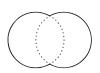
Albania

Overview



Transparency:

57/100

(Open Budget Index score)



Public Participation:

9/100



Budget Oversight:

67/100

About the survey

Government budget decisions – what taxes to levy, what services to provide, and how much debt to take on – have important consequences for all people in society. When governments provide information and meaningful channels for the public to engage in these decisions, we can better ensure public money is spent on public interests.

The Open Budget Survey (OBS) is the world's only independent, comparative and fact-based research instrument that uses internationally accepted criteria to assess public access to central government budget information; formal opportunities for the public to participate in the national budget process; and the role of budget oversight institutions, such as legislatures and national audit offices, in the budget process.

The survey helps local civil society assess and confer with their government on the reporting and use of public funds. This 9th edition of the OBS covers 125 countries.

Visit <u>www.internationalbudget.org/open-budget-survey</u> for more information, including the full OBS methodology, the 2023 Global Report, findings for all surveyed countries, and the Data Explorer.



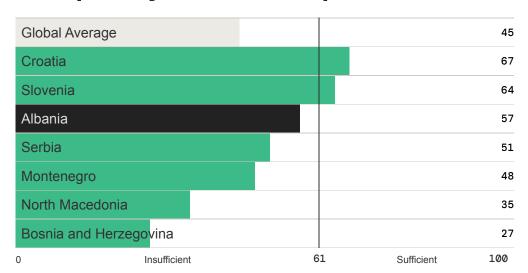
Transparency

This part of the OBS measures public access to information on how the central government raises and spends public resources. It assesses the **online** availability, timeliness, and comprehensiveness of eight key budget documents using 109 equally weighted indicators and scores each country on a scale of 0 to 100. A transparency score of 61 or above indicates a country is likely publishing enough material to support informed public debate on the budget.

Albania has a transparency score of **57** (out of 100).

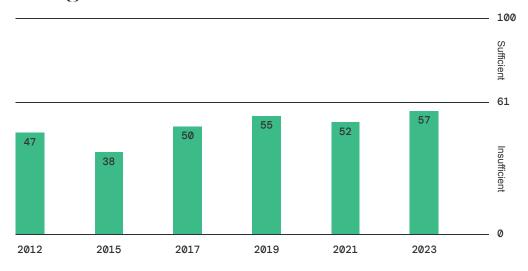
Transparency in Albania compared to others



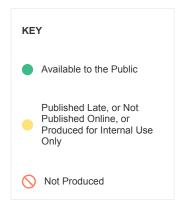




How has the transparency score for Albania changed over time?



Public availability of budget documents in Albania



Document	2012	2015	2017	2019	2021	2023
Pre-Budget Statement	•		•		•	•
Executive's Budget Proposal	•		•			
Enacted Budget	•					
Citizens Budget	\Diamond	\Diamond				
In-Year Reports	•	•	•	•	•	•
Mid-Year Review	\Diamond	\Diamond	\Diamond			
Year-End Report			•		•	•
Audit Report	•	•	•	•		•



How comprehensive is the content of the key budget documents that Albania makes available to the public?

KEY
61-100 / 100
<pre>41-60 / 100</pre>
1 -40 / 100

Key budget document	Document purpose and contents	Fiscal year assessed	Document content score
Pre-Budget Statement	Discloses the broad parameters of fiscal policies in advance of the Executive's Budget Proposal; outlines the government's economic forecast, anticipated revenue, expenditures, and debt.	2023	95
Executive's Budget Proposal	Submitted by the executive to the legislature for approval; details the sources of revenue, the allocations to ministries, proposed policy changes, and other information important for understanding the country's fiscal situation.	2023	59
Enacted Budget	The budget that has been approved by the legislature.	2023	95
Citizens Budget	A simpler and less technical version of the government's Executive's Budget Proposal or the Enacted Budget, designed to convey key information to the public.	2023	Internal Use
In-Year Reports	Include information on actual revenues collected, actual expenditures made, and debt incurred at different intervals; issued quarterly or monthly.	2021-22	74
Mid-Year Review	A comprehensive update on the implementation of the budget as of the middle of the fiscal year; includes a review of economic assumptions and an updated forecast of budget outcomes.	2022	19
Year-End Report	Describes the situation of the government's accounts at the end of the fiscal year and, ideally, an evaluation of the progress made toward achieving the budget's policy goals.	2021	50
Audit Report	Issued by the supreme audit institution, this document examines the soundness and completeness of the government's year-end accounts.	2021	62

Albania's transparency score of **57** in the OBS 2023 is near its score in 2021.

What changed in OBS 2023?

Albania has increased the availability of budget information by:



Publishing the Audit Report online in a timely manner.

However, Albania has decreased the availability of budget information by:

Producing the Citizens Budget for internal use only.

Recommendations

Albania should prioritize the following actions to improve budget transparency:

- Restore the good practice of publishing the Citizens Budget in a timely manner. The Citizens Budget corresponding to the Executive's Budget Proposal should be published while the legislature is still considering it and before it is approved (enacted).
- Include in the Executive's Budget Proposal data on the financial position of the government, data on the macroeconomic forecast and data on how new policy proposals, as distinct from existing policies, affect expenditures. In addition, include more detailed information on tax expenditures and the composition of the total debt outstanding at the end of the budget year.
- Include in the Year-End Report comparisons between borrowing estimates and actual outcomes, comparisons between planned nonfinancial outcomes and actual outcomes and comparisons between the original macroeconomic forecast and actual outcomes.
- Improve the comprehensiveness of the Mid-Year Report on the implementation of the Budget (Raporti i Mesvitit mbi zbatimin e Buxhetit) by including the updated macroeconomic forecast for the budget year under way, as well as expenditure, borrowing and debt estimates and more detailed information on revenues (categories and individual sources) for the entire year.
- Make available to the public a report on what steps the executive has taken to address audit recommendations or findings that indicate a need for remedial action.



Public Participation

The OBS assesses the formal opportunities offered to the public for meaningful participation in the different stages of the budget process. It examines the practices of the central government's executive, the legislature, and the supreme audit institution (SAI) using 18 equally weighted indicators, aligned with the Global Initiative for Fiscal Transparency's Principles of Public Participation in Fiscal Policies, and scores each country on a scale from 0 to 100.

Albania has a public participation score of 9 (out of 100).

Public participation in Albania compared to others

Global Average			15
Croatia			17
Montenegro			13
Albania			9
Slovenia			9
Bosnia and Herz	zegovina		7
North Macedoni	a		7
Serbia			2
0	Insufficient	61	Sufficient 100

For more information, see here for innovative public participation practices around the world.



Extent of opportunities for public participation in the budget process



Recommendations

Albania's Ministry of Finance and Economy has established public consultations during budget formulation but, to further strengthen public participation in the budget process, should also prioritize the following actions:

- Pilot mechanisms to monitor budget implementation.
- Expand mechanisms during budget formulation to engage any civil society organization or member of the public who wishes to participate.
- Improve the medium-term budget consultation by providing comprehensive prior information on the process of the engagement, so that the public can participate in an informed manner and by providing the public with feedback on how citizens' inputs have been used.
- Actively engage with vulnerable and underrepresented communities, directly
 or through civil society organizations representing them.

Albania's Parliament has established public hearings and submissions related to the approval of the annual budget, but should also prioritize the following actions:

- Provide feedback to the public on how citizens' inputs have been used during legislative deliberations on the annual budget.
- Allow any member of the public or any civil society organization to testify during its hearings on the budget proposal prior to its approval.
- Allow members of the public or civil society organizations to testify during its hearings on the Audit Report.

Albania's State Supreme Audit should prioritize the following actions to improve public participation in the budget process:

 Establish formal mechanisms for the public to assist in developing its audit program and to contribute to relevant audit investigations.

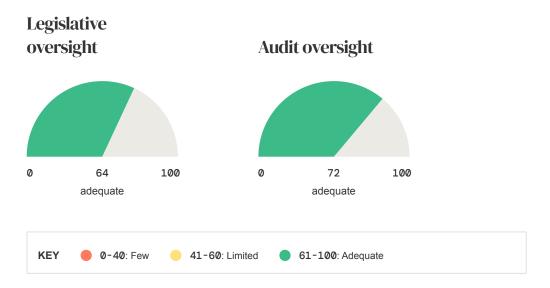




Budget Oversight

The OBS examines the role that legislatures and supreme audit institutions (SAIs) play in the budget process and the extent to which they provide oversight; each country is scored on a scale from 0 to 100 based on 18 equally weighted indicators. In addition, the survey collects supplementary information on independent fiscal institutions (see Box).

The legislature and supreme audit institution in Albania, together, provide adequate oversight during the budget process, with a composite oversight score of **67** (out of 100). Taken individually, the extent of each institution's oversight is shown below:



Recommendations

Albania's Parliament provides adequate oversight during the planning stage of the budget cycle and limited oversight during the implementation stage. To further improve oversight, the following actions should be prioritized:

- A legislative committee should examine in-year budget implementation and publish reports with their findings online, within a certain time frame.
- In practice, ensure the legislature is consulted before the executive shifts funds specified in the Enacted Budget between administrative units during the budget year.
- A legislative committee should examine the Audit Report and publish a report with their findings online, within a certain time frame.



To strengthen independence and improve audit oversight by the Albania State Supreme Audit, the following actions are recommended:

• Ensure audit processes are reviewed by an independent agency.

The emerging practice of establishing independent fiscal institutions

Albania does not have an independent fiscal institution (IFI). IFIs are increasingly recognized as valuable independent and nonpartisan information providers to the Executive and/or Parliament during the budget process.

*These indicators are *not* scored in the Open Budget Survey.



Methodology

- Only documents published and events, activities, or developments that took place through 31 December 2022 were assessed in the OBS 2023.
- The survey is based on a questionnaire completed in each country by an independent budget expert:

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- To further strengthen the research, each country's draft questionnaire is also reviewed by an anonymous independent expert, and in Albania by a representative of the Ministry of Finance and Economy.

