

Overview



Transparency:

21 /100

(Open Budget Index score)



Public
Participation:

22 /100



Budget Oversight:

55 /100

About the survey

Government budget decisions – what taxes to levy, what services to provide, and how much debt to take on – affect how equal a society is and the well-being of its people, including whether the most disadvantaged will have real opportunities for a better life. It is critical that governments inform and engage the public on these vital decisions that impact their lives.

The Open Budget Survey (OBS) is the world's only independent, comparative and fact-based research instrument that uses internationally accepted criteria to assess public access to central government budget information; formal opportunities for the public to participate in the national budget process; and the role of budget oversight institutions such as the legislature and auditor in the budget process.

The survey helps local civil society assess and confer with their government on the reporting and use of public funds. This 7th edition of the OBS covers 117 countries.

Visit www.internationalbudget.org/open-budget-survey for more information, including the full OBS methodology, the 2019 Global Report, findings for all surveyed countries, and the Data Explorer.

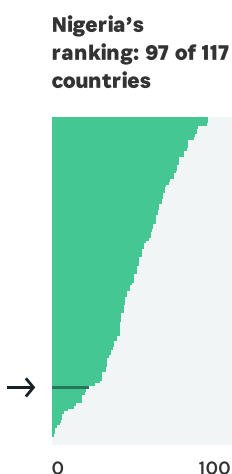


Transparency

This part of the OBS measures public access to information on how the central government raises and spends public resources. It assesses the online availability, timeliness, and comprehensiveness of eight key budget documents using 109 equally weighted indicators and scores each country on a scale of 0 to 100. A transparency score of 61 or above indicates a country is likely publishing enough material to support informed public debate on the budget.

Nigeria has a transparency score of **21** (out of 100).

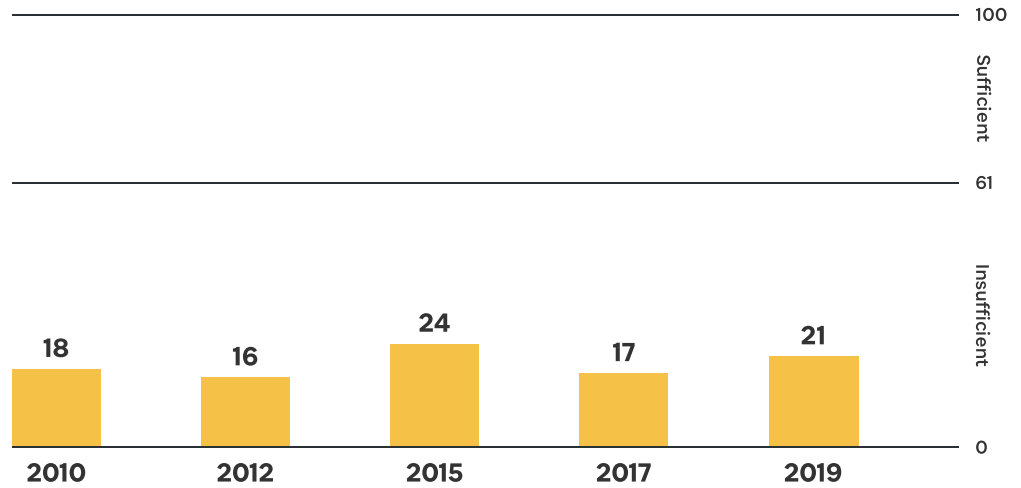
Transparency in Nigeria compared to others



| | |
|---------------------|-----------|
| Global Average | 45 |
| Ghana | 54 |
| Sierra Leone | 39 |
| Liberia | 38 |
| São Tomé e Príncipe | 24 |
| Nigeria | 21 |
| Equatorial Guinea | 5 |
| Gambia | 4 |

0 Insufficient 61 Sufficient 100

How has the transparency score for Nigeria changed over time?



Public availability of budget documents in Nigeria

- Available to the Public
- Published Late, or Not Published Online, or Produced for Internal Use Only
- ⊘ Not Produced

| Document | 2010 | 2012 | 2015 | 2017 | 2019 |
|-----------------------------|------|------|------|------|------|
| Pre-Budget Statement | ● | ● | ● | ● | ● |
| Executive's Budget Proposal | ● | ● | ● | ● | ● |
| Enacted Budget | ● | ● | ● | ● | ● |
| Citizens Budget | ● | ⊘ | ● | ● | ● |
| In-Year Reports | ● | ● | ● | ● | ● |
| Mid-Year Review | ● | ● | ● | ⊘ | ● |
| Year-End Report | ● | ● | ● | ● | ● |
| Audit Report | ● | ● | ● | ● | ● |

How comprehensive is the content of the key budget documents that Nigeria makes available to the public?

- 61-100 / 100
- 41-60 / 100
- 1-40 / 100

| Key budget document | Document purpose and contents | Fiscal year assessed | Document content score |
|-----------------------------|---|----------------------|------------------------|
| Pre-Budget Statement | Discloses the broad parameters of fiscal policies in advance of the Executive's Budget Proposal; outlines the government's economic forecast, anticipated revenue, expenditures, and debt. | 2019 | Published Late |
| Executive's Budget Proposal | Submitted by the executive to the legislature for approval; details the sources of revenue, the allocations to ministries, proposed policy changes, and other information important for understanding the country's fiscal situation. | 2019 | 20 |
| Enacted Budget | The budget that has been approved by the legislature. | 2018 | 84 |
| Citizens Budget | A simpler and less technical version of the government's Executive's Budget Proposal or the Enacted Budget, designed to convey key information to the public. | 2018 | 59 |
| In-Year Reports | Include information on actual revenues collected, actual expenditures made, and debt incurred at different intervals; issued quarterly or monthly. | 2017 & 2018 | Published Late |
| Mid-Year Review | A comprehensive update on the implementation of the budget as of the middle of the fiscal year; includes a review of economic assumptions and an updated forecast of budget outcomes. | 2018 | Internal Use |
| Year-End Report | Describes the situation of the government's accounts at the end of the fiscal year and, ideally, an evaluation of the progress made toward achieving the budget's policy goals. | 2017 | 38 |
| Audit Report | Issued by the supreme audit institution, this document examines the soundness and completeness of the government's year-end accounts. | 2016 | Published Late |

Nigeria's transparency score of **21** in the OBS 2019 is near its score in 2017.

What changed in OBS 2019?

Nigeria has increased the availability of budget information by:

- Publishing the Citizens Budget online.
- Increasing the information provided in the Enacted Budget.

However, Nigeria has decreased the availability of budget information by:

- Failing to publish the Audit Report online in a timely manner.

Recommendations

Nigeria should prioritize the following actions to improve budget transparency:

- Publish the Pre-Budget Statement, In-Year Reports, Mid-Year Review, and Audit Report online in a timely manner. The Pre-Budget Statement should be published online at least one month before the Executive's Budget Proposal is presented to the National Assembly. In-Year Reports and the Mid-Year Review should be published online within three months of the end of the reporting period. The Audit Report should be published online within 18 months after the end of the fiscal year.
- Including in the Executive's Budget Proposal expenditure and revenue information. This includes multi-year estimates of expenditure and revenue, as well as estimates of expenditure and revenue for more than one year prior to the budget year.
- Include in the Year-End Report performance information and detailed actual outcomes for expenditures.
- Improve the comprehensiveness of the Citizens Budget.
- Publish key budget information online in easy-to-access machine-readable formats.



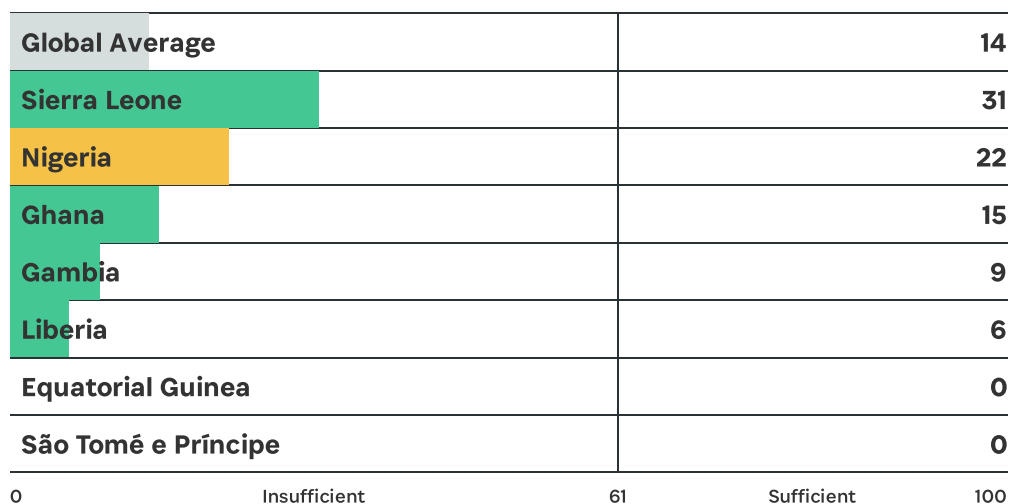
Public Participation

Transparency alone is insufficient for improving governance. Inclusive public participation is crucial for realizing the positive outcomes associated with greater budget transparency.

The OBS also assesses the formal opportunities offered to the public for meaningful participation in the different stages of the budget process. It examines the practices of the central government’s executive, the legislature, and the supreme audit institution (SAI) using 18 equally weighted indicators, aligned with the Global Initiative for Fiscal Transparency’s **Principles of Public Participation in Fiscal Policies** [↗](#), and scores each country on a scale from 0 to 100.

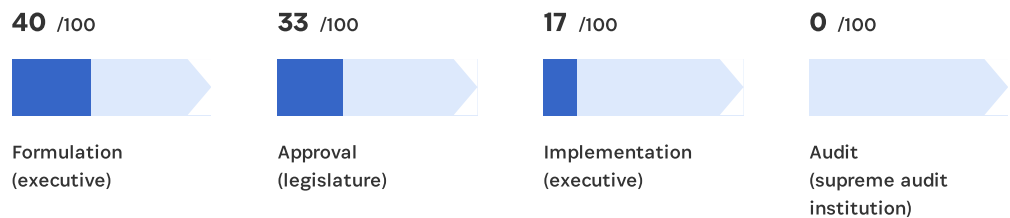
Nigeria has a public participation score of **22** (out of 100).

Public participation in Nigeria compared to others



For more information, see [here](#) [↗](#) for innovative public participation practices around the world.

Extent of opportunities for public participation in the budget process



few: 0 - 40; limited: 41 - 60; adequate: 61 - 100

Recommendations

Nigeria's Budget Office of the Federation has established public consultations during budget formulation and e-consultations during budget implementation but, to further strengthen public participation in the budget process, should also prioritize the following actions:

- Expand mechanisms during budget formulation and implementation that engage any civil society organization or member of the public who wishes to participate.
- Actively engage with vulnerable and underrepresented communities, directly or through civil society organizations representing them.

Nigeria's National Assembly has established public hearings related to the approval of the annual budget, but should also prioritize the following actions:

- Allow any member of the public or any civil society organization to testify during the National Assembly's hearings on the budget proposal prior to its approval. This should build upon previous outreach efforts by the National Assembly to collect public input at the hearings on the annual budget.
- Allow members of the public or civil society organizations to testify during its hearings on the Audit Report.

Nigeria's Office of the Auditor-General for the Federation should prioritize the following actions to improve public participation in the budget process:

- Establish formal mechanisms for the public to assist in developing its audit program and to contribute to relevant audit investigations.

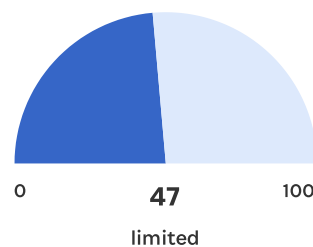


Budget Oversight

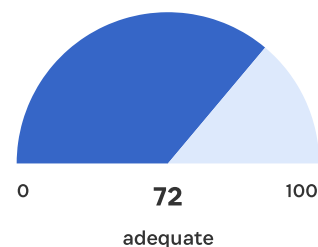
The OBS also examines the role that legislatures and supreme audit institutions (SAIs) play in the budget process and the extent to which they provide oversight; each country is scored on a scale from 0 to 100 based on 18 equally weighted indicators. In addition, the survey collects supplementary information on independent fiscal institutions (see Box).

The legislature and supreme audit institution in Nigeria, together, provide limited oversight during the budget process, with a composite oversight score of **55** (out of 100). Taken individually, the extent of each institution's oversight is shown below:

Legislative oversight



Audit oversight



weak: 0 - 40; limited: 41 - 60; adequate: 61 - 100

Recommendations

Nigeria's National Assembly provides limited oversight during the planning stage of the budget cycle and limited oversight during the implementation stage. To improve oversight, the following actions should be prioritized:

- The Executive's Budget Proposal should be submitted to legislators at least two months before the start of the budget year.
- Legislative committees should examine the Executive's Budget Proposal and publish reports with their analysis online.
- The legislature should approve the Executive's Budget Proposal before the start of the budget year.
- A legislative committee should examine in-year budget implementation and publish reports with their findings online.

- In practice, ensure the legislature is consulted before the executive reduces spending due to revenue shortfalls.
- A legislative committee should examine the Audit Report and publish a report with their findings online.

To strengthen independence and improve audit oversight by the Nigeria Office of the Auditor-General for the Federation, the following actions are recommended:

- Ensure the supreme audit institution has adequate funding to perform its duties, as determined by an independent body (e.g., the legislature or judiciary).
- Ensure audit processes are reviewed by an independent agency.

The emerging practice of establishing independent fiscal institutions

Nigeria's independent fiscal institution (IFI) is the National Assembly Budget and Research Office. Its independence is not set in law, and it reports to the legislature.

**The indicators for IFIs are *not* scored*

Methodology

- Only documents published and events, activities, or developments that took place through 31 December 2018 were assessed in the OBS 2019.
- The survey is based on a questionnaire completed in each country by an independent budget expert:
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- To further strengthen the research, each country's draft questionnaire is also reviewed by an anonymous independent expert, and in Nigeria by a representative of the Budget Office of the Federation.