Government budget decisions – what taxes to levy, what services to provide, and how much debt to take on – have important consequences for all people in society. When governments provide information and meaningful channels for the public to engage in these decisions, we can better ensure public money is spent on public interests.

The Open Budget Survey (OBS) is the world’s only independent, comparative and fact-based research instrument that uses internationally accepted criteria to assess public access to central government budget information; formal opportunities for the public to participate in the national budget process; and the role of budget oversight institutions, such as legislatures and national audit offices, in the budget process.

The survey helps local civil society assess and confer with their government on the reporting and use of public funds. This 8th edition of the OBS covers 120 countries.

Visit [www.internationalbudget.org/open-budget-survey](http://www.internationalbudget.org/open-budget-survey) for more information, including the full OBS methodology, the 2021 Global and Regional Reports, findings for all surveyed countries, and the Data Explorer.
Transparency

This part of the OBS measures public access to information on how the central government raises and spends public resources. It assesses the **online availability, timeliness, and comprehensiveness** of eight key budget documents using 109 equally weighted indicators and scores each country on a scale of 0 to 100. **A transparency score of 61 or above indicates a country is likely publishing enough material to support informed public debate on the budget.**

Niger has a transparency score of **27** (out of 100).

### Transparency in Niger compared to others

<table>
<thead>
<tr>
<th>Country</th>
<th>Transparency Score</th>
</tr>
</thead>
<tbody>
<tr>
<td>Global Average</td>
<td>45</td>
</tr>
<tr>
<td>Benin</td>
<td>65</td>
</tr>
<tr>
<td>Côte d'Ivoire</td>
<td>47</td>
</tr>
<tr>
<td>Dem. Rep. of Congo</td>
<td>42</td>
</tr>
<tr>
<td>Senegal</td>
<td>40</td>
</tr>
<tr>
<td>Cameroon</td>
<td>34</td>
</tr>
<tr>
<td>Burkina Faso</td>
<td>31</td>
</tr>
<tr>
<td>Niger</td>
<td>27</td>
</tr>
<tr>
<td>Mali</td>
<td>8</td>
</tr>
<tr>
<td>Chad</td>
<td>6</td>
</tr>
</tbody>
</table>

Niger's ranking: 97 of 120 countries
How has the transparency score for Niger changed over time?

<table>
<thead>
<tr>
<th>Year</th>
<th>Score</th>
</tr>
</thead>
<tbody>
<tr>
<td>2010</td>
<td>3</td>
</tr>
<tr>
<td>2012</td>
<td>4</td>
</tr>
<tr>
<td>2015</td>
<td>17</td>
</tr>
<tr>
<td>2017</td>
<td>0</td>
</tr>
<tr>
<td>2019</td>
<td>17</td>
</tr>
<tr>
<td>2021</td>
<td>27</td>
</tr>
</tbody>
</table>

Public availability of budget documents in Niger

<table>
<thead>
<tr>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
<th></th>
</tr>
</thead>
<tbody>
<tr>
<td>Pre-Budget Statement</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
</tr>
<tr>
<td>Executive's Budget Proposal</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
</tr>
<tr>
<td>Enacted Budget</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
</tr>
<tr>
<td>Citizens Budget</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
</tr>
<tr>
<td>In-Year Reports</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
</tr>
<tr>
<td>Mid-Year Review</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
</tr>
<tr>
<td>Year-End Report</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
</tr>
<tr>
<td>Audit Report</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
<td>✗</td>
</tr>
</tbody>
</table>

KEY
- Available to the Public
- Published Late, or Not Published Online, or Produced for Internal Use Only
- Not Produced
How comprehensive is the content of the key budget documents that Niger makes available to the public?

<table>
<thead>
<tr>
<th>Key budget document</th>
<th>Document purpose and contents</th>
<th>Fiscal year assessed</th>
<th>Document content score</th>
</tr>
</thead>
<tbody>
<tr>
<td>Pre-Budget Statement</td>
<td>Discloses the broad parameters of fiscal policies in advance of the Executive's Budget Proposal; outlines the government's economic forecast, anticipated revenue, expenditures, and debt.</td>
<td>2021</td>
<td>72</td>
</tr>
<tr>
<td>Executive's Budget Proposal</td>
<td>Submitted by the executive to the legislature for approval; details the sources of revenue, the allocations to ministries, proposed policy changes, and other information important for understanding the country's fiscal situation.</td>
<td>2021</td>
<td>20</td>
</tr>
<tr>
<td>Enacted Budget</td>
<td>The budget that has been approved by the legislature.</td>
<td>2020</td>
<td>72</td>
</tr>
<tr>
<td>Citizens Budget</td>
<td>A simpler and less technical version of the government's Executive's Budget Proposal or the Enacted Budget, designed to convey key information to the public.</td>
<td>2020</td>
<td>Not Produced</td>
</tr>
<tr>
<td>In-Year Reports</td>
<td>Include information on actual revenues collected, actual expenditures made, and debt incurred at different intervals; issued quarterly or monthly.</td>
<td>2020</td>
<td>63</td>
</tr>
<tr>
<td>Mid-Year Review</td>
<td>A comprehensive update on the implementation of the budget as of the middle of the fiscal year; includes a review of economic assumptions and an updated forecast of budget outcomes.</td>
<td>2020</td>
<td>Internal Use</td>
</tr>
<tr>
<td>Year-End Report</td>
<td>Describes the situation of the government's accounts at the end of the fiscal year and, ideally, an evaluation of the progress made toward achieving the budget's policy goals.</td>
<td>2019</td>
<td>26</td>
</tr>
<tr>
<td>Audit Report</td>
<td>Issued by the supreme audit institution, this document examines the soundness and completeness of the government's year-end accounts.</td>
<td>2019</td>
<td>Not Produced</td>
</tr>
</tbody>
</table>

Niger’s transparency score of 27 in the OBS 2021 is moderately higher than its score in 2019.

What changed in OBS 2021?

Niger has increased the availability of budget information by:
• Publishing the Year-End Report online.
• Publishing the Enacted Budget online in a timely manner.

**Recommendations**

Niger should prioritize the following actions to improve budget transparency:

• Publish the Mid-Year Review online in a timely manner.
• Produce the Citizens Budget and Audit Report, and publish them online in a timely manner.
• Include in the Executive's Budget Proposal information on expenditures and revenues for at least two years beyond the current budget year; information related to the composition of total debt outstanding for the budget year; and information that shows how new policy proposals will affect expenditures and revenues. In addition, estimates of transfers to public corporations, quasi-fiscal activities, and expenditure arrears should be presented.
• Include in the Year-End Report comparisons between initial borrowing estimates and actual outcomes, comparisons between planned nonfinancial outcomes and actual outcomes, and comparisons between the original macroeconomic forecast and actual outcomes.
Public Participation

The OBS assesses the formal opportunities offered to the public for meaningful participation in the different stages of the budget process. It examines the practices of the central government’s executive, the legislature, and the supreme audit institution (SAI) using 18 equally weighted indicators, aligned with the Global Initiative for Fiscal Transparency’s Principles of Public Participation in Fiscal Policies, and scores each country on a scale from 0 to 100.

Niger has a public participation score of 0 (out of 100).

Public participation in Niger compared to others

<table>
<thead>
<tr>
<th>Country</th>
<th>Score</th>
</tr>
</thead>
<tbody>
<tr>
<td>Global Average</td>
<td>14</td>
</tr>
<tr>
<td>Dem. Rep. of Congo</td>
<td>35</td>
</tr>
<tr>
<td>Benin</td>
<td>28</td>
</tr>
<tr>
<td>Cameroon</td>
<td>11</td>
</tr>
<tr>
<td>Mali</td>
<td>7</td>
</tr>
<tr>
<td>Chad</td>
<td>4</td>
</tr>
<tr>
<td>Côte d’Ivoire</td>
<td>4</td>
</tr>
<tr>
<td>Senegal</td>
<td>4</td>
</tr>
<tr>
<td>Niger</td>
<td>0</td>
</tr>
<tr>
<td>Burkina Faso</td>
<td>0</td>
</tr>
</tbody>
</table>

For more information, see here for innovative public participation practices around the world.
Extent of opportunities for public participation in the budget process

Recommendations

To further strengthen public participation in the budget process, Niger's Ministry of Finance should prioritize the following actions:

- Pilot mechanisms to engage the public during budget formulation and to monitor budget implementation.
- Actively engage with vulnerable and underrepresented communities, directly or through civil society organizations representing them.

Niger's National Assembly should prioritize the following actions:

- Allow members of the public or civil society organizations to testify during its hearings on the budget proposal prior to its approval.
- Allow members of the public or civil society organizations to testify during its hearings on the Audit Report.

Niger's Court of Accounts should prioritize the following actions to improve public participation in the budget process:

- Establish formal mechanisms for the public to assist in developing its audit program and to contribute to relevant audit investigations.
Budget Oversight

The OBS examines the role that legislatures and supreme audit institutions (SAIs) play in the budget process and the extent to which they provide oversight; each country is scored on a scale from 0 to 100 based on 18 equally weighted indicators. In addition, the survey collects supplementary information on independent fiscal institutions (see Box).

The legislature and supreme audit institution in Niger, together, provide limited oversight during the budget process, with a composite oversight score of 43 (out of 100). Taken individually, the extent of each institution's oversight is shown below:

**Legislative oversight**

<table>
<thead>
<tr>
<th>Score</th>
<th>Key</th>
</tr>
</thead>
<tbody>
<tr>
<td>0-42</td>
<td>Limited</td>
</tr>
<tr>
<td>43-100</td>
<td>Adequate</td>
</tr>
</tbody>
</table>

**Audit oversight**

<table>
<thead>
<tr>
<th>Score</th>
<th>Key</th>
</tr>
</thead>
<tbody>
<tr>
<td>0-45</td>
<td>Limited</td>
</tr>
<tr>
<td>46-100</td>
<td>Adequate</td>
</tr>
</tbody>
</table>

**Recommendations**

Niger's National Assembly provides adequate oversight during the planning stage of the budget cycle and weak oversight during the implementation stage. To improve oversight, the following actions should be prioritized:

- A legislative committee should examine in-year budget implementation and publish reports with their findings online.

- In practice, ensure the National Assembly is consulted before the executive shifts funds specified in the Enacted Budget between administrative units; spends any unanticipated revenue; or reduces spending due to revenue shortfalls during the budget year.
A legislative committee should examine the Audit Report and publish a report with their findings online.

To strengthen independence and improve audit oversight by Niger's Court of Accounts, the following actions are recommended:

- Ensure the Court of Accounts has adequate funding to perform its duties, as determined by an independent body (e.g., the legislature or judiciary).
- Ensure audit processes are reviewed by an independent agency.

The emerging practice of establishing independent fiscal institutions

Niger does not have an independent fiscal institution (IFI). IFIs are increasingly recognized as valuable independent and nonpartisan information providers to the Executive and/or Parliament during the budget process.

*These indicators are *not* scored in the Open Budget Survey.
Methodology

- Only documents published and events, activities, or developments that took place through 31 December 2020 were assessed in the OBS 2021.

- The survey is based on a questionnaire completed in each country by an independent budget expert:
  Hassane Boukar
  Alternative Espaces Citoyens (AEC)
  72 Rue Ci 47 Cité Poudrière, BP 10948 Niamey, Niger
  hassane.boukar@gmail.com

- To further strengthen the research, each country’s draft questionnaire is also reviewed by an anonymous independent expert.