Drawing on internationally accepted criteria developed by multilateral organizations, the Open Budget Survey uses 109 equally weighted indicators to measure budget transparency. These indicators assess whether the central government makes eight key budget documents available to the public online in a timely manner and whether these documents present budget information in a comprehensive and useful way.

Each country receives a composite score (out of 100) that determines its ranking on the Open Budget Index – the world’s only independent and comparative measure of budget transparency.

How has the OBI score for Bosnia and Herzegovina changed over time?

How comprehensive and useful is the information provided in the key budget documents that Bosnia and Herzegovina publishes?

Bosnia and Herzegovina’s score of 35 out of 100 is moderately lower than the global average score of 42.
Bosnia and Herzegovina’s score of 35 on the 2017 Open Budget Index is lower than its score in 2015.

Since 2015, Bosnia and Herzegovina has decreased the availability of budget information by:

- Failing to publish the In-Year Reports online in a timely manner.

Moreover, Bosnia and Herzegovina has failed to make progress in the following ways:

- Not producing a Citizens Budget and a Mid-Year Review.
- Publishing an Executive’s Budget Proposal that only contains minimal budget information.

**Key Budget Documents**

- **Pre-Budget Statement**: discloses the broad parameters of fiscal policies in advance of the Executive’s Budget Proposal; outlines the government’s economic forecast, anticipated revenue, expenditures, and debt.
- **Executive’s Budget Proposal**: submitted by the executive to the legislature for approval; details the sources of revenue, the allocations to ministries, proposed policy changes, and other information important for understanding the country’s fiscal situation.
- **Enacted Budget**: the budget that has been approved by the legislature.
- **Citizens Budget**: a simpler and less technical version of the government’s Executive’s Budget Proposal or Enacted Budget, designed to convey key information to the public.

**In-Year Reports**: include information on actual revenues collected, actual expenditures made, and debt incurred at different intervals; issued quarterly or monthly.

**Mid-Year Review**: contains a comprehensive update on the implementation of the budget as of the middle of the fiscal year; includes a review of economic assumptions and an updated forecast of budget outcomes.

**Year-End Report**: describes the situation of the government’s accounts at the end of the fiscal year and, ideally, an evaluation of the progress made toward achieving the budget’s policy goals.

**Audit Report**: issued by the supreme audit institution, this document examines the soundness and completeness of the government’s year-end accounts.

**PUBLIC PARTICIPATION**

Transparency alone is insufficient for improving governance. Public participation in budgeting is vital to realize the positive outcomes associated with greater budget transparency.

To measure public participation, the Open Budget Survey assesses the degree to which the government provides opportunities for the public to engage in budget processes. Such opportunities should be provided throughout the budget cycle by the executive, the legislature, and the supreme audit institution.

The questions assessing participation in the Open Budget Survey 2017 were revised to align them with the Global Initiative for Fiscal Transparency’s new principles on public participation, which now serve as the basis for widely accepted norms on public participation in national budget processes. Therefore, data on the extent of public participation in budgeting in the Open Budget Survey 2017 cannot be compared directly to data from earlier editions.

Bosnia and Herzegovina’s score of 3 out of 100 indicates that it provides few opportunities for the public to engage in the budget process. This is lower than the global average score of 12.

**How does public participation in Bosnia and Herzegovina compare to other countries in the region?**

Bosnia and Herzegovina’s score of 3 out of 100 indicates that it provides few opportunities for the public to engage in the budget process. This is lower than the global average score of 12.

**To what extent do different institutions in Bosnia and Herzegovina provide opportunities for public participation?**
For more detailed information on the survey findings for Bosnia and Herzegovina, please see the Open Budget Survey Data Explorer at survey.internationalbudget.org.

How can Bosnia and Herzegovina improve transparency?

Bosnia and Herzegovina should prioritize the following actions to improve budget transparency:

- Publish In-Year Reports in a timely manner online.
- Produce and publish a Citizens Budget and a Mid-Year Review.
- Provide detailed information and data on expenditures, debt, and the financial position of the government in the Executive’s Budget Proposal.
Research to complete this country’s Open Budget Survey was undertaken by:
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Further Information
Visit openbudgetsurvey.org for more information, including:
■ The Open Budget Survey 2017: Global report
■ Data explorer
■ Methodology report
■ Full questionnaire

The Open Budget Survey uses internationally accepted criteria developed by multilateral organizations from sources such as the International Monetary Fund (IMF), the Organisation for Economic Co-operation and Development (OECD), the International Organisation of Supreme Audit Institutions (INTOSAI) and the Global Initiative for Fiscal Transparency (GIFT).

It is a fact-based research instrument that assesses what occurs in practice through readily observable phenomena. The entire research process took approximately 18 months between August 2016 and January 2018 and involved about 300 experts in 115 countries. The Open Budget Survey 2017 assesses only events, activities, or developments that occurred up to 31 December 2016. The survey was revised somewhat from the 2015 version to reflect evolving methods for disseminating budget information and to strengthen individual questions on public participation and budget oversight. A discussion of these changes can be found in the Open Budget Survey Global Report (see link below).

Survey responses are typically supported by citations and comments. This may include a reference to a public document, an official statement by the government, or comments from a face-to-face interview with a government official or other knowledgeable parties.

METHODOLOGY

How can Bosnia and Herzegovina improve participation?
Bosnia and Herzegovina should prioritize the following actions to improve public participation in its budget process:

- Pilot mechanisms for members of the public and executive branch officials to exchange views on national budget matters during both the formulation of the national budget and the monitoring of its implementation. These mechanisms could build on innovations, such as participatory budgeting and social audits. For examples of such mechanisms, see www.fiscaltransparency.net/mechanisms/.
- Hold legislative hearings on the formulation of the annual budget, during which members of the public or civil society organizations can testify.
- Establish formal mechanisms for the public to participate in relevant audit investigations.

How can Bosnia and Herzegovina improve oversight?
Bosnia and Herzegovina should prioritize the following actions to make budget oversight more effective:

- Ensure the Executive’s Budget Proposal is provided to legislators at least two months before the start of the budget year.
- Ensure a legislative committee examines and publishes reports on in-year budget implementation online.
- In practice, ensure the legislature is consulted before the executive shifts funds between administrative units specified in the Enacted Budget during the budget year and spends any unanticipated revenue.
- Consider setting up an independent fiscal institution to further strengthen budget oversight.

The survey is based on a questionnaire that is completed for each country by independent budget experts who are not associated with the national government.

The draft responses to each country’s questionnaire are then independently reviewed by an anonymous expert who also has no association with the national government.

In addition, IBP invites nearly all national governments to comment on the draft responses and considers these comments before finalizing the survey results.

Researchers respond to comments from peer reviewers and their government, if applicable, and IBP referees any conflicting answers in order to ensure consistency across countries in selecting answers.

The government of Bosnia and Herzegovina provided comments on the draft Open Budget Questionnaire results.

Survey responses are typically supported by citations and comments. This may include a reference to a public document, an official statement by the government, or comments from a face-to-face interview with a government official or other knowledgeable parties.