Albania’s score on the Open Budget Index shows that the government provides the public with minimal information on the central government’s budget and financial activities during the course of the budget year. This makes it difficult for citizens to hold government accountable for its management of the public’s money.

The Open Budget Index 2008 evaluates the quantity and type of information that governments make available to their publics in the seven key budget documents that should be issued during the budget year. One of the most important documents is the executive’s budget proposal. It should contain the executive’s plans for the upcoming year along with the cost of the proposed activities. The proposal should be available to the public and to the legislature prior to being finalized, at least three months before the start of the budget year to allow for sufficient review and public debate.

In Albania, the proposal provides minimal information to the public, meaning citizens do not have a comprehensive picture of the government’s plans for taxing and spending for the upcoming year.

Moreover, it is somewhat difficult to track spending, revenue collection and borrowing during the year. Albania publishes fairly detailed in-year reports each month, but the mid-year review is not released to the public. Publishing this document could strengthen public accountability by providing a more comprehensive update on how the budget is being implemented during the year.

It is also difficult to assess budget performance in Albania once the budget year is over. The year-end report is not made public, preventing comparisons between what was budgeted and what was actually spent and collected. Also, though Albania makes its audit report public, information is not provided on whether the audit report’s recommendations are successfully implemented.

Access to the highly detailed budget information needed to understand the government’s progress in undertaking a specific project or activity remains limited. This is in part due to the fact that Albania lacks a computerized treasury system.

Public Participation and Institutions of Accountability

Beyond improving access to key budget documents, there are other ways in which Albania’s budget process could be made more open.

Opportunities for citizen participation in budget debates could be increased. For example, though the legislature holds some public hearings on the budget, testimony from the public is not often heard.

Notably, Albania’s Supreme Audit Institution enjoys a fair amount of independence. The SAI has the discretion to decide which audits to undertake and maintains formal mechanisms of communication with the public to receive complaints and suggestions to assist it in determining its audit program.
The Open Budget Index evaluates the quantity and type of information available to the public in a country’s budget documents. A country’s placement within a performance category was determined by averaging the response to 91 questions on the Open Budget Questionnaire related to information contained in the eight key budget documents that all countries should make available to the public.

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The International Budget Project was established as part of the Center on Budget and Policy Priorities, a Washington, DC-based non-partisan non-profit research organization, in 1997 to support civil society organizations around the world interested in strengthening public budget processes, institutions and outcomes. For more information on the IBP and the Open Budget Initiative 2008, please visit www.openbudgetindex.org