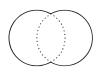


Kyrgyz Republic

Overview



Transparency:

61/100

(Open Budget Index score)



Public Participation:

35/100



Budget Oversight:

74/100

About the survey

Government budget decisions – what taxes to levy, what services to provide, and how much debt to take on – have important consequences for all people in society. When governments provide information and meaningful channels for the public to engage in these decisions, we can better ensure public money is spent on public interests.

The Open Budget Survey (OBS) is the world's only independent, comparative and fact-based research instrument that uses internationally accepted criteria to assess public access to central government budget information; formal opportunities for the public to participate in the national budget process; and the role of budget oversight institutions, such as legislatures and national audit offices, in the budget process.

The survey helps local civil society assess and confer with their government on the reporting and use of public funds. This 9th edition of the OBS covers 125 countries.

Visit <u>www.internationalbudget.org/open-budget-survey</u> for more information, including the full OBS methodology, the 2023 Global Report, findings for all surveyed countries, and the Data Explorer.



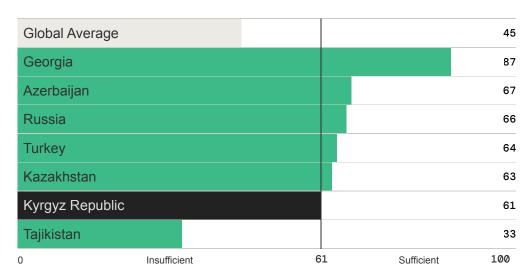
Transparency

This part of the OBS measures public access to information on how the central government raises and spends public resources. It assesses the **online** availability, timeliness, and comprehensiveness of eight key budget documents using 109 equally weighted indicators and scores each country on a scale of 0 to 100. A transparency score of 61 or above indicates a country is likely publishing enough material to support informed public debate on the budget.

Kyrgyz Republic has a transparency score of 61 (out of 100).

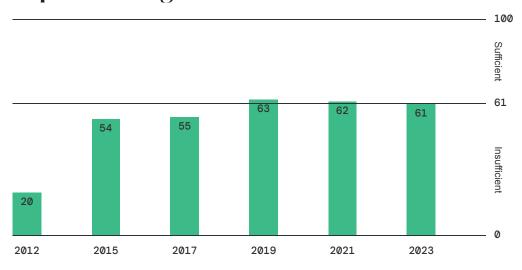
Transparency in Kyrgyz Republic compared to others



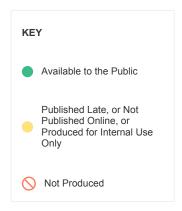




How has the transparency score for Kyrgyz Republic changed over time?



Public availability of budget documents in Kyrgyz Republic



Document	2012	2015	2017	2019	2021	2023
Pre-Budget Statement					•	
Executive's Budget Proposal	•	•	•	•	•	•
Enacted Budget	•	•		•		•
Citizens Budget	\Diamond	•	•	•	•	•
In-Year Reports	•		•	•		•
Mid-Year Review	\Diamond	•	0	\Diamond	0	\Diamond
Year-End Report	•		•			•
Audit Report			•	•	•	•



How comprehensive is the content of the key budget documents that Kyrgyz Republic makes available to the public?

KEY
<pre>61-100 / 100</pre>
<pre>41-60 / 100</pre>
1-40 / 100

Key budget document	Document purpose and contents	Fiscal year assessed	Document content score
Pre-Budget Statement	Discloses the broad parameters of fiscal policies in advance of the Executive's Budget Proposal; outlines the government's economic forecast, anticipated revenue, expenditures, and debt.	2023	Published Late
Executive's Budget Proposal	Submitted by the executive to the legislature for approval; details the sources of revenue, the allocations to ministries, proposed policy changes, and other information important for understanding the country's fiscal situation.	2023	76
Enacted Budget	The budget that has been approved by the legislature.	2022	100
Citizens Budget	A simpler and less technical version of the government's Executive's Budget Proposal or the Enacted Budget, designed to convey key information to the public.	2023	59
In-Year Reports	Include information on actual revenues collected, actual expenditures made, and debt incurred at different intervals; issued quarterly or monthly.	2022	48
Mid-Year Review	A comprehensive update on the implementation of the budget as of the middle of the fiscal year; includes a review of economic assumptions and an updated forecast of budget outcomes.	2022	Not Produced
Year-End Report	Describes the situation of the government's accounts at the end of the fiscal year and, ideally, an evaluation of the progress made toward achieving the budget's policy goals.	2021	62
Audit Report	Issued by the supreme audit institution, this document examines the soundness and completeness of the government's year-end accounts.	2021	62

Kyrgyz Republic's transparency score of **61** in the OBS 2023 is near its score in 2021.

What changed in OBS 2023?

Kyrgyz Republic has decreased the availability of budget information by:



Failing to publish the Pre-Budget Statement online in a timely manner.

Recommendations

Kyrgyz Republic should prioritize the following actions to improve budget transparency:

- Publish the Pre-Budget Statement online in a timely manner.
- Produce and publish the Mid-Year Review online in a timely manner.
- Improve the comprehensiveness of the Citizens Budget and In-Year Reports.
- Improve the comprehensiveness of the In-Year Reports by publishing expenditures for administrative budget programs. Additionally, compare actual year-to-date expenditures and revenues with either the original estimate for that period or the same period in the previous year.
- Publish performance reports for all ministries as part of the Year-End Report, with information on actual expenditures, achievement of targets, and results for all budget programs.

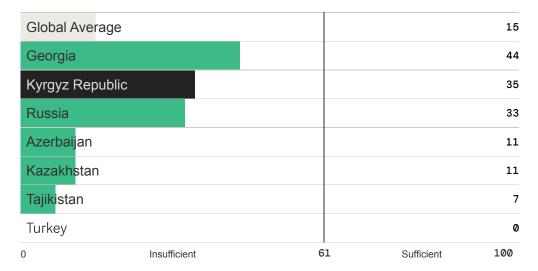


Public Participation

The OBS assesses the formal opportunities offered to the public for meaningful participation in the different stages of the budget process. It examines the practices of the central government's executive, the legislature, and the supreme audit institution (SAI) using 18 equally weighted indicators, aligned with the Global Initiative for Fiscal Transparency's Principles of Public Participation in Fiscal Policies, and scores each country on a scale from 0 to 100.

Kyrgyz Republic has a public participation score of 35 (out of 100).

Public participation in Kyrgyz Republic compared to others



For more information, see here for innovative public participation practices around the world.



Extent of opportunities for public participation in the budget process



Recommendations

Kyrgyz Republic's Ministry of Finance has established pre-budget deliberations during budget formulation but, to further strengthen public participation in the budget process, should also prioritize the following actions:

- Ensure citizens receive invitation and sufficient information in advance of the pre-budget deliberations to enable meaningful engagement.
- Pilot mechanisms to monitor budget implementation.
- Actively engage with vulnerable and underrepresented communities, directly
 or through civil society organizations representing them.

Kyrgyz Republic's Supreme Council (Jogorku Kenesh) has established public hearings related to the approval of the annual budget, but should also prioritize the following actions:

 Allow members of the public or civil society organizations to testify during its hearings on the Audit Report.

Kyrgyz Republic's Chamber of Accounts should prioritize the following actions to improve public participation in the budget process:

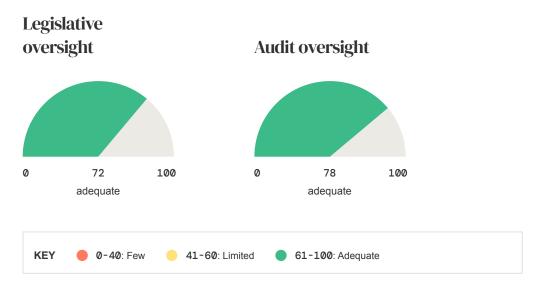
 Establish formal mechanisms for the public to assist in developing its audit program and to contribute to relevant audit investigations.



Budget Oversight

The OBS examines the role that legislatures and supreme audit institutions (SAIs) play in the budget process and the extent to which they provide oversight; each country is scored on a scale from 0 to 100 based on 18 equally weighted indicators. In addition, the survey collects supplementary information on independent fiscal institutions (see Box).

The legislature and supreme audit institution in Kyrgyz Republic, together, provide adequate oversight during the budget process, with a composite oversight score of **74** (out of 100). Taken individually, the extent of each institution's oversight is shown below:



Recommendations

Kyrgyz Republic's Supreme Council (Jogorku Kenesh) provides adequate oversight during the planning stage of the budget cycle and adequate oversight during the implementation stage. To further improve oversight, the following actions should be prioritized:

- The legislature should debate budget policy before the Executive's Budget
 Proposal is tabled and approve recommendations for the upcoming budget.
- A legislative committee should examine in-year budget implementation and publish reports with their findings online.
- A legislative committee should examine the Audit Report and publish a report with their findings online.



To strengthen independence and improve audit oversight by the Kyrgyz Republic Chamber of Accounts, the following actions are recommended:

- Ensure the supreme audit institution has adequate funding to perform its duties, as determined by an independent body (e.g., the legislature or judiciary).
- Ensure audit processes are reviewed by an independent agency.

The emerging practice of establishing independent fiscal institutions

Kyrgyz Republic does not have an independent fiscal institution (IFI). IFIs are increasingly recognized as valuable independent and nonpartisan information providers to the Executive and/or Parliament during the budget process.

*These indicators are *not* scored in the Open Budget Survey.



Methodology

- Only documents published and events, activities, or developments that took place through 31 December 2022 were assessed in the OBS 2023.
- The survey is based on a questionnaire completed in each country by an independent budget expert:

For inquiries please contact the International Budget Partnership

info@internationalbudget.org

To further strengthen the research, each country's draft questionnaire is also reviewed by an anonymous independent expert, and in Kyrgyz Republic by a representative of the Ministry of Finance.

