do ano orçamental.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

110. Does the legislature have the authority in law to amend the Executive's Budget Proposal?

GUIDELINES:

Question 110 examines the legislature's power to amend—as opposed to simply accept or reject—the budget proposal presented by the executive. This question is about legal authority rather than actions the legislature takes in practice. The legislature's powers to amend the budget can vary substantially across countries.

The "a" response is appropriate only if there are no restrictions on the right of the legislature to modify the Executive's Budget Proposal, including its right to change the size of the proposed deficit or surplus. The "b" response would be appropriate if, for instance, the legislature is restricted from changing the deficit or surplus, but it still has the power to increase or decrease funding and revenue levels. The more limited "c" response would apply if, for instance, the legislature can only re-allocate spending within the totals set in the Executive's Budget Proposal or can only decrease funding levels or increase revenues. Finally, response "d" would apply if the legislature may not make any changes (or only small technical changes), or if amendments must first be approved by the executive. In these cases, the legislature is essentially only able to approve or reject the budget as a whole. If the answer is "b" or "c", please indicate the nature of the amendment powers available to the Parliament and how they are limited.

Answer:

a. Yes, the legislature has unlimited authority in law to amend the Executive's Budget Proposal.

Source:

<https://www2.camara.leg.br/saotomeeprincipe/legislacao/legislacao-parlamentar/regianstp.pdf/view>

<https://www.wipo.int/edocs/lexdocs/laws/pt/st/st001pt.pdf>

<https://financas.gov.st/index.php/publicacoes/documentos/file/450-repositorios>

Comment:

De acordo com a al. g) do artº 97º da Constituição da República de São Tomé e Príncipe, uma das competências dos Deputados que compõem a Assembleia Nacional é "Aprovar o Orçamento Geral do Estado";
A Resolução n.º 29/VIII/2007- Regimento da Assembleia Nacional, no nº 2 do artº 205º estabelece que "O Primeiro-Ministro remete ao Presidente da Assembleia Nacional, até 31 de Outubro de cada ano, a proposta de lei das Grandes Opções do Plano e a proposta de lei do Orçamento Geral do Estado para ano económico seguinte, com a sua documentação anexa";
Por outro lado, os artºs 209º, 210º e 211º do Regimento da Assembleia Nacional referem a discussão e aprovação na generalidade e a discussão e aprovação na Comissão Especializada com a presença cada um dos membros do governo, onde os deputados poderão propor e aprovar as alterações ao Orçamento.

O artº 25º da Lei o sistema de administração financeira do Estado (SAFE) estipula que, para a aprovação do OGE, a Assembleia delibera sobre a proposta de lei OGE, remetida pelo Primeiro-Ministro, até o dia 15 de Dezembro..."

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

111. During the most recent budget approval process, did the legislature use its authority in law to amend the Executive's Budget Proposal?

GUIDELINES:

Question 111 assesses whether any formal authority of the legislature to amend the Executive's Budget Proposal is used in practice. The responses to this question should be determined based on action by the legislature related to the Enacted Budget used in the OBS. Choose answer "a" if the legislature used its authority in law to amend the Executive's Budget Proposal during the most recent budget approval process, and amendments were adopted (all, or at least some of them). Answer "a" also applies if the legislature used its authority in law to amend the Executive's Budget Proposal, but the amendments were rejected by executive veto. Answer "b" applies if the legislature used its authority in law to propose amendments to the Executive's Budget Proposal, but none of these amendments were adopted. Answer "c" applies if the legislature has the authority in law to amend the budget, but no amendments were proposed during its consideration. Answer "d" applies when the legislature does not have any authority to amend the budget (that is, Question 110 is answered "d").

If the answer is "a" or "b", please specify in the comments the number of amendments introduced by the legislature (and in the case of an "a" response, the number adopted, or if applicable, information about an executive veto) and describe their nature. For example, did the amendments result in an increase or decrease of the deficit? What were the most significant amendments to revenues and to expenditures in terms of the sums involved? How did amendments affect the composition of expenditures? If the answer is "a," please specify which amendments were adopted, and provide evidence for it.

Answer:

c. No, while the legislature has the authority in law to propose amendments to the Executive's Budget Proposal, no amendments were offered.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/204-proposta-oge-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/207-oge-2022-aprovado>

Comment:

Apesar da Assembleia Nacional, através dos seus deputados, ter poderes legais para propor a alteração ao Orçamento Geral de Estado (OGE), se formos comparar o Proposta do OGE apresentada pelo governo e o OGE aprovado pela Assembleia Nacional, não se verifica alteração.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Disagree

Suggested Answer:

a. Yes, the legislature used its authority in law to amend the Executive's Budget Proposal, and (at least some of) its amendments were adopted.

Comments: Conforme mencionado, os deputados da assembleia nacional podem propor alteração à proposta do OGE no momento da discussão. Embora o teto da proposta do orçamento e o orçamento aprovado não seja diferente, houve propostas dos deputados para reafetação de dotação orçamental entre actividades/projectos ou sectores, sem contudo, alterar o total. A percepção é maior analisando o "Anexo II - Despesas" da página viii de "1 - STP OGE 2022 - LEI E RELATÓRIO" publicado em <https://financas.gov.st/index.php/publicacoes/documentos/category/204-proposta-oge-2022> e <https://financas.gov.st/index.php/publicacoes/documentos/category/207-oge-2022-aprovado> respectivamente proposta aprovado.

Researcher Response

Mantemos a nossa resposta.

IBP Comment

The reviewer's comments are well-noted and appreciated. During an IBP consistency check, to ensure methodological and cross-country consistency, and after a new review, no evidence could be identified to support a change in response. While a couple of line items are different between EBP and EB, we were unable to identify evidence that these changes are due to a proposed amendment from the legislature. On the contrary, the evidence available talks about changes introduced by the president. "On Thursday, the specialized committee of the National Assembly responsible for economic affairs met with the Minister of Finance, Engrácio Graça, and introduced all the changes proposed by the President of the Republic." IBP agrees with the researcher's "Response to Review," and therefore, the current response of "C" is maintained. References:

https://www.rtp.pt/noticias/economia/parlamento-sao-tomense-aprova-orcamento-geral-do-estado-para-2022-em-final-global_n1372410

<https://www.dw.com/pt-002/presidente-de-s%C3%A3o-tom%C3%A9-pr%C3%ADncipe-promulga-or%C3%A7amento-geral-do-estado-para-2022/a-60435998>

112. During the last budget approval process, did a specialized budget or finance committee in the legislature examine the Executive's Budget Proposal?

GUIDELINES:

Question 112 assesses the role of a specialized budget or finance committee during the budget approval stage. Effective committee involvement is an essential condition for legislative influence in the budget process. Specialized committees provide opportunities for individual legislators to gain relevant expertise, and to examine budgets and policy in depth. Yet, the involvement of committees differs across legislatures. Some legislatures have separate committees to examine spending and tax proposals, while others have a single finance committee. Not all legislatures have a specialized budget or finance committee to examine the budget. In addition, there can be differences in the time available for the committee's analysis of the budget.

A report with the committee's findings and recommendations is intended to inform the debate in the full legislature, therefore it must be published before the legislature has adopted the budget.

Response "a" requires that, in the last budget approval process, a specialized budget or finance committee had one month or more to examine the Executive's Budget Proposal, and it published a report with findings and recommendations prior to the budget being adopted. Response "b" applies where such a committee examined the draft budget and published a report, but within a shorter timeframe of less than one month. Response "c" applies if a committee examined the budget (without regard to the time period), but did not publish a report prior to the adoption of the budget. Response "d" applies where a specialized budget or finance committee did not examine the Executive's Budget Proposal.

Please specify in your comment the name of the committee and the number of days it had available to examine the budget. For bicameral legislatures where one house or chamber has greater constitutional authority in budgetary matters, the question applies to the house or chamber (usually the upper or second one) that is decisive. For bicameral legislatures with co-equal houses or chambers, the question should be answered with reference to the one that achieves the higher score for this question. In the case of bicameral legislatures, please note the relevant arrangements in each house or chamber. If applicable, provide a copy of the report. Please note also if a report is published, but only after the budget has been adopted.

Answer:

b. Yes, a specialized budget or finance committee had less than one month to examine the Executive's Budget Proposal, and it published a report with findings and recommendations prior to the budget being adopted.

Source:

<http://www.parlamento.st/>

DAN08 - Diário da II Série de 10 de Dezembro de 2021 – Assembleia Nacional de S.Tomé e Príncipe (camara.leg.br)

<https://www2.camara.leg.br/saotomeeprincipe/diarios-da-an/xi-legislatura-22-11-2018/ii-serie-a/7.a-sessao/DAN08-IIS.pdf/view>

Comment:

Após o Presidente da Assembleia Nacional receber a proposta do OGE do governo, o documento é enviado para as Comissões especializadas para a emissão dos Pareceres, de acordo com os art's 206º e 207º do Regimento da Assembleia Nacional.

Assim, foram emitidos Pareceres de cinco Comissões Especializadas da Assembleia Nacional à Proposta do OGE 2022:

- Parecer da 1.ª Comissão Especializada Permanente relativo às Propostas de Lei n.ºs

32 e 33/XI/7.º/2021 – Grandes Opções do Plano e Orçamento Geral do Estado para o Ano Económico 2022 - Publicado no Diário da Assembleia Nacional, II Série, Nº 8 (pág. 291)
- Parecer da 2.ª Comissão Especializada Permanente relativo às Propostas de Lei n.ºs 32 e 33/XI/7.º/2021 – Grandes Opções do Plano (GOP) e do Orçamento Geral do Estado (OGE) para o Ano Económico de 2022 - Publicado no Diário da Assembleia Nacional, II Série, Nº 8 (pág. 292);
- Parecer da 3.ª Comissão Especializada Permanente relativo às Propostas de Lei n.ºs 32 e 33/XI/7.º/2021 – Grandes Opções do Plano (GOP) e Orçamento Geral do Estado (OGE) para o Ano Económico de 2022 - Publicado no Diário da Assembleia Nacional, II Série, Nº 8 (pág. 298);
- Parecer da 4.ª Comissão Especializada Permanente sobre as Propostas de Lei n.ºs 32 e 33/XI/7.º/2022, respectivamente, Grandes Opções do Plano (GOP) e Orçamento Geral do Estado (OGE), para o Ano Económico de 2022 - Publicado no Diário da Assembleia Nacional, II Série, Nº 8 (pág. 301) e;
- Parecer da 5.ª Comissão Especializada Permanente sobre as Propostas de Lei n.ºs 32 e 33/XI/7.º/2021 – Grandes Opções do Plano e Orçamento Geral do Estado para o Ano Económico de 2022 - Publicado no Diário da Assembleia Nacional, II Série, Nº 8 (pág. 302).

Tendo em conta que a Proposta do OGE foi entregue no 15/11/2021 na Assembleia Nacional, as Comissões Especializadas tiveram menos de um mês para examinar a Proposta do OGE do Governo e publicar os seus relatórios com as conclusões e recomendações.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

113. During the last approval process, did legislative committees, responsible for particular sectors (e.g., health, education, defense, etc.), examine spending in the Executive's Budget Proposal related to the sector for which they are responsible?

GUIDELINES:

Question 113 assesses the role of committees of the legislature that are responsible for particular sectors (e.g., health, education, defense, etc.) during the budget approval stage. The role of sectoral committees differs across legislatures. Some legislatures do not involve them in the budget approval process, while others do. In addition, the time available for committee analysis differs.

A report with the committee's findings and recommendations is intended to inform the debate in the full legislature, so therefore must be published before the legislature has adopted the budget. Response "a" requires that sector committees had one month or more to examine the Executive's Budget Proposal, and published a report with findings and recommendations prior the budget being adopted. Response "b" applies where such committees examined the draft budget and published a report, but within a shorter timeframe of less than one month. Response "c" applies if sectoral committees examined the budget (without regard to the time period), but did not publish a report prior to the adoption of the budget. Response "d" applies where sectoral committees did not examine the Executive's Budget Proposal.

Please note that the examination of sectoral budgets by a specialized budget or finance committee is assessed in Question 112 and should not be considered for this question.

Please provide in the comments a brief overview of the committee structure and specify the number of days that sectoral committees had available to examine the budget and to publish their reports. For bicameral legislatures where one house or chamber has greater constitutional authority in budgetary matters, the question applies to the house or chamber (usually the upper or second one) that is decisive. For bicameral legislatures with co-equal houses or chambers, the question should be answered with reference to the one that achieves the higher score for this question. In the case of bicameral legislatures, please note the relevant arrangements in each house or chamber. If applicable, provide a sample copy of at least one of the reports. Please note if a report is published, but only after the budget has been adopted.

For purposes of responding to this question, use those sectoral committees that are best performing – that is, the ones that examine the budget the longest and that publish reports.

Answer:

b. Yes, sector committees had less than one month to examine the Executive's Budget Proposal, and they published reports with findings and recommendations prior to the budget being adopted.

Source:

<http://www.parlamento.st/>

DAN08 - Diário da II Série de 10 de Dezembro de 2021 – Assembleia Nacional de S.Tomé e Príncipe (camara.leg.br)

<https://www2.camara.leg.br/saotomeeprincipe/diarios-da-an/xi-legislatura-22-11-2018/ii-serie-a/7.a-sessao/DAN08-IIS.pdf/view>

Comment:

Após o Presidente da Assembleia Nacional receber a proposta do OGE do governo, o documento é enviado para as Comissões especializadas para a emissão dos Pareceres, de acordo com os art's 206º e 207º do Regimento da Assembleia Nacional.

Assim, foram emitidos Pareceres de cinco Comissões Especializadas da Assembleia Nacional à Proposta do OGE 2022:

- A 1.ª Comissão Especializada Permanente (Comissão dos Assuntos Políticos, Jurídicos, Constitucionais e Ética) emitiu o seu Parecer sobre as Grandes Opções do Plano e Orçamento Geral do Estado para o Ano Económico 2022 e está publicado no Diário da Assembleia Nacional, II Série, Nº 8 (pág. 291);
- A 2.ª Comissão Especializada Permanente (Comissão dos Assuntos Económicos, Financeiros, Transparência e Administração Pública) emitiu o seu Parecer sobre as Grandes Opções do Plano (GOP) e do Orçamento Geral do Estado (OGE) para o Ano Económico de 2022 e está publicado no Diário da Assembleia Nacional, II Série, Nº 8 (pág. 292);
- A 3.ª Comissão Especializada Permanente (Comissão dos Assuntos Sociais, Saúde, Educação, Emprego e Solidariedade) emitiu o seu Parecer sobre as Grandes Opções do Plano (GOP) e Orçamento Geral do Estado (OGE) para o Ano Económico de 2022 e está publicado no Diário da Assembleia Nacional, II Série, Nº 8 (pág. 298);
- A 4.ª Comissão Especializada Permanente (Cidadania, Direitos Humanos e Diáspora) emitiu o seu Parecer sobre as Grandes Opções do Plano (GOP) e Orçamento Geral do Estado (OGE), para o Ano Económico de 2022 e está publicado no Diário da Assembleia Nacional, II Série, Nº 8 (pág. 301) e;
- A 5.ª Comissão Especializada Permanente emitiu o seu Parecer sobre as Grandes Opções do Plano e Orçamento Geral do Estado para o Ano Económico de 2022 e está publicado no Diário da Assembleia Nacional, II Série, Nº 8 (pág. 302).

Tendo em conta que a Proposta do OGE foi entregue no 15/11/2021 na Assembleia Nacional, essas Comissões Especializadas tiveram menos de um mês para examinar a Proposta do OGE do Governo e publicar os seus relatórios com as conclusões e recomendações.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

114. In the past 12 months, did a committee of the legislature examine in-year implementation of the Enacted Budget during the relevant budget execution period?

GUIDELINES:

Question 114 is about legislative oversight of budget execution. It assesses whether and how often a committee examined the implementation of the budget during the budget execution period (i.e., financial year) for which it was approved, and whether this resulted in an official report with findings and recommendations. This question does not apply to the ex post review of implementation following the end of the budget year as part of the audit stage, which is assessed separately. Nor does it apply to the legislature's review of the budget that it may undertake as part of the process of considering a supplemental budget during the year. In-year monitoring by the legislature will be affected by the frequency that the executive publishes In-Year Reports.

To answer "a," a committee must have examined in-year implementation of the Enacted Budget at least three times during the course of the relevant budget year and published reports with findings and recommendations. Answer "b" applies where this occurred only once or twice during the year.

Exception: If a legislature is in session only twice during the year, and it examines the implementation of the budget during both sessions, then it would be eligible for an "a" response.

Choose "c" if a committee examined in-year implementation (without regard to frequency), but did not publish any report with findings and recommendations. Answer "d" applies where no committee examined in-year implementation.

If the answer is "a" or "b," please specify the name of the committee and when it reviewed budget implementation, and provide a copy of its report(s). If the answer is "c," please specify the name of the committee and when it reviewed budget implementation.

For purposes of responding to this question, if more than one committee holds in-year reviews of the budget, use the committee that is best performing – that is, the one that examines in-year implementation the most times and that publishes a report.

Answer:

d. No, a committee did not examine in-year implementation.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/208-oge-2022-promulgado>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1401-1-stp-oge-2022-lei-e-relatorio>

<https://financas.gov.st/index.php/publicacoes/documentos/file/450-repositorios>

<http://www.parlamento.st/>

Comment:

A Lei n.º 2/2022 - "Orçamento Geral do Estado para o Ano Económico de 2022", publicada no Diário da República, Número 8, I SÉRIE, de 19/01/2022, refere, no seu Artigo 18.º (Informação periódica) que "Fica o Governo obrigado a prestar informações trimestrais à Assembleia Nacional sobre a execução do OGE, em obediência ao artigo 36.º da Lei de SAFE (Lei sobre o Sistema de Administração Financeira do Estado)."

O Artigo 36º da Lei de SAFE (Informação Periódica) refere o seguinte "O Governo presta informação trimestral sobre a execução do Orçamento Geral do Estado à Assembleia Nacional, até 30 dias depois de vencido o trimestre, devendo esta ser publicada no Diário da República.

§ Único – Cabe ao Ministro que superintende a área das finanças a regulamentação sobre os dados a publicar."

A Assembleia Nacional de São Tomé e Príncipe possui a Comissão dos Assuntos Económicos, Financeiros, Transparência e Administração Pública cuja uma das competências é " Acompanhar a implementação das Políticas Orçamentais e de Finanças Públicas" - al. c), nº 2 do artº 3 da competência da Comissão Especializada Permanente (CEP). No entanto, não encontramos qualquer relatório de acompanhamento de implementação do OGE promulgado por parte desta Comissão.

Peer Reviewer

Opinion: Agree

Comments: Os relatórios trimestrais de execução do OGE estão sendo enviados na Assembleia Nacional, mas não existe evidencia de avaliação pela Comissão de Assuntos Económicos.

Government Reviewer

Opinion: Agree

115. Does the executive seek approval from the legislature prior to shifting funds between administrative units that receive explicit funding in the Enacted Budget, and is it legally required to do so?**GUIDELINES:**

Question 115 examines whether the executive seeks approval from the legislature prior to shifting funds between administrative units, and whether it is legally required to do so.

In some countries, the executive has the power in law to adjust funding levels for specific appropriations during the execution of the budget. This question examines rules around shifting funds between administrative units (ministries, departments, or agencies) or whatever funding unit (or "vote") is specified in the Enacted Budget.

The conditions under which the executive may exercise its discretion to shift funds should be clearly defined in publicly available regulations or law. In addition, the amount of funds that the executive is allowed to transfer between administrative units should not be so excessive as to undermine the accountability of the executive to the legislature.

To answer "a," the executive is required by law or regulation to obtain prior legislative approval before shifting funds between administrative units, and it does so in practice. Answer "b" applies if the executive obtains legislative approval before shifting funds between administrative units, but is not legally required to do so. Answer "c" applies if the executive is legally required to receive legislative approval before shifting funds, but does not do so in practice. Answer "d" applies if legislative approval is not legally required for the executive to shift funds between administrative units and the executive does not obtain legislative approval in practice. Answer "d" also applies if the executive is authorized to shift an amount considered so excessive as to undermine accountability (roughly equal to 3 percent of total budgeted expenditures). A "d" response applies if the legislature only approves the shifting of funds after it has already occurred.

In the comments, please indicate any law or regulation that provides the executive with standing authority to shift funds between administrative units and, if so, describe that authority. Similarly, legislative approval for shifting funds between administrative units typically occurs with the adoption of legislation such as a supplemental budget. But if other formal procedures for gaining approval from the legislature exist, then please provide information about that approval

process.

Answer:

c. The executive is required by law or regulation to obtain approval from the legislature prior to shifting funds between administrative units, but in practice the executive shifts funds before obtaining approval from the legislature.

Source:

<https://financas.gov.st/index.php/publicacoes/documentos/file/450-repositorios> - Lei SAFE

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/208-oge-2022-promulgado>

Comment:

A Lei sobre o Sistema de Administração Financeira do Estado (Lei nº 03/2007), no seu art. Artigo 35.º (Alterações Orçamentais), refere que "Nº 1 - As alterações dos limites fixados no Orçamento Geral do Estado são efetuadas por Lei sob proposta do Governo devidamente fundamentada; "Nº 2 - É ainda da competência do Governo a redistribuição de dotações dentro dos limites estabelecidos pela Assembleia Nacional na Lei Anual do Orçamento."

A Lei n.º 2/2022 (Orçamento Geral do Estado Para o Ano Económico de 2022), publicado no Diário da República Nº 8, II SÉRIE, a 19/01/2022, apresenta, no seu artº 17º (Alteração Orçamental), os termos em que o governo poderá efetuar alteração orçamental "Fica autorizado o Governo a proceder às alterações orçamentais, obedecendo às normas dispostas na Lei de SAFE..."

No nº 5 do mesmo artigo 17º da Lei do OGE 2022, refere que "Fica o Governo obrigado a prestar trimestralmente informações à Assembleia Nacional sobre as alterações orçamentais efectuadas, no âmbito do presente Artigo, acompanhadas das devidas justificações."

Peer Reviewer

Opinion: Disagree

Suggested Answer:

d. There is no law or regulation requiring the executive to obtain approval from the legislature prior to shifting funds between administrative units, and in practice the executive shifts funds between administrative units before obtaining approval from the legislature.

Comments: Conforme a legislação mencionada, o governo deve informar o legislativo sobre as alterações/realoções orçamentais administrativas, mas não é necessária a aprovação dessas alterações pelo legislativo.

Government Reviewer

Opinion: Disagree

Suggested Answer:

a. The executive is required by law or regulation to obtain approval from the legislature prior to shifting funds between administrative units, and it does so in practice.

Comments: Toda alteração orçamental é feita através de uma autorização dada pela Assembleia ao Governo. Nas lei do Orçamento tipifica e regula essas alterações. O Governo, de forma alguma poderá proceder a alteração orçamental, sem que a lei assim a determina. O artigo 17.º da Lei do orçamento regula esse assunto. É verdade que para alguns tipos de alteração orçamental, a Assembleia Autoriza o Governo a faze-la e posteriormente apresentar as informação relativas a essas alterações. Mas mencionar que o Governo faz a alteração orçamental sem a autorização da Assembleia não é correcto.

Researcher Response

Mantemos a nossa resposta.

IBP Comment

The reviewer's comments are well-noted and appreciated. During an IBP consistency check, to ensure methodological and cross-country consistency, and after a new review, it was determined that there are certain constraints on the shifting of funds while adhering to established budgetary ceilings. Answer C is deemed correct, further ensuring international comparability. Lei n.º 2/2022 Article 17 Budget change 1. The Government is authorized to make budgetary changes, in compliance with the rules set out in the SAFE Law and in paragraphs 2 and 3 of article 16 of this Law, under the following terms: a) Transfers of appropriations registered in favor of services that, during the year, move from one ministry or department to another even if there is a change in the name of the service or ministry; Lei sobre o Sistema de Administração Financeira do Estado (Lei nº 03/2007) Article 35 Budget Changes 1. Changes to the limits set in the General State Budget are made by Law upon a duly substantiated proposal from the Government. 2. The Government is also responsible for redistributing appropriations within the limits established by the National Assembly in the Annual Budget Law. 3. The Financial Surplus calculated in the balance sheet of the previous year are resources that require a budget change to be used; 4. The transfer of appropriations from one State body or institution to another must be dealt with in the General State Budget, in order to identify the entities involved

116. Does the executive seek approval from the legislature prior to spending excess revenue (that is, amounts higher than originally anticipated) that may become available during the budget execution period, and is it legally required to do so?

GUIDELINES:

Question 116 examines whether the executive receives approval from the legislature prior to spending excess revenue, and whether it is legally required to do so. Good practice requires the legislature to approve changes in revenue or expenditure relative to the Enacted Budget. For example, if additional revenue is collected unexpectedly during the year, which often happens in oil/mineral-dependent countries, and it was not accounted for in the Enacted Budget, there should be a procedure in place to ensure that the legislature approves any proposed use of these "new" funds. If such requirements are not in place, the executive might deliberately underestimate revenue in the budget proposal it submits to the legislature, in order to have additional resources to spend at the executive's discretion, with no legislative control.

To answer "a," the executive is required by law or regulation to obtain prior legislative approval before spending any funds resulting from higher-than-expected revenues, and it does so in practice. Answer "b" applies if the executive obtains legislative approval before spending excess revenue, but is not legally required to do so. Answer "c" applies if the executive is legally required to receive legislative approval before spending excess revenue, but does not do so in practice. Answer "d" applies if prior legislative approval is not legally required for the executive to spend excess revenue and the executive does not obtain legislative approval in practice. A "d" response applies if the legislature only approves the additional spending after it has already occurred.

Typically, legislative approval of additional spending beyond what was reflected in the Enacted Budget would occur with the adoption of a supplemental budget. But other formal procedures for getting approval from the legislature in advance of it adopting the supplemental budget may exist. If that is the case, then please provide information about that approval process.

Answer:

a The executive is required by law or regulation to obtain approval from the legislature prior to spending excess revenues, and it does so in practice.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1402-dr-si-8-2022-oge-publicado-do-diario-da-republica>

<https://financas.gov.st/index.php/publicacoes/documentos/file/450-repositorios>

Comment:

O n° 4 do Art° 6° da Lei de OGE 2022, refere que "É proibida a utilização de Fundos de Contrapartida ou outros recursos extraordinários para financiar despesas que não tenham sido previamente inscritas no OGE.

O n° 2 do Art° 14 da Lei SAFE (Lei n° 03/2007), refere que "Nenhuma receita pode ser criada, inscrita ou cobrada senão em virtude de lei anterior e sua utilização só pode ocorrer quando estiver prevista no Orçamento Geral do Estado aprovado."

Significa que, para o governo a plicar receitas extraordinárias que não estejam contempladas no OGE, deve obter uma aprovação da Assembleia Nacional.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

117. Does the executive seek approval from the legislature prior to reducing spending below the levels in the Enacted Budget in response to revenue shortfalls (that is, revenues lower than originally anticipated) or other reasons during the budget execution period, and is it legally required to do so?

GUIDELINES:

Question 117 examines whether the executive receives approval from the legislature prior to cutting spending below the levels in the Enacted Budget in response to revenue shortfalls or for any other reason, and whether it is legally required to do so. Good practice requires the legislature to approve changes in revenue or expenditure relative to the Enacted Budget. For example, if less revenue is collected unexpectedly during the year, the legislature should approve or reject any proposed reductions in expenditures that are implemented as a result. If such requirements are not in place, the executive might substantially change the composition of the budget at the executive's discretion, with no legislative control.

Typically, legislative approval of proposals to reduce spending below the levels reflected in the Enacted Budget would occur as part of the supplemental

budget. But other formal procedures for getting approval from the legislature in advance of it adopting the supplemental budget may exist. If that is the case, then please provide information about that approval process.

To answer "a," the executive is required by law or regulation to obtain prior legislative approval before implementing spending cuts in response to revenue shortfalls or for other reasons, and it does so in practice. Answer "b" applies if the executive received legislative approval before implementing such cuts, but is not legally required to do so. Answer "c" applies if the executive is legally required to obtain legislative approval before implementing such cuts, but does not do so in practice. Answer "d" applies if legislative approval is not legally required for the executive to implement such cuts and the executive does not obtain such approval in practice. A "d" response applies if the legislature only approves the spending cuts after they have already occurred.

Answer:

d. There is no law or regulation requiring the executive to obtain approval from the legislature prior to reducing spending below enacted levels, and in practice the executive implements these spending cuts before seeking prior approval from the legislature.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1402-dr-si-8-2022-oge-publicado-do-diario-da-republica>

Comment:

O nº 8 do Artº 17º da Lei do Orçamento Geral de Estado 2022, publicado no Diário da República Nº8, I SÉRIE, a 19/01/2022, diz que "O Governo pode suspender ou condicionar a execução de despesas orçamentais da administração central, dos serviços e fundos autónomos, se a situação financeira do País o justificar."

Portanto, a regra para realizar ajustamentos nas despesas já está definida na Lei do Orçamento Geral de Estado promulgado.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Disagree

Suggested Answer:

a. The executive is required by law or regulation to obtain approval from the legislature prior to reducing spending below the enacted levels in response to revenue shortfalls or other reasons, and it does so in practice.

Comments: Se a autorização mencionada está contemplada na Lei do orçamento, então o Governo só pode fazê-la porque a lei assim determina. Caso não tivesse uma aprovação da Assembleia o Governo não poderia executá-la. Portanto, existe uma autorização da Assembleia que consta na Lei do Orçamento que dá poderes ao Governo para fazer uma redução de despesas, nos termos definidos. Mencionar que não existe essa autorização dada por Lei, para que o Governo faça uma redução de despesa não é correcto.

Researcher Response

Mantemos a nossa resposta.

IBP Comment

The reviewer's comments are well-noted and appreciated. This question examines whether the executive seeks legislative approval *before* reducing spending below the levels in the Enacted Budget in response to revenue shortfalls. Despite the existence of a legal framework authorizing the executive to make changes without the legislature's approval, an answer "d" applies if legislative approval is not legally required for the executive to implement such cuts and the executive does not obtain such approval in practice. A "d" response applies if the legislature only approves the spending cuts after they have already occurred. IBP agrees with the researcher's "Response to Review, and response "D" is upheld.

118. Did a committee of the legislature examine the Audit Report on the annual budget produced by the Supreme Audit Institution (SAI)?

GUIDELINES:

Question 118 is about ex post oversight following the implementation of the budget. It probes whether a committee examined the Audit Report on the annual budget produced by the Supreme Audit Institution (SAI), and whether this resulted in an official report with findings and recommendations. A key issue is how soon after the SAI releases the report does it legislature review it. This question does not apply to the legislative scrutiny of in-year implementation of the Enacted Budget during the relevant budget execution period, which is assessed separately. Also, the question is asking specifically about the SAI's annual report on the execution of the budget, not about other audit reports that the SAI may produce. (This is the Audit Report used for responding to Question 98.)

To answer "a," a legislative committee must have examined the annual Audit Report within three months of it being released by the SAI, and then published a report (or reports) with findings and recommendations. (Note that the three-month period should only take into account time when the legislature is in session.)

Answer "b" applies when the committee examines it within six months of it being released (but more than three months), and then published a report with its findings and recommendations. Choose "c" if a committee examined the annual Audit Report more than six months after it became available or it did not publish any report with findings and recommendations. Answer "d" applies where no committee examined the annual Audit Report.

If the answer is "a" or "b," please specify the name of the committee and when it reviewed the Audit Report, and provide a copy of its report(s). If the answer is "c," please specify the name of the committee and when it reviewed budget implementation. Answers "a," "b," or "c" may be selected if the Audit Report is produced by the SAI but not made publicly available.

Answer:

d. No, a committee did not examine the Audit Report on the annual budget.

Source:

<http://www.tcontas.st/pareceres.php>

<http://www.tcontas.st/legislacao.php>

Comment:

Em São Tomé e Príncipe, a Entidade que tem a função, atribuída por Lei, para realizar auditorias, elaborar e publicar Relatórios sobre o OGE é o Tribunal de Contas, segundo o n.º 2 da Lei n.º 11/2019 (Lei Orgânica e de Processos do Tribunal de Contas).

O último Relatório sobre a Conta Geral do Estado publicado no site do Tribunal de Contas é referente as Conta Geral do Estado de 2017.

Não existe qualquer Relatório de auditoria produzido pelo Tribunal de Contas. Por isso, nenhuma Comissão da Assembleia Nacional qualquer relatório de auditoria.

Peer Reviewer

Opinion: Agree

Comments: Deveria eliminar a ultima frase: Apesar dos atrasos, os relatórios anuais de execução orçamental publicados apresentam esta informação. e modificar a penultima como segue: O último Relatório sobre a Conta Geral do Estado publicado no site do Tribunal de Contas é referente as Conta Geral do Estado de 2017, mas não foi ainda examinado pela Comissão de Assuntos Económicos.

Government Reviewer

Opinion: Agree

Researcher Response

Em São Tomé e Príncipe, a Entidade que tem a função, atribuída por Lei, para realizar auditorias, elaborar e publicar Relatórios sobre o OGE é o Tribunal de Contas, segundo o n.º 2 da Lei n.º 11/2019 (Lei Orgânica e de Processos do Tribunal de Contas). O último Relatório sobre a Conta Geral do Estado publicado no site do Tribunal de Contas é referente as Conta Geral do Estado de 2017. Tendo em conta o atraso na publicação do relatório sobre a Conta Geral do Estado, entendemos que nenhuma Comissão da Assembleia Nacional examinou o referido relatório.

IBP Comment

The reviewer's comment is well-noted and appreciated. As part of the transparency and robustness feature of the Survey, we do not delete/edit the researchers' original comments. Any edits are made in the reply box. That said, please note that while the YER (relatórios anuais de execução orçamental) and the AR (Parecer sobre a Conta Geral do Estado) can have similar information, these are two different budget documents produced by two different entities. This question does not apply to the legislative scrutiny of in-year implementation of the Enacted Budget during the relevant budget execution period, which is assessed separately. This question seeks to evaluate whether the audit report is examined by the legislature.

119. Was the process of appointing (or re-appointing) the current head of the SAI carried out in a way that ensures his or her independence?

GUIDELINES:

Question 119 concerns the appointment process of the current head of the Supreme Audit Institution (SAI). Appointment procedures vary greatly across countries, as well as across different types of SAIs. Moreover, conventions and informal practices can greatly affect the de facto independence of the head of the SAI. While these factors make it difficult to devise a single metric against which all SAIs can be assessed with regard to this particular aspect, this question focuses on whether the legislature or judiciary must appoint or approve the appointment of the head of the SAI as a way to ensure the SAI's independence from the executive. However, if the appointment is carried out in another way that nonetheless ensures the independence of the SAI head, then that approach could be also considered.

To answer "a," the legislature or judiciary must appoint (or re-appoint) the head of the SAI, or approve the recommendation of the executive, as a way that ensure his or her independence from the executive. (As noted above, alternative approaches may also be acceptable.) Choose "b" if the appointment process does not ensure the independence of the head of the SAI, e.g. the executive may appoint the head of the SAI without the final consent of the legislature or

judiciary.

Irrespective of which answer you selected, provide a description of how the head of the SAI is appointed.

Answer:

a. Yes, the head of the SAI may only be appointed by the legislature or judiciary, or the legislature or judiciary must give final consent before the appointment takes effect.

Source:

Lei nº 11/2019 - Lei Orgânica e de Processos do Tribunal de Contas Publicado no Diário da República, nº 69, I SÉRIE, 04/11/2019

<http://www.tcontas.st/legislacao.php>

<https://www2.camara.leg.br/saotomeeprincipe/constituicao>

Comment:

A orgânica e a composição do Tribunal de Contas de São Tomé e Príncipe estão plasmadas na Lei nº 11/2019 - Lei Orgânica e de Processos do Tribunal de Contas - Publicado no Diário da República, nº 69, I SÉRIE, 04/11/2019.

O Artº 16º da referida Lei diz o seguinte:

Nº 1 - "Presidente do Tribunal de Contas toma posse e presta o compromisso de honra perante a Assembleia Nacional;

Nº 2 - "Os Juízes do Tribunal de Contas tomam posse e prestam compromisso de honra perante o Presidente do Tribunal de Contas."

Nº 3 - O Presidente e os Juízes Conselheiros são equiparados ao Presidente e Juízes do Supremo Tribunal de Justiça respetivamente, gozando, nomeadamente, para efeitos de categoria, tratamento e honras, do estatuto àqueles inerentes, aplicando-se-lhes, em tudo quanto não for incompatível com a natureza do Tribunal, o disposto no Estatuto dos Magistrados Judiciais."

O Nº 2 do Artº 14º refere que "O Presidente do Tribunal de Contas é eleito por voto secreto entre os seus pares, para um mandato de 4 anos, não podendo ser reeleito por mais de uma vez."

O CAPÍTULO II (Estatuto e Princípios Fundamentais) do Artigo 5.º (Independência), no Nº 1 da mesma Lei estabelece a independência do Tribunal de Contas "O Tribunal de Contas exerce as suas competências de forma independente, sendo o seu autogoverno assegurado nos termos da presente Lei.

O nº 2 "São garantias da independência a que se refere o número anterior o autogoverno, a inamovibilidade e irresponsabilidade dos seus Juízes e a exclusiva sujeição destes à lei."

Perante a Lei Orgânica do Tribunal de Contas e o Artº 121º da Constituição de São Tomé e Príncipe, os Tribunais devem ser independentes. O processo de nomeação do Presidente do Tribunal de Contas confere-lhe total independência.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

120. Must a branch of government other than the executive (such as the legislature or the judiciary) give final consent before the head of the Supreme Audit Institution (SAI) can be removed from office?

GUIDELINES:

Question 120 covers the manner in which the head or senior members of the SAI may be removed from office. This question draws on best practices identified in the Lima Declaration of Guidelines on Auditing Precepts (<http://internationalbudget.org/wp-content/uploads/LimaDeclaration.pdf>), including measures intended to guarantee the office's independence from the executive.

To answer "a," the head of the SAI may only be removed by the legislature or judiciary, or the legislature or judiciary must give final consent before the head of the SAI is removed. For example, the legislature or judiciary may give final consent following a certain external process, such as a criminal proceeding. So while the executive may initiate a criminal proceeding, the final consent of a member of the judiciary – or a judge – is necessary to render a verdict of wrongdoing that may lead to the removal from office of the head of the SAI. Answer "b" applies if the executive may remove the head of the SAI without the final consent of the judiciary or legislature.

Answer:

a. Yes, the head of the SAI may only be removed by the legislature or judiciary, or the legislature or judiciary must give final consent before he or she is removed.

Source:

<http://www.tcontas.st/legislacao.php>

Lei nº 11/2019 - Lei Orgânica e de Processos do Tribunal de Contas Publicado no Diário da República, nº 69, I SÉRIE, 04/11/2019

<https://www2.camara.leg.br/saotomeeprincipe/constituicao>

Comment:

De acordo com os nºs 1 e 2 do Artigo 22.º (Independência, inamovibilidade e irresponsabilidade) da Lei nº 11/2019 (Lei Orgânica e de Processos do Tribunal de Contas), "Os Juízes do Tribunal de Contas são independentes e inamovíveis; devem exclusiva obediência à Constituição e à lei, não estando sujeitos a quaisquer ordens ou instruções, nomeadamente de outros órgãos de soberania (Nº 1).

Por outro lado, "Os Juízes não podem ser afastados do exercício do cargo, salvo a seu pedido, ou por imposição legal decorrente de pena disciplinar expulsiva" (Nº 2).

O Nº 1 do Artº 125º da Constituição da República de São Tomé e Príncipe refere que "Os Juízes são inamovíveis, não podendo ser transferidos, suspensos, aposentados ou demitidos senão nos casos previstos na lei."

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

121. Who determines the budget of the Supreme Audit Institution (SAI)?**GUIDELINES:**

Question 121 asks who determines the budget of the Supreme Audit Institution (SAI). To ensure objective audits of government budgets, another important component of the SAI's independence from the executive is the extent to which the SAI's budget is determined by a body other than the executive, and whether the SAI has adequate resources to fulfill its mandate.

Answer "a" applies if the funding level is broadly consistent with the resources the SAI needs to fulfill its mandate, AND either the SAI determines its own budget and then submits it to the executive (which accepts it with little or no change) or directly to the legislature, or the budget of the SAI is determined directly by the legislature or judiciary (or some independent body). Answer "b" applies if the SAI's budget is determined by the executive (absent a recommendation from the SAI), and the funding level is broadly consistent with the resources the SAI needs to fulfill its mandate. Answer "c" applies if the legislature or judiciary (or some independent body) determines the SAI's budget, but the funding level is not consistent with the resources the SAI needs to fulfill its mandate. Answer "d" applies if the executive determines the SAI's budget, and the funding level is not consistent with the resources the SAI needs to fulfill its mandate. Please provide evidence in support of the assessment that the funding level is or is not broadly consistent with the resources the SAI needs to fulfill its mandate.

Answer:

c. The budget of the SAI is determined by the legislature or judiciary (or some independent body), but the funding level is not consistent with the resources the SAI needs to fulfill its mandate.

Source:

<http://tcontas.st/legislacao.php> - Lei nº 11/2019 - Lei Orgânica e de Processos do Tribunal de Contas Publicado no Diário da República, nº 69, I SÉRIE, 04/11/2019

Comment:

A al. a) do Nº 112º da Lei 11/2019 (Lei Orgânica e de Processos do Tribunal de Contas), refere que Compete ao Tribunal de Contas, em Plenário Geral "Aprovar o projecto do seu orçamento anual, bem como o do respetivo Cofre".

No CAPÍTULO XI (Da Gestão Administrativa e Financeira do Tribunal de Contas), os nºs 1 e 2 do Artº 110º dizem o seguinte:

Nº 1 - "O Tribunal de Contas possui autonomia administrativa, financeira e patrimonial, dispondo de orçamento privativo, nos termos da legislação

em vigor.;

Nº 2 - "Na gestão financeira do Tribunal de Contas é respeitado o princípio do autogoverno."

No entanto, o Orçamento do Tribunal de Contas está inscrito no Orçamento Geral do Estado apresentado pelo Governo e aprovado pela Assembleia Nacional. Portanto, a execução do Orçamento do Tribunal de Contas está dependente da disponibilidade do Tesouro Público.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

122. Does the Supreme Audit Institution (SAI) have the discretion in law to undertake those audits it may wish to?

GUIDELINES:

Question 122 explores the scope of the investigative powers of the Supreme Audit Institution (SAI) as prescribed in law.

Question 97 asks which of the three types of audits – financial, compliance, and performance – the SAI conducts. This question asks if the SAI is constrained by law (rather than by a lack of capacity or an inadequate budget) from undertaking any form of audit or investigating irregularities in any program or activity.

There are numerous examples of limitations. For instance, some SAIs are not permitted by their legal mandate to audit joint ventures or other public-private arrangements. Others are only allowed to undertake financial audits, precluded from conducting performance or value-for-money audits. The SAIs in some countries do not have the legal mandate to review arrangements involving oil or stabilization funds, or other types of special or extra-budgetary funds. The SAI may also not have the ability to audit commercial projects involving the public and private sector.

To answer "a," the SAI must have full discretion in law to decide which audits to undertake. Answer "b" applies if some limitations exist, but the SAI enjoys significant discretion to undertake those audits it wishes to. Answer "c" applies if the SAI has some discretion, but significant legal limitations exist. Answer "d" applies if the SAI has no power at all to choose which audits to undertake

Consulting the Lima Declaration of Guidelines on Auditing Precepts (<http://internationalbudget.org/wp-content/uploads/LimaDeclaration.pdf>) may be useful in answering this question as its provisions serve to define the appropriate scope of a SAI's legal mandate and jurisdiction.

Answer:

a. The SAI has full discretion to decide which audits it wishes to undertake.

Source:

<http://tcontas.st/legislacao.php> - Lei nº 11/2019 - Lei Orgânica e de Processos do Tribunal de Contas Publicado no Diário da República, nº 69, I SÉRIE, 04/11/2019

Comment:

De acordo com o Artigo 3.º (Jurisdição, competência e sede) da Lei nº 11/2019 (Lei Orgânica e de Processos do Tribunal de Contas):

Nº 1 - "O Tribunal de Contas é um órgão supremo e independente e exerce as competências de controlo das finanças públicas, tendo jurisdição e poderes de controlo financeiro no âmbito da ordem jurídica da República Democrática de São Tomé e Príncipe, tanto no território nacional como no estrangeiro, em relação a serviços, organismos ou representações do Estado no exterior,"

Nº 2 - "O Tribunal de Contas fiscaliza a legalidade e regularidade das receitas e das despesas públicas, aprecia a boa gestão financeira, segundo critérios de economia, eficácia e eficiência, e efectiva responsabilidades por infracções financeiras."

O Artº 4º da mesma Lei refere ao Âmbito da competência do Tribunal de Contas, e diz o seguinte:

1. Sem prejuízo do disposto em outras disposições legais, estão sujeitos à jurisdição e controlo financeiro do Tribunal de Contas o Estado e os seus serviços, designadamente:

- a) Os órgãos de soberania e os seus serviços, entidades e serviços deles dependentes;
- b) A Região Autónoma do Príncipe e os seus serviços;
- c) As Autarquias Locais, suas associações e os seus serviços;
- d) Os Institutos Públicos;
- e) As instituições de Segurança Social;
- f) Os serviços autónomos e projectos;
- g) As empresas públicas e as sociedades de capitais exclusiva ou maioritariamente públicas;
- h) Os tesoureiros ou exactores da Fazenda Pública, responsáveis por contas relativas a material

ou equipamentos e quaisquer entidades que giram ou beneficiem de receitas ou financiamentos provenientes de organismos internacionais ou das entidades referidas no número anterior, ou obtidos com intervenção destes, consubstanciados nomeadamente em subsídios, empréstimos ou a vales;

i) As comissões administrativas e de gestão de dinheiros públicos, seja qual for a sua designação, e, em geral todos os responsáveis pela gestão de bens e dinheiros públicos.

O N.º 2 do mesmo Artigo refere que:

N.º 2 - Estão igualmente sujeitos à jurisdição e controlo financeiro do Tribunal de Contas:

a) As fundações de direito privado que recebam anualmente, com carácter de regularidade, fundos provenientes do Orçamento Geral do Estado ou das Autarquias Locais, relativamente à utilização desses fundos;

b) Quaisquer outros entes que a lei determina.

Dentro deste âmbito, o Tribunal de Contas tem a total liberdade e independência de efetuar auditoria que entender.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

123. Are the audit processes of the Supreme Audit Institution (SAI) reviewed by an independent agency?

GUIDELINES:

Question 123 assesses whether and to what extent the audit processes of the Supreme Audit Institution (SAI) are subject to review by an independent agency. The latter could be a peer SAI, an international organization, an academic institution with relevant expertise, or an independent domestic agency with quality assurance functions in the area of financial reporting.

To answer "a," an independent agency must conduct and publish a review of the audit processes of the SAI on an annual basis. Answer "b" applies if a review was carried out within the past five years, and published, but it is not conducted annually, but. Choose answer "c" if the SAI has an internal unit that reviews the audit processes of the SAI on a regular basis, but an independent agency does not conduct such a review. Answer "d" applies if the audit processes of the SAI are reviewed neither by an independent agency nor by a unit within the SAI.

If the answer is either "a" or "b," please specify the name of the independent agency and when last it conducted such a review, and provide a copy of the published report. If the answer is "c," please specify the name of the unit within the SAI that is tasked with conducting such reviews.

Answer:

d. No, the audit processes of the SAI are reviewed neither by an independent agency nor by a unit within the SAI.

Source:

Comment:

Não existe, em São Tomé e Príncipe, qualquer órgão ou instituição independente que faz a revisão das auditorias efetuadas por Tribunal de Contas.

Peer Reviewer

Opinion:

Government Reviewer

Opinion: Agree

124. In the past 12 months, how frequently did the head or a senior staff member of the Supreme Audit Institution (SAI) take part and testify in hearings of a committee of the legislature?

GUIDELINES:

Question 124 concerns the interaction between two important oversight actors and assesses how frequently the Supreme Audit Institution (SAI) made high-level inputs to the work of legislative committees. Many SAIs interact with the legislature in some form, but the nature and intensity of the interaction varies. This question probes this aspect by asking, with reference to the past 12 months, how frequently the head or a senior staff member of the SAI took part and testified in hearings of a committee of the legislature. The intent is to assess the extent to which the SAI representative in question was not only present at a meeting of a legislative committee, but was an active participant (as opposed to a passive observer, serving only as a resource when called upon). You can refer to official records of legislative committees, websites and annual reports of the SAI, press releases and media coverage, for example. Choose answer "a" if this occurred five times or more; "b" for three times or more, but less than five times; "c" for once or twice, and "d" for never.

Answer:

d. Never.

Source:

Comment:

Nos últimos 12 meses, não existem registos de participação do presidente do Tribunal de Contas em qualquer reunião de qualquer Comissão especializada da Assembleia Nacional.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

125. Does the executive use participation mechanisms through which the public can provide input during the formulation of the annual budget (prior to the budget being tabled in parliament)?

GUIDELINES:

This question reflects the GIFT principles on "Inclusiveness" and "Timeliness" and assesses the extent to which the participation mechanism(s) used by the executive are truly interactive and involve a two-way conversation between citizens and the executive.

The drafting of this question and its answers are partially drawn from the IAP2 Spectrum of Public Participation, in particular with regards to the concepts of "involvement" (option "a" in the responses) and "consultation" (option "b"). See:

https://cdn.ymaws.com/www.iap2.org/resource/resmgr/foundations_course/IAP2_P2_Spectrum_FINAL.pdf.

Please consider only participation mechanisms that the Ministry of Finance, lead budget agency, or central coordinating agency designated by the government to implement participation mechanisms ("the executive") is currently using to allow the public to participate in the formulation of the annual budget, including annual pre-budget discussions. Participation mechanisms used only by line ministries should not be used to answer this question. If there is more than one mechanism used by the executive, please select the deepest or most interactive mechanism that reflects the government's efforts to incorporate citizens' input into the formulation of the annual budget. The participation mechanisms can involve a range of different issues, such as spending and tax policy, funding and revenue levels, and macro-fiscal planning.

To answer "a," the executive must use open participation mechanisms that involve the public in the formulation of the annual budget. This means that a public process is in place whereby CSOs and/or individual members of the public and government officials interact, and have the opportunity to express their opinions to each other in what can be considered a public dialogue between them (i.e., in-person and online discussion forums). Additionally, the mechanism should be open to any CSO and/or individual members of the public who wish to participate. By selecting this answer, the researcher must present evidence to support the presence of a public dialogue among citizens and government officials. Examples include public meetings and online deliberative exchanges.

Answer "b" applies if an open consultation mechanism is in place whereby members of the public (i.e., individuals and/or CSOs as well as academics, independent experts, policy think tanks, and business organizations) can provide their input in the formulation of the annual budget. This answer applies if the government is using a mechanism that is structured and well established, and not ad-hoc. The researcher must present evidence to support the presence of consultative processes through which the executive seeks out inputs from citizens. Examples include surveys, focus groups, report cards, published policy consultation exercises, and online platforms that government officials actively manage to solicit inputs.

Answer "c" applies if the executive has established a mechanism or mechanisms to allow citizens to participate in the budget formulation phase, but:

1) The mechanisms are not structured and happen only on ad-hoc basis, or not regularly.

and/or

2) The executive consults with and/or interacts with, citizens, but there is discretion in who is allowed to participate, and the executive determines fully or partially such selection process by inviting specific groups (for example by making an open call but just to experts from a particular sector, or naming specific organizations). While it is not possible for all citizens and/or CSOs to participate in this or other phases of the budget process, options "a" and "b" apply if the government does not exercise any discretion in determining who is allowed to participate. While there is likely going to be self-selection, it is important that the selection is not made by the executive.

In cases where there is discretion in who is allowed to participate, to select answer choice "c", there should be some sort of public record (held in public, minutes of meetings released to public) so that all CSOs and individual members of the public can have knowledge of the meeting, who participated, and what was discussed.

Examples of mechanisms that might qualify as a "c" response include hotlines, Facebook announcements, and one-off meetings with NGOs in which there is a public record.

The researcher must present evidence to support selection of a "c" response.

Answer "d" applies if the requirements for a "c" response or above are not met or if the executive does not use public participation mechanisms during the budget formulation stage.

Answer:

d. The requirements for a "c" response or above are not met.

Source:

Comment:

Em São Tomé e Príncipe, o governo não usa qualquer mecanismo para permitir a participação dos cidadãos na fase de formulação do Orçamento anual.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Disagree

Suggested Answer:

a. Yes, the executive uses open participation mechanisms through which members of the public and government officials exchange views on the budget.

Comments: No processo da elaboração do orçamento o Governo reúne com todos sindicatos, em sede de concertação social e discute as grandes linha do orçamento. De igual forma, o Governo reúne com a associação dos empresários (câmara de comércio) e ONG, onde recebe contributos desses parceiros para elaboração da proposta do orçamento do estado.

Researcher Response

Mantemos a nossa resposta.

IBP Comment

The reviewer's comments are well-noted and appreciated. During an IBP consistency check, to ensure methodological and cross-country consistency, and following a thorough review and search, it has been noted that while there are some general references to actions in 2023, particularly statements from syndicates, and some news from "Conselho de Concertação Social", there is a lack of identifiable sources of evidence to support the occurrence of actions in 2022 related to the formulation of the budget. IBP agrees with the researcher's "Response to Review," and therefore, the current response of "D" is maintained.

126. With regard to the mechanism identified in question 125, does the executive take concrete steps to include vulnerable and under-represented parts of the population in the formulation of the annual budget?

GUIDELINES:

This question reflects the GIFT principle of "Inclusiveness", and examines the executive's effort to actively reach out to citizens who are from socially vulnerable groups and/or underrepresented in national processes. The emphasis here is on the executive's efforts to seek out the views of members of the public from socially vulnerable groups and/or who are underrepresented in the process.

To answer "a," the executive must actively seek out individuals from at least one vulnerable and underrepresented community and/or civil society organization representing vulnerable and underrepresented individuals and communities. The researcher must provide evidence to show the government's efforts and actions. The researcher must speak with the relevant government official(s), and subsequently double check with an alternative source, such as representatives of vulnerable/underrepresented groups.

Answer "b" applies if the executive does not take concrete steps to incorporate vulnerable/underrepresented individuals, or organizations representing them, into participation mechanisms or if the executive does not use public participation mechanisms during the budget formulation stage.

Answer:

b. The requirements for an "a" response are not met.

Source:

Comment:

Em São Tomé e Príncipe, o governo não usa qualquer mecanismo para permitir a participação dos cidadãos na fase de formulação do Orçamento anual.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Disagree

Suggested Answer:

a. Yes, the executive takes concrete steps to include individuals and/or CSOs representing vulnerable and underrepresented parts of the population in the formulation of the annual budget.

Researcher Response

Mantemos a nossa resposta.

IBP Comment

See IBP's comment in question 125.

127. During the budget formulation stage, which of the following key topics does the executive's engagement with citizens cover?

For the purpose of this question, key topics are considered to be:

1. Macroeconomic issues
2. Revenue forecasts, policies, and administration
3. Social spending policies
4. Deficit and debt levels
5. Public investment projects
6. Public services

GUIDELINES:

This question reflects the GIFT principles of "Transparency" and "Timeliness". Please consider all of the mechanisms currently used by the executive to promote public participation during the formulation of the annual budget.

Please note that while the public engagement can/may cover other topics -- and for this reason the other questions assessing the executive's engagement with the public during budget formulation can be answered on the basis of engagement on topics other than the six listed above -- for the purpose of answering this question, "key topics" are considered to be only the ones listed above. If the executive's engagement with the public covers topics other than the six listed above, please specify these topics in the comments.

Note also that this question assesses only the coverage of public engagement (i.e., "what issues is the public invited to engage on?") and issues related to the depth of engagement or selectivity of engaged are not dealt with by this question.

If written materials about the public engagement, such as an invitation, do not specify the coverage of the public engagement, but the researcher has personally participated in the engagement, s/he may respond to this question based on firsthand experience of the coverage of the public engagement.

Answer "d" applies if requirements for a "c" response or above are not met or if the executive does not use public participation mechanisms during the budget formulation stage.

Answer:

d. The requirements for a "c" response or above are not met.

Source:

Comment:

Em São Tomé e Príncipe, não existe a prática de envolvimento dos cidadãos na formulação do orçamento em nenhum dos tópicos mencionados.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Disagree

Suggested Answer:

b. The executive's engagement with citizens covers at least three (but less than six) of the above-mentioned topics.

Comments: Despesas sociais (pro-poor) Fornecimento de serviços públicos Investimentos públicos

Researcher Response

Mantemos a nossa resposta.

IBP Comment

See IBP's comment in question 125.

128. Does the executive use participation mechanisms through which the public can provide input in monitoring the implementation of the annual budget?

GUIDELINES:

This question reflects the GIFT principles on "Inclusiveness" and "Timeliness" and assesses the extent to which the participation mechanism(s) used by the executive are truly interactive and involve a two-way conversation between citizens and the executive.

The drafting of this question and its answers are partially drawn from the IAP2 Spectrum of Public Participation, in particular with regards to the concepts of "involvement" (option "a" in the responses) and "consultation" (option "b"). See:

https://cdn.ymaws.com/www.iap2.org/resource/resmgr/foundations_course/IAP2_P2_Spectrum_FINAL.pdf

Please consider only participation mechanisms that the Ministry of Finance, lead budget agency, or central coordinating agency designated by the government to implement participation mechanisms ("the executive") is currently using to allow the public to participate in monitoring the implementation of the annual budget. If the executive has designated a central coordinating agency to implement participation mechanisms throughout the national budget process, researchers may consider these mechanisms. Participation mechanisms used only by line ministries should not be used to answer this question. If there is more than one mechanism used by the executive, please select the deepest or most interactive mechanism that reflects the government's efforts to incorporate citizens' input into the implementation of the annual budget. The participation mechanisms can involve a range of different issues, such as revenue administration, public service delivery, public investment project implementation, including procurement, and the administration of social transfer schemes.

To answer "a," the executive must use open participation mechanisms that involve the public in the implementation of the annual budget. This means that a public process is in place whereby CSOs and/or individual members of the public and government officials interact, and have the opportunity to express their opinions to each other in what can be considered a public dialogue between them (i.e., in-person and online discussion forums). Additionally, the mechanism should be open to any CSO and/or individual members of the public who wish to participate. By selecting this answer, the researcher must present evidence to support the presence of a public dialogue among citizens and government official. Examples include public meetings, online, deliberative exchanges, procurement complaint mechanisms, and social monitoring and dialogue.

Answer "b" applies if an open consultation mechanism is in place whereby members of the public (i.e., individuals and/or CSOs as well as academics, independent experts, policy think tanks, and business organizations) can provide their input on the implementation of the annual budget. This answer applies if the government is using a mechanism that is structured and well established, and not ad-hoc. The researcher must present evidence to support the presence of consultative processes through which the executive seeks out inputs from citizens. Examples include public hearings, surveys, focus groups, report cards, and online platforms that government officials actively manage to solicit inputs.

Answer "c" applies if the executive has established a mechanism or mechanisms to allow citizens to provide input on budget implementation, but:

1) The mechanisms are not structured, happen only on ad-hoc basis, or not regularly.

and/or

2) The executive consults with and/or interacts with, citizens, but there is discretion in who is allowed to participate, and the executive determines fully or partially such selection process by inviting specific groups (for example by making an open call but just to experts from a particular sector, or naming specific organizations). While it is not possible for all citizens and/or CSOs to participate in this or other phases of the budget process, options "a" and "b" apply if the government does not exercise any discretion in determining who is allowed to participate. While there is likely going to be self-selection, it is important that the selection is not made by the executive.

In cases where there is discretion in who is allowed to participate, to select answer choice "c", the researcher must have evidence that the government is holding participation mechanisms that have some sort of public record (held in public, minutes of meetings released to public) so that all CSOs and members of the public can have knowledge of the meeting, who participated, and what was discussed.

Examples include hotlines, Facebook announcements, one-off meetings with NGOs in which there is a public record.

The researcher must present evidence to support selection of a "c" response.

Answer "d" applies if the requirements for a "c" response or above are not met or if the executive does not use public participation mechanisms during the budget implementation stage.

Answer:

d. The requirements for a "c" response or above are not met.

Source:

Comment:

Em São Tomé e Príncipe, não existe a prática de envolvimento dos cidadãos na monitorização da implementação do orçamento.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

129. With regard to the mechanism identified in question 128, does the executive take concrete steps to receive input from vulnerable and underrepresented parts of the population on the implementation of the annual budget?

GUIDELINES:

This question reflects the GIFT principle of "Inclusiveness", and examines the executive's effort to actively reach out to citizens who are from socially vulnerable groups and/or underrepresented in national processes. The emphasis here is on national government's efforts to obtain input from members of the public who are from socially vulnerable groups and/or underrepresented in national processes during the implementation of the annual budget.

To answer "a," the executive must actively seek out individuals from at least one vulnerable and underrepresented community and/or civil society organization representing vulnerable and underrepresented individuals and communities. The researcher must provide evidence to show the government's efforts and actions. The researcher must speak with the relevant government official(s), and subsequently double check with an alternative source, such as representatives from vulnerable/underrepresented groups.

Answer "b" applies if the national executive does not take concrete steps to incorporate vulnerable/underrepresented individuals, or organizations representing them, into participation mechanisms or if the executive does not use public participation mechanisms during the budget implementation stage.

Answer:

b. The requirements for an "a" response are not met.

Source:

Comment:

O executivo não usa qualquer mecanismo para receber contribuições dos cidadãos sobre a implementação do orçamento.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

130. During the implementation of the annual budget, which of the following topics does the executive's engagement with citizens cover?

For the purpose of this question, key topics are considered to be:

- 1. Changes in macroeconomic circumstances**
- 2. Delivery of public services**
- 3. Collection of revenue**
- 4. Implementation of social spending**
- 5. Changes in deficit and debt levels**
- 6. Implementation of public investment projects**

GUIDELINES:

This question reflects the GIFT principles of "Transparency" and "Timeliness". Please consider all of the mechanisms currently used by the executive to promote public participation during the implementation of the annual budget.

Please note that while the public engagement can/may cover other topics -- and for this reason the other questions assessing the executive's engagement with the public during budget implementation can be answered on the basis of engagement on topics other than the six listed above -- for the purpose of answering this question, "key topics" are considered to be ONLY the ones listed above. If the executive's engagement with the public covers topics other than the six listed above, please specify these topics in the comments.

Note also that this question assesses only the coverage of public engagement (i.e., "what issues is the public invited to engage on?") and issues related to the depth of engagement or selectivity of engaged are not dealt with by this question.

If written materials about the public engagement, such as an invitation, do not specify the coverage of the public engagement, but the researcher has personally participated in the engagement, s/he may respond to this question based on firsthand experience of the coverage of the public engagement.

Answer "d" applies if requirements for a "c" response or above are not met or if the executive does not use public participation mechanisms during the budget implementation stage.

Answer:

d. The requirements for a "c" response or above are not met.

Source:

Comment:

Não existe qualquer envolvimento do executivo com os cidadãos na execução do orçamento em nenhum dos tópicos referidos.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

131. When the executive engages with the public, does it provide comprehensive prior information on the process of the engagement, so that the public can participate in an informed manner?

Comprehensive information must include at least three of the following elements:

1. Purpose
2. Scope
3. Constraints
4. Intended outcomes
5. Process and timeline

GUIDELINES:

This question relates to the GIFT principle of "Openness," and addresses whether the executive provides relevant information on the process of the engagement before public participation takes place, in order to help citizens engage effectively. The question addresses whether the "rules of the public engagement" are clearly spelled out, in advance and in detail, so that those members of the public who want to engage know how to do so, in terms of when they can do so, what they are expected to provide input on, by when, to whom, etc. This question does not cover the substance of the engagement, which is covered by questions 127 and 130.

Non-comprehensive information means that the government provides information that includes at least one but less than three of the elements listed above.

Purpose refers to a brief explanation of why the public engagement is being undertaken, including the executive's objectives for its engagement with the public.

Scope refers to what is within the subject matter of the engagement as well as what is outside the subject matter of the engagement. For example, the scope may include how a current policy is administered but exclude the specifics of the policies themselves.

Constraints refers to whether there are any explicit limitations on the engagement. An example of a constraint could be that any policy changes must not cost (or forgo revenue) more than a specific amount or have no net fiscal cost.

Intended outcomes refers to what the executive hopes to achieve as a result of the engagement. Examples of intended outcomes could be revising a policy to better reflect citizen or service-user views or to improve the way in which a particular program is administered.

Process refers to the methods by which the public engagement will take place and the discrete steps in the process. For example, the process may simply be a one-off Internet-based consultation, with a summary published of public inputs and the official response. The process may involve simultaneous or overlapping steps, and may be conducted in one round or in two or more rounds of engagement.

Timeline refers to the specific dates on which the discrete steps in the process will take place, or during which they will be completed, and clear start and end dates for the overall engagement.

Answer "d" applies if the executive does not use public participation mechanisms during the budget implementation or formulation stage.

Answer:

d. The requirements for a "c" response or above are not met.

Source:

Comment:

O executivo não usa qualquer mecanismo de envolvimento do público no processo de elaboração e execução do orçamento.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

132. With regard to the mechanism identified in question 125, does the executive provide the public with feedback on how citizens' inputs have been used in the formulation of the annual budget?

GUIDELINES:

This question reflects the GIFT principles of "Transparency" and "Sustainability", and examines the extent to which the executive provides information to citizens on which public inputs were received, which ones are used in the formulation of the annual budget, and how/why.

By "written record", we mean a document that is produced and released by the lead budget agency (Ministry of Finance, Treasury) that has set up and holds the participation activity.

Answer "a" applies when the executive provides a written document with:

- The inputs (e.g., a written transcript) received from the public and
- A detailed report on how the inputs were used or not used (such report should include information on which inputs were used or not used, why, and how)

Answer "b" applies when the executive provides a written document that includes:

- The inputs (e.g., a written transcript) received from the public and
- A not-so-detailed report, such as a document with a few paragraphs, on how public inputs were used or not used. This document only gives a general idea on how those inputs were used or not used.

Answer "c" applies when the executive provides a written document that includes:

- The inputs (e.g., a written transcript) received from the public or
- A report (being it detailed or not-so-detailed) on how public inputs have been used or not used.

Answer "d" applies if the requirements for a "c" response or above are not met or if the executive does not use public participation mechanisms during the budget formulation stage.

Answer:

d. The requirements for a "c" response or above are not met.

Source:

Comment:

Em São Tomé e Príncipe, o governo não usa qualquer mecanismo para permitir a participação dos cidadãos na fase de formulação do Orçamento anual.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

133. With regard to the mechanism identified in question 128, does the executive provide the public with information on how citizens' inputs have been used to assist in monitoring the implementation of the annual budget?

GUIDELINES:

This question reflects the GIFT principles of "Transparency" and "Sustainability", and examines the extent to which the executive provides information to citizens on which public inputs were received during the implementation of the annual budget, which ones are take into account to improve budget monitoring, and how/why.

By "written record", we mean a document that is produced and released by the lead budget agency (Ministry of Finance, Treasury) that has set up and holds the participation activity.

Answer "a" applies when the executive provides a written document with:

- The inputs (e.g., a written transcript) received from the public and
- A detailed report on how the inputs were used or not used (such report should include information on which inputs were used or not used, why, and how)

Answer "b" applies when the executive provides a written document that includes:

- The inputs received (e.g., a written transcript) from the public and
- A not-so-detailed report, such as a document with a few paragraphs, on how public inputs were used or not used. This document only gives a general idea on how those inputs were or were not taken into account by the executive during budget monitoring.

Answer "c" applies when the executive provides a written document that includes:

- The inputs (e.g., a written transcript) received from the public or
- A report (being it detailed or not-so-detailed) on how public inputs have been used or not used.

Answer "d" applies if the requirements for a "c" response or above are not met or if the executive does not use public participation mechanisms during the budget implementation stage.

Answer:

d. The requirements for a "c" response or above are not met.

Source:

Comment:

Em São Tomé e Príncipe, não existe a prática de envolvimento dos cidadãos na monitorização da implementação do orçamento.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

134. Are participation mechanisms incorporated into the timetable for formulating the Executive's Budget Proposal?

GUIDELINES:

This question reflects the GIFT principles on "Sustainability," "Timeliness" and "Complementarity" and addresses whether the executive is able to link participation mechanisms to the administrative processes that are used to create the annual budget.

Please note that "timetable" refers to a document setting deadlines for submissions from other government entities, such as line ministries or subnational government, to the Ministry of Finance or whatever central government agency is in charge of coordinating the budget's formulation. This document is sometimes referred to as the budget calendar and is the same document referenced in Question 53.

Answer "a" applies if the national executive establishes a clear set of guidelines that enable citizens and civil servants to understand when participation mechanisms should be used to enable citizen inputs to be incorporated into the annual budget. For answer choice "a", the timetable must be available to the public prior to the budget preparation process beginning.

Answer "b" applies if the executive does not establish a clear set of guidelines that enable citizens and civil servants to understand when participation mechanisms should be used to enable citizen inputs to be incorporated into the annual budget or if the executive does not use public participation mechanisms during the budget formulation or implementation stage.

Answer:

b. The requirements for an "a" response are not met.

Source:

<https://www.financas.gov.st/index.php/publicacoes/documentos/category/201-preparacao-do-oge-2022>

<https://www.financas.gov.st/index.php/publicacoes/documentos/file/1335-circular-oge-2022>

Comment:

O executivo não usa qualquer mecanismo para a participação pública dos cidadãos durante a fase de formulação ou implementação do orçamento.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

135. Do one or more line ministries use participation mechanisms through which the public can provide input during the formulation or implementation of the annual budget?**GUIDELINES**

While questions 125 – 134 focus only on participation mechanisms that the Ministry of Finance, lead budget agency, or central coordinating agency currently use to allow the public to participate in the national budget process, this question asks about participation mechanisms used by line ministries to allow the public to participate in national budget processes. Thus, participation mechanisms used by the Ministry of Finance, lead budget agency, or central coordinating agency should not be used to answer this question. If there is more than one mechanism used by a line ministry or if multiple line ministries use participation mechanisms, please select the deepest or most interactive mechanism that reflects the government's efforts to incorporate citizens' input into the formulation and/or implementation of the annual budget.

This question reflects the GIFT principles on "Inclusiveness" and "Timeliness" and assesses the extent to which the participation mechanism(s) used by the executive are truly interactive and involve a two-way conversation between citizens and the executive.

The drafting of this question and its answers are partially drawn from the IAP2 Spectrum of Public Participation, in particular with regards to the concepts of "involvement" (option "a" in the responses) and "consultation" (option "b"). See:

https://cdn.ymaws.com/www.iap2.org/resource/resmgr/foundations_course/IAP2_P2_Spectrum_FINAL.pdf

To answer "a," a line ministry must use open participation mechanisms that involve the public in the formulation or implementation of the annual budget. This means that a public process is in place whereby CSOs and/or individual members of the public and government officials interact, and have the opportunity to express their opinions to each other in what can be considered a public dialogue between them (i.e., in-person and online discussion forums). Additionally, the mechanism should be open to any CSO and/or individual members of the public who wish to participate. By selecting this answer, the researcher must present evidence to support the presence of a public dialogue among citizens and government official. Examples include public meetings and online deliberative exchanges.

Answer "b" applies if an open consultation mechanism is in place whereby members of the public (i.e., individuals and/or CSOs as well as academics, independent experts, policy think tanks, and business organizations) can provide their input in the formulation or implementation of the annual budget. This answer applies if the government is using a mechanism that is structured and well established, and not ad-hoc. The researcher must present evidence to support the presence of consultative processes through which a line ministry seeks out inputs from citizens. Examples include surveys, focus groups, report cards, published policy consultation exercises, and online platforms that government officials actively manage to solicit inputs.

Answer "c" applies if a line ministry has established a mechanism or mechanisms to allow citizens to participate in the budget formulation phase, but:

1) The mechanisms are not structured and happen only on ad-hoc basis, or not regularly.

and/or

2) A line ministry consults with and/or interacts with, citizens, but there is discretion in who is allowed to participate, and the line ministry determines fully or partially such selection process by inviting specific groups (for example by making an open call but just to experts from a particular sector, or naming specific organizations). While it is not possible for all citizens and/or CSOs to participate in this or other phases of the budget process, options "a" and "b" apply if the government does not exercise any discretion in determining who is allowed to participate. While there is likely going to be self-selection, it is important that the selection is not made by the executive.

In cases where there is discretion in who is allowed to participate, to select answer choice "c", there should be some sort of public record (held in public, minutes of meetings released to public) so that all CSOs and individual members of the public can have knowledge of the meeting, who participated, and what

was discussed.

The researcher must present evidence to support selection of a "c" response.

Examples of mechanisms that might qualify as a "c" response include hotlines, Facebook announcements, and one-off meetings with NGOs in which there is a public record.

Answer:

d. The requirements for a "c" response or above are not met.

Source:

Comment:

Nenhum ministério usa qualquer mecanismo para a participação pública dos cidadãos durante a fase de formulação ou implementação do orçamento.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

136. Does the legislature or the relevant legislative committee(s) hold public hearings and/or use other participation mechanisms through which the public can provide input during its public deliberations on the formulation of the annual budget (pre-budget and/or approval stages)?

GUIDELINES:

This question reflects the GIFT principle on "Sustainability," "Transparency," and "Complementarity" and assesses the extent to which the participation mechanism(s) used by the legislature are interactive and involve a two-way conversation between citizens and the legislature, rather than being limited to allowing the public to attend or hear public budget deliberations.

Please consider participation mechanisms that the legislature (both in its whole institution or its relevant budget/public accounts/finance committees) has put in place and is using to allow the public to participate in their deliberations on the annual budget. This includes deliberations during the pre-budget phase (i.e., when the executive is still in the process of formulating the draft budget) and the budget discussions after the budget has been tabled to parliament and before it is approved. In the comment box, please specify during which stage of the budget cycle the legislature has put in place a public participation mechanism.

Mechanisms through which members of the public reach out to individual Members of Parliament as opposed to the legislature (both in its whole institution or its relevant budget/public accounts/finance committees) or unofficial hearings organized by a subset of committee members should not be considered in answering this question.

If there is more than one mechanism, please select a mechanism that best shows/reflects the legislature's efforts to incorporate citizens into the formulation of the annual budget. The participation mechanisms can involve a range of different issues, such as revenues, policy selection, and macro-fiscal planning (please note that the issue of coverage is covered in a subsequent question).

To answer "a," the legislature must hold public hearings where citizens are allowed to testify. This answer applies only if the legislature does not exercise discretion in determining which citizens and/or CSOs can testify (for example, participation takes place on a first-come-first-served basis).

Answer "b" should be selected if the following applies:

- *The legislature holds public hearings on the budget;*
- *Testimony is not allowed from members of the public or CSOs; but*
- *There are other means used by the legislature to receive and collect views from citizens and CSOs on the budget, and the legislature does not exercise discretion in determining which citizens and/or CSOs can provide input. The researcher must provide evidence to support the presence of those alternative processes through which the legislature seeks inputs from citizens. For example, there should be a public record indicating that views from citizens and the public were sought.*

Answer "c" should be selected if the following applies:

- The legislature holds public hearings on the budget;
- Testimony is not allowed from members of the public or CSOs;
- No other means are used by the legislature to receive and collect views/input from citizens and CSOs on the budget, but
- The legislature invites a few individuals/groups to provide input (through public hearings or elsewhere)
- The legislature has a provision (via standing orders or in law) through which the public can submit their inputs, and members of the public or CSOs actively use it to submit opinions on the budget.

Answer "d" applies if the requirements for a "c" response or above are not met or if the legislature does not use public participation mechanisms during its deliberations on the annual budget

Answer:

c. Yes, public hearings on the budget are held. No testimony from the public is provided during the public hearings, and there are no other mechanisms through which public contributions are received, but the legislature invites specific individuals or groups to testify or provide input (participation is not, in practice, open to everyone).

Source:

Comment:

Os debates parlamentares sobre Orçamento de Estado são abertos ao público, mas, não existe, da parte da Assembleia Nacional (Poder Legislativo), qualquer mecanismo para a participação pública dos cidadãos durante as suas deliberações a formulação do orçamento.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

IBP Comment

During an IBP consistency check, to ensure methodological and cross-country consistency, and after a new review and in consultation with the research team, this answer is adjusted from "D" to "C", given that per the researcher's comment: the parliamentary debates on the State Orçamento are open to the public.

137. During the legislative deliberations on the annual budget (pre-budget or approval stages), which of the following key topics does the legislature's (or relevant legislative budget committee) engagement with citizens cover?

For the purpose of this question, key topics are considered to be:

1. Macroeconomic issues
2. Revenue forecasts, policies, and administration
3. Social spending policies
4. Deficit and debt levels
5. Public investment projects
6. Public services

GUIDELINES:

This question reflects the GIFT principles of "Transparency" and "Timeliness". Please consider the range of mechanisms currently used by the legislature to promote public participation during legislative deliberations on the annual budget.

Please note that while the public engagement can/may cover other topics, for the purpose of answering this question, "key topics" are considered to be only the ones listed above. If the legislature's engagement with the public covers topics other than the six listed above, please specify these topics in the comments.

Note also that this question assesses only the coverage of public engagement (i.e., "what issues is the public invited to engage on?") and issues related to the depth of engagement or selectivity of engaged are not dealt with by this question.

If written materials about the public engagement, such as an invitation, do not specify the coverage of the public engagement, but the researcher has personally participated in the engagement, s/he may respond to this question based on firsthand experience of the coverage of the public engagement.

Answer "d" applies if the requirements for a "c" response or above are not met or if the legislature does not use public participation mechanisms during its deliberations on the annual budget.

Answer:

d. The requirements for a "c" response or above are not met.

Source:

Comment:

A Assembleia Nacional (Poder legislativo) não usa qualquer mecanismo de participação pública durante as suas deliberações sobre o orçamento anual.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

138. Does the legislature provide feedback to the public on how citizens' inputs have been used during legislative deliberations on the annual budget?

GUIDELINES:

This question reflects the GIFT principles of "Transparency" and "Sustainability", and examines the extent to which the legislature provides information to citizens on which public inputs were received and how inputs were used during legislative deliberations (please note that these deliberations can refer to the pre-budget and approval phases). By "written record" in this question, we mean a document that is produced and released by the legislature.

Answer "a" applies when the legislature provides a written document with:

- *The inputs received from the public (e.g., a written transcript) and*
- *A detailed report on how the inputs were used or not used (such report should include information on which inputs were used or not used, why, and how).*

Answer "b" applies when the legislature provides a written document that includes:

- *The inputs received from the public (e.g., a written transcript) and*
- *A not-so-detailed report on how public inputs were used or not used. This document only gives a general idea on how those inputs were used or not used in legislative deliberations on the annual budget (please note that these deliberations refer to the pre-budget and approval phases).*

Answer "c" applies when the legislature makes available a video recording of the relevant legislative session or provides a written document that includes:

- *The inputs received from the public (e.g., a written transcript) or*
- *A report (being it detailed or not-so-detailed) on how public inputs have been used or not used.*

Answer "d" applies if the requirements for a "c" response or above are not met or if the legislature does not use public participation mechanisms during its deliberations on the annual budget.

Answer:

d. The requirements for a "c" response or above are not met.

Source:

Comment:

Não existe, da parte da Assembleia Nacional (Poder Legislativo), qualquer mecanismo para a participação pública dos cidadãos durante as suas deliberações a formulação do orçamento.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

139. Does the legislature hold public hearings and/or use other participation mechanisms through which the public can provide input during its public deliberations on the Audit Report?

GUIDELINES:

This question reflects the GIFT principle on "Sustainability," "Transparency," and "Complementarity" and assesses the extent to which the participation mechanism(s) used by the legislative are interactive and involve a two-way conversation between citizens and the legislature, rather than being limited to allowing the public to attend or hear public budget deliberations.

A key constitutional role of the legislature in almost all countries is to oversee the government's management of public resources. While the Supreme Audit Institution is responsible for checking the government's accounts and publishing the outcome of their audits, for accountability purposes it is essential that the legislature reviews and scrutinizes those reports, and checks on whether the executive is taking the appropriate corrective actions based on the Supreme Audit Institution's recommendations.

Holding public hearings to review audit findings allows the public to learn more about how the government has managed its resources for the budget years that have ended, and demand accountability in case of mismanagement and irregularities. Reviewing and discussing those reports in public is therefore a key responsibility of a legislature.

Please note that by "Audit Report" we refer to the same audit report assessed in the transparency section of this Survey, i.e., one of the eight key budget documents that all governments (in this case, the Supreme Audit Institution) must produce, according to best practice.

Please consider participation mechanisms that the legislature (both in its whole institution or its relevant budget/public accounts/finance committees) have put in place and using to allow the public to participate in their deliberations on the Audit Report.

Mechanisms through which members of the public reach out to individual members of parliament as opposed to the legislature (both in its whole institution or its relevant budget/public accounts/finance committees) or unofficial hearings organized by a subset of committee members should not be considered in answering this question.

To answer "a," the national legislature must hold public hearings where citizens are allowed to testify. This answer applies only if the legislature does not exercise discretion in determining which citizens and/or CSOs can testify (for example, participation takes place on a first-come-first-served basis).

Answer "b" should be selected if the following applies:

- *The legislature holds public hearings on the budget;*
- *No testimony is allowed from the public; BUT*
- *There are other means used by the legislature to receive and collect views from citizens and CSOs on the budget, and the legislature does not exercise discretion in determining which citizens and/or CSOs can provide input. The researcher must provide evidence to support the presence of those alternative processes through which the legislature seeks inputs from citizens. For example, there should be a public record indicating that views from citizens and the public were sought.*

Answer "c" should be selected if the following applies:

- *The legislature holds public hearings on the budget;*
- *No testimony is allowed from the public;*
- *No other means are used by the legislature to receive and collect views/input from citizens and CSOs on the budget, BUT*
- *The legislature invites a few individuals/groups to provide input (through public hearings or elsewhere)*

Answer "d" applies if the requirements for a "c" response or above are not met or if the legislature does not use public participation mechanisms during its deliberations on the Audit Report.

Answer:

d. The requirements for a "c" response or above are not met.

Source:

Comment:

A Assembleia Nacional não usa mecanismos de participação pública durante suas deliberações sobre o Relatório de Auditoria. O último Relatório da Conta Geral do Estado publicado no site do Tribunal é referente ao ano fiscal de 2017 e não se verificou qualquer envolvimento dos cidadãos durante as deliberações da Assembleia Nacional.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

140. Does the Supreme Audit Institution (SAI) maintain formal mechanisms through which the public can suggest issues/topics to include in the SAI's audit program (for example, by bringing ideas on agencies, programs, or projects that could be audited)?

GUIDELINES:

This question assesses whether the Supreme Audit Institution (SAI) has established mechanisms through which the public can provide suggestions on issues/topics to be included in its audit program. When deciding its audit agenda, the SAI may undertake audits for a sample of agencies, projects, and programs in the country; and such a selection could be based on complaints and suggestions made by members of the public. To receive such suggestions, the SAI may create formal mechanisms, like setting up a website, hotline, or office (or assigning staff to liaise with the public).

Please note that formal mechanisms that do not explicitly seek the public's input in the audit program (such as general comment submission boxes on the SAI's website) should not be considered for this question.

Answer:

b. The requirements for an "a" response are not met.

Source:

Comment:

O Tribunal de Contas não possui qualquer mecanismo por via do qual possa haver a participação pública sobre nas suas auditorias.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

141. Does the Supreme Audit Institution (SAI) provide the public with feedback on how citizens' inputs have been used to determine its audit program?

GUIDELINES:

This question reflects the GIFT principles of "Transparency" and "Sustainability", and examines the extent to which the Supreme Audit Institution provides information to citizens on which public inputs were received, which ones are used to determine the Supreme Audit Institution's audit program. By "written record" in this question, we mean a document that is produced and released by the Supreme Audit Institution.

Answer "a" applies when the Supreme Audit Institution provides a written document with:

- *The inputs received from the public and*

- A detailed report on how the inputs were used or not used (such report should include information on which inputs were used or not used, why, and how).

Answer "b" applies when the SAI provides a written document that includes:

- The inputs received from the public and
- A not-so-detailed report on how public inputs were used or not used. This document only gives a general idea on how those inputs were used or not used to determine the SAI's annual audit program.

Answer "c" applies when the SAI provides a written document that includes:

- The received from the public or
- A report (being it detailed or not-so-detailed) on how public inputs have been used or not used.

Answer "d" applies if requirements for a "c" response or above are not met or if maintain formal mechanisms through which the public can suggests issues/topics to include in the SAI's audit program.

Answer:

d. The requirements for a "c" response or above are not met.

Source:

Comment:

O Tribunal de Contas não possui qualquer mecanismo por via do qual possa haver a participação pública nas suas auditorias. Logo, não pode fornecer feedback sobre a contribuição dos cidadãos.

Peer Reviewer

Opinion: Agree

Government Reviewer

Opinion: Agree

142. Does the Supreme Audit Institution (SAI) maintain formal mechanisms through which the public can contribute to audit investigations (as respondents, witnesses, etc.)?

GUIDELINES:

This question mirrors question 140, but instead of covering public assistance in formulating the SAI's audit program, it focuses on whether the Supreme Audit Institution has established mechanisms through which the public can participate in audit investigations. In addition to seeking public input to determine its audit agenda, the SAI may wish to provide formal opportunities for the public and civil society organizations to participate in the actual audit investigations, as witnesses or respondents.

Answer:

b. The requirements for an "a" response are not met.

Source:

Comment:

No Tribunal de Contas de São Tomé e Príncipe não existe quaisquer mecanismos por meio dos quais os cidadãos possam contribuir para as investigações de auditoria.

Peer Reviewer

Opinion: Agree

Government Reviewer
Opinion: Agree